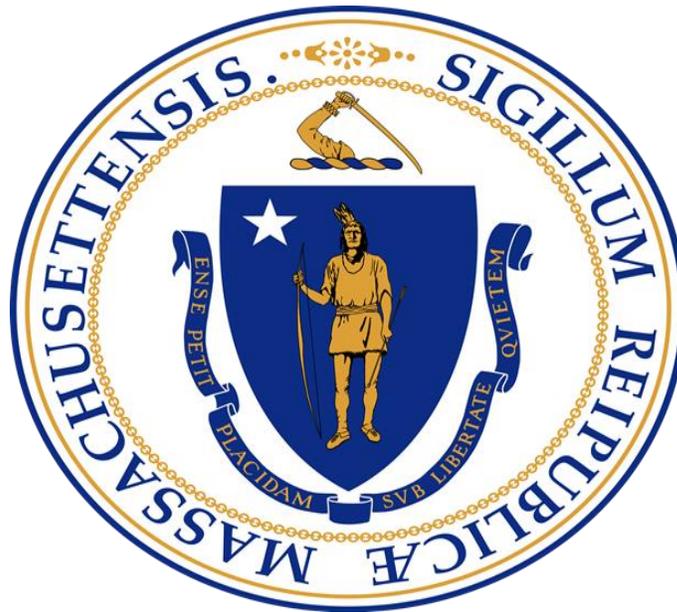


Quarterly Report on the Status of Prison Capacity, Second Quarter 2020

Massachusetts Department of Correction
Submitted in Compliance with Chapter 799
Section 21 of the Acts of 1985



Charles D. Baker
Governor

Thomas A. Turco III
Secretary of Executive Office
Of Public Safety and Security

Carol Mici
Commissioner

September 2020

2020 Second Quarter Report

Section Twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county facilities.

“Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.”

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Authorized by: Gary Lambert, Assistant Secretary for Operational Services

This report, prepared by Leah Wang of the Research and Planning Division, is based on counts submitted by Massachusetts Sheriffs and the Department of Correction’s Inmate Management System.

2020 Second Quarter Report

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Table 1 provides the DOC figures for the second quarter of 2020. The DOC custody population decreased over the quarter, by 379 inmates, or 5.1 percent. By the end of the quarter, the DOC was operating with 7,054 inmates in the system. During the second quarter, the DOC had an average daily custody population of 7,240, operating at 97 percent of the design capacity of 7,492.

DOC inmates housed in non-DOC facilities averaged 286 inmates, the majority housed in county Houses of Correction, and an average of 80 inmates housed in other states.

Overall, the average daily total DOC jurisdiction population for first quarter of 2020 was 7,526. There was a decrease of 430 inmates, or 5.6 percent, from the beginning to the end of the quarter.

Table 1

Second Quarter 2020					
Population in DOC Facilities, April 30, 2020 to June 30, 2020					
Security Level/Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
<u>Maximum</u>					
MCI-Cedar Junction	453	484	401	555	82%
SBCC	683	691	674	1,024	67%
Sub-Total, Maximum	1,136	1,175	1,075	1,579	72%
<u>Medium</u>					
Massachusetts Treatment Center	531	543	518	563	94%
MCI-Cedar Junction	63	66	59	78	81%
MCI-Concord	577	600	554	614	94%
MCI-Framingham (Female)	188	190	185	452	42%
MCI-Norfolk	1,256	1,262	1,259	1,084	116%
MCI-Shirley	979	1,011	941	720	136%
NCCI-Gardner	921	931	914	568	162%
OCCC	635	645	632	480	132%
Shattuck Correctional Unit	17	22	14	24	71%
State Hospital @ Bridgewater	202	195	205	227	89%
Sub-Total, Medium	5,369	5,465	5,281	4,810	112%
<u>Minimum</u>					
MASPLY	46	34	62	151	30%
MCI-Shirley	231	258	200	299	77%
NCCI-Gardner	0	0	0	30	0%
OCCC	86	86	91	100	86%
<u>Minimum/Pre-Release</u>					
Boston Pre-Release Center	67	80	58	150	45%
NECC	150	160	148	150	100%
Pondville Correctional Center	115	130	102	100	115%
SMCC (Female)	40	45	37	125	32%
Sub-Total, Minimum/Pre-Release	735	793	698	1,105	67%
Total Custody	7,240	7,433	7,054	7,494	97%
<u>DOC Inmates in Non-DOC Facilities</u>					
Houses of Correction	194	216	167	n.a.	n.a.
Department of Youth Services	1	1	1	n.a.	n.a.
Federal Prisons	11	12	11	n.a.	n.a.
Inter-State Compact	80	80	79	n.a.	n.a.
Sub-Total, Non-DOC Facilities	286	309	258	n.a.	n.a.
Total Jurisdiction	7,526	7,742	7,312	7,494	100%

