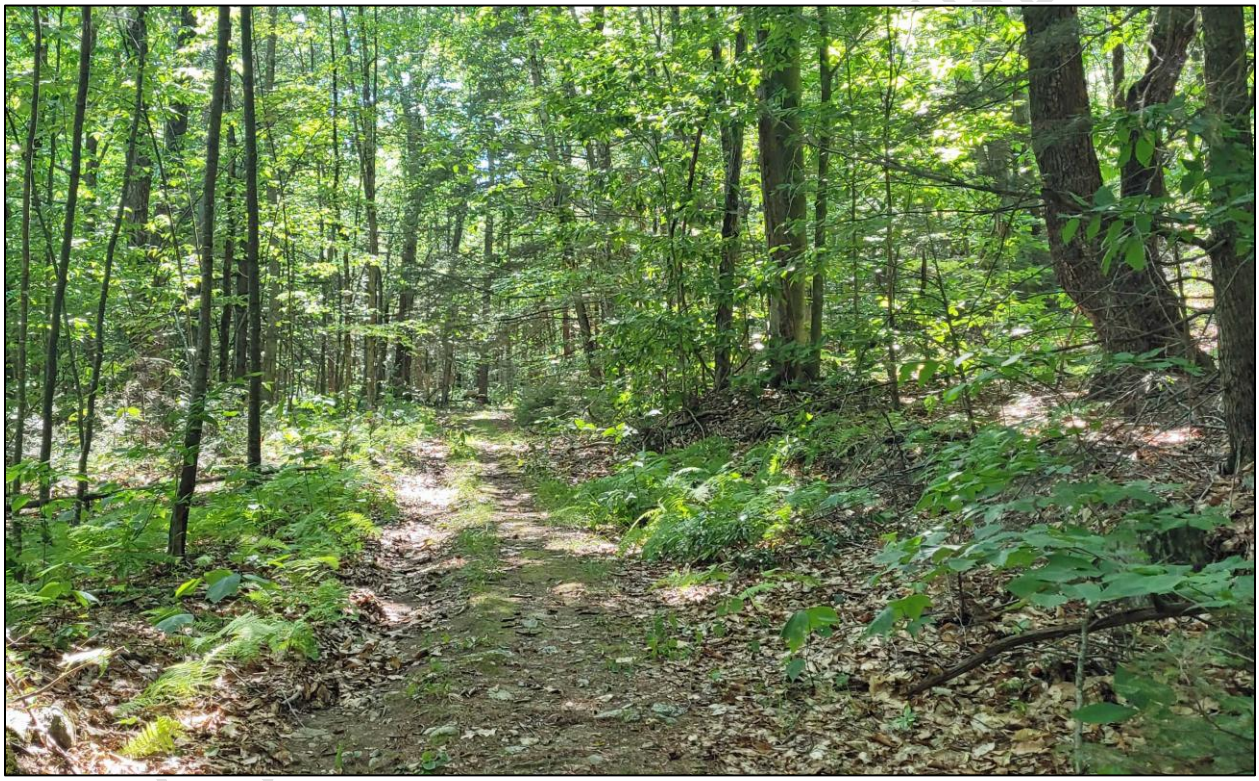
dcr
Massachusetts

Resource Management Plan
Shutesbury State Forest



Adopted by the DCR Stewardship Council MONTH, 2025

Massachusetts Department of Conservation and Recreation
Division of Conservation and Resource Stewardship
Office of Cultural Resources

Maura T. Healey, Governor
Kimberley Driscoll, Lieutenant Governor
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Purpose

Resource Management Plans (RMPs) are foundational documents that identify a park, forest, or reservation's defining natural, cultural, and recreational resources and identify potential threats and opportunities to guide DCR's continued stewardship of the property and to inform future decisions about the property in a way that celebrates and preserves its identity.

RMPs are prepared for "all reservations, parks, and forests under the management of the department" (M.G.L. c. 21, § 2F). These plans "shall include guidelines for the operation and land stewardship of the aforementioned reservations, parks and forests, shall provide for the protection and stewardship of natural and cultural resources and shall ensure consistency between recreation, resource protection, and sustainable forest management." DCR finalizes RMPs following a public process and adoption by the DCR Stewardship Council. The contents of this RMP represent the best available information at the time of adoption by the Stewardship Council.

