

EXHIBIT R-4

COMMONWEALTH OF MASSACHUSETTS
EXECUTIVE OFFICE OF ENVIRONMENTAL AFFAIRS
BOARD OF REGISTRATION OF
HAZARDOUS WASTE SITE CLEANUP PROFESSIONALS

In the Matter of:)
)
)


Richard J. Cushing,
Respondent.)
)

Docket No. LSP 12 AP 01

AFFIDAVIT OF BRIAN V. MORAN

I, Brian V. Moran, under the pains and penalties of perjury, state that I am the Brian V. Moran whose prepared direct testimony and rebuttal testimony is attached to this affidavit. I further state that, if asked the questions contained in the text of such testimony, I would give the answers that are set forth in the text of such testimony. I adopt the aforesaid answers as my direct and rebuttal testimony in this proceeding.

Signed under the pains and penalties of perjury this 10 day of January, 2013.



Brian V. Moran

**COMMONWEALTH OF MASSACHUSETTS
BOARD OF REGISTRATION OF HAZARDOUS WASTE SITE
CLEANUP PROFESSIONALS
before the
OFFICE OF APPEALS and DISPUTE RESOLUTION**

In the Matter of Richard J. Cushing

Docket No. LSP 12 AP 01

**Prepared Direct and Rebuttal Testimony of
Brian V. Moran
Witness in Opposition to the Initial Determination of the
Board of Registration of Hazardous Waste Site Cleanup Professionals**

1 **Q. Please state your name and business address.**

2 A. My name is Brian V. Moran. I am the founder and managing partner at Norfolk
3 Ram Group, LLC. Norfolk Ram has two office locations; 1 Roberts Road, Plymouth
4 Massachusetts and 1071 Worcester Road, Framingham, Massachusetts.

5 **Q. Are you introducing any Exhibits (other than the Exhibits pre-marked as**
6 **Joint Exhibits) in connection with your direct and rebuttal testimony?**

7 A. Yes. I am introducing Exhibit R-5: Moran Curriculum Vitae; Exhibit R-6:
8 excerpts from the December 2011 Interim Final Vapor Intrusion Guidance, WSC-11-
9 435; Exhibit R-7: IRIS Fact Sheet for Tetrachloroethylene, CASRN: 127-18-4; Exhibit
10 R-8: excerpts from Guidance for Disposal Site Risk Characterization in Support of the
11 MCP, Interim Final Policy, WSC/ORS-95-141; Exhibit R-9: Indoor Air Sampling and
12 Evaluation Guide, WSC Policy #02-430 and Exhibit R-10: Characterizing Risks Posed
13 by Petroleum Contaminated Sites: Implementation of the MADEP VPH/EPH Approach,
14 October 2002.

15 **Q. Please describe your educational background.**

1 A. I have an undergraduate degree with majors in Chemistry and Anthropology from
2 Georgia State University and a Masters of Science in Civil Engineering and
3 Environmental Health from Polytechnic Institute of New York. I have also completed
4 course work towards a Masters of Business Administration at Pace University.

5 **Q. Please describe your professional experience.**

6 A. I have over 35 years of experience in environmental engineering and am
7 registered as a professional engineer in 11 states, including Massachusetts. I am an
8 experienced Licensed Site Professional (LSP) and have held an LSP license since 1993
9 when the privatized LSP program began. I am also a Certified Soil Evaluator in
10 Massachusetts. In addition to being an LSP, Registered Professional Engineer and
11 Certified Soil Evaluator, I am also a Diplomat and Fellow of the American College of
12 Forensic Examiners and Investigators, a Massachusetts licensed Title 5 Inspector, and
13 received the 40-hour Hazardous Waste Operations and Emergency Response Standard
14 (HAZWORPER) Certification.

15 I was the professional engineer in charge of the MDL Corporation/Hillside School
16 cleanup in Needham, in which I designed and directed installation of the first crawl-space
17 ventilation system for a vapor intrusion of trichloroethylene (TCE). To the best of my
18 knowledge, this was the first significant vapor intrusion problem that involved
19 chlorinated solvents in Massachusetts. The MDL site was the impetus for the creation of
20 the GW-2 Standards which were designed to be protective of vapor intrusion problems.
21 This clean-up began prior to the implementation of the LSP program.

22 I have been the LSP of record for over 275 sites since the program began,
23 including over 20 chlorinated solvent sites containing Tetrachloroethylene or "PCE". I

1 have acted as the LSP in charge of several sites containing current and former
2 drycleaners, including performing investigation, assessment (including indoor air testing
3 and imminent hazard evaluation) and remediation of PCE releases at these sites. I have
4 served as LSP of record for numerous projects involving assessment, control, and
5 remediation of chlorinated solvents at commercial and industrial establishments in
6 Massachusetts, including remedial investigation and feasibility studies. I have performed
7 evaluations of soil and groundwater contamination for its potential to migrate into indoor
8 air and have conducted indoor air sampling, and imminent hazard evaluations for vapor
9 intrusion of chlorinated solvents, including PCE.

10 I have managed hundreds of groundwater and contaminated soil investigations
11 and remedial programs, including the detailed design of air sparing/ soil vapor extraction
12 systems and injection well system designs for in-situ chemical oxidation (ISCO) projects
13 for remediation of chlorinated solvent and petroleum-contaminated groundwater. I am an
14 expert in the use of ISCO technology for destruction of organic contaminants in soil and
15 groundwater for projects in the United States and Europe. ISCO uses oxidizing
16 chemicals, such as hydrogen peroxide, to neutralize contamination caused by petroleum
17 and volatile organic compounds (VOCs) in soil and groundwater. I pioneered the
18 development and use of ISCO technology with modified Fenton's Reagent in the New
19 England region in 1994. I have been the principal in charge for over 150 ISCO projects
20 using Fenton's Reagent and Activated Persulfate chemistries for remediation of
21 contaminated soils and groundwater. Most notably, I provided consulting and
22 environmental services regarding ISCO projects performed for the Czech Environmental
23 Ministry in the Czech Republic.

1 In addition to my LSP and environmental engineering services, I provide
2 environmental consulting and expert testimony regarding industrial waste releases, and
3 other environmental issues. In this capacity, I have acted as an environmental
4 remediation expert witness in seven litigations and one arbitration. I have also acted as a
5 hearing officer for an environmental dispute with the American Arbitration Association.

6 With regard to my regulatory experience, in the early 1980's, I developed
7 hazardous waste programs for the U.S. Environmental Protection Agency (EPA) and the
8 U.S. Army Corps of Engineers. With the EPA, I was engaged as a permit writer and
9 inspector for Polychlorinated Biphenyls (PCBs) and the Resource Conservation and
10 Recovery Act (RCRA) disposal facilities. In the U.S. Army Corps of Engineers, I
11 managed the Superfund (CERCLA) and Department of Defense hazardous waste
12 remedial projects, including a technical review of feasibility options for dredging of
13 PCB-contaminated sediments at the New Bedford Harbor Superfund site.

14 Additional details regarding my professional background are provided in my
15 resume attached as Exhibit R-5.

16 **Q. Have you received any awards for your work as an environmental**
17 **consultant?**

18 A. I received the Special Act and Service Award from the EPA in 1980, and the
19 Exceptional Performance Award twice from the U.S. Army Corps of Engineers in 1983
20 and 1984.

21 **Q. Did you review any documents in order to prepare your testimony?**

22 A. I have reviewed the Complaint filed with the Board by the Massachusetts
23 Department of Environmental Protection (MassDEP), Mr. Cushing's Response dated

1 October 2, 2008, the LSP Board's Oder to Show Cause and Proposed Order, the
2 Respondent's Answer to Proposed Order, the documents that are exhibits in this
3 adjudicatory hearing, documents from the DEP file regarding the Site, the Joint Pre-
4 Hearing Statement and the testimony and proffered exhibits by the LSP Board. I have
5 reviewed the 2003 Massachusetts Contingency Plan ("MCP") which was the version of
6 the MCP in place at the time of the Site assessment and MassDEP's guidance and other
7 regulatory materials in effect during the relevant time period (2003 and 2004). Unless
8 otherwise indicated all of the references in my testimony to sections of the MCP refer to
9 the 2003 version of the MCP.

