Massachusetts Department of Correction Prison Rape Elimination Act (PREA) 2017 Annual Report



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The Massachusetts Department of Correction Prison Rape Elimination Act (PREA) Annual Report 2017

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Background

The Prison Rape Elimination Act (PREA) was signed into federal law in September 2003 following unanimous support from both parties in the United States Congress. The purpose of the law was to provide information, resources, recommendations, and funding to protect individuals from sexual abuse and sexual harassment in confinement facilities. PREA seeks to establish a "zero tolerance" policy regarding rape, sexually abusive behavior and sexual harassment in federal, state and local correctional systems. PREA also mandated the publication of standards to ensure compliance and to improve prevention, detection, and response strategies in addressing rape, sexually abusive behavior and sexual harassment.

In August 2012, the United States Department of Justice (DOJ) issued the final PREA standards for: Prisons and Jails, Lock-ups, Community Confinement Facilities and Juvenile Facilities. These standards required DOJ audits of all facilities under the agency's operational control of the Commonwealth of Massachusetts' Executive Branch, to include private facilities operating on behalf of the Executive Branch to house inmates. The first 3-year audit cycle began on August 2013. Failure to comply with the aforementioned standards would result in a loss of 5 percent of identified federal grant funding.

The Massachusetts Department of Correction (DOC) was an early adopter of PREA and these standards. As a result, the DOC is in the forefront in meeting the standards (Prisons and Jails) set-forth by DOJ, and in fact is looked to and sought-out by many other agencies, not only across the Commonwealth, but across the county, as a model for implementing and meeting these standards.

The DOC made history in 2016 when the last of its 14 correctional facilities underwent and successfully completed their respective DOJ PREA audit. It should be noted that all of the facilities audited achieved 100% compliance rating, without any corrective action plans needed. This accomplishment made the Massachusetts DOC one of few correctional agencies across the country which has all of its facilities accredited by PREA, through the DOJ, and accredited by the American Correctional Association (ACA).

Agency Achievements in 2017

- 1. In 2017 the DOC began its second, 3 year-cycle of DOJ PREA audits. Old Colony Correctional Center, Massachusetts Treatment Center, MCI–Cedar Junction and Pondville Correctional Center all underwent a comprehensive and thorough DOJ PREA audit in March of 2017. Each facility achieved 100% compliance rating with no corrective action plans required.
- 2. The DOC sponsored the 2017 New England PREA Conference. As a result of a DOJ grant, our agency spearheaded the efforts to provide numerous PREA workshops and trainings which provided hundreds of attendees with critical information in support of their efforts to prevent, detect, and respond to allegations of rape, sexual harassment and sexually abusive behaviors involving inmates. The conference took place February 22-24, 2017, at the Westin Boston Waterfront Hotel. By all accounts from the participants, this event was an overwhelming success.

