

2022 CHARLES E. SHANNON COMMUNITY SAFETY INITIATIVE MASSACHUSETTS

Funded Communities: Boston, Brockton, Fall River, Fitchburg/Gardner, Haverhill/Methuen, Holyoke/Chicopee, Lawrence, Lowell, Lynn, Metro Mayors Coalition (Cambridge, Chelsea, Everett, Malden, Quincy, Revere, Somerville, Winthrop), New Bedford, Pittsfield, Springfield, Taunton/Attleboro, Worcester

Funded by the Office of Grants and Research, a state agency that is part of the Executive Office of Public Safety and Security, the Charles E. Shannon Community Safety Initiative (Shannon) is modeled after the Office of Juvenile Justice and Delinquency Prevention's Comprehensive Gang Model. Shannon is a multi-sector approach used to address a community's gang and youth violence problem. Each community receiving Shannon funding demonstrates the presence of risk factors for youth and gang violence. Shannon participants must be between the ages of 10-24 years. In 2022, Shannon awarded \$10.5 million to 15 Massachusetts community sites greatly impacted by gang activity. Funding supported positive youth development, recreation, case management, street outreach, education employment, targeted suppression, and community mobilization programs. Additionally, Shannon funded the equivalent of approximately 130 full-time positions to strategically address youth gang violence within these communities.

Strategies, Outcomes, and Funding Allocation

Total Funding: \$10,497,089.12*

Strategies	Outcomes		Funding Allocation
Case Management, Street Outreach, or Intervention	<u>2,520</u> Received Case Management Services	<u>1,513</u> Received Street Outreach Services	\$2,306,318.93
Community Mobilization	<u>27,803</u> Community Members Attended Events, Meetings, & Presentations	<u>949</u> Community Events, Meetings, & Presentations Held	\$733,871.22
Education & Employment	<u>1,367</u> Participated in Employment Programs	<u>4,230</u> Participated in Education Programs	\$1,857,719.51
Positive Youth Development & Recreation	<u>10,736</u> Participated in Recreation Programs	<u>8,337</u> Participated in Youth Development Programs	\$2,804,231.46
Suppression	<u>9,878</u> Hot Spot Patrols Completed	<u>612</u> Gang Members/High-Impact Players Arrested	\$2,208,345.21

*Statewide, \$586,602.80 was allocated to administrative and other costs.

Youth Risk Assessments

54% LOW-RISK*	Youth in danger of engaging in risky behavior or gang activity.
28% MODERATE-RISK*	Youth exposed to the same risk factors as low-risk youth, as well as additional risk factors such as truancy.
18% HIGH-RISK*	Youth who are perpetrators or victims of shooting or stabbing violence, and/or are known gang members.

* % of youth assessed for risk

Success Highlight

“Partners have substantially increased the number of youths served from COVID times.”
~ University of Massachusetts Amherst (LARP for Shannon CSI Holyoke site)

Shannon Community Risk Factors 2022*

	Total Population (state estimate as of July 1, 2022 all other estimates as of July 1, 2021)	Population Lives in Poverty	Unemployment Rate (Nov. 2021 – Nov. 2022/13)	Total School Population (2021-22)	Low-Income	High School Dropout Rate (2020-21)
<u>Massachusetts</u>	6,981,974	10.4%	4%	957,774	42.3%	1.5%
Boston	654,776	17.6%	3.4%	68,140	69.8%	2%
Brockton	105,446	11.5%	5.3%	18,192	73.3%	3%
Fall River	93,884	19%	6.2%	14,796	79.9%	3.7%
Fitchburg	41,732	14.6%	5.5%	6,579	73.5%	1.5%
Gardner	21,191	14.1%	4.6%	2,816	63.8%	2.1%
Haverhill	67,361	10.8%	3.9%	9,662	60.9%	2.4%
Methuen	52,798	9.7%	4.7%	7,769	52.8%	0.8%
Holyoke	37,929	26.5%	5.8%	5,547	85.6%	7.7%
Chicopee	55,190	14.6%	4.8%	7,664	67%	1.7%
Lawrence	88,508	19.2%	7.5%	16,563	85.5%	2.1%
Lowell	113,994	17.5%	4.2%	17,593	73.4%	2.7%
Lynn	100,843	14.9%	4.9%	17,681	74.2%	3.1%
Cambridge	117,090	12.3%	2.2%	8,026	35.3%	1.1%
Chelsea	38,889	22.5%	4%	7,203	80.5%	4.9%
Everett	48,557	12.8%	3.3%	7,862	73.2%	4.5%
Malden	65,074	14.7%	3.4%	7,401	62.6%	3.6%
Quincy	101,119	10.8%	3.5%	10,261	47.8%	1.1%
Revere	59,075	13.0%	4.1%	8,441	67.7%	3.8%
Somerville	79,815	10.4%	2.4%	5,505	50.8%	1.9%
Winthrop	18,505	8.3%	3.4%	1,967	38.2%	1.4%
New Bedford	100,941	18.7%	6.2%	15,145	80.5%	6.2%
Pittsfield	43,641	12.7%	4.7%	5,893	65.5%	2.3%
Springfield	154,789	26.3%	6.7%	28,681	86%	1.9%
Taunton	59,600	13.5%	4.6%	8,766	58%	0.8%
Attleboro	46,580	9.1%	3.8%	6,654	40.5%	2%
Worcester	205,918	19.3%	4.4%	27,232	72.5%	1.1%

