Massachusetts Department of Environmental Protection Recycling & Reuse Business Development Grant (RBDG) 2025 Grant Guidelines for Collection

I. Introduction and Background

The Massachusetts Department of Environmental Protection (MassDEP) seeks to provide grants to support collection, reuse, recycling, composting, and processing of specified target materials in Massachusetts that will create sustainable markets and add value to municipal and business recycling efforts.

The 2030 Massachusetts Solid Waste Master Plan sets a goal to reduce the amount of waste disposed of in Massachusetts by 30% below the 2018 baseline, or 1.7 million tons by 2030. The Master Plan relies on a comprehensive mix of strategies to reduce waste disposal, including through source reduction, reuse, recycling, composting, and other options. One key element is fostering local recycling markets, particularly for targeted materials that lack strong markets and demand. Stronger local recycling markets support a robust, sustainable, and cost-effective recycling infrastructure. At the same time, these local markets will foster economic development and job creation.

MassDEP's authority to establish a Recycling Business Development Grant (RBDG) is conferred pursuant to M.G.L. c.25A § 11F(d), 310 CMR 19.303(2)(b) and the Declaration of Trust for the Sustainable Materials Recovery Program Expendable Trust. Article 2.1 of the Declaration of Trust allows for trust funds to be used for grants to entities to enhance waste reduction and recycling programs.

Funding for Collection

The RBDG 2025 grant for collection intends to increase the collection of waste materials for further reuse or recycling purpose. The focus of this round is on ways to better manage and increase collection of the following target materials:

- Food waste
- Surplus food for donation

The minimum grant award for 2025 collection grants is \$25,000 and the maximum grant award per applicant is \$100,000.

II. Eligibility Requirements

Applicants must meet all eligibility requirements to be considered for an award. These requirements are specific to this grant application round and may vary from other applications. Please review the requirements carefully, as ineligible applications will be

disqualified and will not be evaluated. The Commonwealth makes no guarantee that any grants will be awarded to any applicant. In addition, MassDEP may issue partial grant awards based on multiple factors including, but not limited to, evaluation and scoring of applications, the total number of applications and funding requests received, and funding availability.

Applicant Requirements

- Applicants must have a location in Massachusetts at the time of contracting and all grant awards shall provide a direct, measurable economic benefit to Massachusetts.
 Any equipment funded by MassDEP must be used exclusively in Massachusetts and must remain in the state and be used for its funded purpose.
- Applicants must be a company or corporation (for-profit or non-profit) properly licensed to do business in the Commonwealth at the time of contracting, including being registered with the Secretary of State's office.
- Applicants must have no active unresolved MassDEP higher level enforcement actions against them.
- Project timeline for collection shall not exceed 12 months from the date of contract signing. (Grant contracts are typically completed and signed 6-9 months after the application deadline.)
- A minimum financial match of 50% is required (e.g., the minimum applicant match amount for a \$100,000 grant request would be \$50,000.) These must be direct contributions from the applicant, exclusive of other state or federal grants or loans. The matching contribution must be for eligible expenses as defined for the collection grant category. Larger match amounts will be viewed favorably for grant evaluation purposes.

Material Requirements for Collection Grants

Eligible materials for this application are:

- Collection of food scraps/waste
- Collection of surplus food for donation in Massachusetts

Applications for collection of any other material are not eligible under this application.

Activity Requirements for Collection Grants

Eligible grant-funded costs include equipment or other capital costs for:

- Purchase of a collection vehicle such as chassis or truck (may be new or used but leases are not eligible),
- Purchase of collection containers such as carts, dumpsters, or roll-off containers to expand collection routes and services (may be new or used but leases are not eligible),

• Purchase of equipment or software to increase route efficiency (leasing or subscriptions are not eligible)

Ineligible activities and expenses include:

 Any other cost other than equipment for collection purposes, including, but not limited to, equipment for any other purpose other than collection, operating costs such as staff costs, consultant services, subscriptions, leases, and tip fees to deliver materials for composting, anaerobic digestion, recycling, or other processing.

III. Evaluation Criteria

Applicants must meet the grant eligibility requirements to be considered for evaluation and review. Ineligible applications will be disqualified and will not be evaluated. MassDEP will evaluate applications based on the following 10 criteria and will be scored on a scale with a total of up to 50 points:

Project Description and Operation (up to 5 points)

- How well does the proponent describe the project and expected benefits of the investment?
- Is the project description well thought out and explained?
- Is the proposed operation/activity explained in sufficient detail?
- Are existing market conditions described adequately?

Growth/Market Impact (up to 5 points)

- How well does the applicant quantify the amount of recycling activity (reuse, recycling, composting, digestion) as a result of the use of grant funds?
- Is there a significant increase in tons per year of throughput?
- Is there a significant increase in the value of materials?
- Is there significant market potential and growth identified?

