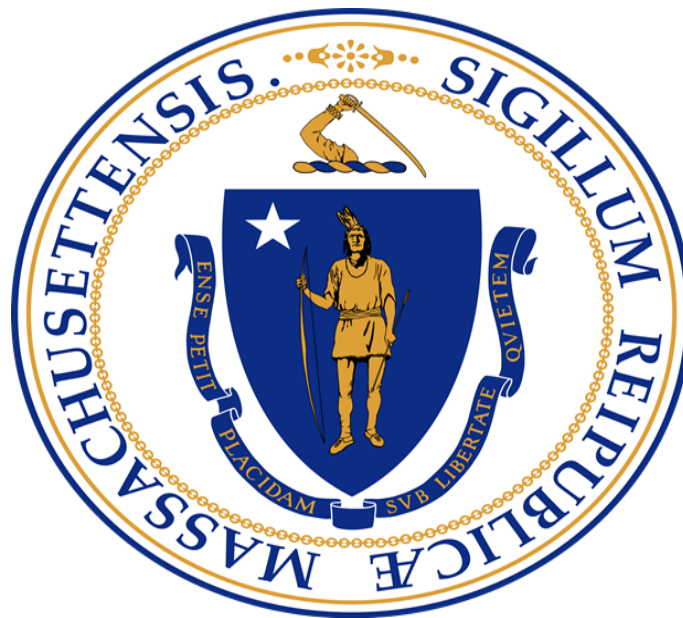


Quarterly Report on the Status of Prison Capacity, Second Quarter 2021

Massachusetts Department of Correction
Submitted in Compliance with Chapter 799
Section 21 of the Acts of 1985



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Governor

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August 2021

2021 Second Quarter Report

Section Twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county facilities.

“Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.”

This report, prepared by Alexandria Sahtouris and Susan McDonald of the Research and Planning Division, is based on counts submitted by Massachusetts Sheriffs and the Department of Correction’s Inmate Management System.

2021 Second Quarter Report

Table of Contents

Table 1	Second Quarter 2021 Population in DOC Facilities, April 30 to June 30, 2021	4
Table 2	Previous Twelve Months Population in DOC Facilities, April 30, 2020 to March 31, 2021	5
Table 3	Second Quarter 2020 Population in County Correctional Facilities by County, April 26, 2021 to June 28, 2021	6
Table 4	Second Quarter 2020 Population in Counties with Multiple Correctional Facilities by Facility, April 26, 2021 to June 28, 2021	6
Table 5	Previous Twelve Months Population in County Correctional Facilities by County, April 27, 2020 to March 29, 2021	7
Table 6	Previous Twelve Months Population in Counties with Multiple Correctional Facilities by Facility, April 27, 2020 to March 29, 2021	7
	Technical Notes	8
	Timeline of DOC and County Facility Closures and Expansions	8
	Guide to Acronyms	10
	Definitions	10
	Security Levels	11

Table 1 provides the DOC figures for the second quarter of 2021. The DOC custody population decreased over the quarter, by 25 inmates, or .4 percent. By the end of the quarter, the DOC was operating with 6,292 inmates in the system. During the second quarter, the DOC had an average daily custody population of 6,318, operating at 84 percent of the design capacity of 7,494.

DOC inmates housed in non-DOC facilities averaged 268 inmates, the majority housed in county Houses of Correction, and an average of 77 inmates housed in other states. The Electronic Monitoring program (ELMO) established by the DOC in February 2021 showed an average of six (6) inmates during the second quarter of 2021.

Overall, the average daily total DOC jurisdiction population for second quarter of 2021 was 6,587. There was a decrease of 30 inmates, or .5 percent, from the beginning to the end of the quarter.