- 3. The DOC's contract with the Boston Area Rape Crisis Center (BARCC) continued during 2017. BARCC provides inmates with access to outside PREA victim advocates for emotional support services related to sexual harassment/abuse, as well as educational material on the subject. The abuse need not have occurred during incarceration in order for an inmate to seek support services from BARCC. Inmates can contact BARCC in writing or via the use of a dedicated "hotline" service provided by BARCC (both English and Spanish services are provided) in each of our confinement facilities. All communication with BARCC is confidential, unless BARCC determines that the alleged victim is a danger to themselves or a third party. During 2017, BARCC received a total of 148 hotline calls from nine different DOC facilities. It should be noted that the volume of calls in 2016 was 62. BARCC staff attributes this increase to providing DOC inmates with information and education of the services they provide, as well as the efforts of the DOC staff in providing inmates with BARCC's resource materials and contact information at each DOC facility.
- 4. The DOC received a PREA grant for approximately \$129K. These funds were used to pay for 4 DOJ PREA audits and cameras; to be used at our facilities in their respective efforts to prevent, detect and respond to PREA allegations.
- 5. The DOC continued to ensure all current employees, contracted staff, and volunteers receive a criminal background records check, at least every four years, which exceeds the PREA standards. Additionally, all visitors signing-into a DOC facility are made aware of the department's "zero tolerance for all forms of sexual harassment/sexually abusive behavior... and that the department is committed to preventing, detecting and responding to any such conduct."
- 6. In February of 2017, Nelson Alves was named the DOC's PREA Coordinator.
- 7. Our agency continued to train and educate all employees, contract staff, volunteers, vendors, the public and inmates on the DOC's zero tolerance toward all forms of sexual abuse and sexual harassment and the DOC's commitment to prevent, detect and respond to such conduct.
- 8. Throughout 2017 the DOC's internal PREA hotline (overseen by the DOC's Office of Investigative Services (OIS) Duty Station, manned 24hr/7 days a week) received a total of 18 calls of allegations of sexual harassment and or sexual abuse. Each reported allegation was reviewed by the Office of Investigative Services (OIS) and all were referred for appropriate action/disposition.
- 9. In March of 2017 the DOC's Policy Development and Compliance Unit (PDCU) conducted a full review and a complete rewrite of the Agency's 103 DOC 519 Sexually Abusive Behavior Prevention and Intervention Policy it was renamed 103 DOC 519 Sexual Harassment/Abuse Response Prevention Policy (SHARPP), and included many enhancements/improvements relative to the prevention, detection and response to sexual harassment and sexual abusive behaviors involving the inmates in our care and custody.
- 10. Planning and coordination for the 2018 DOJ PREA audits began in August of 2017. Once again the DOC participated in the Survey of Sexual Victimization with the DOJ.

Purpose

The DOJ PREA standards require our agency to collect a defined set of data for every allegation of sexual abuse and sexual harassment. These standards further require the DOC to aggregate and review that data in order to assess and improve our effectiveness as an agency at preventing, detecting and responding to PREA allegations. Standards related to the collection of data include: § 115.87 Data Collection, § 115.88 Data Review for Corrective Action and § 115.89 Data Storage, Publication, and Destruction. For reference purposes, they are included within this report.

§ 115.87 Data Collection

- (a) The agency shall collect accurate, uniform data for every allegation of sexual abuse at facilities under its direct control using a standardized instrument and set of definitions.
- (b) The agency shall aggregate the incident-based sexual abuse data at least annually.
- (c) The incident-based data collected shall include, at a minimum, the data necessary to answer all questions from the most recent version of the Survey of Sexual Violence conducted by the Department of Justice.
- (d) The agency shall maintain, review, and collect data as needed from all available incident-based documents, including reports, investigation files, and sexual abuse incident reviews.
- (e) The agency also shall obtain incident-based and aggregated data from every private facility with which it contracts for the confinement of its inmates.
- (f) Upon request, the agency shall provide all such data from the previous calendar year to the Department of Justice no later than June 30.

§ 115.88 Data Review for Corrective Action

- (a) The agency shall review data collected and aggregated pursuant to § 115.87 in order to assess and improve the effectiveness of its sexual abuse prevention, detection, and response policies, practices, and training, including by:
 - (1) Identifying problem areas;
 - (2) Taking corrective action on an ongoing basis; and,
 - (3) Preparing an annual report of its findings and corrective actions for each facility, as well as the agency as a whole.
- (b) Such report shall include a comparison of the current year's data and corrective actions with those from prior years and shall provide an assessment of the agency's progress in addressing sexual abuse.
- (c) The agency's report shall be approved by the agency head and made readily available to the public through its website or, if it does not have one, through other means.
- (d) The agency may redact specific material from the reports when publication would present a clear and specific threat to the safety and security of a facility, but must indicate the nature of the material redacted.

§ 115.89 Data Storage, Publication, and Destruction

- (a) The agency shall ensure that data collected pursuant to § 115.87 are securely retained.
- (b) The agency shall make all aggregated sexual abuse data, from facilities under its direct control and private facilities with which it contracts, readily available to the public at least annually through its website or, if it does not have one, through other means.
- (c) Before making aggregated sexual abuse data publicly available, the agency shall remove all personal identifiers.
- (d) The agency shall maintain sexual abuse data collected pursuant to § 115.87 for at least 10 years after the date of the initial collection unless Federal, State, or local law requires otherwise.

