Page 1 1 Volume I Pages 1 to 103 2 3 4 COMMONWEALTH OF MASSACHUSETTS DEPARTMENT OF PUBLIC HEALTH 5 6 - x 7 : PUBLIC HEARING VIA CONFERENCE CALL : 8 RE: : • 9 UMASS MEMORIAL HEALTH CARE, INC. : DON APPLICATION #UMMMHC-22042514-HE : 10 SUBSTANTIAL CAPITAL EXPENDITURE • SUBSTANTIAL CHANGE IN SERVICE : 11 UMASS MEMORIAL MEDICAL CENTER : 55 LAKE AVE NORTH 12 WORCESTER, MA 01655 13 - x 14 **BEFORE**: 15 Hearing Officer Elizabeth Kelley, Director of 16 Department of Public Health 17 18 (All Participants Appeared by Conference Call) 19 20 6:02 p.m. Tuesday, August 23, 2022 21 22 Jane M. Werner, Registered Merit Reporter 23 * * * * 24

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1	PROCEEDINGS
2	THE MODERATOR: Welcome, and thank you for
3	standing by. At this time, all participants are
4	placed in a listen-only mode. Today's call is being
5	recorded. If you have any objections, please
6	disconnect at this time. I would now like to turn
7	the conference over to Elizabeth Kelley.
8	Thank you. You may begin.
9	HEARING OFFICER KELLEY: Thank you very
10	much. Good evening. My name is Elizabeth Kelley,
11	and I am the Director of the Bureau of Health Care
12	Safety and Quality at the Massachusetts Department
13	of Public Health.
14	I'm here tonight representing the
15	Determination of Need Program. For clarification,
16	you'll hear me refer to the Determination of Need
17	program as the "DON program" and Department of
18	Public Health as "DPH."
19	Joining me today from the Department is my
20	colleague, Lucy Clarke. This hearing has been
21	called pursuant to an application submitted by UMass
22	Memorial Health Care, who we will refer to as the
23	"applicant" or "UMass" moving forward.
24	Upon receipt of the application, DON staff

reviewed it. And after finding it to be in
 compliance with the DON statute and regulation for
 filing, assigned it a filing date of July 25, 2022.

4 This DON application is for UMass Memorial 5 Health Care. And the enabling statute for the DON 6 program requires that any person or government 7 agency intending to undertake a substantial capital 8 expenditure and substantial change in service, as 9 defined in the DON regulation and guidance, must 10 apply for DON approval before engaging in such a 11 project.

The proposed UMass project includes the 12 13 renovation of a six-story building adjacent to 14 UMass' university campus that will contain 72 15 additional medical/surgical beds, one additional CT 16 unit and shelf space for future build-out, 19 17 additional med/surg beds on UMass Memorial's campus, 18 and other renovation projects across the Memorial 19 and University campuses. The total value of the 20 proposed project, based on the maximum capital 21 expenditure, is \$143,242,167.

This public hearing is an effort to gather information and to hear the opinions of interested parties about the proposed project. It is not

intended to be a question-and-answer session. No
 questions will be permitted.

The DON program will take all relevant information into account in preparing its recommendation for the Massachusetts Public Health Council, whose decision on whether to approve the DON for the proposed project will be made at one of its upcoming monthly meetings.

9 We will accept written comments on this 10 application for ten days following the hearing. As 11 this is a virtual hearing, the logistics are 12 different from in-person hearings. I will review 13 our process for today.

We're using a moderated conference call
line, so a moderator will manage the queue for
speaking. As noted, this meeting is being recorded
and transcribed.

As indicated in the notice for the meeting, press "Star 1" if you would like to testify. This will put you in the queue. You will not be told where you are in the queue, nor will you get much notice that you're about to testify.

When it is your turn, you will be told thatyou are now the speaker and will experience a short

1 silence and will then be a speaker. If you've muted 2 your phone, you may need to unmute. 3 Please begin by stating your name, 4 affiliation or town of residence, and please spell 5 That will help our transcriber vour name. 6 accurately get that captured for you. Please speak 7 clearly, so that our transcriber can record 8 everything. 9 We ask that you limit your testimony to approximately three minutes. If you have a written 10 11 copy of your remarks, regardless of length, please 12 feel free to submit it to the Department by email or 13 via postal service. You can email us at 14 dph.don@state.ma.us, and that's also available at 15 the mass.gov website. 16 If you are going to use postal mail, it 17 will get to us more quickly if it is sent to the 18 Determination of Need Program at 67 Forest Street, 19 Marlborough, Massachusetts 01752. Again, that 20 address is available on the website. Be assured 21 that the Department will consider all comments, 22 whether presented orally or in writing. Whether you 23 comment or not, please know that the Department

1-800-727-6396

24

greatly values and appreciates your participation in

1 the DON process.

2	Before we open the line to the general
3	public, the Applicant will go first and will be
4	allotted four minutes to present information about
5	the proposed project. Two representatives of the
6	Applicant will speak for a total of four minutes.
7	I will now ask Dr. Eric Dickson, the
8	President of UMass Memorial Health, to talk about
9	the project.
10	DR. DICKSON: Thank you. And on behalf of
11	UMass Memorial Health, I would like to thank the
12	Department of Public Health for hosting today's
13	public hearing regarding our inpatient bed expansion
14	proposal.
15	My name is Eric Dickson. I'm the president
16	and CEO of UMass Memorial Health; but perhaps more
17	pertinent to today's conversation is that I've been
18	a practicing emergency physician at UMass Memorial
19	Medical Center for the better part of three decades.
20	UMass Memorial Medical Center is the only
21	tertiary medical center in central Massachusetts.
22	It's the only Level 1 trauma center. It's the only
23	Level 3 NICU. It is the only JCAHO-certified stroke
24	center. It is the only Level 3 liver transplant

center. The only pediatric emergency department.
 The list goes on and on of the things that only
 UMass Memorial Medical Center can do in central
 Massachusetts.

5 And as the only tertiary Medical Center in 6 the region, it plays an absolutely vital role in 7 supporting all other hospitals and all of the people 8 in this region. All day every day, acutely ill and 9 injured individuals are seen at community hospitals and transferred to the tertiary Medical Center when 10 11 they are require care beyond the capabilities of 12 that community hospital.

When the Medical Center can't take those
transfers, those patients are then transferred a
further distance and have a delay in their care.
And for those patients, that delay can make the
difference between life and death.

What I have witnessed over the last 30
years is degradation of our ability to take
transfers of critically ill individuals because of
our lack of inpatient beds. It's simple math for
the region.

In western Massachusetts, there's 2.28 beds
per 1,000 population. Here in central Mass.,

Page 10 1 there's 1.9, 20 percent less. We have 15 percent 2 less beds than eastern Massachusetts, including the 3 Cape and the Islands. 4 The people of central Massachusetts 5 desperately need us to expand the inpatient capacity 6 at the Medical Center, and we greatly appreciate 7 your considering our proposal. 8 Now let me turn it over to Michael 9 Gustafson, President of UMass Memorial Medical 10 Center. 11 Dr. Gustafson. DR. GUSTAFSON: Thanks Eric, thanks 12 13 Elizabeth, and thanks to the DPH for hosting this 14 call tonight. 15 Since I arrived at UMass Memorial four 16 years ago, in addition to leading the region's 17 Pandemic response, we've been laser-focused on 18 trying to find new and great ways to meet the 19 overall patient demand from our community. 20 While many of our ED and inpatient flow 21 interventions have been successful, our patient 22 volumes, acuity and need for inpatient care continue 23 to grow, and we simply have outstripped our ability 24 to keep up.

This means our average occupancy rate for
 inpatients is consistently about 90 percent and
 frequently reaches 100 percent on both campuses.
 Our average daily census count is up 9 percent over
 just the past year. And these numbers do not
 capture our patients in alternative care spaces, our
 recovery rooms or our many ED boarders.

8 As Eric said, as the only academic medical 9 center and tertiary hospital for approximately 1.5 10 million people in central Mass., we are the lifeline 11 of this region.

Because we are a trauma center, stroke 12 13 center, transplant center and so many other things, 14 it results in unpredictable demand for our services 15 that cannot be handled at our current size and 16 In fact, for the 12 months ending in scale. 17 February of this year, the Medical Center had to 18 decline 43 percent of all patient transfer requests 19 from the community due to capacity constraints. 20 That represents 3,500 patients in one year who 21 needed our care, but whom we could not accommodate. 22 Many of those patients had to leave the region 23 entirely to receive the necessary treatment. 24 Today's proposed project will dramatically

1	improve our ability to treat those patients. It
2	will expand our med/surg capacity by 91 total beds,
3	including 72, as part of a renovated facility
4	immediately adjacent to the University campus and 19
5	within our Memorial facility.
6	These plans represent the most economical
7	and the fastest route to gain beds on both campuses
8	and have received wide support from the community.
9	This project will relieve the flow
10	congestion that paralyzes our caregivers today and
11	will allow us to accept patients from the region,
12	and these renovations will create an enhanced
13	patient and family experience, complete with private
14	rooms and technology-enabled patient care.
15	I'm a surgeon by training. I've also been
16	a patient and I've sat with many loved ones in need
17	of care. I know how our capacity constraints are
18	impacting people today. I want to do better for
19	them, for their families and for our caregivers.
20	This project will allow us to do that.
21	I humbly request that you endorse our
22	proposal. Thank you very much.
23	HEARING OFFICER KELLEY: Thank you, both.
24	We now have public officials who have asked to

speak. We will begin with State Senator Harriette
 Chandler.

3 SENATOR CHANDLER: I'm calling because of 4 the inequities that I see in the current system. We 5 have 20 percent fewer beds per 1,000 residents in 6 western Massachusetts, 15 percent fewer than eastern 7 Massachusetts, and substantially below the national 8 average.

9 Dr. Dickson has talked about this. I've 10 been in the legislature 28 years, and I voted for 11 the merger of UMass Memorial, so that we would not 12 have to take our tertiary patients elsewhere. And 13 at the rate we're going, because of the lack of 14 beds, that's exactly what's happening.

I also am concerned because we are the
second busiest emergency department in the
Commonwealth. We have a high patient acuity level.
And this is where the big crisis is most apparent.

19 This is a very serious burden and problem 20 in the ED. And we have got to straighten this out. 21 It is for non-psychiatric ED patients who require 22 admissions. They board for as much as 17 hours in 23 the ED, and they also board -- in the Medical 24 Center, they have increased by 91 percent for fiscal

1 year '18 to fiscal year '21.

2 I should mention that this part of 3 Massachusetts has grown substantially in the last decade, as our regional business has just shown us. 4 5 So the need is incredibly great. We have found that 6 it has -- they have done everything they can at the 7 Medical Center to implement multiple other 8 strategies to ease capacity constraints, but it is still not sufficient. 9 10 Among those who are impacted by ED delays 11 and transfer denials are many of the most vulnerable residents of central Massachusetts. This is 12 13 particularly unfortunate. I must tell you that I 14 and my husband are both senior citizens, and we have 15 seen it ourselves in the emergency room, where we 16 have had to stay for hours on end because there are 17 just no beds on the floors. Just no beds. And that 18 is totally unacceptable. 19 This is a hospital that is proud of the 20 work it does, proud of the people that they serve, 21 and proud of the care that they give. 22 And so I would truly hope that you will 23 look favorably on their request for the 24 Determination of Need. I thank you for listening to

1 me. Thank you very much.