Table 1

Second Quarter 2021					
Population in DOC Facilities, April 30, 2021 to June 30, 2021					
Security Level/Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
<u>Maximum</u>					
MCI-Cedar Junction	351	360	341	555	63%
SBCC	531	517	537	1,024	52%
Sub-Total, Maximum	882	877	878	1,579	56%
<u>Medium</u>					
Massachusetts Treatment Center	561	552	563	563	100%
MCI-Cedar Junction	51	50	54	78	65%
MCI-Concord	509	507	512	614	83%
MCI-Framingham (Female)	162	159	169	452	36%
MCI-Norfolk	1,155	1,167	1,146	1,084	107%
MCI-Shirley	825	827	807	720	115%
NCCI-Gardner	747	771	728	568	132%
OSCC	535	550	530	480	111%
Shattuck Correctional Unit	17	18	20	24	71%
State Hospital @ Bridgewater	230	217	236	227	101%
Sub-Total, Medium	4,793	4,818	4,765	4,810	100%
<u>Minimum</u>					
MASPLY	130	113	134	151	86%
MCI-Shirley	0	0	0	299	0%
NCCI-Gardner	0	0	0	30	0%
OSCC	87	88	91	100	87%
<u>Minimum/Pre-Release</u>					
Boston Pre-Release Center	79	82	75	150	53%
NECC	208	202	213	150	139%
Pondville Correctional Center	139	137	136	100	139%
SMCC (Female)	0	0	0	125	0%
Sub-Total, Minimum/Pre-Release	643	622	649	1,105	58%
Total Custody	6,318	6,317	6,292	7,494	84%
<u>DOC Inmates in Non-DOC Facilities</u>					
Houses of Correction	175	189	185	n.a.	n.a.
Department of Youth Services	0	0	0	n.a.	n.a.
Federal Prisons	11	11	11	n.a.	n.a.
Inter-State Compact	77	77	77	n.a.	n.a.
DOC Electronic Monitoring Program	6	7	6	n.a.	n.a.
Sub-Total, Non-DOC Facilities	268	284	279	n.a.	n.a.
Total Jurisdiction	6,587	6,601	6,571	7,494	88%

See Technical Notes, p. 8, for information on design capacity, custody level designations, facility closings or name changes relevant to this time period.

Table 2 provides the DOC figures for the previous twelve months. The DOC custody population continued to experience decrease; over the 12-month period, the custody population decreased by 1,073 inmates, or 14.4 percent.

DOC inmates housed in non-DOC facilities had an average daily population of 287 inmates over this period. In county facilities, the population fluctuated with a low of 158 in January 2021 and a high of 249 in October 2020, ending the trend period at 216,

The average DOC jurisdiction population was 7,116. During the 12-month period, this population went from 7,742 to 6,672, experiencing a decrease of 1,070 inmates, or 13.8 percent.

Table 2

**Previous Twelve Months
Population in DOC Facilities, April 30, 2020 to March 31, 2021**

Security Level/Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
Maximum					
MCI-Cedar Junction	395	484	423	555	71%
SBCC	640	691	552	1,024	62%
Sub-Total, Maximum	1,035	1,175	975	1,579	66%
Medium					
Massachusetts Treatment Center	543	543	535	563	97%
MCI-Cedar Junction	55	66	52	78	70%
MCI-Concord	528	600	495	614	86%
MCI-Framingham (Female)	177	190	166	452	39%
MCI-Norfolk	1,227	1,262	1,159	1,084	113%
MCI-Shirley	907	1,011	844	720	126%
NCCI-Gardner	864	931	802	568	152%
OCCC	614	645	560	480	128%
Shattuck Correctional Unit	18	22	20	24	74%
State Hospital @ Bridgewater	207	195	219	227	91%
Sub-Total, Medium	5,141	5,465	4,852	4,810	107%
Minimum					
MASAC/MASPLY	54	34	51	151	36%
MCI-Shirley	190	258	0	299	63%
NCCI-Gardner	0	0	0	30	n.a.
OCCC	83	86	86	100	83%
Minimum/Pre-Release					
Boston Pre-Release Center	59	80	84	150	40%
NECC	152	160	182	150	101%
Pondville Correctional Center	119	130	130	100	119%
SMCC (Female)	31	45	0	125	24%
Sub-Total, Minimum/Pre-Release	654	793	533	1,105	59%
Total Custody	6,829	7,433	6,360	7,494	91%
DOC Inmates in Non-DOC Facilities					
Houses of Correction	197	216	216	n.a.	n.a.
Department of Youth Services	0	1	0	n.a.	n.a.
Federal Prisons	11	12	11	n.a.	n.a.
Inter-State Compact	78	80	77	n.a.	n.a.
DOC Electronic Monitoring Program	6	n.a.	8	n.a.	n.a.
Sub-Total, Non-DOC Facilities	287	309	312	n.a.	n.a.
Total Jurisdiction	7,116	7,742	6,672	7,494	95%

See Technical Notes, p. 8, for information on design capacity, custody level designations, facility closings or name changes relevant to this time period.

Table 3 presents the county figures for the second quarter of 2021. During the second quarter, the county population increased by 235 inmates, or 4.0 percent, after a quarter where the population decreased. The average daily population across all counties was 5,915, together operating at 53 percent of these facilities' design capacity.