10 **Q. Have you done anything else in preparation for your testimony in this**
11 **matter?**

12 A. In addition to reviewing the documents mentioned above, I have spoken with Mr.
13 Cushing and visited the site located at 211 West Main Street, Ayer, Massachusetts (the
14 "Site"), as well as the interior and exterior of the building located on the Site (the
15 "Building").

16 **Q: Are you familiar with the Massachusetts Contingency Plan?**

17 A: Yes. The Massachusetts Contingency Plan is the Compilation of Regulations
18 issued by the Commissioner of the Department of Environmental Protection that governs
19 the assessment and clean-up of potential and actual hazardous waste sites in
20 Massachusetts.

21 **Q: Are you familiar with the obligations of an LSP pursuant to the MCP?**

22 A: Yes.

1 **Q: Are you familiar with the Regulations promulgated by the Board of**
2 **Registration of Hazardous Waste Site Clean-Up Professionals which govern the**
3 **Rules of Professional Conduct for Licensed Site Professionals codified at 309 CMR**
4 **2.0-9.0?**

5 A: Yes, I am familiar with these regulations.

6 **Q: Based on your knowledge of the MCP, the Professional Conduct Rules for**
7 **Licensed Site Professionals, your review of the Site and Building at the Site along**
8 **with your understanding of the facts in this matter, are you prepared to provide an**
9 **opinion as to whether or not Mr. Cushing complied with the MCP and met the**
10 **standard of care required of a Licensed Site Professional?**

11 A: Yes.

12 **Q. The LSP Board alleges that after Mr. Cushing received the soil gas results in**
13 **October 2003, he breached the standard of care required of an LSP set forth in 309**
14 **CMR 4.02(1), 4.02(3) and 4.03(3)(a) by not adequately assessing potential indoor air**
15 **risk by, among other things: (a) Not sampling indoor air; (b) Not asking the risk**
16 **assessor for more information when she informed him that a condition of No**
17 **Significant Risk did not exist; and (c) Not performing an Imminent Hazard**
18 **Evaluation. Do you have an opinion as to whether or not Mr. Cushing's actions**
19 **breached the standard of care?**

20 A. I do have an opinion and my opinion is that Mr. Cushing did not breach the
21 standard of care required under the stated sections of the CMR.

22 **Q. What is the basis of this opinion?**

1 A. Before I get into each of these topics, let me provide some background. The LSP
2 role in site assessment is an iterative process, which often requires the LSP to make a
3 series of professional judgment calls on how to proceed with the assessment and
4 remediation. The MCP sets forth a general performance standard for conducting
5 cleanups, called the Response Action Performance Standard or "RAPS", not detailed
6 procedural directives. See, 310 CMR 40.0191 and Exhibit R-8, p. 2-14 The Guidance for
7 Disposal Site Risk Characterization Interim Final Policy #WSC/ORS-95-14, prepared by
8 the MassDEP. In addition, the MCP specifically acknowledges that the regulations
9 contain flexibility for professional judgment. 310 CMR 40.0193. There is not just one
10 way to conduct a Site Assessment.

11 In 2003 and 2004, the issue of vapor intrusion did not receive the attention it does
12 today and the standard on how to handle vapor intrusion issues was evolving. For
13 example, in 2003 and 2004, there were no air standards available in the MCP. Very few
14 bright line tests existed regarding when an LSP should determine whether vapor intrusion
15 could be a problem. This was compounded by the fact that training for LSPs in 2003 and
16 2004 on vapor intrusion was not what it is today. It is also important to note that the
17 focus on air-phase contamination at this time was on petroleum, not PCE. For example,
18 the guidance in effect at this time used to perform the Method 2 risk assessment only
19 prescribed methods to evaluate petroleum vapor intrusion. (See Exhibit R-10, VPH/EPH
20 Final Policy, WSC-02-411, pp. 27-43) This guidance did not prescribe methods to
21 evaluate chlorinated solvents such as PCE.

22 Even today, a lack in clarity exists regarding the standard of care for detecting and
23 assessing vapor intrusion. In December 2011, MassDEP issued updated Vapor Intrusion

1 Guidelines in an attempt to provide some clarity to these issues. However, the MassDEP
2 concedes that even with the new guidance and policies, issues related to vapor intrusion
3 remain complex and hard to assess, and has stated that further revisions to these
4 guidelines will forthcoming. This was made clear in a recent DEP training session on
5 vapor intrusion and the Disclaimer in their 2011 Interim Final Vapor Intrusion Guidance,
6 WSC-11-425. A few months after the 2011 DEP vapor intrusion guidelines were issued,
7 U.S.E.P.A. revised the cancer unit risk factor for PCE by an order of magnitude, reducing
8 the risk of exposure to this chemical. (See Exhibit R-7, IRIS Fact Sheet
9 Tetrachloroethylene, CASRN: 127-18-4). This revision has yet to be adopted by MADEP
10 but is an example of the changing standards regarding vapor intrusion.

11 Under the MCP in 2003 and 2004, the clear guideline for evaluating vapor
12 intrusion was the GW-2 standard. Under the GW-2 standard, if the ground water was
13 located outside of 30 feet from an existing occupied building or structure, or the average
14 annual depth to groundwater in that area is more than 15 feet, contaminated ground water
15 was not considered to be a potential source of vapor intrusion to indoor air. 310 CMR
16 40.0932(6). In 2003 and 2004, the GW-2 standard was intended to be protective of
17 indoor air, and LSPs could use it to screen out whether a vapor intrusion pathway needed
18 to be further evaluated. It was not until April 2006, that the MassDEP issued regulations
19 requiring soil analysis around building foundations (such as the analysis performed by
20 Mr. Cushing in 2003). (See 310 CMR 40.0942(1)(d)(2006)). Prior to this time, soil gas
21 analysis for vapor emissions was not required by the regulations if the GW-2 standard
22 was not exceeded.

1 Given the nature of this process and increasing changes in the science and
2 underlying assumptions (especially with regard to vapor intrusion) and changes in the
3 MCP regulations, it is easy with the benefit of hindsight to second guess judgment calls
4 made by an LSP years ago. With this background let me address the LSP Board's
5 allegations one at a time.

6 Conducting Indoor Air Sampling in October 2003: If the GW-2 standards did not
7 apply to a site (i.e. the ground water was located outside of 30 feet from an existing
8 occupied building, or the average annual depth to groundwater within 30 feet from the
9 building is more than 15 feet), then the LSP was permitted to assume that indoor air was
10 not being impacted as a result of groundwater contamination. In 2003, soil gas testing for
11 potential vapor intrusion was not specifically required if the groundwater was not in a
12 GW-2 setting for a Method 1 risk assessment. At this Site, the groundwater within 30
13 feet from the Building was greater than 15 feet deep, so the GW-2 Standards were not
14 applicable. Given that groundwater GW-2 standards were not applicable to this site, Mr.
15 Cushing was not required to investigate vapor intrusion for the groundwater pathway
16 which was the primary focus at the time for vapor intrusion from chlorinated solvents
17 such as PCE. But despite this fact, he tested the soil gas. Mr. Cushing deserves credit –
18 not criticism – for continuing to investigate vapor intrusion, which was ultimately the
19 driving force behind early detection of the problem. Mr. Cushing's next step after
20 receiving the October 2003 soil gas results was to consult a risk assessor to determine if
21 indoor air testing needed to be conducted immediately based on the soil gas readings.
22 Mr. Cushing asked the risk assessor whether he needed to immediately test indoor air as a
23 result of his soil gas readings. The risk assessor modeled the data and reported to him

1 that indoor air testing did not need to happen immediately and testing in Phase II was
2 okay. If the risk assessor found that a potential imminent hazard condition existed he
3 then would have needed to test indoor air. However, the risk assessor told Mr. Cushing
4 that a condition of no significant risk did not exist but did not tell him that an imminent
5 hazard condition existed or that further testing was needed immediately.

6 Based upon information provided by the risk assessor and the fact that the
7 groundwater did not exceed the GW-2 standard, there was no compelling data supplied to
8 Mr. Cushing that would have alerted him of a need to immediately conduct indoor air
9 testing and to perform an Imminent Hazard Evaluation. Accordingly, Mr. Cushing acted
10 within the standard of care in relying upon Ms. Listernick's findings, conclusions and
11 advice.

