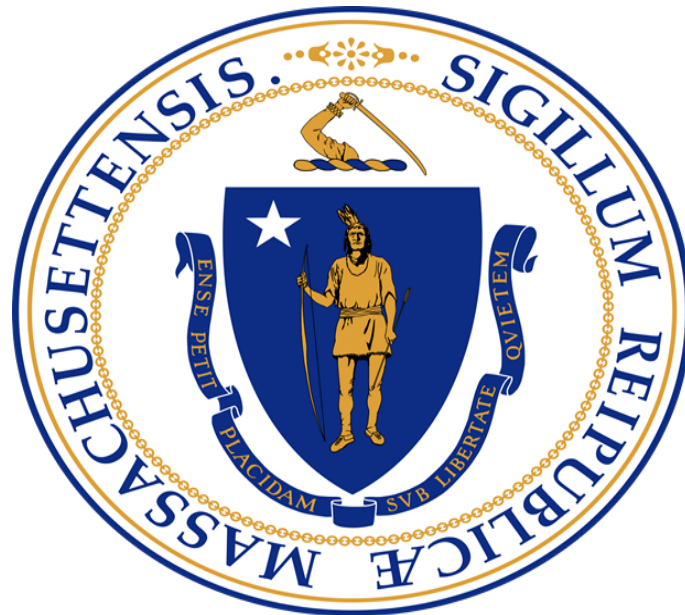


Quarterly Report on the Status of Prison Capacity, First Quarter 2020

Massachusetts Department of Correction
Submitted in Compliance with Chapter 799
Section 21 of the Acts of 1985



Charles D. Baker
Governor

Thomas A. Turco III
Secretary of Executive Office
Of Public Safety and Security

Carol Mici
Commissioner

May 2020

2020 First Quarter Report

Section Twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county facilities.

“Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.”

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Authorized by: Gary Lambert, Assistant Secretary for Operational Services

This report, prepared by Leah Wang of the Research and Planning Division, is based on counts submitted by Massachusetts Sheriffs and the Department of Correction’s Inmate Management System.

2020 First Quarter Report

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Table 1 provides the DOC figures for the first quarter of 2020. The DOC custody population decreased over the quarter, by 113 inmates, or 1.4 percent. By the end of the quarter, the DOC was operating with 7,817 inmates in the system. During the first quarter, the DOC had an average daily custody population of 7,897, operating at 105% of the design capacity of 7,492.

DOC inmates housed in non-DOC facilities averaged 370 inmates, the majority housed in county Houses of Correction, and an average of 80 inmates housed in other states.

Overall, the average daily total DOC jurisdiction population for first quarter of 2020 was 8,267. There was a decrease of 129 inmates, or 1.5 percent, from the beginning to the end of the quarter.

Table 1

**First Quarter 2020
Population in DOC Facilities, January 31, 2020 to March 31, 2020**

Security Level/Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
<u>Maximum</u>					
MCI-Cedar Junction	533	543	504	555	96%
SBCC	671	650	685	1024	66%
Sub-Total, Maximum	1,204	1,193	1,189	1,579	76%
<u>Medium</u>					
Massachusetts Treatment Center	569	573	566	561	101%
MCI-Cedar Junction	68	67	67	78	87%
MCI-Concord	619	626	621	614	101%
MCI-Framingham (Female)	227	233	218	452	50%
MCI-Norfolk	1,302	1,301	1,302	1,084	120%
MCI-Shirley	1,078	1,090	1,071	720	150%
NCCI-Gardner	931	928	936	568	164%
OCCC	655	662	653	480	136%
Shattuck Correctional Unit	24	29	23	24	100%
State Hospital @ Bridgewater	227	217	226	227	100%
Sub-Total, Medium	5,700	5,726	5,683	4,808	119%
<u>Minimum</u>					
MASPLY	132	151	86	151	87%
MCI-Shirley	270	273	270	299	90%
NCCI-Gardner	0	0	0	30	0%
OCCC	100	100	100	100	100%
<u>Minimum/Pre-Release</u>					
Boston Pre-Release Center	94	88	96	150	63%
NECC	186	186	183	150	124%
Pondville Correctional Center	153	153	153	100	153%
SMCC (Female)	58	60	57	125	46%
Sub-Total, Minimum/Pre-Release	993	1,011	945	1,105	90%
Total Custody	7,897	7,930	7,817	7,492	105%
<u>DOC Inmates in Non-DOC Facilities</u>					
Houses of Correction	277	279	263	n.a.	n.a.
Department of Youth Services	1	1	1	n.a.	n.a.
Federal Prisons	12	12	12	n.a.	n.a.
Inter-State Compact	80	80	80	n.a.	n.a.
Sub-Total, Non-DOC Facilities	370	372	356	n.a.	n.a.
Total Jurisdiction	8,267	8,302	8,173	7,492	110%