Table 3

**Second Quarter 2021
Population in County Correctional Facilities by County,
April 26, 2021 to June 28, 2021**

Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
Barnstable	169	171	166	300	56%
Berkshire	127	124	132	292	44%
Bristol	609	617	596	566	108%
Dukes	6	4	8	19	33%
Essex	1,010	1,003	1,029	1,654	61%
Franklin	126	118	135	144	88%
Hampden	775	765	788	1,632	47%
Hampshire	117	117	112	287	41%
Middlesex	580	542	614	1,501	39%
Norfolk	336	337	339	620	54%
Plymouth	540	529	553	1,140	47%
Suffolk	969	947	998	2,249	43%
Worcester	550	536	575	822	67%
Total	5,915	5,810	6,045	11,226	53%

Table 4 presents the county figures for the second quarter of 2021. The following table presents a breakdown of facility population and capacity for counties that operate more than one facility.

Table 4

**Second Quarter 2021
Population in County Correctional Facilities by Facility,
April 26, 2021 to June 28, 2021**

Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
Bristol County					
Bristol Ash Street	77	68	79	206	37%
Bristol Dartmouth	497	514	489	304	163%
Bristol Women's Center	35	35	28	56	63%
Essex County					
Essex Middleton	922	908	947	1,291	71%
Essex W.I.T.	18	16	18	23	77%
Essex LCAC	71	79	64	340	21%
Hampden County					
Hampden HOC	639	638	649	1,178	54%
Hampden WMCAC	49	48	51	148	33%
Hampden Women's Center	87	79	88	306	29%
Suffolk County					
Suffolk Nashua Street	400	446	314	453	88%
Suffolk South Bay	569	501	684	1,796	32%

Due to rounding, the average population by county may not equal the average county population by facility total.

Table 5 presents the county figures for the previous twelve months. The county population experienced a decrease of 354 inmates, or 5.7 percent, between April 2021 and March 2021. Over the trend period, the county facilities operated on average at 53 percent of their total design capacity.

Table 5

**Previous Twelve Months
Population in County Correctional Facilities by County,
April 27, 2020 to March 29, 2021**

Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
Barnstable	176	177	181	300	59%
Berkshire	140	150	131	292	48%
Bristol	660	663	618	566	117%
Dukes	7	12	6	19	37%
Essex	991	1,039	1,033	1,654	60%
Franklin	139	133	141	144	97%
Hampden	727	754	764	1,632	45%
Hampshire	120	147	119	287	42%
Middlesex	557	605	532	1,501	37%
Norfolk	348	333	344	620	56%
Plymouth	605	680	535	1,140	53%
Suffolk	932	951	937	2,249	41%
Worcester	560	604	553	822	68%
Total	5,963	6,248	5,894	11,226	53%

Table 6 presents the county figures for the previous twelve months. The following table presents a breakdown of facility population and capacity for counties that operate more than one facility.

Table 6

**Previous Twelve Months
Population in Counties with Multiple Correctional Facilities,
April 27, 2020 to March 29, 2021**

Facility	Avg. Daily Population	Beginning Population	Ending Population	Design/Rated Capacity	% ADP Capacity
8569 Bristol County					
Bristol Ash Street	88	94	81	206	43%
Bristol Dartmouth	546	544	507	304	180%
Women's Center	26	21	30	56	46%
Essex County					
Essex Middleton	893	875	931	1291	69%
Essex W.I.T.	10	13	13	23	43%
Essex LCAC	89	151	89	340	26%
Hampden County					
Hampden HOC	625	656	649	1,178	53%
Hampden WMCAC	29	26	40	148	20%
Hampden Women's Center	74	72	75	306	24%
Suffolk County					
Suffolk Nashua Street	436	397	454	453	96%
Suffolk South Bay	495	554	483	1,796	28%

Due to rounding, the average population by county may not equal the average county population by facility total.

Technical Notes

- Average Daily Population for the previous year was calculated by using the last day of each month.
- Average Daily Population for MCI-Shirley Minimum, South Middlesex Correctional Center, and the DOC Electronic Monitoring program (ELMO) was calculated based on the months each was occupied during the second quarter of 2021.
- Average Daily Population for county facilities was calculated by using the figures provided during the last week of every month.
- Custody snapshot data is based on an end of the month count. Prior to 4th quarter 2011, custody snapshot data was taken based on the first of the month.
- Issues regarding the accuracy of testing at the Hinton Drug Lab resulted in several hundred releases “from court,” most occurring during the months of September through December 2012.
- Design/Rated capacity is provided by the County, Federal, and Interstate Unit.