2 HEARING OFFICER KELLEY: Thank you, Senator 3 Chandler. We'll now go to State Representative David LeBoeuf. 4 STATE REPRESENTATIVE LeBOEUF: 5 Thank you 6 very much. I'm David LeBoeuf, State Representative 7 for the 17th Worcester District. 8 And I just want to echo my colleagues' 9 comments and offer my support to this effort for 10 expanding more capacity at UMass Memorial. 11 The legislature recently took up a comprehensive mental health bill that dealt 12 13 specifically with the challenges regarding ED 14 boarding, because we have seen that this has been an 15 issue across the state. But in our region, it's 16 been impacted at such a different level. And this 17 is a real regional equity issue. 18 I'm sure many of you remember during the 19 COVID Pandemic, at the height of it, we learned 20 about the concept of negative beds, because of the 21 fact that there just wasn't enough capacity in our 22 entire healthcare ecosystem in the county. 23 We need to have more services; and 24 especially, we need to have more services that have

access to the types of specialized care that is only
 accessible in Boston.

3 The majority of the patients that UMass Memorial serves are individuals of low income; who 4 5 are on MassHealth or other types of 6 Government-sponsored assistance. To not have the 7 capacity to take these individuals really is hurting 8 some of the most critical neighborhoods that are 9 impacted by racial inequity and also the health 10 inequity.

11 I hope that the Department of Public Health 12 will look at this project and will recognize that 13 adding any more beds, especially that are treating 14 this to the ecosystem, is the only thing we have to 15 do. And any opposition to this is not based on any 16 medical evidence. It's based on illogical 17 philosophies that go against the trends that we've 18 seen during this crisis.

So I hope you will approve this project and continue to make sure that every individual in this county, regardless of ZIP Code, has access to quality care. Thank you.

HEARING OFFICER KELLEY: Thank you,
Representative LeBoeuf.

Page 17 1 I'd now like to call on Dr. Mattie Castiel. 2 (No response) 3 HEARING OFFICER KELLEY: It looks like 4 we're having a technical issue for Dr. Castiel, so we will come back to her. 5 But I think I see Chief David Hurlbut from 6 7 the Sterling Fire Department. 8 FIRE CHIEF HURLBUT: My name is David 9 Hurlbut, H-U-R-L-B-U-T, and I'm the Fire Chief in 10 the Town of Sterling, and I'm also the Chairman of 11 Fire District 8, which is comprised of 33 cities and 12 towns in central Massachusetts, serving northern 13 Worcester County. Most of these departments 14 transport patients to UMass and are impacted by the 15 bed shortage that is being discussed tonight. 16 I wanted to take a couple minutes of your 17 time to help paint a picture of what happens when 18 there is no place to put our patients due to the 19 lack of available beds, which also may be defined 20 tonight as "holding the wall." 21 When an emergency ambulance transports a 22 patient, there is a reasonable expectation that upon 23 our arrival, we will report to the patient intake 24 desk, get them registered, and bring them to an

assigned room in the emergency room. The crew will
 give the report to the nurse and transfer patient
 care to the emergency room staff.

But what happens when there's no room or bed to put our patient. This is when the crew and the patient find a place to stage or, quote, "hold the wall" until a bed becomes available. This holding the call creates two issues.

9 The first is for the patient. As we all 10 know, there are many reasons the patient calls for 11 an ambulance, but the result is they call because 12 they feel they are needed to be seen by a doctor.

There are all levels of illness and injury, but having no available beds does not discriminate against that level. The responsibility of our crews is to advocate for our patients as if they were the only patient being wheeled through the ER doors.

18 The second issue -- and one you may not 19 have as much knowledge to -- is the impact on the 20 city or town from which that ambulance comes from 21 and the delay in their returning to their respective 22 community; a delay, no matter how slight, prevents 23 that ambulance from being available for the next 24 call. Some communities may only have one add-on,

1 and some communities may only have one available 2 crew.

Having that ambulance and crew tied up for 20, 30 or even up to 60 minutes due to bed shortages has an impact not only on the hospital system, but for the entire emergency services system.

7 UMass has worked diligently to remedy this 8 situation. However, due to demand and sheer patient 9 volumes, there is still time that holding the wall 10 is necessary and begins a series of events of 11 previous feared.

For that reason, I offer my support on behalf of the central Mass. fire chiefs and ambulance services and to approve the additional bed space proposed by UMass Memorial Medical Center.

16 Thank you again for allowing me the17 opportunity to speak before you this evening.

HEARING OFFICER KELLEY: Thank you, Chief
 Hurlbut.

20 We have our technical issue resolved, and 21 we have Dr. Mattie Castiel.

DR. CASTIEL: Hello. My name is Dr. Mattie Castiel, and I'm here today to testify in my role as Commissioner of Health and Human Services for the

1 City of Worcester on the bed expansion application. 2 We certainly have a lack of beds here in 3 Worcester, which is now an equity issue for our community. We know that patients are boarding in 4 5 the emergency room, waiting for a bed to open up, 6 for an average of 17 hours. 7 This lack of inpatient beds not only 8 affects the citizens of the second largest city in 9 New England, but it ends up affecting our entire 10 region. 11 This ratio of bed shortage per 1,000 12 residents is lower than that seen nationally. As 13 one of the most progressive states in the country, 14 we need to be able to have more access to beds and 15 eliminate this ER boarding and provide the high 16 quality medicine that UMass is known for. 17 Most concerning to me is that our bed 18 shortage affects the very people who need our help 19 most: People in low income neighborhoods, our 20 communities of color, those who live in housing developments, all who can't afford to have their 21 22 care for that of a loved one transferred to Boston 23 at a high cost that they can't afford. 24 Quite frankly, I don't care which of our

local hospitals actually build a facility to house
 these beds, whether it's St. Vincent or UMass
 Memorial. It doesn't matter. The point is an
 inpatient facility will save thousands of lives now
 and in the future.

6 And since UMass memorial has put in an 7 application for a Determination of Need to create a 8 place for 91 inpatient beds, I'm here to say I fully 9 support this application.

10 I'll add that UMass Memorial stepped up 11 during the COVID Pandemic and was an amazing partner 12 to our department when we needed their expertise. Ι 13 had the pleasure of co-chairing the Worcester COVID 14 Board with Cheryl Lapriore from UMass Memorial and 15 had many other leaders and clinicians from their 16 organization join together with members of the 17 community to help us get through the worst public 18 health crisis that we've ever seen.

19The partnership in our community has been20active for all and has improved healthcare outcomes21during COVID, where without their support, I think22we would have seen more deaths and chronic cases.23Their support in standing our COVID24hospital at the DCU was also an incredible asset.

1	It was gratifying to see how dedicated every single
2	member of the task force was and to be able to roll
3	up their sleeves and do the work needed to save as
4	many lives as possible. And for that, we are
5	indebted to them.
6	UMass Memorial was instrumental in getting
7	mobile COVID testing throughout our community. This
8	was a tremendous help with communities of color who
9	were testing higher than other communities.
10	Therefore, people, when found positive, could
11	quickly isolate. They also later were able to stand
12	up to the Mercantile Center in Downtown Worcester to
13	provide both the testing and subsequently the
14	vaccinations.
15	And most importantly, UMass Memorial gave
16	us their analytic experts and access to realtime
17	data, so that we could share with a good proportion
18	of agencies in Worcester and communities, so that we
19	could bring all the resources needed to the affected
20	area.
21	UMass Memorial brought their Ronald
22	McDonald Care Mobile, deployed all available
23	services, education and outreach, so that everyone
24	in Worcester had access to care.

1 I'm glad to see UMass Memorial asking for 2 this increase in beds to provide the high level 3 inpatient care that we need in this region. 4 I wholeheartedly support their application 5 to build up this much-needed inpatient facility and hope that you will take into consideration the 6 7 Worcester community and its needs to provide 8 accessible healthcare for all. 9 Thank you for your consideration. 10 HEARING OFFICER KELLEY: Thank you, Dr. 11 Castiel. We will now open the line for speakers. 12 So as a reminder, if you would like to 13 testify, please press "Star 1" to get into the queue. And again, we're asking that you hold your 14 testimony to about three minutes. 15 16 So, Madison, do we have our first speaker? 17 THE MODERATOR: Yes. Our first speaker's 18 name is Sharon Henderson. Once I open up Sharon's line, if you're please able to spell your name. 19 20 Thank you. 21 Sharon, your line is open. 22 MS. HENDERSON: Thank you. My name is 23 Sharon Henderson, S-H-A-R-O-N H-E-N-D-E-R-S-O-N, and 24 I'm testifying in support of UMass Memorial's

1 application to add 91 inpatient beds.

2 I've been involved in central Massachusetts and the Worcester community for many years and in 3 different roles. I've been an executive leader in 4 5 the private sector with Digital Equipment 6 Corporation, a member of the Worcester Infant 7 Mortality Task Force, community and religious 8 organizations like the YMCA, Central Mass. Agency on 9 Covenant-St. Andrew's United Methodist Church. And 10 in all these roles I've seen firsthand the need for 11 healthcare in our community. Whether it be pregnant 12 women, children or families served by the Y, seniors 13 at the Aging on Aging, or members of the church 14 congregation, access to health is front for many.

15 Since the COVID Pandemic, this concern has 16 only grown. Community members need to be able to 17 access healthcare more now than ever before. Many 18 of our residents rely on UMass Memorial. In fact, 19 when it comes to the highly specialized services, we 20 all rely on it, because they're the only academic 21 Medical Center in central Mass. It is the only 22 local hospital with a whole host of high acuity 23 services as well. This includes a Level 1 trauma 24 center, Level 3 NICU, pediatric ICU and the highest

1 level of stroke and cardio care, just to name a few. 2 Think of it. There are six academic 3 medical centers in Massachusetts. The other five 4 are all in the Boston area. As a result, UMass 5 Memorial is the sole provider of many highly complex 6 services for patients from a huge geographic area, 7 but it doesn't have enough beds to meet the demand. 8 This region has owned 20 percent fewer beds 9 per capita than western Mass. and 14 percent fewer 10 than eastern Mass. This results in long waits for 11 those who need high acute care at UMass Memorial. In a Zoom meeting every week, with about 60 12 13 or 70 communities, called "Worcester Together, we 14 regularly hear about the high demand for beds at 15 UMass Memorial and the large number of patients 16 waiting in the emergency department. 17 Worcester is a collaborative place, and I'm 18 happy that UMass Memorial Medical Center works with 19 the community organizations to promote public 20 health. 21 For example, during COVID, I worked 22 directly with UMass Memorial and Covenant-St. 23 Andrew's United Church to set up an equity vaccine 24 clinic to do testing and issue vaccines to many

1 people of color in our communities.

2 Worcester Together collaborative is an 3 outstanding gathering of community organizations 4 across the city, and they have dealt with the needs 5 of many communities as COVID struck.

6 But fortunately, you can do something about 7 this particular issue we are talking about today; 8 approving and improving the bed accessibility. 9 Although adding these 91 beds won't fully close the 10 gap with eastern and western Mass., it will 11 definitely improve their dire situation and bring 12 our region's residents a bit closer to equity with 13 their peers across the state. It would take, 14 really, about 300 beds to fully close the gap. 15 Thank you for this opportunity to speak, 16 and I hope you'll approve this application. 17 HEARING OFFICER KELLEY: Thank you very 18 much. 19 Madison, do you have our next speaker? 20 THE MODERATOR: Our next speaker is Justin 21 Precourt. 22 Justin, your line is open. 23 MR. PRECOURT: Great. Thank you. My name 24 is Justin Precourt, J-U-S-T-I-N P-R-E-C-O-U-R-T, and I am testifying in support of UMass Memorial Medical
 Center.

3 I am the Chief Nursing Executive for UMass Memorial Health and the Chief Nursing Officer for 4 UMass Memorial Medical Center. I am also one of the 5 6 executive sponsors of this project, and I appreciate 7 all of you allowing me to speak with you tonight. 8 As I sit here tonight, I can't help but 9 think about the magnitude of this and what this really means for central Mass. and, in particular, 10 11 Worcester. 12 I think about the conversations we have 13 each and every day with our patients who we're 14 caring for on hallway beds, who are waiting on 15 stretchers to be off-loaded by the EMTs and 16 paramedics in the local communities. 17 I think about the conversations we have 18 with the families who grow frustrated with the lack 19 of privacy for their loved ones and the delays in 20 their care, because we can't get them to the right 21 locations.