Timeline (up to 5 points)

- Do the major milestones seem reasonable and achievable?
- Does the applicant include estimated dates for each step of the grant-funded activities such as when grant-funded equipment would be ordered, delivered and operational and/or the dates when phases of deliverables, such as reports, would be completed?
- Is the project timeline realistic and can the project be completed within the 30-month grant period?

Qualifications (up to 5 points)

- Does the applicant include materials detailing the relevant experience, qualifications and skills of the applicant organization and the principals that will be involved in the grant-funded activity?
- Do the levels of experience and qualifications demonstrate the ability to effectively implement and grow the project?
- If applicable, has the applicant successfully implemented similar past grant awards from MassDEP?
- What is the applicant's environmental compliance history?

Feasibility (up to 5 points)

- Does the applicant provide the status of any required approval(s) or authorization(s) of the proposed activity by state or local authorities, including any appropriate documentation?
- Are there any barriers or additional steps required for the project to proceed and might these prevent the successful implementation of a grant-funded project?
- How likely is it that the proposal will accomplish the projected results?

Sourcing (up to 5 points)

- Does the applicant have an adequate plan to source material?
- Who are the supplier(s) and/or generator(s) of the source materials/feedstocks?
- Does the applicant have any sourcing commitment letters or contracts from any entity?

Markets (up to 5 points)

- How will the project expand or develop new markets?
- Did the applicant identify the buyer(s) or market(s) for the proposed end-products?
- Does the applicant currently have any commitment/contracts with any buyer?

Investment Justification/Sustainability (up to 5 points)

- How will the applicant sustain the project after the grant ends?
- How important is RBDG grant funding in the execution of the proposed activity?
- Does the applicant identify revenues from applicable tip fees and sale of commodities/products, capital expenses, operating costs, projected profit margins, etc.?
- How will the applicant withstand economic and technical challenges?

Budget/Financial Leverage (up to 5 points)

- What is the investment per ton of material collected/diverted?
- Does the applicant have any finances or resources that the grant will help leverage from outside sources (for example, private entities such as trade associations or banks, public entities such as federal or state government); financial support (such as matching contributions, loans or grants); and in-kind support (such as feedstock, labor, property, etc.)?
- Did the applicant receive any RBDG grant in the past five years? Applicants that have not received an RBDG grant from MassDEP within the past five years will be scored more highly in this scoring category.

Disadvantaged Communities Investments (up to 5 points)

How will the applicant support and engage with Disadvantaged Communities?

Disadvantaged Communities Investments

MassDEP is committed to supporting Disadvantaged Communities through its public investments. The agency seeks to prioritize the direction of these resources to benefit communities defined as Disadvantaged Communities and to address environmental inequities.

Therefore, this Grant Opportunity will prioritize proposals that directly benefit communities designated as a Disadvantaged Community, and that fall within one of three Affordability Tiers following a system first utilized by the Massachusetts Clean Water Trust and the State Revolving Fund. A "Disadvantaged Community" is a community that falls into one of the three tiers using an affordability calculation based on the State's "Adjusted Per Capita Income" (Per Capita Income * Employment Rate * Population Change (2020/2010) = APCI). The State's Adjusted Per Capita Income for the purposes of this solicitation is \$53,549.85, from FY25, the most recent year data is currently available.

Tier 1: Communities with APCI more than 80% but less than 100% of the State's APCI.

Tier 2: Communities with APCI more than 60% but less than 80% of the State's APCI.

Tier 3: Communities with APCI less than 60% of the State's APCI.

The calculations may be viewed online here: <u>FY25 Disadvantaged Communities Affordability Calculations I Mass.gov</u>

IV. Grant Conditions

If awarded, specific terms and conditions will be outlined in the grant scope and contract.

Grant Reimbursement

- As a condition of receiving the grant, grantees are required to meet their recycling and reuse goals for 3 years. Success will be measured primarily by whether the grantee meets its goals and milestones as specified in the application and grant agreement. Therefore, applicants should propose goals that are realistic, accurate, and achievable. MassDEP reserves the right to require the grantee to refund, in whole or in part, the grant funds if MassDEP determines that the grantee's success and level of effort is not satisfactory, or if the grantee moves the operation outside of Massachusetts within 3 years of receiving the grant.
- Grant payments will be made on a *reimbursement basis with a single payment* made after the documented purchase and delivery of the equipment. Award recipients will be required to submit a summary report on the use of the equipment to MassDEP, one year after the purchase and delivery of the grant-funded equipment.
- All final requests for reimbursement must be received within 30 days of the contract end date or all remaining grant funds will be forfeited.
- Requests for reimbursement must include proof that funds were spent on the
 budgeted items and include a copy of the paid receipt for the purchased equipment
 under the grant project. Purchases made before a grant contract is signed by
 MassDEP and the grant recipient will NOT be reimbursed. MassDEP will notify any
 entities of receiving a grant award when it is acceptable to purchase grant-funded
 equipment. Awarded entities should not purchase any grant-funded equipment
 prior to receiving email confirmation from MassDEP. In this context, "purchase"
 includes paying for equipment or receiving delivery of equipment. Any vendor invoice
 for grant-funded equipment should be dated after the contract start date.