12 Relying on Risk Assessor's Verbal Report and Not Asking the Risk Assessor for
13 Additional Information When She Informed Him That a Condition of No Significant Risk
14 Did Not Exist: Often, LSPs need to rely upon other professionals in order to make
15 appropriate judgment calls. In fact, The Guidance for Disposal Site Risk
16 Characterization specifically states that "the data collected at the site must be reviewed
17 by a risk assessor." (See Exhibit 8, p.2-57); and "it is up to the risk assessor to determine
18 the appropriate risk characterization approach from among the methods identified as
19 applicable to the site." (See Exhibit R-8, p. 3-1). An LSP may rely on the information
20 provided by a risk assessor.

21 The LSP Board's Regulations state, in pertinent part:

22 (1) An LSP shall not provide Professional Services outside his or her areas of
23 professional competency, where this competency is based on his or her education,

1 training and/or experience, unless that LSP has relied upon the technical
2 assistance of one or more professionals whom the LSP has reasonably determined
3 are qualified in such area or areas by education, training and/or experience.

4 (2) In providing Professional Services, an LSP may rely in part upon the advice of
5 one or more professionals whom the LSP reasonably determines are qualified by
6 education, training and/or experience.

7 309 CMR 4.02.

8 Accordingly, it is not only customary and appropriate for an LSP to hire and rely upon
9 other professionals, including risk assessors in order to perform their duties; it is required
10 when the LSP does not have the training or experience.

11 With regard to the roles at a hazardous waste site, the LSP's responsibility is to
12 assess the site to determine the nature and extent of the contamination including an
13 evaluation of potential exposure pathways. On the other hand, the risk assessor's
14 responsibility is to develop the exposure assumptions and evaluate exposure point
15 concentrations based on information and data supplied by the LSP and determine the
16 level of risk by calculating the results of testing provided by the LSP and interpreting the
17 results of those calculations. See Exhibit R- 8 Guidance for Disposal Site Risk
18 Characterization, Interim Final Policy, WSC/ORS-95-141, pp. 10-10 to 10-12.

19 Most LSPs lack the degree of skill, knowledge and experience necessary to
20 perform risk calculations or to draw conclusions from these calculations. In fact, an LSP
21 performing the risk calculations without this education, training and experience would be
22 subject to discipline for acting beyond their professional competencies if a risk assessor
23 were not engaged. Accordingly, the standard of care in 2003 would not necessarily

1 require an LSP to check the calculations or analysis of a risk assessor. The standard of
2 care in 2003 required the LSP to hire a qualified risk assessor and make sound
3 professional judgments using the risk assessor's interpretations and conclusions as a
4 guide.

5 By all accounts, Ms. Listernick was a competent risk assessor and Mr. Cushing
6 had utilized her services for over 25 years without issue. Accordingly, the standard of
7 care permitted Mr. Cushing to rely upon Ms. Listernick based upon his extensive
8 experience with her work.

9 To the best of my knowledge the Board is not challenging the competency of the
10 risk assessor or alleging that Mr. Cushing failed to hire a risk assessor that he "reasonably
11 determine[d] [was] qualified by education, training or experience" as required under 309
12 CMR 4.02. It was incumbent on the risk assessor to alert Cushing if an imminent hazard
13 evaluation needed to be performed based upon her ELCR results. In order to perform any
14 risk analysis calculation, a risk assessor needs to be aware of the relevant risk values and
15 what they mean under the MCP. If the risk assessor found something in her analysis that
16 indicated a potential Imminent Hazard she should have reported that fact to the LSP. But
17 the LSP should not be responsible for the risk assessor's failure to report all of the
18 relevant information within her knowledge.

19 Was an Imminent Hazard Evaluation Required After Receiving the October
20 2003 Soil Gas Results. Mr. Cushing receiving soil gas results, which ranged from
21 159,000 micrograms per cubic meter ($\mu\text{g}/\text{m}^3$) to 2,400,000 $\mu\text{g}/\text{m}^3$. Soil gas results alone
22 would not trigger the need for an Imminent Hazard Evaluation without additional
23 assessment data. There is no support in the MCP or in any MassDEP guidance that

1 suggests that the "raw" data from a soil gas test triggers the need for an Imminent Hazard
2 Evaluation. Mr. Cushing's action, which was to send the soil gas samples out to be
3 evaluated to determine if a potential Imminent Hazard existed and therefore an Imminent
4 Hazard Evaluation needed to be performed, was the proper way to evaluate the levels
5 found in the soil gas data.

6 A high soil gas result often can be misleading. In some cases, "hot spots" (i.e.
7 areas where the dumping of VOCs occurred) may be extraordinarily high, but does not
8 impact the indoor air. If, for instance, the soil gas test was conducted right where a
9 release of PCE had occurred, the tests would be far higher than the surrounding area.
10 Soil gas testing is a proxy for indoor air testing and the results need to be attenuated (i.e.
11 factor in soil conditions, distance to building, characteristic of the building, etc.) by a
12 Risk Assessor in order for conclusions to be drawn from the results. Accordingly, soil
13 gas testing alone without further analysis should not be a basis for triggering an Imminent
14 Hazard Evaluation, but may trigger a need for additional assessment and testing. This is
15 exactly what Mr. Cushing did.

16 An Imminent Hazard is defined as a hazard that may pose a significant risk of
17 harm to health, safety, public welfare or the environment if it were present for even a
18 short period of time. 310 CMR 40.0953; 310 CMR 40.0955. An Imminent Hazard
19 Evaluation can occur at any point in the MCP site investigation and remediation process.
20 It is noted that in deciding whether an Imminent Hazard Evaluation is warranted, that
21 exposures must be actually occurring (or very likely to occur) in order for an Imminent
22 Hazard to exist. The regulations describe general factors that must be considered in the
23 decision about whether to conduct an Imminent Hazard Evaluation and rely on the LSP

1 and risk assessor's application of professional judgment to determine when site
2 conditions warrant such an evaluation. See 310 CMR 40.0426 and 310 CMR 40.0953;
3 Exhibit R- 9, Indoor Air Sampling and Evaluation Guide, WSC Policy #02-430, pp. 99
4 and Exhibit R-8, Guidance for Disposal Site Risk Characterization, Interim Final Policy,
5 WSC/ORS-95-141, pp. 10-2. Additionally, the regulations provide the LSP the right to
6 rebut the presumption of an Imminent Hazard. See 310 CMR 40.0321(4).

7 **Q. The Phase I Submittal filed with the DEP in January 2004 by Mr. Cushing**
8 **did not reference an Imminent Hazard Evaluation and stated that neither a two-**
9 **hour notification nor an Immediate Response Action was required. Do you have an**
10 **opinion as to whether or not Mr. Cushing's action breached the standard of care**
11 **required by 309 CMR 4.02(1), or 4.03(3)(b)?**

12 A. I do have an opinion and my opinion is that Mr. Cushing did not breach the
13 standard of care required under the stated sections of the CMR.

14 **Q. What is the basis of this opinion?**

15 A. The record clearly shows that at the time Mr. Cushing filed the Phase I Report
16 with the DEP he did not have any evidence that an Imminent Hazard Evaluation or an
17 Immediate Response Action was required. Therefore, he could not have reported this in
18 the Phase I Report. Even Denise Childs of the DEP acknowledges in February 2004 that
19 the Site was not an IRA situation. Since Mr. Cushing complied with the standard of care
20 in evaluating the soil gas samples, he cannot be deemed to have breached the standard of
21 care for not referencing that an Imminent Hazard Evaluation should be conducted or that
22 a two hour notification was required.

1 **Q. Mr. Cushing stated in the Phase I Submittal that indoor air would be**
2 **sampled “as appropriate” but did not indicate that indoor air should be sampled**
3 **immediately. Do you have an opinion as to whether or not Mr. Cushing’s action**
4 **breached the standard of care required by 309 CMR 4.02(1), or 4.03(3)(b)?**

5 A. I do have an opinion and my opinion is that Mr. Cushing did not breach the
6 standard of care required under the stated sections of the CMR.