See Technical Notes, p. 8, for information on design capacity, custody level designations, facility closings or name changes relevant to this time period.

Table 2 provides the DOC figures for the previous twelve months. The DOC custody population continues to decrease; over the 12-month period, the custody population decreased by 620 inmates, or 7.3 percent.

DOC inmates housed in non-DOC facilities had an average daily population of 399 inmates, an increase from last quarter. In county facilities, the population rose and then fell throughout this 12-month period. Inmates in other state facilities decreased.

The average DOC jurisdiction population was 8,562. During the 12-month period, this population went from 8,801 to 8,173, experiencing a decrease of 628 inmates, or 7.1 percent.

Table 2

**Previous Twelve Months
Population in DOC Facilities, April 30, 2019 to March 31, 2020**

Security Level/Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
<u>Maximum</u>					
MCI-Cedar Junction	542	561	504	555	98%
SBCC	755	813	685	1,024	74%
Sub-Total, Maximum	1,297	1,374	1,189	1,579	82%
<u>Medium</u>					
Massachusetts Treatment Center	568	570	566	561	101%
MCI-Cedar Junction	70	72	67	78	90%
MCI-Concord	615	621	621	614	100%
MCI-Framingham (Female)	339	438	218	452	75%
MCI-Norfolk	1,299	1,300	1,302	1,084	120%
MCI-Shirley	1,097	1,129	1,071	720	152%
NCCI-Gardner	941	966	936	568	166%
OCCC	643	642	653	480	134%
Shattuck Correctional Unit	24	20	23	24	100%
State Hospital @ Bridgewater	223	228	226	227	98%
Sub-Total, Medium	5,819	5,986	5,683	4,808	121%
<u>Minimum</u>					
MASAC/MASPLY	150	133	86	151	99%
MCI-Shirley	281	314	270	299	94%
NCCI-Gardner	0	0	0	30	0%
OCCC	113	105	100	100	113%
<u>Minimum/Pre-Release</u>					
Boston Pre-Release Center	99	113	96	150	66%
NECC	190	186	183	150	126%
Pondville Correctional Center	146	143	153	100	146%
SMCC (Female)	68	83	57	125	55%
Sub-Total, Minimum/Pre-Release	1,047	1,077	945	1,105	95%
Total Custody	8,163	8,437	7,817	7,492	109%
<u>DOC Inmates in Non-DOC Facilities</u>					
Houses of Correction	303	264	263	n.a.	n.a.
Department of Youth Services	1	1	1	n.a.	n.a.
Federal Prisons	13	13	12	n.a.	n.a.
Inter-State Compact	82	86	80	n.a.	n.a.
Sub-Total, Non-DOC Facilities	399	364	356	n.a.	n.a.
Total Jurisdiction	8,562	8,801	8,173	7,492	114%

See Technical Notes, p. 8, for information on design capacity, custody level designations, facility closings or name changes relevant to this time period.

Table 3 presents the county figures for the second quarter of 2020. During the second quarter, the county population decreased by 683 inmates, or 10.9 percent. The average daily population across all counties was 5,850, together operating at 52 percent of these facilities' design capacity.