PREA Data Collection Capabilities

Through use of our agency's intranet, a PREA database was designed to collect and record a uniformed set of data (and definitions) for each allegation investigated at every facility. PREA standard § 115.87 requires collecting, at a minimum, the data necessary to answer questions contained in annual "Survey of Sexual Violence" reports conducted by the DOJ. The DOC's PREA database was, in part, designed to provide the agency with that capability.

Aggregated Data on Sexual Abuse Allegations and Comparison to Prior Years

The DOC has a zero tolerance policy for sexual abuse which is covered in detail in our 103 DOC 519 Sexually Harassment/Abuse Response Prevention Policy (SHARPP). As such, all reported allegations of sexual harassment and or abusive behaviors are fully investigated. Only after a full investigation is completed is an event defined as a PREA violation or otherwise. It should be noted that unauthorized, but consensual sexual activity between inmates does not qualify as a PREA incident. The PREA Prison & Jails standards provide definitions that guide the DOC in determining the outcome of allegations investigated. The following are a few of those key definitions:

| | <u>Definitions</u> |
|-----------------------|--|
| Evidentiary Standard: | The agency shall impose no standard higher than a preponderance of the evidence in determining whether allegations of sexual abuse or sexual harassment are substantiated. |
| Substantiated: | Substantiated allegation means an allegation that was investigated and determined to have occurred. |
| Unsubstantiated: | An allegation that was investigated and the investigation produced insufficient evidence to make a final determination as to whether or not the event occurred. |
| Unfounded: | An allegation that was investigated and determined not to have occurred. |

The following charts reflect aggregated data from 2017 absent any allegations investigated and were determined not to constitute a PREA violation by definitions as outline in the Prisons and Jail Standards, 115.6.

Agency Overview for 2017

| Catagory | Investigative Outcome | | | | | |
|---------------------------------|-----------------------|-----------------|-----------|---------|------------|--|
| Category | Substantiated | Unsubstantiated | Unfounded | Pending | Line Total | |
| Inmate-Inmate Sex Acts | 2 | 13 | 5 | 4 | 24 | |
| Inmate-Inmate Sexual Abuse | 3 | 11 | 7 | 0 | 21 | |
| Inmate-Inmate Sexual Harassment | 5 | 16 | 8 | 0 | 29 | |
| Staff Sexual Misconduct | 0 | 5 | 49 | 3 | 57 | |
| Staff-Inmate Sexual Harassment | 5 | 3 | 29 | 3 | 40 | |
| | | | | | | |
| Total | 15 | 48 | 98 | 10 | 171 | |

Agency Overview for 2016

| Catagory | Investigative Outcome | | | | | |
|---------------------------------|-----------------------|-----------------|-----------|---------|------------|--|
| Category | Substantiated | Unsubstantiated | Unfounded | Pending | Line Total | |
| Inmate-Inmate Sex Acts | 3 | 6 | 5 | 1 | 15 | |
| Inmate-Inmate Sexual Abuse | 4 | 8 | 8 | 0 | 20 | |
| Inmate-Inmate Sexual Harassment | 8 | 13 | 10 | 0 | 31 | |
| Staff Sexual Misconduct | 1 | 4 | 28 | 1 | 34 | |
| Staff-Inmate Sexual Harassment | 2 | 2 | 11 | 0 | 15 | |
| | | | | | | |
| Total | 18 | 33 | 62 | 2 | 115 | |

Comparison of PREA Cases - 2017 and 2016

The number of PREA investigations for 2017 increased by 56 cases from 2016. The number of Substantiated allegations went from 18 in 2016 to 15 in 2017. The number of Unsubstantiated cases increased to 48 in 2017 from 33 in 2016. In the category of Unfounded, the number of allegations in 2017 was noted to be 98, which was an increase from 64 in 2016.