And I think about the caregivers who really are doing their best in an environment that's not conducive to providing their best, yet always making

1	sure that they do what they can to meet the needs of
2	our patients. And I think about this project and
3	the impact it will have on all of those factors, and
4	it really does make me quite excited.

5 As Dr. Gustafson noted in his opening 6 comments, we work diligently, really, to create more 7 capacity, without adding more beds, in every single 8 way we can think of. We look at all of the evidence 9 and really look across the nation to see what could 10 we be doing differently to create additional 11 capacity.

We have multiple physician and nursing teams, whose sole focus is really eliminating discharge barriers, and we've made a number of operational changes to increase and improve patient flow.

17 In this past year, we redesigned our 18 emergency department operations to really make sure 19 that we're maximizing every ounce of clinical space 20 and helping to see as many patients as we possibly 21 can. We've launched a successful hospital at-home 22 program, and we've also utilized every square foot 23 of the surg space we can each and every day that 24 it's been allowed under the state regulations during

1 this most current public health emergency. And the 2 truth of the reality is, it's just not enough. 3 Between fiscal year 2019 and fiscal year 4 2021, our hospital medical/surgical patient data has 5 increased by 18 percent, and our overall bed 6 occupancy has increased by 14 percent. We really 7 have continued to enhance or coordination and 8 collaboration with our community hospitals as well 9 within the UMass Memorial Health System. 10 Seven days a week/365 days a year, we have 11 a twice-a-day bed huddle with all of the hospitals 12 within the system to ensure that all of our open 13 beds are utilized for appropriate patients. By 14 doing this, we've been able to increase our 15 occupancy rate just in this past year at Marlborough 16 Hospital, HealthAlliance-Clinton Hospital, and 17 Harrington Hospital, where we've seen between 8 and 18 16 percent increases in their overall occupancy. 19 As the Chief Nursing Officer, I have the 20 privilege of overseeing more than 3,000 caregivers. 21 These caregivers are talented, loyal and really 22 proud of the role they serve in this community. 23 They take great pride in saving and improving 24 patient lives every single day, and they do it

compassionately, and they want to do the best they
 can on behalf of their patients. This project will
 continue to support their mission.

4 And despite the challenges that we've heard 5 today, we continue to have success. For eight 6 straight years, we've seen that likelihood to 7 recommend increase; while nationally, there's been a 8 decrease. Overall, we've seen a 16 percent increase 9 at the Medical Center over the last eight years; yet nationally, on average, it has decreased by 4.8 10 11 percent. This is because the caregivers will show 12 up each and every day to do the best they can.

As you can hear from the testimonies tonight, these beds are necessary for us to continue to provide the important services to the community in Worcester. And I appreciate you taking the time to listen to this testimony.

18 Thank you.

HEARING OFFICER KELLEY: Thank you.
Madison, do you have the next speaker?
THE MODERATOR: Our next speaker is Doug
Brown. Just as a reminder, please spell your name.
Doug, your line is open.
MR. BROWN: Thank you so much. Good

1 evening. My name is Doug Brown, and I'm the Chief 2 Administrative Officer for UMass Memorial Health. 3 Most of the testimony this evening will focus on healthcare. Mine will focus on health. 4 5 The great care we provide at UMass Memorial is 6 necessary to good health, but it is not sufficient. 7 Healthcare contributes about 20 percent of the 8 health of our patients, but most of their health is 9 determined by things outside our walls. These are 10 called "the social determinants of health," and the 11 department has identified six as key priorities. 12 These include things like housing, employment, and 13 education, and I'd like to share tonight how UMass 14 Memorial is addressing these priorities. In 2018, the UMass Memorial Board adopted 15 16 an Anchor Mission for our organization. This is a 17 fundamental re-imagining of the role we play in our 18 community. It takes our nationally recognized 19 community benefits program and puts it on steroids. 20 It does so by leveraging all of our organizational 21 assets, intellectual and financial, in order to

22 address social disadvantage and pervasive

23 inequality.

24

We do so in three ways:

First, we reallocate 1 percent of our
 investment portfolio from stocks and bonds and into
 community investments.

Second, we target some of our hiring from
the most vulnerable neighborhoods in our community.

And third, we substantially increase our
purchasing from minority and women-owned businesses.

8 So far, we have invested over \$4 million in 9 10 projects across central Massachusetts. These 10 projects all target the DON health priorities and 11 include a tiny home village for the chronically 12 homeless, an ice cream shop providing employment 13 opportunities to youth with developmental 14 disabilities, and affordable commercial units for 15 minority-owned businesses to counter the effects of 16 gentrification.

17 We hired 20 individuals last year from the 18 most vulnerable neighborhoods in our community; and 19 this year, we will exceed 30. We have pledged to 20 triple our purchases in minority and women-owned 21 businesses over the next five years. And when we 22 acquired Harrington Hospital last year, we built the same anchor mission requirements into the agreement. 23 24 We cannot do this work alone. And we are

1	partnering with numerous community groups. But this
2	anchor approach will help us make good choices with
3	our community partners on how to best to invest the
4	community investment funds that are acquired from
5	this project.
6	COVID laid bare the brutal inequities that
7	continue to exist in society, and this has enormous
8	implications on our health. COVID also uncovered
9	the woeful under-investment in our public health
10	system.
11	Hospitals around the country, including
12	UMass Memorial, stepped up in heroic ways to fill
13	that void, and we must continue to do so.
14	Our UMass Memorial caregivers work
15	tirelessly to provide outstanding care to our
16	community, and approval of this project will allow
17	us to improve our ability to do so. But please know
18	that we are equally tireless in using all of our
19	resources to get outside our walls to create a more
20	just society. We see that as inherent in our
21	mission.
22	Thank you very much.
23	HEARING OFFICER KELLEY: Thank you.
24	Madison, do we have our next speaker?

Page 34 1 THE MODERATOR: Our next speaker is Carolyn Jackson. 2 3 Carolyn, your line is open. MS. JACKSON: Thank you. Good evening. 4 My 5 name is Carolyn Jackson, C-A-R-O-L-Y-N 6 J-A-C-K-S-O-N. 7 I am the chief executive officer of St. 8 Vincent Hospital in Worcester and the representative 9 of the St. Vincent Hospital Ten Taxpayer Group, which is registered as a party of record. 10 11 The Department should not approve the proposed project for three primary reasons, all of 12 13 which were more fully explained in our previously 14 submitted written comment to DPH, which are 15 currently posed on the DON website. 16 One, there is no need for the project, 17 because the greater Worcester region is already well served by existing high-quality, low-cost providers 18 19 with enough unused capacity to total or even exceed 20 the 91 requested med/surg beds. 21 Two, the project is counter to the 22 Commonwealth's goal for cost containment and, in 23 fact, if DPH approves the project, healthcare cost 24 and spending will needlessly increase.

1	And three, better and less expensive
2	alternatives exist to improve the public health
3	outcomes identified in the application. I will
4	address each of these three points separately.
5	Need. There is no community need for
6	UMass' proposed 91 new beds. St. Vincent Hospital,
7	also a tertiary hospital, located just .6 miles from
8	UMass Memorial and 1.9 miles from UMass University,
9	has 63 available med/surg beds today that can be
10	open without construction or capital outlay.
11	In fact, St. Vincent is beginning to open
12	those beds now to help with the need that UMass has
13	identified. St. Vincent is capable of treating and
14	does currently treat 100 percent of the types of
15	patients that UMass anticipates treating in the
16	proposed new beds.
17	Additionally, UMass's own affiliate
18	hospitals Clinton, Marlborough and Harrington
19	have available capacity today.
20	In addition, if UMass redirected a fraction
21	of the proposed funding for the new beds toward
22	reducing its excessive observed to expected length
23	of stay, it could create its own additional bed
24	capacity without any construction.

1	UMass is ranked in the third quartile for
2	large academic medical centers nationwide, with an
3	observed to expected length of stay of 1.27, which
4	means patients stay an average of 27 percent longer
5	at UMass than they should.
6	If UMass were able to improve its
7	operations to equal the average of the national
8	second quartile, it would effectively create 64 new
9	beds without swinging a hammer or spending any
10	capital dollars.
11	Through existing market capacity and
12	operational improvements at UMass, central
13	Massachusetts could easily add many more than 91
14	additional med/surg beds.
15	Cost containment. As an initial matter, we
16	want to express our disappointment that DPH failed
17	to require an independent cost analysis. We raised
18	very serious objective concerns about the project
19	being antithetical to DPH's goals for healthcare
20	cost containment.
21	DPH should have obtained an independent,
22	objective and complete analysis of the project to
23	measure the cost increase it will cause. We were
24	surprised by DPH's decision, as each time a TPG has
requested an independent cost analysis in connection
 with a substantial capital expenditure, DPH has
 agreed that the applicant should undergo an ICA. We
 implore DPH to reconsider.

5 As detailed in our written comments, the 6 project will increase healthcare cost to patients, 7 payers, employers and the Commonwealth and will 8 counteract DPH's cost containment goals.

9 UMass is the highest cost provider in the 10 region. For commercial payers, UMass is reimbursed 11 9 percent higher than the Massachusetts average and 12 14 percent higher than St. Vincent.

UMass' affiliate hospitals are also lower cost providers; but rather than add specialists to enable more patients to be cared for at those hospitals, UMass requires the transfer of patients from the lower cost affiliates to the higher cost Memorial and University campuses.

Further, UMass' cost structure and operational inefficiencies promote wasteful spending. The proposed new beds have an operating cost of \$1.3 million per bed per year, which far exceeds the natural average of 600,000, the Massachusetts average of 950,000, and the St.

1 Vincent's cost of 880,000.

2 The high cost of the proposed new beds is 3 due, in part, to the infrastructure of a large academic medical center, as well as the added cost 4 5 of a proposed 72-bed tower, which needlessly 6 duplicates infrastructure and ancillary services, 7 given that it is not physically connected to any 8 existing UMass hospital. 9 Additionally, UMass already has 51 percent 10 market share in the region. So approving an 11 expansion, especially when coupled with the proposed addition of Heywood and Athol Hospitals, would 12 13 further increase UMass' near monopolistic pricing 14 power, potentially weakening the financial viability of local lower cost hospitals. This is not an 15 16 acceptable outcome and is not consistent with DPH's 17 regulations or the purpose of the DON program. 18 Improve public health outcome. The project 19 will not improve public health outcome in the manner 20 UMass promotes, but the alternative outlined will 21 actually better improve health outcome. ED boarding 22 could be immediately addressed by utilizing 23 available beds at St. Vincent and UMass affiliate 24 hospitals. Together, these resources provide more

1 than adequate capacity to meet the needs described 2 by UMass and do so in a matter that promotes cost 3 containment, while keeping patients in their own 4 communities.

5 Additionally, reducing length of stay at 6 the UMass University and Memorial campuses will do 7 more to reduce patient falls and pressure ulcers 8 than adding more beds will.

9 In conclusion, patients in the greater Worcester region deserve high quality and timely 10 11 care in their community at the lowest possible cost. 12 The project will not deliver this. Instead, the 13 project will create 91 new beds at a cost that is 14 much greater than the cost of care that could be 15 provided by using existing high quality, lower cost 16 providers with unused capacity.

There is no need for the 91 new beds. There is no need to increase healthcare spending in the region. There is no need to jeopardize the ability of lower cost providers to continue to operate, leaving the highest cost provider as the only alternative.

23 Operational improvements, more efficient
24 and appropriate use of UMass' affiliate hospitals

and utilization of current market capacity would
 more easily solve the problems and at a lower cost
 than the project claims to solve.