Timeline of DOC and County Facility Closures and Expansions

(For previous years, please refer to reports prior to 2nd quarter 2015)

2011

- MCI-Cedar Junction began double-bunking maximum security housing units 2 and 3 on March 17, 2011, and the Orientation Unit on March 29, 2011.
- Western Massachusetts Regional Women’s Correctional Center was opened in Hampden County in November 2011, housing most county sentenced females from the western half of the state.

2012

- On July 1, 2012, the maximum number of days an individual could be civilly committed as a Section 35 at MASAC, or MCI-Framingham was increased from 30 days to 90 days.
- On June 24, 2012 six pre-release beds were added to MCI-Plymouth. An additional four pre-release beds were added by the end of 2012.
- Chapter 192 of the Acts of 2012, known as the Crime Bill, was enacted on August 2, 2012 and resulted in an immediate change to sentence structure for dozens of inmates.

2013

- Effective April 1, 2013, Brooke House has three types of bed categories: DOC Reentry, Parole Transitional and Parole Halfway. Historically, Brooke House beds were only DOC Reentry.
- As of May 2013, 6 medium security beds were added to MCI-Cedar Junction.
- In May 2013, inmates housed at the Cambridge Jail in Middlesex County were temporarily housed elsewhere due to issues with the water system.
- On October 15, 2013, MCI-Plymouth increased its pre-release capacity to 15 beds while decreasing its minimum capacity to 212 beds. The overall operational capacity remained the same.

2014

- On June 28, 2014 the Middlesex County Jail in Cambridge was officially closed.
- Effective June 30, 2014, the DOC terminated their contract with Spectrum Women and Children’s Program which included 15 beds for female inmates.
- Inmates were temporarily moved out of NCCI-Gardner Minimum in October 2014 due to an energy conservation project.

2015

- Throughout 2015, there were various changes reported for design capacity for numerous county facilities. All design capacities and occupancy data for Massachusetts Houses of Correction and jails reported herein is provided by the County, Federal, and Interstate Unit.
- Effective May 28, 2015, the DOC terminated their contract with Brooke House which included 20 beds for male inmates.
- Inmates are no longer housed at Bay State Correctional Center as of June 30, 2015. The transfer of inmates housed at BSCC to other facilities began in April 2015.
- Effective June 30, 2015, a unit of 48 beds was reallocated at Pondville Correctional Center to house those who have been granted parole and are currently in the Transitional Treatment Program (TTP). They are not considered part of the DOC's custody or jurisdiction populations.
- Due to the closing of facilities, the design capacity for the DOC decreased from 8,029 to 7,728 (301 beds). This change is reflected beginning in the third quarter 2015.
- During the fourth quarter of 2015, numerous units were inactivated within MCI-Concord resulting in the transferring of inmates to other facilities (including all 52A pre-trial inmates at this facility). The closing of units reduced the operational capacity of the facility.

2016

- Effective October 2016, four housing units designated for criminally sentenced inmates at MCI-Framingham were disabled. As a result, these inmates were moved to other housing units within the facility, including units previously designated for pre-trial inmates.
- Effective December 5, 2016, the Transitional Treatment Program was relocated from Pondville Correctional Center to Boston Pre-Release Center. The transfer of parolees affected the number of beds allotted for inmates as well as the capacity figures at both facilities.
- Effective December 22, 2016, MCI-Plymouth was shuttered, and remaining inmates were transferred to other DOC facilities.

2017

- During 1st quarter 2017, design capacity was reduced by 151 inmates due to the closing of MCI-Plymouth.
- Effective May 1, 2017, Massachusetts Alcohol and Substance Abuse Center @ Plymouth opened at the former site of MCI-Plymouth, with a design capacity of 151.
- Massachusetts Alcohol and Substance Abuse Center was mothballed on May 6, 2017, resulting in a reduction of 236 from the design capacity.

2018

- Beginning in 2018, the DOC entered a contract with Stony Brook Treatment and Stabilization Center in Hampden County to house men with Section 35 civil commitments.

2019

- Beginning March 2019, NCCI-Gardner temporarily closed its minimum-security unit.

2020

- The Massachusetts Treatment Center built a cell with two beds in its health services unit, increasing the design capacity by 2.