See Technical Notes, p. 8, for information on design capacity, custody level designations, facility closings or name changes relevant to this time period.

Table 2 provides the DOC figures for the previous twelve months. The DOC custody population continues to decrease; over the 12-month period, the custody population decreased by 534 inmates, or over 6 percent.

DOC inmates housed in non-DOC facilities had an average daily population of 391 inmates, an increase from last quarter. Specifically, inmates in county Houses of Correction increased over the 12-month period. Inmates in other states' facilities decreased, and the number of federally detained inmates did not change from beginning to end of the 12 months before this quarter.

The average DOC jurisdiction population was 8,696. During the 12-month period, this population went from 8,802 to 8,292, experiencing a decrease of 510 inmates, or 5.8 percent.

Table 2

**Previous Twelve Months
Population in DOC Facilities, January 31, 2019 to December 31, 2019**

Security Level/Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
Maximum					
MCI-Cedar Junction	556	572	479	555	100%
SBCC	798	847	795	1,024	78%
Sub-Total, Maximum	1,354	1,419	1,274	1,579	86%
Medium					
Massachusetts Treatment Center	569	568	571	561	101%
MCI-Cedar Junction	70	69	65	78	90%
MCI-Concord	608	569	623	614	99%
MCI-Framingham (Female)	394	438	226	452	87%
MCI-Norfolk	1,300	1,315	1,297	1,084	120%
MCI-Shirley	1,111	1,145	1,063	720	154%
NCCI-Gardner	946	955	899	568	167%
OCCC	641	641	653	480	134%
Shattuck Correctional Unit	25	29	23	24	104%
State Hospital @ Bridgewater	222	223	225	227	98%
Sub-Total, Medium	5,886	5,952	5,645	4,808	122%
Minimum					
MASAC/MASPLY	148	137	134	151	98%
MCI-Shirley	287	299	269	299	96%
NCCI-Gardner*	5	20	0	30	17%*
OCCC	110	94	105	100	110%
Minimum/Pre-Release					
Boston Pre-Release Center	103	102	91	150	69%
NECC	192	200	190	150	128%
Pondville Correctional Center	146	157	151	100	146%
SMCC (Female)	73	77	64	125	58%
Sub-Total, Minimum/Pre-Release	1,064	1,086	1,004	1,105	96%
Total Custody	8,304	8,457	7,923	7,492	111%
DOC Inmates in Non-DOC Facilities					
Houses of Correction	294	247	276	n.a.	n.a.
Department of Youth Services	1	1	1	n.a.	n.a.
Federal Prisons	13	12	12	n.a.	n.a.
Inter-State Compact	84	85	80	n.a.	n.a.
Sub-Total, Non-DOC Facilities	391	345	369	n.a.	n.a.
Total Jurisdiction	8,696	8,802	8,292	7,492	116%

*Due to the March 2019 closure of the NCCI-Gardner minimum unit, average population was calculated over its 3 operational months of this period. See Technical Notes, p. 8, for information on design capacity, custody level designations, facility closings or name changes relevant to this time period.

Table 3 presents the county figures for the first quarter of 2020. During the fourth quarter, the county population decreased by 776 inmates, or 9 percent. The average daily population across all counties was 8,279, together operating at 74% of these facilities' design capacity.