4 Until all of the beds in central 5 Massachusetts are open and reach a certain critical 6 occupancy and until UMass is able to improve its 7 excessive observed to expected length of stay, no 8 bed expansion should be approved.

9 We appreciate the opportunity to present to 10 DPH tonight and appreciate DPH's close review of the 11 proposed project and our previously provided written 12 comments.

13 Thank you.

14 HEARING OFFICER KELLEY: Thank you.

15 Madison, do we have our next speaker?

16 THE MODERATOR: Yes, we do. Our next

17 speaker is David McManus.

18 David, your line is open.

MR. McMANUS: Good evening. This is David
 McManus, D-A-V-I-D M-C-M-A-N-U-S, and I'm testifying
 on behalf of UMass Memorial Medical Center.

I'm the Chair of Medicine at UMass Memorial and one of the executive sponsors of the proposed project. I would add that I'm also a resident of

1 Holden.

2	In my role, I see the impact of our
3	capacity challenges on a daily basis. It frustrates
4	all involved; providers, patients, loved ones, and
5	everyone in between. I would like to share a recent
6	example from one of my patients.
7	Mr. C, a patient from Holden, was
8	hospitalized while on vacation. He was given a
9	diagnosis of a previously undiagnosed heart rhythm
10	problem and was frightened by this diagnosis and
11	reached out, as I had cared for him for years.
12	He contacted my office from the ED. We
13	spoke, and he requested to be treated at UMass,
14	given our expertise in heart care. Given the 70
15	patients that were waiting for beds in our emergency
16	room, my patient could not be cared for by me or by
17	his preferred health team at his hospital.
18	He sat alone and without the specialty care
19	that he needed in this outside emergency department.
20	And unfortunately, stories like this one abound. It
21	is the most frustrating thing in the world to be
22	unable to care for patients from the region
23	including my neighbors, my friends and my family
24	owing to a lack of acute care beds.

1	Rather than continuing to focus on how
2	frustrating this problem is and the truth of this
3	challenge, I'm focused on the solution that's been
4	presented to the DPH and is before us. I thought
5	I'd talk a little bit more about how the clinical
6	operations in the setting would work if we are
7	fortunate enough to receive approval for the
8	project.
9	The additional 19 beds on our Memorial
10	campus will be created simply by renovating an
11	existing space into inpatient clinical use. These
12	will be what are called "med/surg beds" and be
13	seamlessly integrated into our Memorial campus.
14	With respect to the 72 inpatient private
15	beds that are proposed on the University campus,
16	these are being created by and for patients and
17	their families. And we've engaged patients in the
18	design process.
19	Each room will have a separate family
20	sitting area, which will allow the family to
21	participate in rounds with the clinical teams. And
22	as you've heard from Dr. Gustafson, you've heard the
23	technology and forward-thinking design in patients'
24	rooms will afford us an opportunity to review test

results, scans and notes, thereby providing
 efficient patient-centered care at the point of
 care.

We view the proposed beds at the adjacent property as an extension of our University campus. In fact, we will contact our pneumatic tube system to the facility to allow for seamless delivery of medications, laboratory samples and blood products.

9 The clinical leadership team in the 10 building will be extensions of those teams at the 11 University campus, and we've used a very thoughtful 12 process evaluating existing data from our census to 13 identify common patient conditions and types that 14 can be safely cared for in this setting.

I would add that we have experience doing this from when we had to step forward to design the DCU center the first time, second time and the hospital at-home program that's been mentioned.

19 Through improved access to inpatient 20 services, we anticipate that emergency department 21 throughput will improve and as a result, length of 22 stay, ED crowding and boarding.

With improvements to crowding, patientswill be able to also receive better and more timely

care, reducing the numbers of patients who leave
 without being seen, while also improving patient
 satisfaction and health.

I'm eager to be part of the solution that
will provide patients across central Massachusetts
from my hometown with the care they deserve.

7 I humbly request your support for the
8 project, and thank you for the opportunity to speak
9 on behalf of my patients and my community. Thank
10 you.

HEARING OFFICER KELLEY: Thank you.
Madison, do we have our next speaker?
THE MODERATOR: We do. Our next speaker is
Tina Dixson.

15 Tina, your line is open.

MS. DIXSON: Good evening. My name is Tina Dixson, D-I-X-S-O-N. I'm the Executive Director of Central Mass EMS, the Region 2 EMS Council. Thank you for allowing me to speak.

20 Our organization aids the Department of 21 Public Health in a cooperative effort to coordinate, 22 maintain and improve the EMS system throughout 23 central Mass. We offer EMS system planning, 24 educational and technical assistance to the 76

1 communities we represent.

2	One positive thing we've gained through the
3	COVID Pandemic is that it brought our region and our
4	statewide EMS services closer than before. We
5	achieved better coordination and collaboration.
6	Throughout COVID, though, our statewide in
7	surgeons' calls revealed that whether the virus was
8	in a lull or fully surging, Region 2 always had the
9	least bed availability of any other region in the
10	state. COVID exacerbated it, but our hospitals and,
11	in turn, EMS has been struggling with a bed shortage
12	for years now.
13	When UMass specifically is overcapacity and
14	cannot accept transfers, as often happens, EMS
15	personnel is forced to transfer patients further
16	away for definitive care, often out of the region or
17	out of state.
18	Over the last two years, units especially
19	in northern Worcester County that would normally
20	transfer to UMass have doubled or tripled some of
21	their transfer times. This dramatically reduces
22	ambulance availability in the region; not to mention
23	the impacts to patients and their families.
24	Likewise, when UMass is facing capacity

1	constraints, EMS crews are forced to hold the wall,
2	as you've already heard, meaning that they have to
3	wait with their patients in the emergency department
4	for an extended period of time and can't transfer
5	care until there is a space in the ED for the
6	patients. Those spaces don't open up until a bed
7	upstairs become available to have a patient
8	admitted.
9	Holding the wall creates a negative ripple
10	effect throughout the entire region. Hospital
11	capacity directly affects the EMS system. There's a
12	real-life scenario that happens often. Worcester
13	EMS has multiple transports going to UMass. They
14	end up holding the wall of the transfer of care.
15	Now they must call mutual aid to cover 911 calls
16	that come in while those crews are delayed. The
17	next town over is called, and they may only have one
18	crew available. They respond, but then end up
19	needing mutual aid to cover their next 911 call.
20	This actually back-to-back call happens quite often;
21	even in towns that aren't traditionally busy.
22	If a private ambulance corvice responds to

If a private ambulance service responds to cover these 911 calls, that often brings the crews off of a transfer or delays them on a transfer to

discharge a patient. 1

2	Now the charge transfer is late, and the ED
3	can't send a patient to the bed upstairs because it
4	hasn't opened up yet, and the ED backs up further.
5	It's a vicious cycle that really needs to stop.
6	This is not about hospital competition or
7	diverting ambulance traffic away from other
8	facilities.
9	The reality is that nearly twice as many
10	patients go to UMass by ambulance from the next
11	busiest hospital in our region, due to the level of
12	care needed or patient choice. Expansion of bed
13	capacity in our region will positively impact every
14	community in central Mass.
15	Thank you for your time.
16	HEARING OFFICER KELLEY: Thank you.
17	Madison, do we have another speaker?
18	THE MODERATOR: Our next speaker is Anthony
19	Izzo.
20	Anthony, your line is open.
21	MR. ANTHONY: Hi there. My name is Anthony
22	Izzo, A-N-T-H-O-N-Y I-Z-Z-O. I'm the president of
23	the medical staff at St. Vincent Hospital.
24	It's been brought up already a couple of

1 times on this call that sometimes patients have to 2 be transferred out of our region to Boston. And transfers to Boston obviously increase cost of care 3 4 for patients. 5 Cost of care at the University campus, even 6 compared to UMass' own satellite campuses, has 7 already increased. Extra beds at University campus 8 will lead to higher cost of care for the people of 9 central Massachusetts. 10 St. Vincent, where I work, already offers 11 lower procedures in the UMass service area and has 12 the capacity, as Carolyn Jackson, mentioned to house 13 more patients. 14 One thing that I feel is important is 15 fairness and that we all are held to the same 16 standard in healthcare, especially. Last year, DPH 17 mandated an independent cost analysis for MGB's 18 Woburn, Westborough and expansion proposal. 19 Since it does not seem that the UMMMC 20 expansion will help lower healthcare cost in central 21 Massachusetts, I feel that a similar analysis is in 22 order to help verify UMass' claims that patients 23 will benefit by the expansion. 24 Thank you.

1 HEARING OFFICER KELLEY: Thank you. 2 Madison, do we have another speaker? 3 THE MODERATOR: Our next speaker is Rick Muhr. 4 5 Rick, your line is open. 6 MR. MUHR: Thank you very much. My name is 7 Rick Muhr, R-I-C-K M-U-H-R. 8 Good evening and thank you for allowing me 9 to speak tonight. I'm a resident of Grafton, 10 Massachusetts, and I'm able to speak to you tonight 11 because of the quality of care that I received at UMass Memorial. 12 13 Last October, I set out for a long bike ride on a quiet Sunday morning, as I've done my 14 15 entire life, when I was accidentally struck by a 16 vehicle. I suffered a collapsed lung, broken 17 clavicle, ten broken ribs, a shattered shoulder, 18 four compression fractures, left shoulder 19 dislocation, left humerus fracture and lots of cuts 20 and abrasions. 21 After having several surgeries, I spent 22 weeks at UMass Memorial Medical Center, more time 23 than I ever imagined spending there, to say the 24 least. I certainly got to know the place well and

1 the staff.

2	They were absolutely meticulous and
3	determined to put me back together. So meticulous,
4	that they discovered a heterogeneous lesion on my
5	right kidney, which turned out to be cancer.
6	Today, just ten months later, I feel like
7	I'm in better shape than I was before the accident,
8	something that was unfathomable the days and weeks
9	and months following my accident.
10	I'm back to exercising. I turned 64 on
11	July 30th and was able to ride 66 miles on my bike.
12	And on my one-year anniversary from the accident, my
13	plan is to complete 100 miles on my bike. I'm
14	cancer-free, and I'm living the life that I've
15	always loved.
16	I don't deserve much credit for my
17	recovery. The people that cared for me deserve
18	most, if not all, of the credit. Those people
19	showed up, and they did so much more than their job.
20	Every day they lifted my spirit when I was at the
21	lowest point in my life. And they weren't just
22	nurses, doctors and personal care assistants. They
23	were people that came in my room. They emptied my
24	trash can, they came in and boosted me when I slid

1	down in my bed, which seemed to be 20 or 30 times a
2	day. They were people who would bring me a popsicle
3	at 2:00 in the morning when I was totally
4	dehydrated. Those people, to me, are the true
5	heroes. I am where I am today because of them.
6	When I go out for a bike ride or run, every
7	time, I think about those people and the impact that
8	they've had on my life. The amount and quality of
9	care that I received was certainly beyond my
10	expectation and well beyond my imagination.
11	To me, it's been a complete honor to be
12	treated at UMass. They will be a part of my life
13	forever, because they restored the hope and faith
14	that I desperately needed throughout my stay there.
15	During my time at UMass, I witnessed
16	firsthand how busy they are, how constrained the
17	work space is, and how darn hard they work. Please
18	afford them the opportunity to improve other
19	people's lives just as they did mine by approving
20	this proposed project.
21	Thank you so much for your consideration.
22	HEARING OFFICER KELLEY: Thank you.
23	Madison, do we have another speaker?
24	THE MODERATOR: Our next speaker is Janet