* Shading in chart groups communities by the 15 Shannon sites.

Sources: www.census.gov/quickfacts; profiles.doe.mass.edu; www.lmi.dua.eol.mass.gov/LMI/LaborForceAndUnemployment

Gang Activity in Massachusetts

509+
Street Gangs

Data on gang members under the age of 25 was not available from all police departments. For police departments that had available data, 2,414 gang members under the age of 25 were identified.

8,492+
Active Gang
Members

Across the state, gangs/crews were primarily involved in drug trafficking, associated violence, carrying weapons, and property damage. Notably, social media was used to flash gang/crew membership and recruit new, younger members. Many at-risk youths were targeted to carry out gang/crew operations because of their advantageous juvenile status.

Information contained in this report is from funding applications, reports supplied by the site, MA Department of Elementary and Secondary Education, US Census, MA Executive Office of Labor and Workforce Development, and Office of Grants and Research / Research Policy and Analysis Division. Special thanks to the Statewide Research Partner, Northeastern University, and the Crime and Justice Policy Lab of the University of Pennsylvania, for preparing this brief.

Putting Shannon Dollars to Work to Reduce Youth and Gang Violence

\$10.5 Million Investment

138 Partners
at 15 Sites



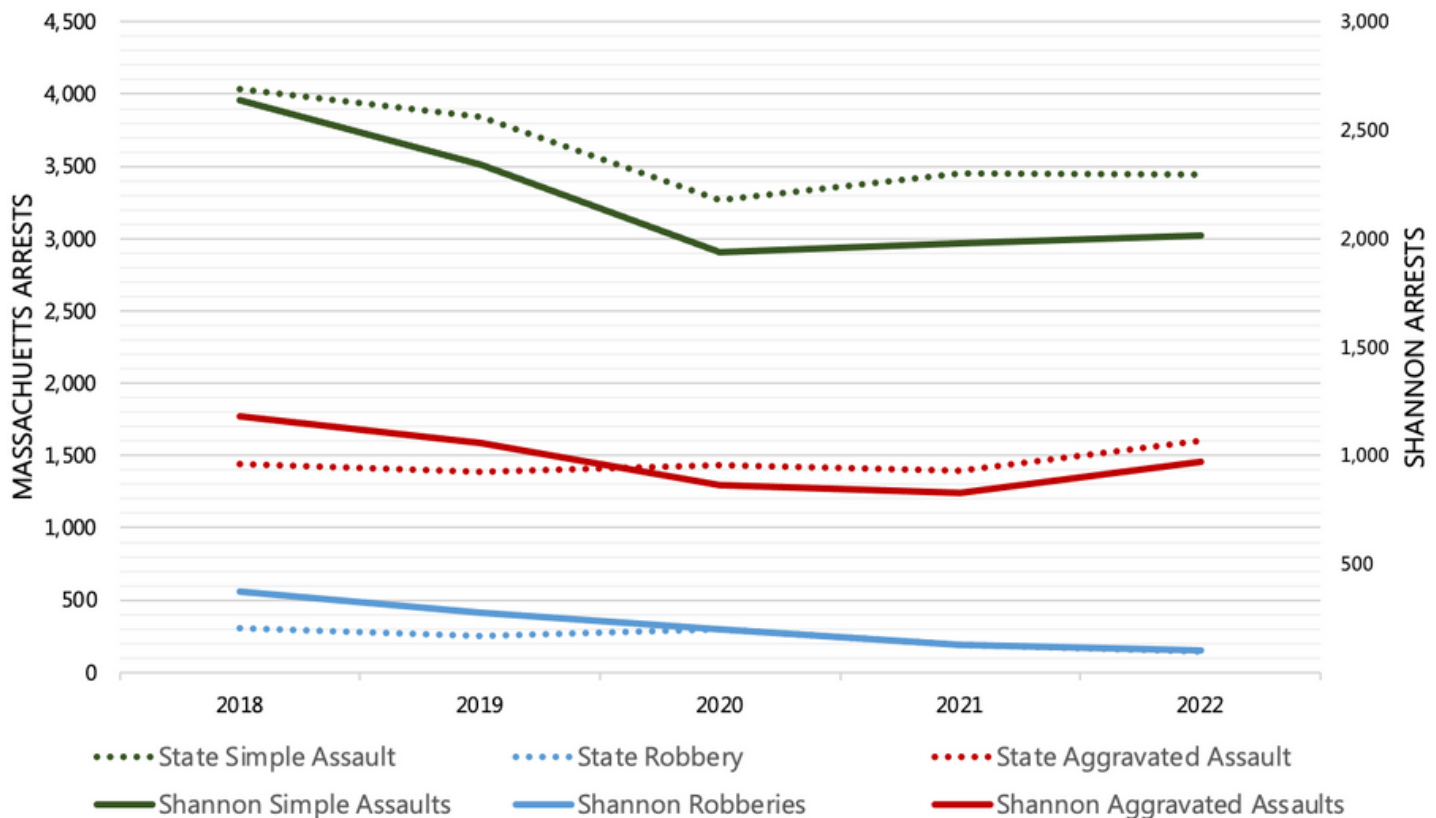
17,977 total youth served,
averaging \$583.92 invested per youth
across all services