Table 3

**First Quarter 2020
Population in County Correctional Facilities by County,
January 27, 2020 to March 30, 2020**

Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
Barnstable	251	278	218	300	84%
Berkshire	193	201	183	292	66%
Bristol	923	964	868	566	163%
Dukes	16	15	13	19	84%
Essex	1,272	1,296	1,213	1,654	77%
Franklin	177	184	161	144	123%
Hampden	1,014	1,043	952	1,632	62%
Hampshire	202	217	185	287	70%
Middlesex	771	797	722	1,501	51%
Norfolk	478	482	460	620	77%
Plymouth	880	907	827	1,140	77%
Suffolk	1,316	1,353	1,225	2,249	59%
Worcester	786	802	736	822	96%
Total	8,279	8,539	7,763	11,226	74%

Table 4 presents the county figures for the first quarter of 2020. The following table presents a breakdown of facility population and capacity for counties that operate more than one facility.

Table 4

**First Quarter 2020
Population in County Correctional Facilities by Facility,
January 27, 2020 to March 30, 2020**

Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	143	162	117	206	70%
Bristol Dartmouth	721	735	705	304	237%
Bristol Women's Center	59	67	46	56	105%
Essex County					
Essex Middleton	1046	1065	992	1291	81%
Essex W.I.T.	26	29	23	23	113%
Essex LCAC	201	202	198	340	59%
Hampden County					
Hampden HOC**	786	801	757	1178	67%
Hampden WMCAC	85	90	70	148	57%
Hampden Women's Center	143	152	125	306	47%
Suffolk County					
Suffolk Nashua Street	521	552	475	453	115%
Suffolk South Bay	795	801	750	1796	44%

Due to rounding, the average population by county may not equal the average county population by facility total.

Table 5 presents the county figures for the previous twelve months. The county population experienced a significant decrease of 820 inmates, or 9 percent, between January and December 2019. Over the trend period, the county facilities operated on average at 80 percent of their overall design capacity.

Table 5

**Previous Twelve Months
Population in County Correctional Facilities by County,
January 28, 2019 to December 30, 2019**

Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
Barnstable	316	355	274	300	105%
Berkshire	186	184	196	292	64%
Bristol	990	1,091	932	566	175%
Dukes	17	15	12	19	89%
Essex	1,396	1,398	1,274	1,654	84%
Franklin	209	223	193	144	145%
Hampden	1,087	1,151	1,009	1,632	67%
Hampshire	207	219	202	287	72%
Middlesex	778	769	751	1,501	52%
Norfolk	486	472	456	620	78%
Plymouth	1,049	964	930	1,140	92%
Suffolk	1,406	1,394	1,336	2,249	63%
Worcester	870	927	777	822	106%
Total	8,997	9,162	8,342	11,226	80%

Table 6 presents the county figures for the previous twelve months. The following table presents a breakdown of facility population and capacity for counties that operate more than one facility.

Table 6

**Previous Twelve Months
Population in Counties with Multiple Correctional Facilities,
January 28, 2019 to December 30, 2019**

Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	162	158	146	206	79%
Bristol Dartmouth	830	851	720	304	273%
Women's Center	76	82	66	56	136%
Essex County					
Essex Middleton	1,143	1,165	1,028	1,291	89%
Essex W.I.T.	30	32	31	23	130%
Essex LCAC	222	201	215	340	65%
Hampden County					
Hampden HOC**	813	889	773	1,178	69%
Hampden WMCAC	94	84	85	148	64%
Hampden Women's Center	180	178	151	306	59%
Suffolk County					
Suffolk Nashua Street	554	570	530	453	122%
Suffolk South Bay	852	824	806	1,796	47%

Due to rounding, the average population by county may not equal the average county population by facility total.

Technical Notes

- Average Daily Population for the previous year was calculated by using the last day of each month.
- Average Daily Population for county facilities was calculated by using the figures provided during the last week of every month.
- Custody snapshot data is based on an end of the month count. Prior to 4th quarter 2011, custody snapshot data was taken based on the first of the month.
- Issues regarding the accuracy of testing at the Hinton Drug Lab resulted in several hundred releases “from court,” most occurring during the months of September through December 2012.
- Design/Rated capacity is provided by the County, Federal, and Interstate Unit.