1 Cutman.

2	Janet, your line is open.
3	MS. CUTMAN: Good evening. My name is
4	Janet Cutman, spelled J-A-N-E-T C-U-M-H-A-M. I'm a
5	retired professional and a 44-year resident of the
6	City of Worcester.
7	I've been seen at UMass Memorial on
8	multiple occasions, including multiple
9	hospitalizations over the last 15 years. I've
10	always liked and appreciated the care I've received
11	at UMass. My primary care doctor and my numerous
12	specialists are all connected to the UMass system.
13	I regularly have to see my primary, my
14	oncologist, my renal specialist, my neurologist, my
15	heart specialist, my urologist and my
16	endocrinologist.
17	I feel fortunate to live so close to my
18	high quality care. However, when my breast cancer
19	metastasized to my spine in December, I had to have
20	urgent major neurosurgery, which led to a nine-day
21	hospitalization and, I might add, an additional nine
22	days in the rehab center. I can't imagine having
23	that surgery anywhere else. I had an awesome
24	surgeon, I had a remarkable surgery experience, and

1 now I get to appreciate a full recovery of function. 2 For me, going to another hospital because 3 UMass was at capacity, it just wasn't an option. 4 UMass is where I get my care. UMass is where I see 5 specialists that I can't find anywhere else in 6 central Mass. Most of the time, I have specialists 7 who work as a team, which is absolutely essential 8 when you have serious medical conditions such as I 9 do. 10 I need coordinated care within a system 11 where I am comfortable with all of my physicians and 12 I am comfortable that they can and do work together. I anticipate there will be a time when my 13 14 health will deteriorate. When -- and I want to say, 15 or if that happens, I want my care where I'm most 16 comfortable and closest to those medical 17 professionals that know me best; and that is UMass. 18 Please ensure there's a bed for me by 19 approving this project. 20 Thank you for considering my reasons and my 21 opinions as you assess this request for additional 22 beds within the UMass Memorial system. Thank you. 23 HEARING OFFICER KELLEY: Thank you. 24 Massachusetts Commission Against Discrimination, do

1 we have another speaker? THE MODERATOR: Our next speaker is Mari 2 3 Gonzalez. 4 Mari, your line is open. 5 MS. GONZALEZ: Good evening. My name is 6 Mari Gonzalez. It's M-A-R-I. Last name is 7 G-O-N-Z-A-L-E-Z. 8 So I am the Executive Director of the El 9 Buen Samaritano Food Program, an organization that 10 has been serving the Worcester community for the last three decades. 11 12 And we are a team of volunteers that 13 distributes food from the Worcester County Food 14 Bank. We actually, in addition, provide resources, 15 health resources, clothing, furniture, and all types 16 of resources that a community needs. 17 I'm testifying here to support the UMass 18 Memorial Medical Center's plan to add 91 inpatient 19 beds. And I hope that the DPH approves this 20 application. 21 Worcester is a growing city; we all know 22 that. And its residents' needs for healthcare 23 services has grown along with it. Many Worcester 24 residents rely upon UMass Memorial, as for me and my family, for their inpatient care; especially for the
 highly specialized services that no other hospital
 in central Mass. provides.

In my role at El Buen Samaritano, I have seen that UMass Memorial has been very active in engaging the Worcester community and that partners with organizations like ours to improve community health, and it's wonderful to have that for the backup.

We appreciate the type of partnerships with the Medical Center, but we simply do not have enough beds to provide timely access for people who need inpatient care. No amount of community partnership can fix that.

15 UMass Memorial has one of the busiest 16 emergency rooms in the state, and it serves a 17 diverse population, including many patients who lack economic resources, like the clients that we serve 18 19 at El Buen Samaritano. And I'm seeing 800 20 households monthly at the organization that I serve. 21 But because of the inpatient bed shortage, 22 many ER patients have to wait for hours and hours on 23 In fact, an ER patient who is admitted to the end. 24 hospital spends an average of 17 hours waiting for a

1 And I know that for a fact because that bed. 2 happened to me with me and my foster daughter. 3 This is because central Mass. has fewer 4 hospital beds per person than both eastern and western Mass. I believe residents of Worcester and 5 6 central Mass. deserve the same timely access to 7 healthcare when any emergency strikes. Worcester should not take that back seat to Boston or anyplace 8 9 else. Approving this application to add beds will 10 11 promote health equity and it will promote regional 12 equity. It's important for you to consider that 13 those two things are exactly what the state 14 legislators had in mind 25 years ago when it 15 mandated by law that UMass Memorial should provide 16 highly specialized clinical services not provided by 17 anyone else in central Mass. 18 Adding the 91 new beds will truly help 19 improve the situation, and we really have to do 20 better. Our community is growing and we need your 21 help. 22 So thank you for your time. And I hope you 23 approve this application. Thank you. 24 HEARING OFFICER KELLEY: Thank you.

1 Madison, do we have another speaker? 2 THE MODERATOR: Our next speaker is 3 Kathleen Buchanan. Kathleen, your line is open. 4 5 MS. BUCHANAN: Good evening. I am a 6 longtime patient of UMass Memorial from Princeton, 7 And my name is spelled K-A-T-H-L-E-E-N Mass. 8 B-U-C-H-A-N-A-N. 9 I have utilized UMass Memorial for a number 10 of treatments over the years, including three major 11 surgeries. My husband has also utilized UMass as 12 well for two cardiac procedures, and we both have utilized the ER on a number of occasions. 13 14 In March of 2022, I was sent to the ER at 15 University by my family doctor. He wanted me to 16 have a complete cardiac workup due to a spell that I 17 had had earlier that day. The ER was responsive and thorough. 18 They 19 admitted me for further testing the next day. But 20 due to the lack of beds on the cardiac floor, they 21 put me on a unit that had eight or ten patient beds 22 and three or four nurses. It had one shared patient 23 bathroom. Clearly, not what I was hoping for or 24 expecting.

1	While I received good patient care and the
2	staff was tentative and caring, it was not conducive
3	to healing. They needed to open up a bed in the ER
4	at the same time, because they had no open beds
5	upstairs for me.
6	In the end, I received great care, as I
7	always do at UMass. If you were to ask ten people
8	in central Massachusetts where they want to go if
9	they need to be hospitalized, nine of them will tell
10	you "UMass Memorial." My husband and I are no
11	different.
12	UMass Memorial has our doctors and our
13	records. And we are familiar with their routine.
14	And most of all, we trust them. It is clearly the
15	best place to get care in central Massachusetts.
16	The only problem is that people in central
17	Mass. can also tell you how busy UMass is and that
18	the wait times can be quite lengthy.
19	The caregivers are great, but they cannot
20	do their jobs effectively if they do not have the
21	facility they need to help people heal. Using
22	overflow units created for a Pandemic is not
23	conducive to good medicine or to sound operation of
24	a regional medical center.

1	Adding permanent state-of-the-art patient
2	rooms to increase the capacity alleviates pressure
3	on the ER, which allows those who need care to get
4	it in a timely manner.
5	Like many others, I feel better knowing
6	that UMass Memorial is ready to care for me should I
7	need their assistance, especially in an emergency.
8	I just want there to be space.
9	Please pass this proposed project. It is
10	truly necessary. And I thank you for your time and
11	consideration of this project.
12	HEARING OFFICER KELLEY: Thank you.
13	Madison, do we have another speaker?
14	THE MODERATOR: Our next speaker is Kavita
15	Babu.
16	Kavita, your line is open.
17	DR. BABU: Hi there. Good evening
18	everyone, and thank you for the opportunity. My
19	name Kavita Babu. K-A-V-I-T-A, and my last name is
20	B-A-B-U. And I am an emergency physician at UMass
21	Memorial Medical Center.
22	I'd like to say thank you to our patients
23	and our community partners for sharing the powerful
24	testimony. As an emergency physician who has been

1 practicing at UMass for the past ten years, you've 2 all highlighted critical need, and I am here to 3 testify in support of the proposed project.

4 So you will hear and have heard tonight 5 about the reasons that the beds in central 6 Massachusetts are critical with respect to long wait 7 times, high order statistics, and the alarming rate 8 of transfer declines. And you will also hear about 9 the innovative and endless ways in which my 10 colleagues have really tried to maximize all 11 available space and all available resources to 12 improve the situation without adding beds.

13 I'm here to tell you a little bit about the 14 challenges as they impact our community, but also as 15 someone who has been on the ground, helping caring 16 for patients, again, during the Pandemic. And I've 17 never seen a time where our patients have had to 18 wait longer or have been sicker.

I respectfully ask you to think about the people that you treasure. And when they reach out to you saying that they have an illness or an injury and they come to us for emergency care, you may find that the hospital is so crowded, that they face a wait of 12 hours before they even see a provider; or 1 that once they're seen, they're actually seen in a 2 hallway.

3 When you consider all of the boarding statistics, I'll tell you what boarding looks like 4 5 It looks like an elderly woman on a to me. 6 stretcher at hour 16 who is trying to get 7 comfortable or who hasn't gotten any sleep in the 8 bright lights and chaotic hallways where they're 9 waiting and knowing that she has a counterpart 10 that's sitting in a chair in our waiting room.

11 No one on the emergency staff wants any of 12 our patients to wait. And this burdens us all. 13 Please understand that the sickest people and those 14 with life-threatening situations are seen first, and 15 they're seen fast. In fact, our teams have worked 16 hard to create processes that make sure that that's 17 true. But our patients who don't present with life-18 or limb-threatening illnesses deserve accessible and 19 timely care, too.

I worry about our patients. As a resident of this community -- I live in Shrewsbury -- I worry about my family and how boarding and the lack of capacity could impact their care, impact their waits. But what I don't worry about is the quality of care that they'll receive once they're in front
 of a provider.

Outside of the emergency department, I serve another role. I am the Director of the Mobile Addiction Service that serves patients in Worcester who are experiencing homelessness and who also have substance abuse disorders. This project is funded by Massachusetts DPH.

9 In the 16 months that we've been seeing 10 patients, we've had over 2,000 encounters. We have 11 people living in central Massachusetts today safely 12 in sobriety because we met them where they were.

13 The problem, though, is that sometimes 14 these individuals need more than a mobile service 15 can offer, and that requires a trip to the hospital. 16 But if when they get to the emergency department, it 17 takes 15 hours to be seen or they're boarded in a 18 hallway waiting for a bed, the odds dramatically 19 increase that they will leave before their treatment 20 is completed and will lose the immediate opportunity 21 for their care. We may never get that chance back.

I love caring for our patients in the
emergency department. I love caring for our
community. I expect better access, though, for the

1 families when they need care. And I am hopeful that 2 by the end of the night, not only will it be 3 apparent that this proposal should pass, but it has to pass quickly, because we needed these beds even 4 before this. 5 6 Thank you so much. Thank you for your 7 help, and I hope you approve this proposal. 8 HEARING OFFICER KELLEY: Thank you. 9 Madison, do we have another speaker? 10 THE MODERATOR: Our next speaker is Arvin 11 Garq. 12 MR. GARG: Hi. Thank you. My name is Dr. 13 Arvin Garg, A-R-V-I-N G-A-R-G, and I'm a 14 pediatrician at UMass Memorial Medical Center, as 15 well as Associate Chief Audit officer for Health 16 Equity for the UMass Memorial Health System. 17 I'm here today to testify on behalf of the 18 Medical Center in my role as the leader and champion 19 to improve health equity for our health system, for 20 our region, for our state; and most importantly, for 21 the vulnerable population that don't have access to

23 UMass Memorial has made considerable

the healthcare that they need and deserve.

24

22

investment in resources to address the racial and

ethnic inequities that we see in the overall
 healthcare system; not just here in our institution,
 but across the healthcare industry.

4 That's why my position was created; to 5 focus on improving the care and overall treatment we 6 provide to under-represented patients and making 7 sure that we do it in a compassionate, culturally 8 sensitive way.