2021

- Effective February 2021, MCI-Shirley Minimum was shuttered, and remaining inmates were transferred to other DOC facilities.
- Effective February 2021, South Middlesex Correctional Center was shuttered, and remaining inmates were transferred to other DOC facilities.
- Effective February 2021, the DOC established the Electronic Monitoring Program (ELMO)

Guide to Acronyms and Institutions

Acronym	Institution Name	Security Level
ADP	Average Daily Population	n.a.
BPRC	Boston Pre-Release Center	Pre-release, minimum
STH	Bridgewater State Hospital	Medium
CFI	County/Federal/Interstate	All
CJ	MCI-Cedar Junction	Medium, maximum (male reception center)
CON	MCI-Concord	Medium
DOC	Department of Correction	n.a.
DYS	Department of Youth Services	n.a.
ELMO	Department of Corrections Electronic Monitoring Program	Electronic Monitoring
FRA	MCI-Framingham	Medium (female reception center)
HOC	House of Correction	n.a.
LEM	Lemuel Shattuck Hospital	All
MASAC	Massachusetts Alcohol & Substance Abuse Center	Minimum
MCI	Massachusetts Correctional Institution	n.a.
MTC	Massachusetts Treatment Center	Medium
MASPLY	Massachusetts Alcohol and Substance Abuse Center at Plymouth	(Civil commitments)
NOR	MCI-Norfolk	Medium
SHI	MCI-Shirley	Minimum, medium
NECC	Northeastern Correctional Center	Pre-release, minimum
NCCI	North Central Correctional Institution	Minimum, medium
OCCC	Old Colony Correctional Center	Minimum, medium
PCC	Pondville Correctional Center	Pre-release, minimum
SMD	South Middlesex Correctional Center	Pre-release, minimum
SBCC	Souza-Baranowski Correctional Center	Maximum

Definitions

Custody Population	Refers to all inmates incarcerated in a Massachusetts DOC facility.
Jurisdiction Population	Jurisdiction population refers to all inmates considered to be under Massachusetts DOC jurisdiction when the Commonwealth has legal authority over the inmate regardless of where the inmate is being held. DOC jurisdiction includes those incarcerated in Massachusetts DOC facilities and those housed in correctional facilities outside of the Massachusetts DOC (i.e. Massachusetts Houses of Correction, other states' correctional facilities, and the Federal Bureau of Prisons).
Design/Rated Capacity	The number of inmates that planners or architects intended for the institution [as defined by the U.S. Department of Justice, Bureau of Justice Statistics (BJS)]. Rated capacity is the number of beds or inmates assigned by a rating official to institutions within the jurisdiction, essentially formally updated from the original design capacity.
Electronic Monitoring Program (ELMO)	A program which promotes reentry by maximizing an inmate's time in the community prior to release, thereby allowing the inmate to demonstrate their ability to function in a realistic living environment while monitored under strict conditions of accountability.

Security Levels

In May 2012, new security level designations were established according to **103 DOC 101, *Correctional Institutions/Security Levels*** policy which states:

Pre-Release/Contracted Residential Placement	The perimeter is marked by non-secure boundaries. Physical barriers to inmate movement and interaction are either non-secure or non-existent. Inmate movements and interactions are controlled by rules and regulations only. Inmates may leave the institution daily for work and/or education in the community. Supervision while on the grounds of the facility is intermittent. While in the community, supervision is occasional, although indirect supervision (e.g., contact with employer) may be more frequent. Inmates must be within eighteen (18) months of parole eligibility or release and not barred by sentencing restrictions for either placement in a pre-release facility or participation in work, education, or program related activities (PRA) release programs.
Minimum	The perimeter is marked by non-secure boundaries. Physical barriers to movement and interaction are either non-secure or non-existent. Inmates may be housed in single, double, or multiple occupancy areas. Inmate movements and interactions are controlled by rules and regulations only. Supervision is intermittent. Inmates may leave the perimeter under supervision. Contact visits and personal clothing are allowed.
Medium	The perimeter and physical barriers to control inmate movement and interaction are present. Inmates may be housed in single, double or multiple occupancy areas. Inmate movement and interaction are generally controlled by rules and regulations, as well as with physical barriers. Inmates are subject to direct supervision by staff. Work and program opportunities are available. Contact visits and personal clothing may be allowed. Inmates assigned to medium custody designation at MCI-Cedar Junction will receive contact visits.
Maximum	The perimeter is designed and staffed to prevent escapes and the introduction of contraband. Inmate movement and interaction are controlled by physical barriers. Inmates are housed in single and double cells. The design of the facility offers an ability to house some offenders separate from others without a limitation of work and/or program opportunities. Inmates are subject to direct supervision by staff. At the superintendent's discretion, contact visits may be allowed at Souza Baranowski Correctional Center and MCI Cedar Junction's reception beds (which are considered maximum security). Personal clothing is generally not allowed.