Table 3

**Second Quarter 2020
Population in County Correctional Facilities by County,
April 27, 2020 to June 29, 2020**

Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
Barnstable	169	177	160	300	56%
Berkshire	148	150	146	292	51%
Bristol	630	663	610	566	111%
Dukes	10	12	10	19	53%
Essex	990	1,039	951	1,654	60%
Franklin	131	133	135	144	91%
Hampden	674	754	609	1,632	41%
Hampshire	131	147	123	287	46%
Middlesex	576	605	552	1,501	38%
Norfolk	323	333	324	620	52%
Plymouth	631	680	580	1,140	55%
Suffolk	896	951	860	2,249	40%
Worcester	541	604	505	822	66%
Total	5,850	6,248	5,565	11,226	52%

Table 4 presents the county figures for the second quarter of 2020. The following table presents a breakdown of facility population and capacity for counties that operate more than one facility.

Table 4

**Second Quarter 2020
Population in County Correctional Facilities by Facility,
April 27, 2020 to June 29, 2020**

Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	92	94	90	206	45%
Bristol Dartmouth	516	544	505	304	170%
Bristol Women's Center	20	21	15	56	36%
Essex County					
Essex Middleton	859	875	843	1,291	67%
Essex W.I.T.	9	13	9	23	39%
Essex LCAC	121	151	99	340	36%
Hampden County					
Hampden HOC**	596	656	543	1,178	51%
Hampden WMCAC	19	26	16	148	13%
Hampden Women's Center	59	72	50	306	19%
Suffolk County					
Suffolk Nashua Street	403	397	426	453	89%
Suffolk South Bay	493	554	434	1,796	27%

Due to rounding, the average population by county may not equal the average county population by facility total.

Table 5 presents the county figures for the previous twelve months. The county population experienced a significant decrease of 1,415 inmates, or 15.4 percent, between April 2019 and March 2020. Over the trend period, the county facilities operated on average at 78 percent of their overall design capacity.

Table 5

**Previous Twelve Months
Population in County Correctional Facilities by County,
April 29, 2019 to March 30, 2020**

Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
Barnstable	292	314	218	300	97%
Berkshire	190	187	183	292	65%
Bristol	953	1,122	868	566	168%
Dukes	17	20	13	19	89%
Essex	1,364	1,429	1,213	1,654	82%
Franklin	197	207	161	144	137%
Hampden	1,058	1,061	952	1,632	65%
Hampshire	206	188	185	287	72%
Middlesex	775	779	722	1,501	52%
Norfolk	481	503	460	620	78%
Plymouth	1,013	1,104	827	1,140	89%
Suffolk	1,384	1,364	1,225	2,249	62%
Worcester	839	900	736	822	102%
Total	8,769	9,178	7,763	11,226	78%

Table 6 presents the county figures for the previous twelve months. The following table presents a breakdown of facility population and capacity for counties that operate more than one facility.

Table 6

**Previous Twelve Months
Population in Counties with Multiple Correctional Facilities,
April 29, 2019 to March 30, 2020**

Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	123	176	117	206	60%
Bristol Dartmouth	622	868	705	304	205%
Women's Center	56	78	46	56	100%
Essex County					
Essex Middleton	856	1,172	992	1,291	66%
Essex W.I.T.	22	28	23	23	96%
Essex LCAC	168	229	198	340	49%
Hampden County					
Hampden HOC**	598	787	757	1,178	51%
Hampden WMCAC	72	97	70	148	49%
Hampden Women's Center	135	177	125	306	44%
Suffolk County					
Suffolk Nashua Street	413	553	475	453	91%
Suffolk South Bay	642	811	750	1,796	36%

Due to rounding, the average population by county may not equal the average county population by facility total.

Technical Notes

- Average Daily Population for the previous year was calculated by using the last day of each month.
- Average Daily Population for county facilities was calculated by using the figures provided during the last week of every month.
- Custody snapshot data is based on an end of the month count. Prior to 4th quarter 2011, custody snapshot data was taken based on the first of the month.
- Issues regarding the accuracy of testing at the Hinton Drug Lab resulted in several hundred releases “from court,” most occurring during the months of September through December 2012.
- Design/Rated capacity is provided by the County, Federal, and Interstate Unit.