Timeline of DOC and County Facility Closures and Expansions

(For previous years, please refer to reports prior to 2nd quarter 2015)

2011

- MCI-Cedar Junction began double-bunking maximum security housing units 2 and 3 on March 17, 2011, and the Orientation Unit on March 29, 2011.
- Western Massachusetts Regional Women’s Correctional Center was opened in Hampden County in November 2011, housing most county sentenced females from the western half of the state.

2012

- On July 1, 2012, the maximum number of days an individual could be civilly committed as a Section 35 at MASAC or MCI-Framingham was increased from 30 days to 90 days.
- On June 24, 2012 six pre-release beds were added to MCI-Plymouth. An additional four pre-release beds were added by the end of 2012.
- Chapter 192 of the Acts of 2012, known as the Crime Bill, was enacted on August 2, 2012 and resulted in an immediate change to sentence structure for dozens of inmates.

2013

- Effective April 1, 2013, Brooke House has three types of bed categories; DOC Reentry, Parole Transitional and Parole Halfway. Historically, Brooke House beds were only DOC Reentry.
- As of May 2013, 6 medium security beds were added to MCI-Cedar Junction.
- In May 2013, inmates housed at the Cambridge Jail in Middlesex County were temporarily housed elsewhere due to issues with the water system.
- On October 15, 2013, MCI-Plymouth increased its pre-release capacity to 15 beds while decreasing its minimum capacity to 212 beds. The overall operational capacity remained the same.

2014

- On June 28, 2014 the Middlesex County Jail in Cambridge was officially closed.
- Effective June 30, 2014, the DOC terminated their contract with Spectrum Women and Children’s Program which included 15 beds for female inmates.

- Inmates were temporarily moved out of NCCI-Gardner Minimum in October 2014 due to an energy conservation project.

2015

- Throughout 2015, there were various changes reported for design capacity for numerous county facilities. All design capacities and occupancy data for Massachusetts Houses of Correction and jails reported herein is provided by the County, Federal, and Interstate Unit.
- Effective May 28, 2015, the DOC terminated their contract with Brooke House which included 20 beds for male inmates.
- Inmates are no longer housed at Bay State Correctional Center as of June 30, 2015. The transfer of inmates housed at BSCC to other facilities began in April 2015.
- Effective June 30, 2015, a unit of 48 beds was reallocated at Pondville Correctional Center to house those who have been granted parole and are currently in the Transitional Treatment Program (TTP). They are not considered part of the DOC's custody or jurisdiction populations.
- Due to the closing of facilities, the design capacity for the DOC decreased from 8,029 to 7,728 (301 beds). This change is reflected beginning in the third quarter 2015.
- During the fourth quarter of 2015, numerous units were inactivated within MCI-Concord resulting in the transferring of inmates to other facilities (including all 52A pre-trial inmates at this facility). The closing of units reduced the operational capacity of the facility.

2016

- Effective October 2016, four housing units designated for criminally sentenced inmates at MCI-Framingham were disabled. As a result, these inmates were moved to other housing units within the facility, including units previously designated for pre-trial inmates.
- Effective December 5, 2016, the Transitional Treatment Program was relocated from Pondville Correctional Center to Boston Pre-Release Center. The transfer of parolees affected the number of beds allotted for inmates as well as the capacity figures at both facilities.
- Effective December 22, 2016, MCI-Plymouth was shuttered and remaining inmates were transferred to other DOC facilities.

2017

- During 1st quarter 2017, design capacity was reduced by 151 inmates due to the closing of MCI-Plymouth.
- Effective May 1, 2017, Massachusetts Alcohol and Substance Abuse Center @ Plymouth opened at the former site of MCI-Plymouth, with a design capacity of 151.
- Massachusetts Alcohol and Substance Abuse Center was mothballed on May 6, 2017, resulting in a reduction of 236 from the design capacity.

2018

- Beginning in 2018, the DOC entered into a contract with Stony Brook Treatment and Stabilization Center in Hampden County to house men with Section 35 civil commitments.

2019

- Beginning March 2019, NCCI-Gardner temporarily closed its minimum security unit.