7 **Q. What is the basis of this opinion?**

8 A. As stated above, the information that Mr. Cushing had at the time he filed
9 the Phase I Submittal did not indicate that indoor air should be sampled “immediately.” It
10 is clear in the Phase I submittal that he intended to test indoor air. In addition, on
11 February 11, 2004, Mr. Cushing sent the owner of the Site a statement of work (the
12 “SOW”), which clearly sets forth that he intended to perform 14 hours of indoor air
13 sampling (inclusive of 8 hrs. of field sampling) as part of Phase II. In general, LSPs
14 provide a conceptual scope of work for Phase II in the Phase I Report. Once the client
15 approves the SOW, the LSP normally repackages the SOW as a detailed Phase II Scope
16 of Work, which is then submitted to the MassDEP. Mr. Cushing was never given the
17 chance to implement his Phase 2 SOW as he was disengaged by his client shortly after
18 the Phase 2 SOW submittal. Mr. Cushing’s provision of a conceptual scope of work
19 complies with the generally accepted practice in the LSP community. Accordingly, Mr.
20 Cushing’s Phase I Report meets the standard of care in 2003 and 2004. His prompt
21 attention to move forward with the project on a pre-active and timely manner more than
22 met the spirit and intent of the MCP regulations.

1 **Q. The LSP Board alleges that Mr. Cushing submitted a Numerical Ranking**
2 **System (“NRS”) score sheet to the DEP on January 21, 2004 that did not score**
3 **indoor air as a “likely potential pathway.” (as stated in the Joint Pre-Hearing**
4 **Statement). Based on the information available to Mr. Cushing at the time, do you**
5 **have an opinion as to whether or not Mr. Cushing breached the standard of care**
6 **required by 309 CMR 4.02(1), or 4.03(3)(b) regarding his determination of a**
7 **numerical ranking?**

8 A. I do have an opinion and my opinion is that Mr. Cushing did not breach the
9 standard of care required under the stated sections of the CMR.

10 **Q. What is the basis of this opinion?**

11 A. Under the MCP, in rendering an LSP Tier Classification Opinion regarding the
12 NRS scoring of a disposal site, “the LSP shall consider the data, facts and other
13 information known about a disposal site, including but not limited to, the data, facts and
14 other information obtained during Phase I, and if applicable, during Phase II.” 310 CMR
15 40.1503(2). The MCP recognizes that Tier Classification can evolve and change from
16 Phase I to Phase II, and requires submittal of revised Tier Classification as new
17 information becomes available. 310 CMR 40.1511; 310 CMR 40.0530.

18 Further, Tier Classification is a matter of the LSP’s professional judgment and is
19 generally subjective. If an LSP determines that a “reasonable likelihood exists that the
20 indoor air quality of an occupied building will be impacted”, the LSP should score indoor
21 air as a “Potential Exposure Pathway”. 310 CMR 40.1512(4). If the LSP determines that
22 a “reasonable likelihood exists” that the contamination “is affecting air quality in an
23 occupied building”, the LSP should score indoor air as a “Likely or Confirmed Exposure

1 Pathway". The differences between the two standards is very small and the LSP is
2 required to exercise his professional judgment in order to determine which classification
3 applies based upon the data, facts and other information known at the time. At the time
4 the Site was scored, only soil gas data was available which was taken out side of the
5 building foundation. More convincing data would be needed to score this pathway as a
6 "Likely or Confirmed Exposure Pathway".

7 Here, based upon the facts known to Mr. Cushing at the time, he was well within
8 his professional judgment to have scored indoor air as a Potential Exposure Pathway
9 rather than a Likely or Confirmed Exposure Pathway. Ms. Listernick informed Mr.
10 Cushing that, based upon the modeling from the outdoor soil gas results, there was a
11 potential that the indoor air quality will be impacted. However, Mr. Cushing had not yet
12 confirmed that an air exposure pathway existed. This is further complicated by the fact
13 that the groundwater was not in a GW-2 exposure category, which creates a presumption
14 that indoor air was not being impacted. Finally, the basement foundation of the Premises
15 has excellent integrity, which would be considered favorably in the scoring.
16 Accordingly, Mr. Cushing was within his professional judgment to score indoor air at
17 100 points as a Potential Exposure Pathway.

18 **Q. In February, 2004 Mr. Cushing conducted indoor air testing at the Site. He**
19 **sent this data to a risk assessor to determine whether or not an Imminent Hazard**
20 **existed at the site. Using the indoor air sampling provided by Mr. Cushing the risk**
21 **assessor determined that no Imminent Hazard existed at the site. The LSP Board**
22 **alleges that Mr. Cushing breached his duty of care by not identifying alleged**
23 **inaccuracies in the Imminent Hazard Evaluation prepared by the risk assessor,**

1 **including the assumption that part-time workers were a more likely scenario at the**
2 **site. Did Mr. Cushing breach his duty of care by failing to identify this alleged**
3 **inaccuracy?**

4 A: First, I refer you to my earlier testimony regarding the relationship between the
5 LSP and risk assessor. With regard to the February 23, 2004 Indoor Air Evaluation, it is
6 important to note that Ms. Listernick performed the calculations and prepared the report,
7 not Mr. Cushing. Prior to issuing her report, Ms. Listernick verbally informed Mr.
8 Cushing that her calculations showed that there was no Imminent Hazard for the full time
9 employee. Exhibit R-3, Phone Log dated February 19, 2004. Based upon the fact that
10 Ms. Listernick is a highly regarded risk assessor, who Mr. Cushing utilized as a risk
11 assessor for 25 years, it was within the LSP standard of care in 2004 for Mr. Cushing to
12 rely on Ms. Listernick to be aware of the relevant standards and perform the proper
13 calculations in accordance with the requirements of the MCP and render an opinion
14 whether the presence of an Imminent Hazard condition existed.

15 Although Ms. Listernick's report states that the part-time employee was the "more
16 likely" scenario, she still calculated the ELCR for a full time employee and determined
17 that no Imminent Hazard existed. Joint Exhibit 9. In fact, Cushing's cover letter plainly
18 indicated that Ms. Listernick's conclusion that no Imminent Hazard existed was based
19 upon using the "worst-case" scenario for a full time worker at the video store. Joint
20 Exhibit 10. In any event, it is the responsibility of the risk assessor, to develop the risk
21 exposure scenarios for the site based on data input and site specific information supplied
22 by the LSP for their risk calculations. Exhibit R-8 Guidance for Disposal Site Risk
23 Characterization, Interim Final Policy, WSC/ORC-95-151, p. 10-2. Here, Ms. Listernick

1 provided a conclusion in her report and verbally to Mr. Cushing that either under a part
2 time or full time analysis, no Imminent Hazard existed. Given that Mr. Cushing was not
3 a qualified risk assessor and he had a long standing professional relationship with Ms.
4 Listernick, he was entitled to rely upon her conclusions that an Imminent Hazard did not
5 exist at the time. In my experience, most LSPs in 2004 would have trusted the
6 professional opinion of their risk assessor and not second guessed the conclusions in the
7 report. Mr. Cushing deserves the benefit of the doubt on this issue.

8 **Q. Is there anything else you would like to say regarding Mr. Cushing's**
9 **activities at the Site?**

10 A. After thoroughly reviewing the MassDEP and LSP Board files and speaking with
11 Mr. Cushing, I do not find that Mr. Cushing intended to avoid or deceive anyone
12 concerning the existence of an Imminent Hazard condition at the site, nor do I believe
13 that his work was below the standard of reasonable care of a reasonably prudent LSP. He
14 carried out each step of his Site assessment diligently and in accordance with the MCP.
15 Accordingly, based upon these circumstances, the LSP community understands of and
16 available training regarding vapor intrusion, and upon the general standards of care
17 required for a reasonable LSP in 2003 and 2004, it is my professional opinion that Mr.
18 Cushing complied with the standards of care for an LSP in this matter.

19 In addition, I have reviewed Mr. Cushing's Phase I and II remediation Plan and I
20 believe that the proposed remediation would have been successful had the client
21 authorized Mr. Cushing to proceed. Even after being terminated by the client, Mr.
22 Cushing rescored and resubmitted the Tier Classification scoring document, which he
23 was not obligated to undertake, since he had been disengaged by his client at this point.

1 Based on my site inspection, a less rigorous vapor intrusion sub slab depressurization
2 mitigation system has been deployed which will not provide a permanent solution for the
3 problem. This is not a remedial system like the one Mr. Cushing had proposed.