9 Other investments include creating an 10 office of diversity, equity, inclusion blending as 11 an important resource for all of our employees 12 systemwide; creating a health equity steering 13 committee to quide our clinical healthcare equity 14 work; co-training a COVID-19 equity task force, a 15 partnership with Dr. Castiel and the City of 16 Worcester to address racial inequities related to 17 COVID-19; and also developed a \$1 million program to 18 fund ideas for developing equity in healthcare 19 delivery and fostering a more equitable inclusive 20 workplace culture.

There's a lot more, but I know I have limited time here. And I want to make sure you know that we are particularly concerned with the health inequity's impact, caused by the lack of inpatient

1 beds in our region.

2 Because UMass Memorial Medical Center is 3 the only federally designated safety net hospital in our region, we care for a high percent of patients 4 5 who fall below the poverty benchmark, many of those 6 who are low income. 7 Most of our patients come from communities 8 of color and historically marginalized communities 9 and often don't have access to healthcare because of various issues such as lack of transportation, 10 11 insurance or lack of financial employment ability to

When under-resourced patients who need acute level care have to be transferred outside of their region, often to higher-class facilities because of the lack of inpatient beds, they bear a higher, more significant burden in getting the care they need because of these critical barriers.

I ask you to seriously consider our application that will add these 91 beds that are crucial to our ability to provide the equitable care that is needed for the patients in central Massachusetts, particularly those who need our care the most. I think there are many prior speakers who

12

seek care.

1 have echoed this as well.

2 Thank you for this opportunity to speak, 3 and I hope you approve this application, which will help us advance health equity in the region. Thank 4 5 you. 6 HEARING OFFICER KELLEY: Thank you. 7 Madison, do we have another speaker? 8 THE MODERATOR: Our next speaker is Charles

9 Cavagnaro.

10

Charles, your line is open.

11 DR. CAVAGNARO: Thank you and good evening. 12 My name is Charles Cavagnaro. I'm an internist, and 13 I serve as the chief medical officer for UMass 14 Memorial Health's Marlborough Hospital and 15 HealthAlliance-Clinton Hospital. These are two of 16 the community hospitals that are part of the UMass 17 Memorial Health System.

18 On a daily basis, the lack of inpatient 19 beds in our region adversely affects our community 20 hospitals and our overall health system, which is 21 why I'm testifying to support the Medical Center's 22 Determination of Need application. I would add 91 23 much-needed inpatient beds to central Massachusetts 24 and the Metrowest area.

1	I've been working closely with the Medical
2	Center's leadership team over the past few years to
3	leverage bed space across the system, making sure we
4	optimize our inpatient space at Marlborough and
5	HealthAlliance-Clinton, taking care of the right
6	patients with the right level of care in the right
7	setting.
8	This has led to increased community
9	hospital capacities. For example, Marlborough
10	hospital's med/surg capacity has increased by 13
11	percent between June of fiscal year '21 and fiscal
12	year '22 year-to-date.
13	At HealthAlliance-Clinton Hospital, the
14	med/surg capacity increased by 8 percent in the same
15	time frame.
16	And at our newest community hospital that
17	joined our system last year, Harrington Hospital in
18	Southbridge, they had a 16 percent increase in
19	med/surg capacity for the same time period.
20	And while we do our best to keep our
21	patients in the community setting, so that they can
22	receive the care they need conveniently located near
23	their homes, we can't always do that.
24	When very sick patients need specialized

1 care, we must transfer them to a larger medical 2 center that has specialists 24/7. For us, that 3 first choice is UMass Memorial Medical Center, who 4 we can transfer patients to our colleagues who we 5 know and work with, where there's a unified medical 6 record for these patients, which helps support their 7 care and quickens access to their care.

8 But when a medical center is at capacity 9 and can no longer accept any transfers, even from 10 hospitals within our system, we have no other choice 11 but to send these very sick patients outside of our 12 region. Most often to a Boston hospital; but of 13 late, we've always had to send outside of the 14 Commonwealth.

15 This causes an incredible strain on the 16 patient and their families, as you might imagine. 17 They have to travel from their hometowns to a bigger 18 city, with heavy traffic, challenging parking, often 19 to have to stay in a hotel to be near their loved 20 ones, all at a higher cost to them; not to mention a 21 higher cost to their insurance company and their 22 employer; that is, if they have insurance.

These capacity challenges also put an
incredible strain on our clinicians, who struggle to

keep up with this unsustainable pace and then, quite
 frankly, are tired after two years of an ongoing
 Pandemic.

In addition, calls to other systems for beds have often met with responses that, as we are part of the UMass Memorial Health System, unaffiliated hospitals -- that is, standalone hospitals with no affiliation -- should have preference to their beds, and we should wait for UMass Memorial Medical Center beds.

Failure to act on these conditions will
only result in more care delays and ultimately,
they'll lead to adverse health outcomes.

Adding 91 beds to our region will help improve this situation. It will result in improved outcomes throughout the UMass Memorial Health System, as there is simply no replacement for the timely availability of tertiary and coronary beds in our academic system.

20 So thank you for your time, and I hope 21 you'll approve this application.

HEARING OFFICER KELLEY: Thank you.
Madison, do we have another speaker?
THE MODERATOR: Our next speaker is Jesus

1 Suarez.

2	Jesus, your line is open.
3	MR. SUAREZ: Good evening. My name is
4	Jesus Suarez, J-E-S-U-S S-U-A-R-E-Z. I'm the
5	president and CEO of Renaissance Medical group.
6	Renaissance provides 360 degrees healthcare
7	service to our clients, including primary care,
8	prenatal health, pharmacy, adult day center, and
9	home service. It also offers a food program,
10	transportation and senior service to improve social
11	determinants of health and thereby keeping people
12	healthy in the first place.
13	Renaissance was founded in Southbridge to
14	serve the need of the Latino community in town.
15	They have since expanded into Worcester, Lawrence
16	and Springfield.
17	Our growth in Worcester is designed not
18	only to meet the need of the city-large Latino
19	community, but also to access the health needs of
20	immigrants from non-Hispanic-speaking countries as
21	well.
22	Our multilingual staff provides tertiary,
23	responsive care, designed around the individual
24	needs of our members.

1	For example, in partnership with the
2	Worcester Housing Authority, last year, we launched
3	the Buen Provecho Meal delivery program that
4	provides nutritious, precooked, shelf-stable and
5	culturally responsive meals to residents.
6	For years, Renaissance has partnered in
7	Southbridge with Harrington Hospital, and more
8	recently has begun to coordinate efforts in
9	Worcester with UMass Memorial.
10	We are optimistic about the good effects
11	this collaboration will have on the health and
12	well-being of Renaissance clients in both
13	communities.
14	As the only one of the state's six academic
15	medical centers that is located outside the City of
16	Boston, UMass Memorial Medical Center is the only
17	provider of the wide range of high equity healthcare
18	service across a huge geographic region.
19	I can only state how valuable local access
20	to the expertise of an academic medical center is.
21	Not only for residents of Worcester, but also for
22	residents of Southbridge and similar communities.
23	So the regional bed shortage in central
24	Mass. causes overcrowding at UMass Memorial and

1 impedes the ability to provide this valuable service 2 to everyone who needs it. Overcrowding at the 3 Medical Center often forces it to decline transfer requests to community hospitals like Harrington. 4 5 When a patient needs highly specialized service, but 6 instead of being transferred to Worcester, this 7 patient now transfers to Boston instead, this is 8 extremely difficult for them and their families.

9 And for patients who seek care directly 10 through the Medical Center ER, the delay causes 11 overcrowding. Patients are waiting many hours and 12 hours to get a bed after they are admitted.

13 Because UMass Memorial is a safety net 14 hospital, many of the patients are low income and 15 many are on MassHealth. Unlike wealthier patients 16 from this region, who can afford to travel to Boston 17 for the care if they must, low income patients often 18 simply cannot afford to do so. The good news is 19 that that problem can be fixed, and UMass Memorial 20 is trying to fix it.

Adding 91 beds will entirely close the dispersity between central Mass. versus the rest of the state. It is a very significant first step that will absolutely include access to highly specialized
1 care for central Mass. Residents. For patients who 2 will otherwise be stuck in the ER for hours waiting for a bed, this will make a big difference. And for 3 patients in community hospitals like Harrington, who 4 need to be transferred to an academic medical center 5 6 for highly specialized care, it will make a big 7 difference, too. For Renaissance clients in both 8 Southbridge and Worcester, improving local access to 9 the entire range of health service is of tremendous 10 value. 11 On their behalf, I respectfully ask the DPH to approve the UMass Memorial's request without 12 13 delay, so that they can begin to build out these new 14 beds and thereby enable all central Mass. residents 15 to access the full range of health service locally. 16 Thank you for your consideration. 17 HEARING OFFICER KELLEY: Thank you. 18 Madison, can we have our next speaker, 19 please? 20 THE MODERATOR: Our next speaker is 21 Michelle Muller. 22 Michelle, your line is open. 23 MS. MULLER: Thank you. My name is 24 Michelle Muller, M-I-C-H-E-L-L-E M-U-L-L-E-R. I'm a

family nurse practitioner and the Interim Senior
 Director for the Department of Community Benefits
 for the UMass Memorial Health System.

4 UMass Memorial has a long history of 5 recognizing that working with community and 6 addressing social factors outside the hospital walls 7 is vital to improving the health and well-being of 8 vulnerable populations. Our community benefits 9 invests in programs such as Workforce Development 10 for At Risk Use and develop and support interventions that address poverty, violence, school 11 attendance, education, food and security and hunger, 12 13 access to care and services that target many social 14 factors that impact health.

As a partner in many community groups within the City of Worcester and central Massachusetts, UMass Memorial helps to initiate and sustain multiple community programs which address social determinants of health.

The social determinants of health are a group of conditions that influence a person's health and wellbeing. Addressing these community needs are recognized by the Massachusetts Department of Public Health and the Affordable Care Act as a significant opportunity to eliminate the health disparities and
 improve health equity.

With the new inpatient building expansion,
UMass Memorial Health is poised to award Community
Partners a substantial financial distribution of
funds through the Determination of Need process,
totalling 5 percent of the total project cost.

8 These funds will be distributed to 9 community programs through a community health 10 improvement committee made of diverse 11 multi-sectorial stakeholders addressing community 12 health prior needs identified in our 2021 Greater 13 Worcester Community Health Needs Assessment.

14 The five priority focus areas identified in 15 the assessment include mental health, substance use, 16 social determinants of health, including food, 17 security and housing, chronic and complex conditions 18 and disparities with the COVID Pandemic.

19 Factors that contribute to all of these 20 focused areas are racism, discrimination and health 21 equity.

22 While each of these factors represent 23 significant community health needs and priority 24 focus areas prior to COVID, the Pandemic greatly exacerbated and highlighted the critical need for
 addressing these.

Additionally, many community-based organizations which have a focus of improving our community's health and wellbeing have been faced with the challenge of identifying funding sources, which are required to reach and serve vulnerable populations.

9 The Determination of Need's funding 10 generated from the new inpatient building will 11 provide significant support to community-based 12 efforts addressing these social determinants of 13 health and help to prove priority focus areas, 14 playing a critical role in advancing the work of our 15 community partners and improving the outcomes 16 identified in the community health needs assessment 17 priority areas.

18 I'm grateful for your time and 19 consideration of the approval of this application. 20 Thank you.

21HEARING OFFICER KELLEY: Thank you.22Madison, can we have our next speaker,23please?