Mission and Core Principles

The Massachusetts Department of Conservation and Recreation, an agency of the Executive Office of Energy and Environmental Affairs, oversees 450,000 acres of parks and forests, beaches, bike trails, watersheds, dams, parkways, and over 100 National Register listed properties. The agency's mission is to protect, promote, and enhance our common wealth of natural, cultural, and recreational resources for the well-being of all.

DCR strives to be an exemplary leader in conservation and recreation. DCR's staff is passionate, dedicated, and continuously employs best practices, expertise, and a sense of place in carrying out the mission. The following core principles ground the agency in its work. For the benefit and well-being of all—people and the environment—DCR pledges to:

- Provide access to a diversity of outdoor recreational experiences and unique landscapes that is equitable, inclusive, and welcoming.
- Conserve lands, water, and forests by integrating science, research, and technical expertise into the management of our natural resources.
- Advance climate change mitigation and adaptation efforts by implementing sustainable practices and advancing resiliency across our infrastructure, assets, and resources.
- Support healthy communities by providing places for people to connect with nature and each other.
- Inspire generations of stewards by recognizing and honoring our legacy through partnerships, public engagement, and education.

Stewardship

DCR honors Indigenous peoples for their care, throughout many generations, of the land that DCR now stewards on behalf of the people of the Commonwealth. DCR embraces this legacy of stewardship, fostering a sense of shared responsibility by all people for protection of the waters, lands and living things for the enjoyment and appreciation of all.

To learn more about the DCR, its facilities, and programs please visit us at www.mass.gov/dcr. Contact us at mass.parks@mass.gov.

Shutesbury State Forest

1. Property Overview

Characteristic	Value
Date Established	1924
Location	New Salem, Shutesbury, Wendell
Ecoregion	Worcester Plateau
Watershed	Chicopee
DCR Region	Central
DCR District	Central Highlands
DCR Complex	Erving
Management Forestry District	Eastern Connecticut Valley
Fire Control District	Franklin
Size (acres)	789.0
Boundary Length (miles)	12.1
Elevation - Minimum (feet)	596.1
Elevation - Maximum (feet)	1,246.2
Environmental Justice (acres)	0.0
Estimated Annual Attendance (2023)	1,500
Interpretive Programs (# programs, 2023)	0
Interpretive Programs (# attendees, 2023)	0

2. Landscape Designations

Designation	Acres
Parkland	0.0
Reserve	0.0
Woodland	753.1
No Designation	35.9

3. Regulatory Designations

Designation	Acres
Outstanding Resource Waters - Quabbin Reservoir	788.9
Surface Water Supply Protection Zone A	180.8
Watershed Protection Act	180.2

4. Long-Term Agreements

Agreement	Expiration Year
MOA by and between DCR and Appalachian Mountain Club and Appalachian Mountain Club, Berkshire Chapter	2022

5. Concessions

Concession Type
None

6. Partners & Friends

Group(s)
None

7. Features of Interest

Feature
New England National Scenic Trail (NET)
Trail system

8. Natural Resources

Resource	Value
Tree Canopy (acres)	788.9
Rivers and Streams (miles)	4.9
Open Water (acres)	0.0
Wetlands (acres)	5.5
Certified Vernal Pools (#)	0
Potential Vernal Pools (#)	0
State-Listed Species (# Regulatory)	0
State-Listed Species (# Non-Regulatory)	1
Federally Listed Species (#)	0
Aquatic Invasive Plants (# known species)	0
Terrestrial Invasive Plants (# known species)	3

9. Forest Management (Since 2012)

Management Objective	Acres
N/A	0.0

10. History of Wildfires and Conditions Influencing Future Wildfires

Wildfire Attribute	Value or Characteristic
Number of wildfires on property; 2019–2023	0
Acres burned by wildfires on property; 2019–2023	0.0
Number of wildfires in Fire Control District; 2019–2023	220
Acres burned by wildfires in Fire Control District; 2019–2023	108.5
Type of Wildland-Urban Interface.	Intermix
Predicted rate of spread, based on Fire Behavior Fuel Model 13	Moderately Paced

11. Natural Hazards

Hazard Type	Acres
Flood (1.0%-chance)	Data unavailable
Flood (0.2%-chance)	Data unavailable
Hurricane Inundation (Cat. 1)	N/A
Hurricane Inundation (Cat. 4)	N/A

12. Climate Change (By 2070)

Type of Change	Amount of Change
Increase in annual days over 90° F	>30
Change in annual maximum daily rainfall (inches)	>10
Massachusetts Coastal Flood Risk Model area of inundation (acres)	N/A