4 **Q. Have you reviewed the testimony of Gerard M. Martin which was submitted**
5 **by the LSP Board in conjunction with this case?**

6 A. Yes.

7 **Q. Do you have a professional opinion regarding Mr. Martin's conclusion that**
8 **Mr. Cushing failed to comply with the MCP when he addressed the concentrations**
9 **of PCE in soil gas?**

10 A. Mr. Martin's conclusion that Mr. Cushing failed to comply with the MCP with
11 regard to the soil gas results is unfounded. Mr. Martin opines that Mr. Cushing should
12 have conducted an immediate Imminent Hazard Evaluation based solely upon receiving
13 soil gas results, which ranged from 159,000 micrograms per cubic meter ($\mu\text{g}/\text{m}^3$) to
14 2,400,000 $\mu\text{g}/\text{m}^3$.

15 Mr. Martin is troubled by the "millions of micrograms" measurement but this
16 needs to be put in perspective. The 2.4 million microgram reading in soil gas equates to
17 only 364 ppmV. The soil gas modeled concentration in the building was 785 $\mu\text{g}/\text{m}^3$
18 which equates to 0.115ppmV. If this were still an active drycleaner establishment, a
19 worker would be allowed to breathe 100ppmV for 8 hours a day as a full time employee
20 under OSHA rules and this would not be an MCP issue since the permitted concentration
21 would be in excess of two orders of magnitude higher than the concentration in air due to
22 vapor intrusion alone.

1 Further, as I testified previously, soil gas results alone would not trigger the need
2 for an Imminent Hazard Evaluation without additional assessment data. Even today, there
3 is no support in the MCP or in any MassDEP guidance that suggests that the “raw” data
4 from a soil gas test triggers the need for an Imminent Hazard Evaluation. Notably, Mr.
5 Martin fails to provide any support for his opinion other than his statement that
6 “MassDEP considers even a concentration in the tens of thousands to potentially create
7 an Imminent Hazard.” In fact, the MassDEP’s actions in this matter contradict Mr.
8 Martin’s assertion. In an internal email on February 3, 2004, the MassDEP noted: “This
9 is not a residence or school so it’s not an automatic IRA Condition [note an IRA
10 (Immediate Response Action) is prompted by an Imminent Hazard as well as other
11 conditions], but if they find substantial defects in the indoor air they should be doing a
12 formal IH evaluation before the permit is issued. (May change score). . . . Timing is
13 good, February is the month for indoor air sampling, and they will need it for Phase II
14 anyhow.” Joint Exhibit 11. Based upon this email, it is clear that the MassDEP was not
15 convinced that an Imminent Hazard existed at the time it requested indoor air testing in
16 February 2004.

17 Moreover, the site conditions at the Premises did not support a need for an
18 Imminent Hazard Evaluation. First, the ground water within 30 feet of the building was
19 more than 15 feet deep, which as I explained above, is not in a GW-2 setting. See Joint
20 Exhibit 6, Phase I Report, Table 1. Based upon this, in 2003 and 2004, Mr. Cushing did
21 not have analytical data to assume that indoor air was being adversely impacted by an
22 environmental release (as opposed to previous off gassing of normal process spills from
23 the prior drycleaner operations at the Premises). He planned to conduct further

1 assessment of the potential vapor intrusion pathway as part of a Phase 2 investigation and
2 this is supported by the regulations. See 310 CMR 40.0932(6). In my professional
3 opinion, Mr. Cushing should be credited, rather than criticized for his efforts to further
4 investigate vapor intrusion beyond the mandatory requirements of the MCP in 2003 and
5 2004. Mr. Cushing's efforts uncovered the potential for indoor air impacts at the
6 Premises far earlier than the normal standard of care for a Phase I investigation in 2002
7 and 2003.

8 In any event, the standard of care in 2003 and 2004 (and even today) does not
9 require an LSP to immediately conduct an Imminent Hazard Evaluation simply based
10 solely upon "raw" soil gas results. In fact, it is not even possible for an imminent hazard
11 evaluation to be performed simply based upon soil gas results. The standard of care in
12 2003 and 2004 required an LSP to have the soil gas results analyzed to determine if
13 further testing and possibly an imminent hazard evaluation was necessary. Here, Mr.
14 Cushing met this standard of care by recognizing the potential of indoor impacts based
15 upon the soil gas results and hiring a risk assessor Debra Listernick, to perform a risk
16 analysis using the soil results with a predictive computer model. By October 2003, Mr.
17 Cushing had worked with Ms. Listernick for approximately 25 years and he had no
18 reason to doubt her competence as a risk assessor. Quite the opposite, Ms. Listernick is
19 an experienced and highly regarded risk assessor amongst the LSP community, and the
20 LSP Board appointed her as a Board Member in 2011.

21 In October 2003, Ms. Listernick rendered a risk analysis using the soil gas results
22 as input to the model and informed Mr. Cushing that although the results were greater
23 than No Significant Risk (NSR), in her professional opinion, indoor testing could be

1 performed as part of Phase II. Given that the ground water was not in a GW-2 setting
2 and the measured levels of PCE in the groundwater did not exceed Upper Concentration
3 Limits (UCLS), 310 CMR 40.0996, Mr. Cushing met the requirements of MCP and
4 standard of care in 2003 and 2004 by conducting soil gas testing and seeking
5 confirmation from a qualified risk assessor regarding whether further investigation or an
6 imminent hazard evaluation was necessary prior to Phase II. As previously discussed in
7 my testimony, Mr. Cushing was entitled to rely upon Ms. Listernick's expert advice
8 regarding the timing of the indoor testing as confirmation that an Imminent Hazard
9 Evaluation was not required at that time. Accordingly, Mr. Cushing's determination that
10 an imminent hazard evaluation was not required complies with the LSP standard of care
11 in 2003 and 2004.

12 **Q. Have you reviewed Mr. Martin's criticisms related to Mr. Cushing's Phase I**
13 **Report submitted to the MassDEP for this site?**

14 A. Yes.

15 **Q. Do you have a professional opinion as to these criticisms?**

16 A. In my professional opinion, Mr. Martin's criticisms largely involve the level of
17 detail in the Phase I Report. However, the MCP does not quantify the level of detail
18 required in the Phase I report. In my professional experience, Phase I Reports vary
19 greatly in detail from LSP to LSP and such minor discrepancies in the level of detail
20 should not be a basis for discipline. In any event, Mr. Martin's criticisms are discussed
21 below.

22 First, Mr. Martin claims that the Phase I Report should have contained a reference
23 to an Imminent Hazard Evaluation or stated that an Imminent Hazard existed. This claim

1 is not based on the record. As I testified above, Mr. Cushing was well founded in his
2 belief that an Imminent Hazard Evaluation was not necessary based upon the fact that the
3 GW-2 standard was not exceeded and Ms. Listernick's advice that indoor testing could be
4 done as part of Phase II. It is undisputed that Mr. Cushing was not privy to the actual
5 calculations of Ms. Listernick or the ELCR used in October 2003, and he did not have the
6 required expertise to review the calculations even if they were made available to him.
7 Accordingly, Mr. Cushing complied with the standard of care for an LSP in 2003 and
8 2004 by stating in the Phase I Report that there was no Imminent Hazard Evaluation
9 necessary or Imminent Hazard.

10 Second, Mr. Martin claims that Section 8.1.1 of the Phase I Report is misleading
11 because it states that "Vapors attributable to the release have not been identified in the
12 site building," opining that the statement implies that indoor testing had occurred. His
13 sole focus on Section 8.1.1 to come to this conclusion ignores the fact that Section 7.2.2
14 of the Phase I Report plainly states that only monitor well and soil sampling were
15 performed at this site. See, Exhibit R-6. Based upon a reading of the totality of the
16 Phase I Report, there is no reasonable basis to conclude that Mr. Cushing had
17 misrepresented that indoor testing had already occurred.

18 Mr. Martin's third criticism that the Phase I did not discuss any effort to identify
19 the source of the release as part of the release history is again merely a minor complaint
20 as to the level of detail provided in the Phase I Report. In fact, the Phase I Report
21 addresses all of the concerns raised by Mr. Martin. Section 1.1 of the Phase I sets forth
22 the regulatory background, including the MassDEP's efforts to investigate an alleged
23 dumping of PCE on the premises in 1993. Section 5 sets forth the site history. Sections 6

1 and 7 document Mr. Cushing's assessment activities, which includes assessment of the
2 release and the site's hydrological characteristics. Section 11 provides a summary of Mr.
3 Cushing's findings related to the release. Accordingly, the Phase I Report meets the
4 MCP requirement to set forth the disposal site history, including Mr. Cushing's attempts
5 to locate the source of the release.