Percentage Breakdown for 2017

| Catagory | Investigative Outcome | | | | | |
|---------------------------------|-----------------------|-----------------|-----------|---------|---------------|--|
| Category | Substantiated | Unsubstantiated | Unfounded | Pending | Line Total | |
| Inmate-Inmate Sex Acts | 1.16% | 7.60% | 2.92% | 2.33% | 14.03% | |
| Inmate-Inmate Sexual Abuse | 1.75% | 6.43% | 4.09% | 0% | 12.28% | |
| Inmate-Inmate Sexual Harassment | 2.92% | 9.35% | 4.67% | 0% | 16.95% | |
| Staff Sexual Misconduct | 0% | 2.92% | 28.65% | 1.75% | 33.33% | |
| Staff-Inmate Sexual Harassment | 2.92% | 1.75% | 16.95% | 1.75% | 23.39% | |
| | | | | | 5.84% Pending | |
| Total | 8.77% | 28.07% | 57.30% | 5.84% | 100% | |

Percentage Breakdown for 2016

| Category | Investigative Outcome | | | | |
|---------------------------------|-----------------------|-----------------|-----------|---------|---------------|
| | Substantiated | Unsubstantiated | Unfounded | Pending | Line Total |
| Inmate-Inmate Sex Acts | 2,60% | 5.21% | 4.34% | .86% | 13.04% |
| Inmate-Inmate Sexual Abuse | 3.47% | 6.95% | 6.95% | 0% | 17.39% |
| Inmate-Inmate Sexual Harassment | 6.95% | 11.30% | 8.69% | 0% | 26.95% |
| Staff Sexual Misconduct | .86% | 3.47% | 24.34% | .86% | 29.56% |
| Staff-Inmate Sexual Harassment | 1.73% | 1.73% | 9.56% | 0% | 13.04% |
| | | | | | 1.73% Pending |
| Total | 15.65% | 28.69% | 53.91% | 1.73% | 100% |

Comparison of Investigative Outcomes - 2017 and 2016

PREA Investigative Outcomes for 2017 (not including cases pending) demonstrate some variations over the results noted in 2016. From a percentage standpoint, Substantiated went down from 2016, while Unsubstantiated and Unfounded stayed relatively the same in 2017. While a definitive explanation for these variations cannot be determined, it is probable that they can be attributed to the agency's continued educational efforts for staff, contractors, volunteers, vendors and inmates. Additionally, better investigative techniques and training and a strict adherence to the definitions established under the PREA standards are also possible contributing factors to the noticeable decreases from the previous year.

Incident Overview by Facility and Type for 2017

Inmate/Inmate Sex Acts: Sexual abuse of an inmate, detainee, or resident by another inmate, detainee, or resident includes any of the following acts, if the victim does not consent, is coerced into such act by overt or implied threats of violence, or is unable to consent or refuse:

- 1. Contact between the penis and the vulva or the penis and the anus, including penetration, however slight;
- 2. Contact between the mouth and the penis, vulva, or anus;
- 3. Penetration of the anal or genital opening of another person, however slight, by a hand, finger, object, or other instrument

| English | | Investigative Outcome | | | | | |
|-----------------------|---------------|-----------------------|-----------|---------|-------|--|--|
| Facility | Substantiated | Unsubstantiated | Unfounded | Pending | Total | | |
| BSH* | 0 | 0 | 0 | 1 | 1 | | |
| BSPRC | 0 | 0 | 0 | 0 | 0 | | |
| LSH* | 0 | 0 | 0 | 0 | 0 | | |
| MASAC** | 0 | 0 | 0 | 0 | 0 | | |
| MASAC at Plymouth*** | 0 | 2 | 0 | 0 | 2 | | |
| MCI – Concord | 0 | 4 | 0 | 0 | 4 | | |
| MCI – Norfolk | 0 | 2 | 1 | 0 | 3 | | |
| MCI – Plymouth*** | 0 | 0 | 0 | 0 | 0 | | |
| MCI – Shirley medium | 1 | 0 | 1 | 0 | 2 | | |
| MCI – Shirley minimum | 0 | 0 | 0 | 0 | 0 | | |
| MCI Framingham | 0 | 0 | 0 | 0 | 0 | | |
| MCI-CJ | 0 | 2 | 0 | 0 | 2 | | |
| MTC | 1 | 0 | 0 | 0 | 1 | | |
| NCCI medium | 0 | 2 | 2 | 1 | 5 | | |
| NCCI minimum | 0 | 0 | 0 | 0 | 0 | | |
| NECC | 0 | 0 | 0 | 0 | 0 | | |
| Non-DOC | 0 | 0 | 0 | 0 | 0 | | |
| OCCC medium | 0 | 0 | 0 | 0 | 0 | | |
| OCCC minimum | 0 | 0 | 0 | 0 | 0 | | |
| PCC | 0 | 0 | 0 | 0 | 0 | | |
| SBCC | 0 | 1 | 1 | 2 | 4 | | |
| SMCC | 0 | 0 | 0 | 0 | 0 | | |
| Total | 2 | 13 | 5 | 4 | 24 | | |