13. Cultural Resources

Resource Type	#
Archaeological	0
Historic - Total MACRIS Listed	0
Historic - National Register Listed	0
Historic - National Historic Landmark	0

14. Recreation Resources

Resource	#
New England National Scenic Trail (NET)	1
Trail Network	1

15. Recreation Activities

Activity
Dog walking, on-leash
Hiking/Walking
Hunting
Nature study/Photography
Skiing, cross-country
Snowshoeing
Trapping

16. Roads and Trails

Metric	Value
Roads - Unpaved (miles)	0.0
Roads - Paved (miles)	0.0
Forest Roads - Unpaved (miles)	3.7
Forest Roads - Paved (miles)	0.0
Trails - Unpaved (miles)	0.0
Trails - Paved (miles)	0.0
Trails - Unauthorized (miles)	0.2
Trail Density (miles/acre)	0.005
Area of Impact (acres)	260.6

17. Parking

Parking Resources	#
Lots	0
Parking Spaces - Total	0
Parking Spaces - Accessible (HP)	0
Parking Spaces - Other	0

INTRODUCTION

Shutesbury State Forest (Shutesbury or the Forest) is located in the Towns of Shutesbury, New Salem, and Wendell. The Forest is approximately 30 miles northeast of Springfield and 4 miles west of Quabbin Reservoir and is entirely within the Quabbin Watershed. Nearby DCR Division of State Parks and Recreation properties include Lake Wyola State Park (approximately 3 miles to the west), Wendell State Forest (approximately 0.2 miles to the north), and New Salem State Forest (approximately 0.7 miles to the north). The Forest is composed of four isolated tracts (see Figure 1. Land Stewardship Zoning Map, page 20), they are:

- **Cooleyville Road Tract.** This westernmost portion of the Forest is located along Camel Brook in Shutesbury and has frontage on Cooleyville Road. It is almost entirely surrounded by Quabbin Watershed Land, which is administered by DCR's Division of Water Supply Protection (DWSP). Segment 12 of the New England National Scenic Trail (NET), which incorporates the shorter Metacomet-Monadnock Trail (M&M), runs through the Cooleyville Road Tract. The NET is a 235-mile-long trail that runs north from Guilford, Connecticut, through Massachusetts, ending at the border with New Hampshire, linking to smaller trails along the way. The NET recreationally connects 11 DCR forests and parks, the closest of which are Mount Holyoke Range State Park to the south and Lake Wyola State Park to the north. The Appalachian Mountain Club (AMC) provides trail maintenance in Massachusetts, including in the Forest. See New England Trail (n.d.) for additional information. In 2023, the National Park Service (NPS) designated the NET a National Park.
- **Northeast Shutesbury Tract**. The largest of the Forest's tracts, approximately 590 acres in area, is located in the northeast corner of Shutesbury, along the Shutesbury-New Salem town line. It includes the first parcels acquired for the Forest. With the exception of two small privately-owned abutting parcels, this tract is surrounded by Quabbin Watershed Land. Wendell State Forest lies 1,800 feet to the north. An unnamed tributary of the Swift River, sometimes referred to as Sibley Brook or Swift River Brook, flows from north to south through this tract, joining the West Branch of the Swift River outside the Forest. North Macedonia Road, a dirt road within Quabbin Watershed Land, forms portions of the tract's eastern boundary. Segment 13 of the NET passes along portions of this tract's east and north sides, including along North Macedonia Road.
- **West Street Tract.** This tract is located between West Street and Macedonia Road in the Town of New Salem. It is entirely surrounded by Quabbin Watershed Land. Segment 13 of the NET runs along this tract's western border on Macedonia Road.
- **West Main Street Tract.** This tract is located on the New Salem-Wendell town line, with frontage on West Main Street, New Salem. It is bordered on its east, west, and south by Quabbin Watershed Land and on its north by private timber land. Wendell State Forest is 1,000 feet to the north, and New Salem State Forest 3,300 feet to the northeast of this tract. Section 13 of the NET follows West Main Street along this tract's southwest boundary.