6 Fourth, Mr. Martin's criticism that the Phase II scope of work did not comply
7 with the MCP is unfounded. As conceded by Mr. Martin, a conceptual scope of the
8 Phase II work is sufficient if it provides interim milestones. 310 CMR 40.0510(2)(f).
9 Section 9.0 of the Phase I provides a conceptual scope of work, which provides for
10 additional soil borings, and soil, groundwater and indoor air samplings. Section 9.6
11 provides the interim milestones of May 2005 for completion of testing and November
12 2005 for submittal of the Phase II Report. This meets the standard of care in 2003 and
13 2004.

14 Mr. Martin also criticizes Mr. Cushing's statement in the Phase I Report that he
15 planned to test indoor air as part of Phase II "as appropriate." Mr. Martin twists the
16 phrase "as appropriate" to mean "if appropriate" to bolster his criticisms. However, on
17 February 11, 2004, Mr. Cushing sent the owner a statement of work (the "SOW"), which
18 clearly sets forth that he intended to perform 14 hours of indoor air sampling (inclusive of
19 8 hrs. of field sampling) as part of Phase II. In general, LSPs provide a conceptual scope
20 of work for Phase II in the Phase I Report. Once the client approves the SOW, the LSP
21 normally repackages the SOW as a detailed Phase II Scope of Work, which is then
22 submitted to the MassDEP. Mr. Cushing was never given the chance to implement his
23 Phase 2 SOW as he was disengaged by his client shortly after the Phase 2 SOW

1 submittal. Mr. Cushing's provision of a conceptual scope of work complies with the
2 generally accepted practice in the LSP community. Accordingly, Mr. Cushing's Phase I
3 Report meets the standard of care in 2003 and 2004. His prompt attention to move
4 forward with the project on a pre-active and timely manner more than met the spirit and
5 intent of the MCP regulations.

6 **Q. Do you have an opinion regarding Mr. Martin's statement that he would**
7 **have required indoor testing and an Imminent Hazard evaluation in October 2003**
8 **when Mr. Cushing received the soil gas results?**

9 A. As testified above, Mr. Martin's opinion is not consistent with the standard of
10 care in 2003 and 2004. Based upon the facts known by Mr. Cushing at the time, the
11 standard of care in 2003 and 2004 did not require him to conduct immediate indoor
12 testing or an Imminent Hazard Evaluation simply based upon a soil gas concentration.
13 This is within Mr. Cushing's professional judgment and meets the standard of care.

14 Mr. Martin's statement is also contradicted by the MassDEP's actions in this
15 matter. As I previously testified, the record indicates that MassDEP requested indoor
16 testing because "Timing is good, February is the month for indoor air sampling, and they
17 will need for Phase II anyhow." Joint Exhibit 11. Contrary to Mr. Martin's opinion, the
18 MassDEP did not require an Imminent Hazard Evaluation to be performed immediately.
19 Rather, it requested indoor testing based upon the soil gas concentrations to be performed
20 to determine if an Imminent Hazard Evaluation was necessary. No assumption was made
21 by the MassDEP that an Imminent Hazard existed or that even an Imminent Hazard
22 Evaluation needed to be performed at the time it requested the indoor testing. Rather, it
23 appears that the MassDEP wanted the testing to occur in February 2004, which is

1 generally considered the best time to conduct indoor air testing. Joint Exhibit 11.
2 Testing in the warmer weather months is not considered conservative because the indoor
3 air samples could be impacted by increased air circulation (i.e. having windows and
4 doors open causes the rooms to ventilate) and lower pressure gradients, and thus
5 potentially diluting the air concentrations. Accordingly, Mr. Martin's unsupported
6 testimony does not reflect the LSP standard of care in 2003 and 2004.

7 **Q. Do you have a professional opinion regarding Mr. Martin's conclusion that**
8 **the score of 100 on the Numerical Ranking System (NRS) score sheet for indoor air**
9 **failed to comply with the MCP?**

10 A. In my professional opinion, Mr. Martin's opinion regarding scoring of the NRS
11 score sheet is without support. Under the MCP, in rendering a LSP Tier Classification
12 Opinion regarding the NRS scoring of a disposal site, "the LSP shall consider the data,
13 facts and other information known about a disposal site, including but not limited to, the
14 data, facts and other information obtained during Phase I, and if applicable, during Phase
15 II." 310 CMR 40.1503(2). The MCP recognizes that Tier Classification can evolve and
16 change from Phase I to Phase II, and requires submittal of revised Tier Classification as
17 new information becomes available. 310 CMR 40.1511; 310 CMR 40.0530.

18 Further, Tier Classification is a matter of the LSP's professional judgment and is
19 generally subjective. If an LSP determines that a "reasonable likelihood exists that the
20 indoor air quality of an occupied building will be impacted", the LSP should score indoor
21 air as a "Potential Exposure Pathway". 310 CMR 40.1512(4). If the LSP determines that
22 a "reasonable likelihood exists" that the contamination "is affecting air quality in an
23 occupied building", the LSP should score indoor air as a "Likely or Confirmed Exposure

1 Pathway". The differences between the two standards is very small and the LSP is
2 required to exercise their professional judgment in order to determine which
3 classification applies based upon the data, facts and other information known at the time.
4 At the time the site was scored, only soil gas data was available which was taken out side
5 of the building foundation. More convincing data would be needed to score this pathway
6 as a "Likely or Confirmed Exposure Pathway".

7 Here, based upon the facts known to Mr. Cushing at the time, he was well within
8 his professional judgment to have scored indoor air as a Potential Exposure Pathway
9 rather than a Likely or Confirmed Exposure Pathway. Ms. Listernick informed Mr.
10 Cushing that, based upon the modeling from the outdoor soil gas results, there was a
11 potential that the indoor air quality will be impacted. However, Mr. Cushing had not yet
12 confirmed that an air exposure pathway existed. This is further complicated by the fact
13 that the groundwater was not in a GW-2 exposure category, which created a presumption
14 that indoor air would not be impacted. Finally, the basement foundation of the Premises
15 has excellent integrity, which would be considered favorably in the scoring.
16 Accordingly, Mr. Cushing was within his professional judgment to score indoor air at
17 100 points as a Potential Exposure Pathway.

18 **Q. Do you have an opinion regarding Mr. Martin's testimony that Mr. Cushing**
19 **failed to comply with the MCP when he submitted the risk assessor's report which**
20 **stated there was no Imminent Hazard?**

21 A. With regard to the February 23, 2004 Indoor Air Evaluation, it is important to
22 note that Ms. Listernick performed the calculations and prepared the report, not Mr.
23 Cushing. Prior to issuing her report, Ms. Listernick verbally informed Mr. Cushing that

1 her calculations showed that there was no Imminent Hazard for the full time employee.
2 Exhibit R-3 Phone Log dated February 19, 2004. Based upon the fact that Ms. Listernick
3 is a highly regarded Risk Assessor, who Mr. Cushing utilized as a risk assessor for 25
4 years, it was within the LSP standard of care in 2003 and 2004 for Mr. Cushing to rely on
5 Ms. Listernick to be aware of the relevant standards and perform the proper calculations
6 in accordance with the requirements of the MCP and render an opinion whether the
7 presence of an Imminent Hazard condition existed.

8 Mr. Martin's statement that Mr. Cushing "chose" the part-time analysis over the
9 more conservative full time analysis is contradicted by the record. Although Ms.
10 Listernick's report states that the part-time employee was the "more likely" scenario, she
11 still calculated the ELCR for a full time employee and determined that no Imminent
12 Hazard existed. Joint Exhibit 9. In fact, Cushing's cover letter plainly indicated that Ms.
13 Listernick's conclusion that no Imminent Hazard existed was based upon using the
14 "worst-case" scenario for a full time worker at the video store. Joint Exhibit 10. In any
15 event, it is the responsibility of the Risk Assessor, to develop the risk exposure scenarios
16 for the site based on data input and site specific information supplied by the LSP for their
17 risk calculations. Exhibit R-8 Guidance for Disposal Site Risk Characterization, Interim
18 Final Policy, WSC/ORC-95-151, p. 10-2. Here, Ms. Listernick provided a conclusion
19 that either under a part time or full time analysis, no Imminent Hazard existed. Given
20 that Mr. Cushing was not a qualified Risk Assessor and he had a long standing
21 professional relationship with Ms. Listernick, he was entitled to rely upon her
22 conclusions that an Imminent Hazard did not exist at the time. In my experience, most
23 LSPs in 2003 and 2004 would have trusted the professional opinion of their Risk

1 Assessor and not second guessed the conclusions in the report. Mr. Cushing deserves the
2 benefit of the doubt on this issue.