Guide to Acronyms and Institutions

Acronym	Institution Name	Security Level
ADP	Average Daily Population	n/a
BPRC	Boston Pre-Release Center	Pre-release, minimum
STH	Bridgewater State Hospital	Medium
CFI	County/Federal/Interstate	All
CJ	MCI-Cedar Junction	Medium, maximum (male reception center)
CON	MCI-Concord	Medium
DOC	Department of Correction	n/a
DYS	Department of Youth Services	n/a
FRA	MCI-Framingham	Medium (female reception center)
HOC	House of Correction	n/a
LEM	Lemuel Shattuck Hospital	All
MASAC	Massachusetts Alcohol & Substance Abuse Center	Minimum
MCI	Massachusetts Correctional Institution	n/a
MTC	Massachusetts Treatment Center	Medium
MASPLY	Massachusetts Alcohol and Substance Abuse Center at Plymouth	(Civil commitments)
NOR	MCI-Norfolk	Medium
SHI	MCI-Shirley	Minimum, medium
NECC	Northeastern Correctional Center	Pre-release, minimum
NCCI	North Central Correctional Institution	Minimum, medium
OSCC	Old Colony Correctional Center	Minimum, medium
PCC	Pondville Correctional Center	Pre-release, minimum
SMD	South Middlesex Correctional Center	Pre-release, minimum
SBCC	Souza-Baranowski Correctional Center	Maximum

Definitions

Custody Population	Refers to all inmates incarcerated in a Massachusetts DOC facility.
Jurisdiction Population	Jurisdiction population refers to all inmates considered to be under Massachusetts DOC jurisdiction when the Commonwealth has legal authority over the inmate regardless of where the inmate is being held. DOC jurisdiction includes those incarcerated in Massachusetts DOC facilities and those housed in correctional facilities outside of the Massachusetts DOC (i.e. Massachusetts Houses of Correction, other states' correctional facilities, and the Federal Bureau of Prisons).
Design/Rated Capacity	The number of inmates that planners or architects intended for the institution [as defined by the U.S. Department of Justice, Bureau of Justice Statistics (BJS)]. Rated capacity is the number of beds or inmates assigned by a rating official to institutions within the jurisdiction, essentially formally updated from the original design capacity.

Security Levels

In May 2012, new security level designations were established according to **103 DOC 101, *Correctional Institutions/Security Levels*** policy which states:

<p>Pre-Release/Contracted Residential Placement</p>	<p>The perimeter is marked by non-secure boundaries. Physical barriers to inmate movement and interaction are either non-secure or non-existent. Inmate movements and interactions are controlled by rules and regulations only. Inmates may leave the institution daily for work and/or education in the community. Supervision while on the grounds of the facility is intermittent. While in the community, supervision is occasional, although indirect supervision (e.g. contact with employer) may be more frequent. Inmates must be within eighteen (18) months of parole eligibility or release and not barred by sentencing restrictions for either placement in a pre-release facility or participation in work, education or program related activities (PRA) release programs.</p>
<p>Minimum</p>	<p>The perimeter is marked by non-secure boundaries. Physical barriers to movement and interaction are either non-secure or non-existent. Inmates may be housed in single, double or multiple occupancy areas. Inmate movements and interactions are controlled by rules and regulations only. Supervision is intermittent. Inmates may leave the perimeter under supervision. Contact visits and personal clothing are allowed.</p>
<p>Medium</p>	<p>The perimeter and physical barriers to control inmate movement and interaction are present. Inmates may be housed in single, double or multiple occupancy areas. Inmate movement and interaction are generally controlled by rules and regulations, as well as with physical barriers. Inmates are subject to direct supervision by staff. Work and program opportunities are available. Contact visits and personal clothing may be allowed. Inmates assigned to medium custody designation at MCI-Cedar Junction will receive contact visits.</p>
<p>Maximum</p>	<p>The perimeter is designed and staffed to prevent escapes and the introduction of contraband. Inmate movement and interaction are controlled by physical barriers. Inmates are housed in single and double cells. The design of the facility offers an ability to house some offenders separate from others without a limitation of work and/or program opportunities. Inmates are subject to direct supervision by staff. At the superintendent's discretion, contact visits may be allowed at Souza Baranowski Correctional Center and MCI Cedar Junction's reception beds (which are considered maximum security). Personal clothing is generally not allowed.</p>