The Forest is on land shaped by generations of Indigenous peoples and non-Indigenous inhabitants. Past and present Indigenous residents embody fluid, relational connections to the places and spaces now known as Shutesbury State Forest. Groups and individuals, including peoples known as the Nipmuc and Wabanacki (Dawnland Confederacy), are recorded in available documentation (Native Land Digital 2023) as having relationships to this place over seasons and generations. By the early 1500s, what is now the Town of Shutesbury "lay between Nipmuc communities in the Swift River Valley to the east and

Norwottock/Pocumtuck communities along the Connecticut River to the west" (Shutesbury Historical Commission (SHC) 2021). Indigenous peoples' sites were "most likely concentrated in the vicinity of Lake Wyola, the west branch (Swift River) valley and under" what is now "the waters of Quabbin Reservoir" (Massachusetts Historical Commission (MHC) 1983). Following Indigenous peoples' dispossession, lands that would become the Town of Shutesbury were granted to settlers in 1735, with incorporation occurring in 1761 (MHC 1983). The Forest was established in 1924, with the acquisition of 459 acres (Massachusetts Department of Conservation (DOC) 1925). A decade earlier, Massachusetts' State Forest system had been established "for timber cultivation within the Commonwealth," with the State Forester having the authority to "reforest and develop such lands…to increase the public benefit and enjoyment therefrom and to protect and conserve water supplies of the Commonwealth" (Massachusetts General Court (MGC) 1914). In 1924, Chapter 284 of the Acts of 1924 authorized the Commissioner of Conservation "to lay out, construct, and maintain trails or paths through or over lands in state forests" (MGC 1924). The following year, the Legislature authorized the regulated "hunting and trapping of certain birds and animals" on public lands in the Commonwealth (MGC 1925). The establishment of the Forest in 1924 was likely for these purposes, the societal priorities of the day.

Throughout most of its history, Shutesbury has been influenced by nearby Quabbin Reservoir. The Forest was established just three years before construction of the Reservoir was authorized (MGC 1927). During its first two decades the Forest expanded in size, reaching 1,202.56 acres by 1936 (DOC 1937). It remained this size through 1947 (DOC 1947). However, in 1948 the Forest decreased in size to 859.2 acres, and in 1950 it decreased further, to 743.2 acres (DOC 1948, DOC 1950). This loss of acreage, approximately 38% of the Forest, was due to land being transferred out of the State Forest system to the Metropolitan District Water Supply Commission and incorporated into what is now DCR's DWSP lands. At the time of its establishment, the Forest was a rare piece of protected public land surrounded by largely undeveloped private lands. Today, Shutesbury is almost entirely surrounded by permanently protected DWSP lands. Only the Forest's Camel Brook Tract is accessible from a public road, all other tracts are accessible only through locked gates maintained by DWSP. Prior to adoption of this Resource Management Plan (RMP), Shutesbury State Forest was managed under a regional Guidelines for Operations and Land Stewardship plan (i.e., GOALS plan) covering the Northeastern Connecticut Valley Region (Department of Environmental Management 1997). Adjacent DWSP lands are managed under a variety of watershed-specific plans (e.g., DCR 2018a, 2018b, 2023a) and regulations.

Nearly a century after its establishment, Shutesbury continues to be managed for forestry purposes, water supply protection, recreational trails, and hunting opportunities. It also provides a number of additional public benefits of importance today, such as forest resiliency, carbon sequestration and storage, and providing habitat for non-game wildlife. Because the Forest is located within DWSP lands, and not readily accessible by vehicle to the public, it is believed to receive little recreational use.

PARK IDENTITY

Shutesbury State Forest is strongly identified with its location within the Quabbin River Watershed and with its location along the NET. All future activities and improvements should be consistent with Shutesbury's location within the Quabbin River Watershed and the Forest's identity as a Woodland, with an emphasis on resource protection and minimal recreation infrastructure.

DEFINING RESOURCES AND VALUES

The Forest is defined by its location within the Quabbin Watershed and the presence of the New England National Scenic Trail. Its values include:

- Being part of a broad managed landscape that protects the quality of water entering Quabbin Reservoir.
- Its proximity to Quabbin Reservoir has historically changed and defined the size of the Forest.
- The Forest's location among Quabbin Watershed Lands affects public access.
- Permanently protected open space that provides a variety of societal benefits (i.e., ecosystem services).
- The presence of the NET, one of only two National Scenic Trails in Massachusetts. The Forest's location along the NET is believed to be responsible for many of its visitors. The NET's 2023 designation as a National Park further defines the Forest.
- With the exception of the NET, the near absence of recreation facilities and infrastructure.