3 **Q. Have you reviewed the testimony of John Kubiczki, which was submitted by**
4 **the LSP Board in conjunction with this case?**

5 A. Yes.

6 **Q. Do you have a professional opinion with regard to Mr. Kubiczki's testimony**
7 **related to the roles of the LSP and Risk Assessor at a hazardous waste disposal site?**

8 A. First, Mr. Kubiczki's opinion that a verbal scope of work is not good LSP practice
9 is unfounded. Often short deadlines prevent an LSP from sending a written scope of
10 work to the Risk Assessor. The standard of care in 2003 and 2004 requires the LSP to
11 convey what they have done in relation to the site assessment and what form of risk
12 assessment the Risk Assessor needs to perform. It is then up to the risk assessor to
13 inform the LSP if more information or testing is needed to perform this analysis to draw
14 valid conclusions. Often it is far more efficient (both in cost and time) to verbally
15 communicate this information than to draft formal scopes of work. Further,
16 Mr. Kubiczki's conclusion that the standard of care required the LSP to "spot-check" site
17 data and compare the calculated ELCR to the MCP standards is similarly incorrect.
18 These activities are strictly within the risk assessor's responsibility and an LSP usually
19 lacks the credentials to challenge the risk assessor's calculations and conclusions.

20 As I testified above, the risk assessor's role is to use their professional judgment
21 in determining the exposure assumptions and evaluate exposure point concentrations,
22 performing the calculations and interpreting the results. Mr. Cushing had confidence in
23 Ms. Listernick's competence in providing risk assessment service based upon his 25

1 years of working with her on numerous sites. The LSP's role is to manage the
2 contractors and technical specialists on the job, including the risk assessor, not to do their
3 jobs. The LSP's role has sometimes been compared to the director of an orchestra; the
4 LSP is responsible for making sure everyone is playing together, they are not expected to
5 play or master every instrument.

6 **Q. Do you have a professional opinion regarding Mr. Kubiczki's testimony that**
7 **Mr. Cushing should have performed a risk characterization or an Imminent Hazard**
8 **evaluation upon receiving the soil gas test results in September 2003?**

9 A. In addition to my testimony above addressing Mr. Martin's opinion on this
10 subject, I note several inconsistencies in Mr. Kubiczki's testimony. First, Mr. Kubiczki's
11 claim that Mr. Cushing did not have a risk characterization performed is not based on the
12 record evidence. Upon receiving the soil gas results, Mr. Cushing appropriately had Ms.
13 Listernick perform a risk analysis to determine if and when indoor testing would be
14 required. Further, there is no basis for Mr. Kubiczki's criticism that Mr. Cushing should
15 have conducted an Imminent Hazard evaluation in October 2003. As I testified above,
16 Ms. Listernick did not convey the ELCR result to Mr. Cushing and without this
17 information, Mr. Cushing was not aware of the potential for an Imminent Hazard.
18 Accordingly, the entirety of Mr. Kubiczki's testimony regarding what Mr. Cushing
19 should have done if he had known the ELCR is irrelevant because it is undisputed that
20 Ms. Listernick did not convey this information to Mr. Cushing. As I testified above, it
21 was not a breach of the duty of care in 2003 and 2004 to not ask for the details of the
22 mathematical calculations used by the risk assessor with whom Mr. Cushing had a long
23 standing professional relationship.

1 Further, Mr. Kubiczki's statement that the GW-2 standard indicated a need for an
2 Imminent Hazard Evaluation is disingenuous. As I testified above, in 2003 and 2004, the
3 GW-2 Method 1 standards were meant to be a protective screening tool for LSPs to
4 determine whether further investigation of vapor intrusion was even necessary in a GW2
5 setting. Here, the groundwater did not meet the risk criteria for GW-2. Nor did the levels
6 of PCE in groundwater exceed UCLs which are an indicator of harm to human health and
7 the environment. Accordingly, in 2003 and 2004, Mr. Cushing was relieved of the need
8 to further evaluate vapor intrusion from groundwater impacts which was the paradigm for
9 potential vapor intrusion problems at the time. Rather than criticizing Mr. Cushing based
10 upon the GW-2 risk criteria which did not apply to this site, Mr. Cushing should be
11 credited for investigating further into whether a vapor intrusion problem existed at the
12 site, despite the fact that Mr. Cushing had reason to assume vapor intrusion was not
13 occurring at the Premises.

14 **Q. Mr. Kubiczki has testified that the standard of care required Mr. Cushing to**
15 **request that Ms. Listernick provide him with a written report of the her analysis of**
16 **the soil gas results in October 2003. Does the LSP standard of care in 2003 require**
17 **this?**

18 A. No. The LSP standard of care and the MCP in 2003 and 2004 did not require Mr.
19 Cushing to request a written report regarding the October 2003 soil gas data. It sufficed
20 that Mr. Cushing had the risk assessor perform the risk calculation of the soil results and
21 received a verbal report of her conclusion that indoor testing could be performed as part
22 of Phase II. It is expected that a risk assessor of Ms. Listernick's tenure would be
23 familiar with the base standards of risk assessment (i.e. whether or not her calculations

1 signaled the need for an imminent hazard). Rather than informing Mr. Cushing of the
2 potential need for an Imminent Hazard Analysis, Ms. Listernick advised him that indoor
3 testing could wait until Phase II. Accordingly, Mr. Cushing had no reason to believe that
4 an Imminent Hazard Evaluation needed to be performed.

5 Further, Mr. Kubiczki's conclusion that Mr. Cushing should have conducted an
6 Imminent Hazard Evaluation upon receiving Ms. Listernick's report is not supported in
7 the record. As previously discussed, Mr. Cushing was not aware of the ELCR numerical
8 result that Ms. Listernick had calculated. Without the ELCR, Mr. Cushing had no reason
9 to believe that an Imminent Hazard Evaluation was necessary. As I testified previously,
10 the standard of care did not specifically require Mr. Cushing to ask Ms. Listernick for the
11 written ELCR report. The standard of care in 2003 and 2004 required that a soil gas
12 survey be performed and that the data from the survey be evaluated by a competent risk
13 assessor to determine the potential for vapor intrusion and a potential Immanent Hazard
14 condition. Mr. Cushing complied with both of these requirements.

15 **Q. Do you have a professional opinion regarding Mr. Kubiczki's contention that**
16 **Mr. Cushing could not reasonably rely on Ms. Listernick's advice as to the timing of**
17 **indoor testing?**

18 A. Mr. Kubiczki's statement that Ms. Listernick as a risk assessor was "most likely
19 unfamiliar with the specifics of the MCP" appears to be without personal knowledge. In
20 any event, risk assessors are required to be familiar with the standards of the MCP to
21 handle even a basic risk assessment. As I testified above, the risk assessor's role is to
22 create the risk calculations and develop conclusions based upon the standards provided
23 under the MCP and other authoritative sources. Additionally, a risk assessor provides an

1 LSP with their conclusions and guidance based upon those calculations. Simply put, a
2 qualified and competent risk assessor needs to have a working knowledge of the MCP's
3 standards to competently do their job in Massachusetts. As Ms. Listernick is an
4 experienced and well respected risk assessor, as well as a Member of the LSP Board and
5 it was well within the standard of care for Cushing to have assumed that Ms. Listernick
6 was qualified to do her job and be familiar with the requirements of the MCP as they
7 related to her risk assessment calculations. Accordingly, Mr. Cushing complied with the
8 standard of care in 2003 and 2004 when he relied on Ms. Listernick's advice as to the
9 timing of when to conduct indoor testing.

10 **Q. Do you have anything to add regarding Mr. Kubiczki's criticisms related to**
11 **the Phase I Report?**

12 A. No. Mr. Kubiczki's testimony is generally the same as Mr. Martin's, which I
13 previously addressed in my testimony above.

14 **Q. Do you have anything additional regarding Mr. Kubiczki's testimony related**
15 **to the February 2004 Indoor Air Evaluation report?**

16 A. In general, I have addressed these criticisms in my previous testimony above
17 related to Mr. Martin. I would like to add, however, that Kubincki's opinion fails to
18 recognize that a risk assessor and not the LSP, determines the exposure assumptions and
19 scenarios. It is also within the Risk Assessor's professional judgment whether to include
20 remediation efforts as part of the Imminent Hazard Evaluation. 310 CMR 40.0953(1).