THE MODERATOR:

1-800-727-6396

24

Our next speaker is Terence

1 Flotte.

2	Terence, your line is open.
3	MR. FLOTTE: Hi. This is Dr. Terence
4	Flotte. T-E-RE-N-C-E F-L-O-T-T-E. And I'm
5	speaking as the provost and executive deputy
6	Chancellor of UMass Chan Medical School and the dean
7	of T.H. Chan School of Medicine.
8	As a resident of central Massachusetts I
9	live in Holden I'm very concerned about the
10	negative impacts of the hospital bed shortage on
11	patient care in our region.
12	In my role as dean of the state's only
13	public medical school, I also have another unique
14	perspective: Educating and training future
15	generations of Massachusetts physicians is the
16	central mission of UMass Chan.
17	Our relationship with UMass Memorial, as
18	the primary clinical partner of the medical school,
19	is instrumental to our capacity to train the doctors
20	who care for patients in our community on into the
21	future.
22	The Association of American Medical
23	Colleges projects a national physician shortfall by
24	2034 of between 38,000 and 124,000 physicians.

Massachusetts is not immune from this national
 trend, as has been made clear by the physician
 workforce challenges presently confronting hospitals
 in central and western Mass.

5 This is where the central role of UMass 6 Chan becomes critical. Because unlike other medical 7 schools in Massachusetts, most of our students are 8 from Massachusetts and most remain here to pursue 9 their careers. They are truly the Commonwealth's 10 future physician workforce.

Adding these 91 proposed new beds will be of tremendous value to medical education. Expanding our class size at UMass Chan is instrumental to increasing the Massachusetts physician workforce, but doing so is only possible if there is sufficient clinical training opportunities for those students.

Those beds will not only increase training
opportunities for medical students, it will also
expand residency training opportunities for new
medical school graduates.

The new beds will enable UMass Chan's internal medicine residency program to expand significantly, with five additional trainees entering each year and thus, creating five

additional graduates per year entering the primary
 care physician workforce.

The bed expansion will also support the growth of translational and clinical research efforts by UMass Chan, which often involves model innovative patient treatments that require dynamic inpatient care capacity and volume.

8 To ensure the Medical Center's expanded 9 clinical capacity optimizes the physician education 10 and translational research opportunities, UMass Chan 11 leadership has been directly engaged in the design 12 process.

For the past quarter century, the unique
public/private partnership between the
Commonwealth's only public medical school, UMass
Chan, and its private non-profit clinical partner,
UMass Memorial, has yielded tremendous benefits for
all the residents of the state and for central Mass,
in particular.

This is exactly what was envisioned by the legislature when it enacted the law authorizing the relationship between these two institutions. Overall then, from an educational and research perspective, our collaboration benefits all

1 residents of Massachusetts by training the 2 physicians of tomorrow and by developing innovative 3 treatments and clinical protocols that advance the health of all. 4 5 For all of these reasons, I the DPH to 6 approve this application. 7 Thank you for allowing me to testify. 8 HEARING OFFICER KELLEY: Thank you. 9 Madison, can we have our next speaker 10 please? 11 THE MODERATOR: Our next speaker is Dr. 12 Greg Volturo. 13 Greg, your line is open. 14 DR. VOLTURO: Thank you. My name is Greg 15 Volturo. I'm an emergency physician, and I am chair 16 of the Department of Emergency Medicine at UMass 17 Memorial. 18 I oversee all of the emergency departments in the UMass system. I've also practiced in central 19 20 Massachusetts for over 40 years at this point. 21 Thank you for giving me the opportunity to speak 22 tonight. 23 UMass Memorial Medical Center's emergency 24 department is one of the busiest in the

Commonwealth, with over 120,000 visits annually and
 a very high patient acuity level.

On the University campus, 28 percent of our 3 patients require admission. 1 out of every 4 4 5 patients who come to our emergency department 6 require admission to the hospital. Admissions are 7 only slightly less on the Memorial campus, at 24 8 percent. But the capacity issue we are now facing 9 at the Medical Center presents many challenges in caring for our patients and meeting the medical 10 11 needs of our central Mass. community.

12 Through July fiscal year '22 year-to-date, 13 the Medical Center saw an average daily, Emergency 14 Department census, of 335 patients a day. Through 15 the month of August thus far, we are seeing an 16 average of 340 patients per day, with 65 percent of 17 these patients being seen on the University campus, 18 many requiring tertiary care services.

19 To put it into perspective, very 20 conservatively, at any given moment in time, there's 21 an average of 157 patients in our emergency 22 department. And it's almost twice the number of 23 patients that we have beds for. That's a 35 percent 24 increase over the fiscal year '19 level, and I anticipate fiscal year '22 is going to be even a bit
 worse.

With a high volume of patients and high acuity requiring admission, there are insufficient beds in the Medical Center to accommodate the number of patients needing to be admitted.

7 This consistent lack of open beds leads to 8 emergency department backups and necessitates the 9 use of hallway beds and patient boarding. On any 10 day, between 50 and 80 medical/surgical patients are 11 boarding in our emergency department.

Nonpsychiatric ED boarder hours have 12 13 increased 91 percent from fiscal year '18 through 14 These boarders are spending, as fiscal year '21. 15 you have heard, an average of 17 hours waiting for a 16 That is an average. Many patients have to bed. 17 wait much longer. That doesn't include the time, 18 either, that they have to potentially spend waiting 19 to get into the emergency department.

The bed shortage is unsustainable and especially impacts the highest acuity patients who require specialized care that is available only in an academic medical center setting, including some of the most vulnerable members of our Worcester

1 community.

2 This also impacts those patients from the 3 broader central Massachusetts community, where conditions or outcomes are highly dependent on 4 5 access to rapid treatment, which are only variable 6 at a tertiary care center. 7 Due to current capacity issues, it is not 8 unusual for physicians working in our community 9 emergency departments to have to call multiple hospitals, both within the state, as well as in the 10

11 surrounding states, to transfer a patient who needs 12 care not available in the community.

Well documented research has shown that prolonged delays in accessing care for high acuity patients leads to the increased likelihood of those patients experiencing adverse health outcomes, including mortality.

18 Research also shows that delays lead to
19 longer length of stays and increase likelihood that
20 a patient will need costly post-discharge treatment.
21 We have excellent caregivers at our
22 institution, but they need space and resources to do
23 their jobs. We've done all we can to make our
24 situation work within the capacity constraints that

Page 84 1 exist; but ultimately, the safety and health of our 2 patients in our community are at risk if we don't 3 take a more aggressive action. 4 Thank you for your consideration of this 5 proposal. 6 HEARING OFFICER KELLEY: Thank you. 7 Madison, can we have our next speaker, 8 please? 9 THE MODERATOR: Our next speaker is Monsignor Peter Beaulieu. 10 11 MONSIGNOR BEAULIEU: Good evening. 12 Monsignor Peter Beaulieu, P-E-T-E-R B-E-A-U-L-I-E-U. I'm a member of the Board of Trustees of 13 14 St. Vincent's and trained in medical ethics. 15 We've heard a lot of talk about equity, and 16 one of the things I think is important is that we 17 have a kind of definition. And much of these things 18 are procedural. So I see one of the differences of 19 opinion being settled by having someone independent 20 of all of us assessing what's best for the area and 21 for the patients that we serve. And so this should 22 be a kind of independent analysis of this proposal, 23 and that would help everyone do what's right and 24 what's right for the community.

We also know that there's questions about availability of beds here or elsewhere. I think those things could be also analyzed by that particular approach.

St. Vincent's is available and has some 5 6 capacity; but yet, with also the acuity of care in a 7 proper setting. So I think my high recommendation 8 to the Department of Public Health or the 9 Determination of Need crowd is that there be that 10 analysis, so that we can all be confident that what 11 the outcome is in regard to this proposal is fair and equitable for the people and for all who are 12 13 members of this community. Whether it's people who 14 are in minorities or majorities, it makes no 15 difference.

I think a procedural question would be, Let's have this equity seen and what's procedural, what's available, and what's fair. And that's how I think you do it by that independent analysis.

We can move people around if we have to. We always do that. But I think if we know that, in fact, this is fair to all people in this neighborhood, it is important.

24

My question is, then, that there be an

Page 86 1 independent analysis for this proposal and not be 2 expedited, but that it be done properly and in a 3 coherent fashion. 4 Thank you for your listening to what I have 5 to say, and I hope that fairness will prevail. 6 Thank you. 7 HEARING OFFICER KELLEY: Thank you. 8 Madison, can we have our next speaker, 9 please? 10 THE MODERATOR: Our next speaker is Missa 11 Bats. 12 Michelle, your line is open. 13 MS. BATS: Hi, good evening, everyone. My 14 name is Missa Bats, spelled M-I-S-S-A B-A-T-S. I'm 15 a nurse manager at St. Vincent Hospital. 16 So I've been listening a lot about the 17 expansion of beds, but I also want to emphasize that 18 you want to have beds available at a low cost that 19 we can afford. So I would like to really focus on 20 three points here today. 21 One is lower healthcare cost, bed 22 availability existing available beds, and an 23 independent cost analysis. 24 So lower healthcare cost is already

1	available right now at St. Vincent Hospital and
2	other hospitals, at a lower cost than UMass
3	University and Memorial campuses. So any more
4	spaces going to UMass would have to do with higher
5	healthcare cost.
6	St. Vincent also has bed availability.
7	There are 51 licensed beds that are in the process
8	of reopening, as well as we have 12 additional beds
9	that are ready for demand surgery. We can use these
10	beds for any patients UMass Memorial feels it cannot
11	hold at their current capacity.
12	It is also a good idea to investigate large
13	proposals. An independent cost analysis has been
14	used before for proposed hospital expansions, and I
15	think this application qualifies for one.
16	Parties without ties to either hospital
17	looks at the DON application and keeps in mind for
18	all of us that the UMass proposal promotes cost
19	containment.
20	And to summarize it, I would like to
21	emphasize that the proposed project is unnecessary
22	to existing lower cost available market capacity.
23	I would request you to closely analyze
24	whether the proposed project meets the need for

Page 88 1 local and state healthcare priorities, such as 2 healthcare cost containment and improving public 3 healthcare outcome. 4 Thank you. HEARING OFFICER KELLEY: 5 Thank you. 6 Madison, can we have our next speaker, 7 please? 8 THE MODERATOR: Our next speaker is Janet 9 Wilder. 10 Janet, your line is open. 11 MS. WILDER: My name is Janet Wilder, 12 J-A-N-E-T W-I-L-D-E-R. I'm an organizer with the SHARE/AFSCME Union. 13 14 SHARE represents more than 3,000 healthcare 15 workers at UMass Memorial Medical Center and UMass 16 Marlborough Hospital. We're nursing assistants and 17 mental health counselors, secretaries and 18 schedulers, Xray technologists, respiratory 19 therapists and a bunch more. 20 Thank you for the opportunity to voice 21 SHARE members' serious concerns about the number of 22 beds available for patients who need them at our 23 hospital and in support of the proposed bed 24 expansion.

1	So lots of people's testimonies have
2	focused on the numbers; how under-bedded central
3	Mass. is (20 percent fewer), the number of hours
4	that ED boarders wait for a bed on average (17), how
5	many boarders we have here every day (50 to 70).
6	I want to give you a tiny piece of a
7	picture of what's it's like to work in UMass
8	Memorial's emergency department, the second busiest
9	in the state, with very high acuity patients.
10	We are so full. It's especially hard on
11	the staff in the emergency room, where patients get
12	stuck because there's no patient rooms available
13	upstairs.
14	One CAT scan technologist was telling me
15	that the demand for CAT scans in the ED is so high,
16	they often have lots of beds just in the hallways
17	outside of CAT scan to accommodate the overflow,
18	which means a long wait for the patients, no
19	privacy, and the delays in getting the care.
20	This past Saturday night was busy, with
21	patients waiting seven or eight hours just to get
22	their CAT scans. The technologists have a long list
23	of inhouse patients waiting for a scan, but they
24	need to taken the traumas and emergencies first, of

1 course.