^{*}Note: These facilities are not subjected to a DOJ audit, but do undergo an agency internal audit by the Policy Development and Compliance Unit (PDCU).

^{**}Note: As of May 1, 2017, MASAC (located on the Bridgewater, MA complex) no longer houses civil commitments; they were relocated to MCI-Plymouth, which underwent a new mission and name change: MASAC at Plymouth.

^{***}Note: Stats noted above reflected after the facility relocation and mission change in May of 2017. This facility is not required to undergo a DOJ PREA audit, but does undergo an agency internal audit by the Policy Development and Compliance Unit (PDCU).

Inmate/Inmate Sex Abuse: Contact of any person without his or her consent, or of a person who is unable to consent or refuse; and intentional touching, either directly or through the clothing, of genitalia, anus, groin, breast, inner thigh or buttocks of any person.

1. Any other intentional touching, either directly or through the clothing, of the genitalia, anus, groin, breast, inner thigh, or the buttocks of another person, excluding contact incidental to a physical altercation.

| Facilities | | | | | |
|-----------------------|---------------|-----------------|-----------|---------|-------|
| Facility | Substantiated | Unsubstantiated | Unfounded | Pending | Total |
| BSH* | 0 | 0 | 0 | 0 | 0 |
| BSPRC | 0 | 0 | 0 | 0 | 0 |
| LSH* | 0 | 0 | 0 | 0 | 0 |
| MASAC** | 0 | 0 | 0 | 0 | 0 |
| MASAC @ Plymouth*** | 0 | 2 | 1 | 0 | 3 |
| MCI – Concord | 0 | 1 | 0 | 0 | 1 |
| MCI – Norfolk | 0 | 0 | 2 | 0 | 2 |
| MCI – Plymouth*** | 0 | 0 | 0 | 0 | 0 |
| MCI – Shirley medium | 0 | 3 | 0 | 0 | 3 |
| MCI – Shirley minimum | 0 | 0 | 0 | 0 | 0 |
| MCI Framingham | 1 | 1 | 0 | 0 | 2 |
| MCI-CJ | 0 | 1 | 1 | 0 | 2 |
| MTC | 2 | 0 | 0 | 0 | 2 |
| NCCI medium | 0 | 1 | 1 | 0 | 2 |
| NCCI minimum | 0 | 0 | 0 | 0 | 0 |
| NECC | 0 | 0 | 0 | 0 | 0 |
| Non-DOC | 0 | 0 | 0 | 0 | 0 |
| OCCC medium | 0 | 1 | 0 | 0 | 1 |
| OCCC minimum | 0 | 0 | 0 | 0 | 0 |
| PCC | 0 | 0 | 0 | 0 | 0 |
| SBCC | 0 | 1 | 2 | 0 | 3 |
| SMCC | 0 | 0 | 0 | 0 | 0 |
| Total | 3 | 11 | 7 | 0 | 21 |

<u>Inmate-Inmate Sexual Harassment</u>: Sexual Harassment includes— Repeated and unwelcome sexual advances, requests for sexual favors, or verbal comments, gestures, or actions of a derogatory or offensive sexual nature by one inmate, detainee, or resident directed toward another.