Timeline of DOC and County Facility Closures and Expansions

(For previous years, please refer to reports prior to 2nd quarter 2015)

2011

- MCI-Cedar Junction began double-bunking maximum security housing units 2 and 3 on March 17, 2011, and the Orientation Unit on March 29, 2011.
- Western Massachusetts Regional Women’s Correctional Center was opened in Hampden County in November 2011, housing most county sentenced females from the western half of the state.

2012

- On July 1, 2012, the maximum number of days an individual could be civilly committed as a Section 35 at MASAC or MCI-Framingham was increased from 30 days to 90 days.
- On June 24, 2012 six pre-release beds were added to MCI-Plymouth. An additional four pre-release beds were added by the end of 2012.
- Chapter 192 of the Acts of 2012, known as the Crime Bill, was enacted on August 2, 2012 and resulted in an immediate change to sentence structure for dozens of inmates.

2013

- Effective April 1, 2013, Brooke House has three types of bed categories; DOC Reentry, Parole Transitional and Parole Halfway. Historically, Brooke House beds were only DOC Reentry.
- As of May 2013, 6 medium security beds were added to MCI-Cedar Junction.
- In May 2013, inmates housed at the Cambridge Jail in Middlesex County were temporarily housed elsewhere due to issues with the water system.
- On October 15, 2013, MCI-Plymouth increased its pre-release capacity to 15 beds while decreasing its minimum capacity to 212 beds. The overall operational capacity remained the same.

2014

- On June 28, 2014 the Middlesex County Jail in Cambridge was officially closed.
- Effective June 30, 2014, the DOC terminated their contract with Spectrum Women and Children’s Program which included 15 beds for female inmates.
- Inmates were temporarily moved out of NCCI-Gardner Minimum in October 2014 due to an energy conservation project.

2015

- Throughout 2015, there were various changes reported for design capacity for numerous county facilities. All design capacities and occupancy data for Massachusetts Houses of Correction and jails reported herein is provided by the County, Federal, and Interstate Unit.

- Effective May 28, 2015, the DOC terminated their contract with Brooke House which included 20 beds for male inmates.
- Inmates are no longer housed at Bay State Correctional Center as of June 30, 2015. The transfer of inmates housed at BSCC to other facilities began in April 2015.
- Effective June 30, 2015, a unit of 48 beds was reallocated at Pondville Correctional Center to house those who have been granted parole and are currently in the Transitional Treatment Program (TTP). They are not considered part of the DOC's custody or jurisdiction populations.
- Due to the closing of facilities, the design capacity for the DOC decreased from 8,029 to 7,728 (301 beds). This change is reflected beginning in the third quarter 2015.
- During the fourth quarter of 2015, numerous units were inactivated within MCI-Concord resulting in the transferring of inmates to other facilities (including all 52A pre-trial inmates at this facility). The closing of units reduced the operational capacity of the facility.

2016

- Effective October 2016, four housing units designated for criminally sentenced inmates at MCI-Framingham were disabled. As a result, these inmates were moved to other housing units within the facility, including units previously designated for pre-trial inmates.
- Effective December 5, 2016, the Transitional Treatment Program was relocated from Pondville Correctional Center to Boston Pre-Release Center. The transfer of parolees affected the number of beds allotted for inmates as well as the capacity figures at both facilities.
- Effective December 22, 2016, MCI-Plymouth was shuttered and remaining inmates were transferred to other DOC facilities.

2017

- During 1st quarter 2017, design capacity was reduced by 151 inmates due to the closing of MCI-Plymouth.
- Effective May 1, 2017, Massachusetts Alcohol and Substance Abuse Center @ Plymouth opened at the former site of MCI-Plymouth, with a design capacity of 151.
- Massachusetts Alcohol and Substance Abuse Center was mothballed on May 6, 2017, resulting in a reduction of 236 from the design capacity.

2018

- Beginning in 2018, the DOC entered into a contract with Stony Brook Treatment and Stabilization Center in Hampden County to house men with Section 35 civil commitments.

2019

- Beginning March 2019, NCCI-Gardner temporarily closed its minimum security unit.

2020

- The Massachusetts Treatment Center built a cell with two beds in its health services unit, increasing the design capacity by 2.