2	For example, UMass Memorial Medical Center
3	is a Level 1 trauma center with stroke
4	certification. So stroke patients take precedence
5	over everybody else waiting.
6	SHARE members are proud to do this work.
7	We're the only certified comprehensive stroke center
8	in central Mass. The staff clear the CAT scan table
9	when the stroke patient rolls into the ED and holds
10	it for them. We all know that time is brain for
11	stroke patients.
12	But the ED staff feel awful making any
13	patient wait. This tech I was talking to stayed
14	late on Saturday night, until 1 a.m. She just
15	didn't feel like she could leave. And it's
16	exhausting to work that way; always running, always
17	worrying about how to fit in the next patient.
18	So this is just one tiny glimpse of what
19	thousands of people are going through and the
20	patients are going through every day, every week at
21	UMass Memorial Medical Center. We need more CT
22	scanners and we need more beds.
23	Thank you.
24	HEARING OFFICER KELLEY: Thank you.

Madison, can we have our next speaker,
 please?

3 THE MODERATOR: Alex, your line is open.
4 MR. GUARDIOLA: Good evening. My name is
5 Alex Guardiola. I'm the Vice President of
6 Government Affairs and Public Policy for the
7 Worcester Regional Chamber of Commerce. I'm here to
8 testify in support of UMass Memorial's application
9 to add the 91 inpatient beds.

10 The Worcester Regional Chamber of Commerce 11 is the largest chamber in New England, representing 12 over 2,100 business members of all industries and 13 sizes, and our service area is 37 cities and towns 14 in central Massachusetts.

Worcester and the region are growing at an exponential rate. The 2020 census data showed that Worcester County grew at a faster rate than the state average. And the City of Worcester was the fastest growing city; over 100,000 in New England, surging to a population of over 206,000 people from 185,000.

The business employees that are here as residents are attracted to central Massachusetts by a variety of factors, including the region's quality

1 of life and comparative affordability in contrast to 2 the immediate Metro Boston and Boston Proper area. 3 In terms of quality of life and 4 affordability, healthcare is a foremost factor 5 considered by businesses. They want their employees 6 to have a convenient local access to the entire 7 range of health services, including any types of 8 highly specialized tertiary care only available at 9 academic medical centers, and they want to be able 10 to afford and ensure the cost of insurance that will 11 remain sustainable for employers and employees 12 alike. The Chamber of Commerce supports the bed 13 expansion proposal because it advances both of these 14 goals. 15 Regarding the quality of life, as the only 16 one of Commonwealth's Medical Centers that is 17 located outside of the City of Boston, UMass 18 Memorial Medical Center offers highly specialized 19 care locally that otherwise would require local 20 patients to travel into the City of Boston. 21 And in terms of cost, it's the state's 22 most -- a consistently low academic medical center. 23 Data from the state agency tracking 24 healthcare costs, the Center for Health Information

1	and Analysis, shows that four out of the last six
2	years, UMass Medical Center had the lowest inpatient
3	costs of all academic medical centers; and in the
4	other two years, it was a close second.
5	As things presently stands, central Mass.
6	substantially has fewer beds per thousand residents
7	than either eastern or western Mass. In fact, it
8	would take about 300 additional beds, in total, to
9	actually level this out.
10	This means, ordinarily, long waits of
11	patients who seek care at the emergency department.
12	It also means you also have heard from others
13	here today that the Medical Center oftentimes must
14	decline transfer requests of local community
15	hospitals for patients whose acuity is too high for
16	them to provide care. As a result, many of these
17	patients are transferred to academic medical centers
18	in Boston.
19	Transferring thousands of local community
20	hospital patients to Boston, instead of the Medical
21	Center here in Worcester, is burdensome for patients
22	and for their families, who must travel further to
23	actually visit them.
24	Moreover, it adds the cost of share in the

1 Commonwealth, since patients end up being treated by 2 the highest cost academic Medical Centers, rather than the lowest cost. 3 These provide upwards pressure on healthcare insurance cost for both 4 5 employers and employees.

6 For these reasons, of both quality of life 7 and affordability, the Chamber urges DPH to approve 8 the bed expansion and application. While it may not 9 entirely close the gap of 300 beds in the region, it 10 will substantially improve the urgent situation.

In closing, while this is not a factor for 11 12 consideration of the DPH, it is important to note 13 that this project will have a positive economic 14 impact on the Worcester region.

15 In the short-term, it will employ local 16 people in construction and other fields to complete 17 this project. And in the long-term, it will employ 18 approximately 500 new permanent FTEs, contributing 19 even more to Worcester's impressive growth.

20 I want to thank you on behalf of the 21 Worcester Chamber of Commerce and hope that you look 22 favorably on this application.

23 Thank you.

24

HEARING OFFICER KELLEY: Thank you.

1 Madison, can we have our next speaker 2 please? 3 THE MODERATOR: Our next speaker is Nicole 4 Karico. 5 Nicole, your line is open. 6 MS. KARICO: Hi. Good evening. My name is 7 Nicole Karico, K-A-R-I-C-O, and I am a registered 8 nurse at the UMass Memorial Medical Center emergency 9 room department. I do appreciate the opportunity to 10 speak with you tonight. 11 I've been a nurse for the last 21 years at 12 UMass Memorial. I love my job, I love the people I 13 work with, and I love taking care of our patients. 14 UMass Memorial has had a beds capacity 15 issue for many years, but it has reached a point 16 that it is seriously impacting our patient and 17 caregiver experience. 18 When there are no beds upstairs, which 19 happens just about every week, patients who have 20 been admitted to the hospital wind up staying in ED 21 until a bed opens. Our ED is nice and it is well 22 maintained, and we do our best to make everything 23 work for the patients down there. But the reality 24 is it was never designed to care for admitted

1	patients for several days and/or having patients
2	waiting in the hallways. But that is what happens,
3	because the incoming flow of new patients never
4	slows down, and there is not enough space upstairs
5	for them to receive care.
6	Our emergency room and hospital really are
7	busy 24 hours a day/7 days a week. This
8	overcrowding in the ED leads to less than an ideal
9	care environment and an exhausted staff.
10	We have patients in the hallways that could
11	be receiving blood, there are monitors, they have to
12	have orthopedic splinting or wound care in the
13	hallways.
14	Getting rest is virtually impossible when
15	you are laying in a packed be ED with bright lights
16	and disruptive situations. As nurses, it frustrates
17	us that we don't have a better solution to offer our
18	patients.
19	The patients sometimes feel that they are
20	in the way, and their family members often get upset
21	that their loved ones don't have the privacy that
22	they deserve.
23	The overcrowding at our hospital is not
24	good for anyone, and our leaders have run out of

1 ideas to ease the congestion. It's not the 2 hospital's fault, it's not our patients' fault; it's 3 not upstairs. It's really no one's fault. We 4 simply have more patients that turn to us for care 5 than we have space for. It's because they trust 6 that we will take good care of them. And we will. 7 I am proud of that. And I just want the space to do 8 it.

9 I would like to thank you so much for 10 hearing us out and please allow the proposal to 11 proceed.

12 Thank you.

13 HEARING OFFICER KELLEY: Thank you.

Madison, do we have any more speakers?
THE MODERATOR: We have no further speakers
at this time.

HEARING OFFICER KELLEY: Great. Thank you so much. I'm going to give people just a minute to give anyone a last chance. Remember, it's "Star 1" if you would like to speak.

21 (Pause)

HEARING OFFICER KELLEY: It looks like we may have one more speaker, so we're going to hold just a second.

1THE MODERATOR: We do have another person2in queue; Dr. Max Rosen.

Dr. Rosen, your line is open.

DR. ROSEN: Great. Thank you and good evening. Thanks for your time this evening. I'm Dr. Max Rosen, and I'm the Chair of Radiology at UMass Memorial Medical Center.

8 At the Medical Center's University campus, 9 the number of inpatient and outpatient CT scans 10 performed on our existing three CT units has 11 increased year over year. Between FY '19 and 21, 12 inpatient and outpatient CT utilization increased 17 13 percent.

14 As you might have heard tonight, the 15 proposed project will accommodate a wide range of 16 hospital general medicine patients with a variety of 17 medical conditions and complications.

We've studied these existing inpatient populations and have documented an expected need for 8 to 10 CT scans per day or approximately 2,500 CT scans annually, which would be from the new facility.

The additional CT scanner placed as part ofthe project will reduce the need for transporting

3

patients back and forth on campus for advanced
 imaging. This will help ensure patients receive the
 majority of their care within the same building.

Having a CT scanner on site will be
especially important to be able to diagnose acute
potentially life-threatening conditions that may
occur in these hospitalized patients that are
diagnosed by CT. These conditions include, but are
not limited to, acute stroke, pulmonary embolism,
aortic dissection and bowel perforation.

11 The building's clinical support space will 12 also include other diagnostic testing capabilities, 13 such as X-ray, ultrasound, cardiac echo, and minor 14 interventional procedures. However, we also 15 anticipate being able to use the additional CT 16 capacity in other areas.

To maximize the proposed unit's efficiency, we anticipate approximately 7,500 outpatient scans will also be performed by the proposed CT unit, resulting in a total of 10,000 CT scans annually for Year 1 through 5 post-implementation.

The increased outpatient capacity provided by the NIV CT scanner will create additional CT capacity for inpatients at the University and

Memorial campuses whose access to immediate CT scans
 may be delayed if outpatients are being scanned
 during an acute inpatient need.

Where will these additional scans come
from? Several areas. Eligible Massachusetts
firefighters, as part of the Department of Fire
Services' Cancer Awareness Program Protection and
Prevention can be screened on this new scanner.

9 2,200 additional chest CT scans can be
10 performed based on historical utilization, as well
11 as newly expanded eligibility guidelines for lung
12 cancer screening and corresponding increased
13 insurance coverage for these scans.

14 An additional 1,500 scans will be performed 15 as a result of a newly launched program at UMass to 16 help patients receive timely care outside of the ED. 17 In this program, patients with acute abdominal pain 18 who were seen in their primary care's physician's 19 offices are sent directly to radiology, obviating he 20 need for triage in the Ed. If the CT scan is 21 abnormal and the patient requires immediate 22 attention, radiology then sends the patient directly 23 to the ED with the CT-confirmed diagnosis. 24 Another 1,200 scans annually will be

performed for vascular and cardiac disease patients
 through a recently expanded program to increase
 cardiac imaging in the acute setting. This coronary
 CT program also helps reduce the need for inpatient
 observation for patients presenting with chest pain
 to the ED who do not have a known cardiac condition.

7 Approximately 2,300 outpatient scans will 8 be performed as a result of the 2 percent annual CT 9 growth across the UMass system. Given historical 10 growth between FY '19 and 21 for outpatient CTs, 11 this portion of CT procedures represents modest 12 growth for outpatient CT services.

In conclusion, not only does UMass Memorial need more beds, but we also need more CT scan availability as well, to provide the best care for our patients. I ask you to please approve this project.

18 Thank you.

19 HEARING OFFICER KELLEY: Thank you. 20 Madison, do we have any more speakers in 21 queue? 22 THE MODERATOR: We actually have no further 23 speakers in queue.

HEARING OFFICER KELLEY: Thank you very

24

Page 102 1 much. Thank you to everyone who participated this 2 evening, whether it's through testifying or 3 listening in. 4 As a reminder, we will accept written comments through the 2nd of September, and all of 5 6 the information about where to send them can be 7 found on our website. 8 Thank you again, and have a good evening. 9 THE MODERATOR: That concludes today's 10 Thank you for participating. You may conference. 11 disconnect at this time. 12 (Whereupon, the hearing was 13 concluded at 7:54 p.m.) 14 15 16 17 18 19 20 21 22 23 24

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1	CERTIFICATE
2	I, Jane M. Werner, Registered Merit
3	Reporter, do hereby certify that the foregoing
4	transcript, Volume I, is a true and accurate
5	transcription of my stenographic notes taken on
6	Tuesday, August 23, 2022.
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8	Jane M Werner
9	ourse in souther
10	Jane M. Werner
11	Registered Merit Reporter
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