Written or verbal communication, gestures such as simulated acts of a sexual nature.

| Eacility | | | | | |
|-----------------------|---------------|-----------------|-----------|---------|-------|
| Facility | Substantiated | Unsubstantiated | Unfounded | Pending | Total |
| BSH* | 0 | 0 | 0 | 0 | 0 |
| BSPRC | 0 | 0 | 0 | 0 | 0 |
| LSH* | 0 | 0 | 0 | 0 | 0 |
| MASAC** | 0 | 0 | 0 | 0 | 0 |
| MASAC @ Plymouth*** | 0 | 1 | 1 | 0 | 2 |
| MCI – Concord | 0 | 1 | 0 | 0 | 1 |
| MCI – Norfolk | 2 | 2 | 2 | 0 | 6 |
| MCI – Plymouth*** | 0 | 0 | 0 | 0 | 0 |
| MCI – Shirley medium | 0 | 2 | 0 | 0 | 2 |
| MCI – Shirley minimum | 0 | 2 | 0 | 0 | 2 |
| MCI Framingham | 0 | 0 | 0 | 0 | 0 |
| MCI-CJ | 0 | 1 | 1 | 0 | 2 |
| MTC | 2 | 1 | 0 | 0 | 3 |
| NCCI medium | 1 | 4 | 3 | 0 | 8 |
| NCCI minimum | 0 | 0 | 0 | 0 | 0 |
| NECC | 0 | 0 | 0 | 0 | 0 |
| Non-DOC | 0 | 0 | 0 | 0 | 0 |
| OCCC medium | 0 | 0 | 0 | 0 | 0 |
| OCCC minimum | 0 | 0 | 0 | 0 | 0 |
| PCC | 0 | 0 | 0 | 0 | 0 |
| SBCC | 0 | 1 | 1 | 0 | 2 |
| SMCC | 0 | 1 | 0 | 0 | 1 |
| Total | 5 | 16 | 8 | 0 | 29 |

Staff Sexual Misconduct: Sexual abuse of an inmate, detainee, or resident by a staff member, contractor, or volunteer includes any of the following acts, with or without consent of the inmate, detainee, or resident.

- 1. Contact between the penis and the vulva or the penis and the anus, including penetration, however slight;
- 2. Contact between the mouth and the penis, vulva, or anus;
- 3. Contact between the mouth and any body part where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire;
- Penetration of the anal or genital opening, however slight, by a hand, finger, object, or other instrument, that is
 unrelated to official duties or where the staff member, contractor, or volunteer has the intent to abuse, arouse, or
 gratify sexual desire;
- 5. Any other intentional contact, either directly or through the clothing, of or with the genitalia, anus, groin, breast, inner thigh, or the buttocks, that is unrelated to official duties or where the staff member, contractor, or volunteer has the intent to abuse, arouse, or gratify sexual desire;
- 6. Any attempt, threat, or request by a staff member, contractor, or volunteer to engage in the activities described in paragraphs (1)-(5) of this section;
- 7. Any display by a staff member, contractor, or volunteer of his or her uncovered genitalia, buttocks, or breast in the presence of an inmate, detainee, or resident, and
- 8. Voyeurism by a staff member, contractor, or volunteer. Voyeurism by a staff member, contractor, or volunteer means an invasion of privacy of an inmate, detainee, or resident by staff for reasons unrelated to official duties, such as peering at an inmate who is using a toilet in his or her cell to perform bodily functions; requiring an inmate to expose his or her buttocks, genitals, or breasts; or taking images of all or part of an inmate's naked body or of an inmate performing bodily functions.