Guide to Acronyms and Institutions

Acronym	Institution Name	Security Level
ADP	Average Daily Population	n/a
BPRC	Boston Pre-Release Center	Pre-release, minimum
STH	Bridgewater State Hospital	Medium
CFI	County/Federal/Interstate	All
CJ	MCI-Cedar Junction	Medium, maximum (male reception center)
CON	MCI-Concord	Medium
DOC	Department of Correction	n/a
DYS	Department of Youth Services	n/a
FRA	MCI-Framingham	Medium (female reception center)
HOC	House of Correction	n/a
LEM	Lemuel Shattuck Hospital	All
MASAC	Massachusetts Alcohol & Substance Abuse Center	Minimum
MCI	Massachusetts Correctional Institution	n/a
MTC	Massachusetts Treatment Center	Medium
MASPLY	Massachusetts Alcohol and Substance Abuse Center at Plymouth	(Civil commitments)
NOR	MCI-Norfolk	Medium
SHI	MCI-Shirley	Minimum, medium
NECC	Northeastern Correctional Center	Pre-release, minimum
NCCI	North Central Correctional Institution	Minimum, medium
OCCC	Old Colony Correctional Center	Minimum, medium
PCC	Pondville Correctional Center	Pre-release, minimum
SMD	South Middlesex Correctional Center	Pre-release, minimum
SBCC	Souza-Baranowski Correctional Center	Maximum

Definitions

Custody Population	Refers to all inmates incarcerated in a Massachusetts DOC facility.
Jurisdiction Population	Jurisdiction population refers to all inmates considered to be under Massachusetts DOC jurisdiction when the Commonwealth has legal authority over the inmate regardless of where the inmate is being held. DOC jurisdiction includes those incarcerated in Massachusetts DOC facilities and those housed in correctional facilities outside of the Massachusetts DOC (i.e. Massachusetts Houses of Correction, other states' correctional facilities, and the Federal Bureau of Prisons).
Design/Rated Capacity	The number of inmates that planners or architects intended for the institution [as defined by the U.S. Department of Justice, Bureau of Justice Statistics (BJS)]. Rated capacity is the number of beds or inmates assigned by a rating official to institutions within the jurisdiction, essentially formally updated from the original design capacity.

Security Levels

In May 2012, new security level designations were established according to **103 DOC 101, *Correctional Institutions/Security Levels*** policy which states:

Pre-Release/Contracted Residential Placement	The perimeter is marked by non-secure boundaries. Physical barriers to inmate movement and interaction are either non-secure or non-existent. Inmate movements and interactions are controlled by rules and regulations only. Inmates may leave the institution daily for work and/or education in the community. Supervision while on the grounds of the facility is intermittent. While in the community, supervision is occasional, although indirect supervision (e.g. contact with employer) may be more frequent. Inmates must be within eighteen (18) months of parole eligibility or release and not barred by sentencing restrictions for either placement in a pre-release facility or participation in work, education or program related activities (PRA) release programs.
Minimum	The perimeter is marked by non-secure boundaries. Physical barriers to movement and interaction are either non-secure or non-existent. Inmates may be housed in single, double or multiple occupancy areas. Inmate movements and interactions are controlled by rules and regulations only. Supervision is intermittent. Inmates may leave the perimeter under supervision. Contact visits and personal clothing are allowed.
Medium	The perimeter and physical barriers to control inmate movement and interaction are present. Inmates may be housed in single, double or multiple occupancy areas. Inmate movement and interaction are generally controlled by rules and regulations, as well as with physical barriers. Inmates are subject to direct supervision by staff. Work and program opportunities are available. Contact visits and personal clothing may be allowed. Inmates assigned to medium custody designation at MCI-Cedar Junction will receive contact visits.
Maximum	The perimeter is designed and staffed to prevent escapes and the introduction of contraband. Inmate movement and interaction are controlled by physical barriers. Inmates are housed in single and double cells. The design of the facility offers an ability to house some offenders separate from others without a limitation of work and/or program opportunities. Inmates are subject to direct supervision by staff. At the superintendent's discretion, contact visits may be allowed at Souza Baranowski Correctional Center and MCI Cedar Junction's reception beds (which are considered maximum security). Personal clothing is generally not allowed.