21 Under the MCP, the "specific time period shall be selected in consideration of the nature
22 of the hazard under investigation and the projected time until a Comprehensive Response
23 Action could be completed, in order to determine the need for an Immediate Response

1 Action.” 310 CMR 40.0953. Here, Ms. Listernick informed Mr. Cushing that she found
2 that no Imminent Hazard existed for the full time worker assuming that the remediation
3 was completed within the five year period. Joint Exhibit 9. In general, in 2003 and 2004,
4 LSPs did not challenge Risk Assessors on these types of findings, because the
5 calculations and assessments were, and still are, beyond most LSP’s competency and
6 experience.

7 **Q. Have you reviewed the testimony of John H. Guswa, which was submitted by**
8 **the LSP Board in conjunction with this case?**

9 A. Yes.

10 **Q. Dr. Guswa states that an LSP has the responsibility to determine which**
11 **exposure assumptions were the most conservative and should be used to comply**
12 **with the MCP. Did the LSP standard of care in 2003 and 2004 require the LSP to**
13 **take on this responsibility?**

14 A. No. As I testified above, it is up to the risk assessor to determine which risk
15 exposure assumptions are to be applied when doing the risk analysis calculations. The
16 LSP is required to provide the test results, site conditions and other data that the risk
17 assessor will use in their calculations. It is up to the risk assessor to determine how that
18 data is input into their risk calculations, and what attenuation, toxicity factors and
19 exposure scenario applies. An LSP does not generally have the requisite background to
20 perform this function, and in order to comply with LSP Rule of Professional Conduct
21 Rule 4.02(2), an LSP needs to rely on the risk assessor to complete this task and advise
22 the LSP on how to proceed.

1 **Q. Do have a professional opinion regarding Dr. Guswa's claim that Mr.**
2 **Cushing failed to comply with the standard of care when he received the soil gas**
3 **data in October 2003?**

4 A. As I testified above, "raw" soil gas test results is not a basis for an LSP to
5 conclude that an Imminent Hazard exists or even to conduct an Imminent Hazard
6 Evaluation. Dr. Guswa testifies that based upon the soil gas results, PCE could
7 "potentially" infiltrate through cracks in the foundation. As an aside, this testimony
8 contradicts Dr. Guswa's later opinion that Mr. Cushing should have scored indoor air as a
9 Likely or Confirmed Exposure Pathway, rather than a Potential Exposure Pathway in the
10 Tier Classification Score Sheet based solely on the soil gas results. Additionally, based
11 upon my examination of the Premises' basement, I found that the foundation was in
12 excellent condition, without any cracks for PCE to easily migrate through. In my
13 professional opinion, the condition of the basement foundation supports Mr. Cushing's
14 professional opinion at the time that vapor intrusion to the building from an
15 environmental release (e.g. alleged dumping of waste PCE on the soil outside) may not
16 have been occurring. It should also be recognized that an evaluation of site conditions
17 and a site visit /inspection, at a minimum should have been conducted by Mr. Guswa and
18 the other experts involved in this matter prior to rendering site specific opinions about
19 Mr. Cushing's work. It appears that none of the Board's witnesses viewed the Premises
20 prior to rendering their testimony.

21 In any event, a soil gas result is simply an indicator that the LSP needs to further
22 evaluate the data to determine if further investigation is necessary. Mr. Cushing
23 complied with this standard by providing the soil gas results to Ms. Listernick and

1 requesting that she perform a risk analysis. Ms. Listernick did not notify Mr. Cushing
2 that the results triggered the need for an Imminent Hazard Evaluation or provide to him
3 with the ELCR. Rather, Ms. Listernick and Mr. Cushing discussed that indoor air testing
4 could wait until Phase II, signaling to Mr. Cushing that an Imminent Hazard Evaluation
5 was not triggered by Ms. Listernick's analysis.

6 If the ELCR was as high as Dr. Guswa claims (36 times the MCP standard for
7 NSR), Ms. Listernick should have brought this fact to Mr. Cushing's attention
8 immediately and in no way advise him to hold off on indoor testing until Phase II.

9 **Q. Do you have a professional opinion regarding Dr. Guswa's conclusion that**
10 **Mr. Cushing was required to request the underlying data for Ms. Listernick's**
11 **analysis of the soil gas results in October 2003?**

12 A. As I testified previously, Dr. Guswa's conclusion that an LSP must request the
13 underlying data of a soil gas risk calculation is not based upon the standard of care in
14 2003 and 2004. The risk assessor is required to know the MCP standards in order to do
15 her job because these standards are an integral part of the risk assessor's calculation.
16 Accordingly, Mr. Cushing complied with the standard of care in 2003 and 2004 in
17 assuming that Ms. Listernick, whom he trusted based upon a 25 year professional
18 relationship, would be aware of the MCP standards for an imminent hazard and when an
19 imminent hazard evaluation was necessary, and would inform him of the ELCR if it
20 indicated that Mr. Cushing needed to perform an imminent hazard analysis.

21 **Q. Dr. Guswa testified that the high concentrations in the soil gas discovered in**
22 **October 2003 should have alerted Mr. Cushing to do indoor air testing at that time.**
23 **Do you have a professional opinion regarding this testimony?**

1 A. Dr. Guswa's testimony is misleading because Mr. Cushing did in fact recognize
2 that indoor air testing needed to be done when he received the soil gas results in October
3 2003. Mr. Cushing only questioned whether indoor air testing needed to be done
4 immediately, or could it wait until Phase II, which is typically when indoor air testing is
5 performed.

6 Dr. Guswa further compounds this misleading testimony by asserting that the
7 MassDEP "ordered testing to be done immediately," to support his proposition that the
8 standard of care required immediate indoor testing. However there is no evidence that
9 Mr. Cushing was asked to perform the testing immediately. Joint Exhibit 11.

10 **Q. Do you have anything to add to your previous testimony related to the Phase**
11 **I Report based upon Dr. Guswa's testimony?**

12 A. In addition to my testimony above, I would like to add that Dr. Guswa's criticism
13 that the Phase II scope of work (as described in the Phase I Submittal) should have
14 included "a commitment to test indoor air immediately" contradicts his prior opinion that
15 indoor air should have been tested immediately in October 2003. If an Imminent Hazard
16 Evaluation had to be performed in October 2003 that is when indoor air testing should
17 have been performed. There is no basis for Dr. Guswa to then opine as a "fall back"
18 position that indoor air testing was required to be performed "immediately" after the
19 Phase I Submittal was filed with the DEP. In any event, as I testified previously, Mr.
20 Cushing's exercise of professional opinion to wait until Phase II to perform indoor air
21 testing, based upon the knowledge he possessed at the time, comported with the standards
22 of care in effect in 2003 and 2004.

1 Additionally, Dr. Guswa's criticism of the Phase I report based upon the property
2 owner's rejection of Mr. Cushing's proposal regarding the SOW he provided in February
3 and March of 2004 is nonsensical. Joint Exhibit 23, which Dr. Guswa cites to support
4 this claim, states that in February and March 2004, Mr. Cushing presented the
5 remediation plan to the owner. Joint Exhibit 23, pp. 2. The February SOW, delivered
6 after the Phase I was filed with the MassDEP, set forth the remediation plan for Phase II
7 and III. Joint Exhibit 7. The March SOW, which was submitted after the Imminent
8 Hazard was discovered, set forth the costs to remediate the Imminent Hazard. Joint
9 Exhibit 23, Appendix G. After receiving the March SOW, the owner decided that the
10 proposed remediation was too costly and sought a second opinion from another LSP. On
11 March 24, 2004, Mr. Cushing resigned as the LSP for the site. Joint Exhibit 23, pp. 3. It
12 is unclear how the Owner's rejection of the February and March SOWs, which occurred
13 after Mr. Cushing submitted the Phase I and after the Imminent Hazard was detected is a
14 basis to criticize Mr. Cushing's Phase I report. Accordingly, there is no basis find that
15 Mr. Cushing fell below the standard of care in 2003 and 2004 regarding his Phase I
16 Report.

17 **Q. Does this conclude your testimony?**

18 A. Yes.