| Cocility | | | | | |
|-----------------------|---------------|-----------------|-----------|---------|-------|
| Facility | Substantiated | Unsubstantiated | Unfounded | Pending | Total |
| BSH* | 0 | 0 | 0 | 0 | 0 |
| BSPRC | 0 | 0 | 0 | 1 | 1 |
| LSH* | 0 | 0 | 1 | 0 | 1 |
| MASAC** | 0 | 0 | 0 | 0 | 0 |
| MASAC @ Plymouth | 0 | 0 | 0 | 0 | 0 |
| MCI – Concord | 0 | 1 | 0 | 0 | 1 |
| MCI – Norfolk | 0 | 0 | 6 | 0 | 6 |
| MCI – Plymouth*** | 0 | 0 | 1 | 0 | 1 |
| MCI – Shirley medium | 0 | 1 | 13 | 0 | 14 |
| MCI – Shirley minimum | 0 | 0 | 0 | 0 | 0 |
| MCI Framingham | 0 | 1 | 4 | 0 | 5 |
| MCI-CJ | 0 | 1 | 4 | 0 | 5 |
| MTC | 0 | 0 | 0 | 0 | 0 |
| NCCI medium | 0 | 0 | 4 | 1 | 5 |
| NCCI minimum | 0 | 0 | 0 | 0 | 0 |
| NECC | 0 | 0 | 0 | 0 | 0 |
| Non-DOC | 0 | 0 | 0 | 0 | 0 |
| OCCC medium | 0 | 1 | 0 | 0 | 2 |
| OCCC minimum | 0 | 0 | 0 | 0 | 0 |
| PCC | 0 | 0 | 0 | 0 | 0 |
| SBCC | 0 | 0 | 16 | 1 | 17 |
| SMCC | 0 | 0 | 0 | 0 | 0 |
| Total | 0 | 5 | 49 | 3 | 57 |

Staff-Inmate Sexual Harassment: Repeated verbal comments or gestures of a sexual nature to an inmate, detainee, or resident by a staff member, contractor, or volunteer, including demeaning references to gender, sexually suggestive or derogatory comments about body or clothing, or obscene language or gestures.

Written or verbal communication, gestures such as simulated acts of a sexual nature.

| Cocility | | Investigative Outcome | | | | | |
|-----------------------|---------------|-----------------------|-----------|---------|-------|--|--|
| Facility | Substantiated | Unsubstantiated | Unfounded | Pending | Total | | |
| BSH* | 0 | 0 | 0 | 0 | 0 | | |
| BSPRC | 0 | 0 | 0 | 0 | 0 | | |
| LSH* | 0 | 0 | 0 | 0 | 0 | | |
| MASAC** | 0 | 0 | 0 | 1 | 1 | | |
| MASAC @ Plymouth | 0 | 0 | 0 | 0 | 0 | | |
| MCI – Concord | 0 | 0 | 0 | 0 | 0 | | |
| MCI – Norfolk | 3 | 0 | 2 | 1 | 6 | | |
| MCI - Plymouth | 0 | 0 | 0 | 0 | 0 | | |
| MCI – Shirley medium | 1 | 2 | 8 | 1 | 12 | | |
| MCI – Shirley minimum | 0 | 0 | 0 | 0 | 0 | | |
| MCI Framingham | 0 | 0 | 0 | 0 | 0 | | |
| MCI-CJ | 1 | 0 | 6 | 0 | 7 | | |
| MTC | 0 | 0 | 0 | 0 | 0 | | |
| NCCI medium | 0 | 0 | 1 | 0 | 1 | | |
| NCCI minimum | 0 | 0 | 0 | 0 | 0 | | |
| NECC | 0 | 0 | 0 | 0 | 0 | | |
| Non-DOC | 0 | 0 | 0 | 0 | 0 | | |
| OCCC medium | 0 | 0 | 1 | 0 | 1 | | |
| OCCC minimum | 0 | 0 | 0 | 0 | 0 | | |
| PCC | 0 | 0 | 0 | 0 | 0 | | |
| SBCC | 0 | 1 | 11 | 0 | 12 | | |
| SMCC | 0 | 0 | 0 | 0 | 0 | | |
| Total | 5 | 3 | 29 | 3 | 40 | | |

Trends

Over a five year period, the DOC averaged approximately 122.6 PREA allegations investigated. A review of the data from the PREA database revealed the number of PREA allegations investigated during 2017 was above the number recorded in the previous four year, (a difference of 23 allegations investigated from 2016). This appears to be primarily due to a rise in the number of cases related to allegations of Staff-on-Inmate Sexual Harassment and Staff Sexual Misconduct allegations relative to 2017. As a reminder, all allegations are investigated, and only through the course of the investigation process was a determination of finding made. This increase could also be attributed to the educational efforts put-forth by the DOC for all staff and inmates, and/or a greater comfort level in the reporting of such allegations by staff and/or inmates relative to allegations in general.