Recycling Loan Fund

RBDG grant awards and Recycling Loan Fund loans, when combined, may not exceed the total cost of a project for which a RBDG grant has been issued. RBDG grant funds cannot be used to repay Recycling Loan Fund loans.

Publications

All documents and publications associated with a grant agreement must be submitted to MassDEP in electronic format in Microsoft Word/Excel or as a PDF file.

Site Visit

MassDEP staff reserves the right to visit awarded applicants during and/or after the grant period.

Estimated Grant Timeline

Application opens, and formal question period begins.	December 19, 2025	
All questions must be submitted in writing to Sowayib		
Sikder at Sowayib.Sikder@mass.gov.		
Deadline for questions	February 6, 2026 (11:59 p.m.	
	ET)	
Answers posted to website	February 20, 2026	
Application deadline	April 3, 2026 (11:59 p.m. ET)	
MassDEP reviews applications received	April – May 2026	
Award finalists announced (pending agreement on	June 2026	
grant scope and contract)		
Grant Contracts finalized and signed	July-August 2026	
Awarded projects begin	September 1, 2026	
Awarded projects end	August 31, 2027	

V. How to Apply

MassDEP will accept applications online only. Applicants shall complete and submit the complete application posted on the MassDEP website. The online application link will ask 3 types of questions such as Applicant Information, Material & Activity and Narrative Scoring Component.

Applicant Information: includes name of entity, registration with secretary of state, FEIN number, facility address, mailing address and contact information.

Material, Activity and Matching requirement: includes (1) types of activity (collection vehicle/collection containers/software), (2) type of material (food waste/surplus food for donation) and (3) the matching amount that should come directly from the applicant. A minimum financial match of 50% is required (e.g., the minimum applicant match amount for a \$100,000 grant request would be \$50,000).

Narrative Scoring Component: includes 10 evaluation criteria (please see section III Evaluation Criteria). In this section, applicants will be able write the answers with a limit of characters. For timeline and pro-forma, there is the ability to write or make a table (word document) following the samples and copy/paste answers.

The deadline to submit a complete application is April 3, 2026 (11:59 p.m. ET). Submission of an application or parts of an application will not be considered after the deadline.

Sample Project Timeline:

Task	Estimated Completion Date		
Establish grant agreement and contract with	August 2026		
MassDEP			
Order equipment for project	December 2026 or earlier		

Install equipment	July 30, 2027	
Invoice to MassDEP for grant-funded portion of	August 31, 2027	
equipment cost		
Final report	Within one year of project	
	completion, but no later than	
	August 31, 2028	

Sample pro-forma:

The pro-forma statement should include all applicable revenues and costs related to the grant-funded project.

REVENUE	Year 1 (2026)	Year 2 (2027)	Year 3 (2028)
(add line-item description)			
(add additional line item as			
needed)			
Net Total (+)			
COSTS	Year 1	Year 2	Year 3
(add operating costs, cost of			
sales, etc.)			
(add additional line item as			
needed)			
Net Cost (-)			
Gross Profit or Net Income			
Before Taxes			
Taxes on Income			
Net Income After Taxes			
Net Income			

Applicants are advised that materials submitted in connection with a grant application may be subject to disclosure under the Commonwealth's Public Records Law. Applicants filing information they wish to be kept confidential and exempt from public disclosure as trade secrets should follow the procedures outlined on MassDEP's website at https://www.mass.gov/doc/guidance-on-requests-to-maintain-trade -secret-information-confidential.

Additional Required Documentation

If selected for an award, the applicant will be required to sign and submit the following forms to complete the agreement process.

- Commonwealth Standard Contract Form (completed and signed by the applicant).
 The Standard Contract Form is listed under Contracts on this website: http://www.macomptroller.org/forms
- 2. Commonwealth Terms and Conditions. These Terms and Conditions are incorporated by reference into the Standard Contract Form, and do not need to be executed separately. http://www.macomptroller.org/forms
- 3. Commonwealth W-9 tax information form completed and signed by the applicant with DUNS number and Federal Tax ID. http://www.macomptroller.org/forms
- 4. Completed Contractor Authorized Signatory Listing Form. <u>www.macomptroller.org/forms</u>
- 5. Electronic Funds Transfer (EFT) form. http://www.mass.gov/how-to/tips-for-completing-the-electronic-funds-transfer-eft-form
- 6. Scope of Work

Applicants are encouraged to review these forms prior to submitting an application.