\$571.86 invested per youth in
Case Management, Street
Outreach, or Intervention Efforts



\$331.85 invested per youth in
Education or Employment Efforts

5-Year Crime Trends for Offenses Committed by Youth Ages 10-24, 2018-2022



Source: National Incident Based Reporting System (NIBRS)

Changes in Crime for Young People Ages 10-24, 2018-2022

Simple assaults in...

- Massachusetts decreased 15%
- Shannon communities decreased 24%

Robberies in...

- Massachusetts decreased 52%
- Shannon communities decreased 73%

Aggravated assaults in...

- Massachusetts increased 11%
- Shannon communities decreased 18%

Overview of the Office of Juvenile Justice and Delinquency Prevention Comprehensive Gang Model

The Commonwealth of Massachusetts's Shannon Community Safety Initiative (Shannon CSI) is a multi-sector data-driven approach, modeled after the Office of Juvenile Justice and Delinquency Prevention's Comprehensive Gang Model. After completing a community needs assessment, Shannon funded communities, in collaboration with steering committees, develop strategies in the following five areas:

Positive Youth Development & Recreation*



Positive Youth Development and Recreation Programs provide a prosocial outlet for youth to expand and enhance their interests, skills and abilities. These programs are safe havens for recreational, enrichment, educational and prevention activities outside school hours (i.e., athletics and physical fitness, school achievement initiatives).

Case Management, Street Outreach, or Intervention



Case Management Street Outreach or Intervention programs for gang involved and proven risk youth reach out and act as links to gang-involved youth, their families, and other traditional social service providers. For high risk youth and at-risk youth, social intervention programs can include drop-in recreation, positive youth development, and other mechanisms to reach young people and connect them to positive adults and constructive activities.

Education & Employment



Education and Employment Programs provide education, training, and employment opportunities to youth at high-risk for youth violence and gang involvement.

Suppression



Suppression programs include close supervision or monitoring of gang involved youth and other high impact players by police, prosecutors, probation officers, and other officers of the court. These programs include hotspot patrols, law-enforcement home visits, ride-alongs, re-entry, and special prosecutors.

Community Mobilization



Community Mobilization Programs educate community members about local gang and youth violence trends, as well as involving community members in strategies to confront the problem.

Two additional funded components of Shannon CSI include the Local Action Research Partners (LARPs), and the Statewide Youth Violence Research Partner (SRP). LARPs assist funded sites by providing strategic, analytic, technical, and research support. The SRP assists all funded Shannon CSI communities, LARPs and the Executive Office of Public Safety and Security by providing strategic, analytic, and research support. Together the LARPs and SRP inform funded communities about best practices to maximize the effectiveness of the Shannon CSI.