Department of Correction PREA Database Tracking History and Analysis

| Total | 2013 | 2014 | 2015 | 2016 | 2017 | Five Year |
|--------------|------|------|------|------|------|-----------|
| number of | | | | | | Average |
| cases | 79 | 92 | 123 | 148 | 171 | 122.6 |
| investigated | | | | | | |
| per year | | | | | | |

Statistical data with regard to the DOC's BJS/SSV reports demonstrate an upward trend over the last five years. Although there is a slight increase in the numbers starting in 2013, particularly with Staff Sexual Harassment category - this may be attributable to better education and training at all levels of the department towards the goal of prevention, detection and response to any form of sexual harassment and sexual abuse allegations.

BJS – SSV Reports submitted by the Massachusetts DOC and Analysis

| Total number of SUBSTANTIATED cases per year* | 2013 | 2014 | 2015 | 2016 | 2017 | Five Year Average |
|---|------|------|------|------|------|----------------------|
| Inmate-on-inmate nonconsensual sexual acts | 1 | 0 | 3 | 3 | 2 | 1.8 |
| Inmate-on-inmate abusive sexual contacts | 5 | 5 | 6 | 4 | 3 | 4.6 |
| Inmate-on-inmate sexual harassment** | 1 | 6 | 5 | 8 | 5 | 5 |
| Staff sexual misconduct | 1 | 0 | 0 | 1 | 0 | .4 |
| Staff sexual harassment | 0 | 0 | 0 | 2 | 5 | 1.4 |
| Total | 8 | 11 | 14 | 18 | 15 | 2.64 |

^{*}Note: These figures may vary from data reported in other areas of this/previous reports because it reflects a "snap-shot" of resolved cases when those reports were generated. Cases still pending and/or allegations not reported to DOC at the time of the incident may not be reflected in the data.

Identified Problem Areas and Corrective Action for 2017

PREA standards require a review of collected data in order to identify problem areas and establish plans of corrective action. Based upon statistical data alone, the Substantiated victimization rate within the DOC relatively is low compared to a review of available national data. There were no obvious problem areas which were not already being addressed through our efforts to achieve compliance with PREA standards and our demonstrated compliance with the Prison and Jails Standard through 14 successful DOJ PREA audits. However, the DOC continues to review, enhance and improve its current policies

^{**}Information was not reported in previous annual reports.

and procedures and practices throughout the Department in an effort to not only to continue to meet the DOJ standards, but to exceed them.

Resolved Problem Areas from 2016

Although there were no specific problem areas which were not already being addressed, the DOC continued to provide comprehensive PREA education and training to all staff, contractors, volunteers, vendors and inmates on the Department's zero tolerance on all forms of sexual harassment and sexual assaults. Additionally, the DOC continues to work with outside stakeholders, such as the Massachusetts State Police, SANE and BARCC in an effort to work collaboratively to ensure the Department meets and or exceeds the standards set-forth by the DOJ Prison and Jails standards.

2017 Assessment of the Massachusetts Department of Correction's Progress in Addressing Inmate Sexual Harassment/Abuse Allegations

The DOC is aggressively working to improve in all aspects of the PREA process and continues to make great strides in the prevention, detection and response to inmate sexual assaults, abusive behaviors and sexual harassment.

We are proud of our staff at all levels throughout the Department as we have consistently demonstrated our agency's commitment to the PREA process by having all of our facilities accredited through the DOJ PREA audit process. This accomplishment means that the DOC will be one of few correctional agencies across the country which has all of its facilities accredited through the American Correctional Association (ACA) and the DOJ PREA audit process.

The DOC is preparing to undergo its next round of PREA audits in 2018. We remain confident that we will be successful and pass these audits without any corrective action needed, and in fact, exceed many of the standards.