STATEMENTS OF SIGNIFICANCE

Statements of Significance describe the importance or distinctiveness of a place and its resources (NPS) 1998). These statements reflect current scholarly inquiry and interpretation Statements of Significance describe the importance or distinctiveness of a place and its resources (NPS 1998). These statements reflect current scholarly inquiry and interpretation and go beyond a simple listing of resources to include contextual information that makes the facts more meaningful. When developing significance statements, the following criteria are considered:

- The property's significance at the time of its establishment.
- How the property, or society's understanding of the property, has changed since its acquisition that makes it significant or unique within the state park system today.
- The property's role in recreation and its importance to the community it supports, particularly regarding activities that are unique to that property.

For park planning, these statements focus management actions on the preservation and enjoyment of those attributes that most directly contribute to the importance of the place. For interpretive planning, they comprise the information upon which the interpretive themes and overall program are built.

The following Statements of Significance have been identified for Shutesbury State Forest. The sequence of these statements does not reflect their level of significance.

- Beyond the original intents of timber harvesting, pest control, and fire control, DCR forest management objectives have evolved to include more ecosystem services such as forest resiliency, water quality, diverse wildlife habitats, carbon sequestration and storage, and safety.
- The state forests were partly created to lessen the Commonwealth's dependency on out-of-state lumber and to support industry in Massachusetts. Early forest management strategies were driven by productivity and economics. As the science evolved, increased consideration was given to the environmental impacts of a site-specific forest management project. Today, the production of local sustainable forest products is an important, though underutilized, part of the management of our

state forests. In some cases, other objectives, such as improving wildlife habitat or to maintain forest health might be the primary reason for a particular project.

- The Massachusetts State Forest system was founded on the principles of scientific forest management. These practices contrasted with ongoing un-managed destructive practices throughout the country. This effort focused on the long-term cultivation of forests to achieve a sustainable harvest. Foresters worked to maximize production and provide a sustained yield over time, aiming for long-term stewardship over short term profits. The State Forests were also meant to serve as a model for private landowners, who the state foresters assisted in this endeavor.
- While not a motivation in establishing the state forests, foresters at the time recognized the importance of trees to a watershed. A long-term impact of the reforestation of Massachusetts was cleaner water in the Commonwealth.

UNIFYING THEME

The Unifying Theme is a statement that ties a property's stories together and shapes the overall interpretive message that DCR wants to share with visitors in their experience at the property. The theme provides an overarching conclusion for visitors to contemplate (Ham 2013) and answers the question "so what?" The theme guides all interpretation for the park, both personal (i.e., formal and informal interactions with visitors) and non-personal (e.g., exhibits, signage, brochures).

The Unifying Theme for Shutesbury State Forest is:

> Managing our State Forests for diversity and resilience leads to a healthier environment.

VISITOR EXPERIENCE

Shutesbury State Forest provides limited visitor experiences, including the following:

- **Virtual Experience**. Potential visitors will find little information about Shutesbury State Forest on DCR's web site. The "Find a Park" tool (https://www.mass.gov/info-details/find-a-park) identifies the Forest's location and lists Hiking/Walking as activities that visitors may enjoy here. There is no additional information to help potential visitors plan a trip. The Erving State Forest web page does not list Shutesbury as being one of its "related parks."
- **Entering the Park**. Because the Forest consists of four tracts, and because these tracts are embedded within Quabbin Watershed Lands, there is no park gateway. Most visitors are believed to enter the Forest on foot by walking gated forest roads on DWSP property. These roads cannot be accessed by vehicle by the general public (DiNardo 2018). Visitors to the Camel Brook Tract may enter directly from Cooleyville Road, a public road. There are no identification signs or Welcome Wayside panels associated with any of the Forest's tracts.
- **Trail-based Passive Recreation.** Through hikers along the NET, hunters, and dog walkers may access a modest trail network comprised of forest roads.

THREATS AND OPPORTUNITIES

The following information identifies potential threats to the park's natural and cultural resources and identifies opportunities to enhance their protection and stewardship. Although recreation is not considered a resource under statute (M.G.L. c. 21, § 2F), it is included below because recreation is an

important part of the park-going experience, helps define a park's values, and is a key part of assessing the consistency of activities taking place in the Commonwealth's forests, parks, and reservations.

Threats and opportunities identified below are used to inform the development of management recommendations. Potential recommendations must meet prioritization criteria to be included in the Priority Recommendations table (Table 19, page 24).

Natural Resources

Threats

- Three invasive plants, Japanese barberry, Japanese knotweed, and multiflora rose, are known from the Forest. Invasive species may negatively impact both the ecological integrity and biodiversity of the Forest. Japanese stilt grass, a plant that has been characterized by the Massachusetts Invasive Plants Advisory Group (MIPAG) as Likely Invasive, has been observed on DWSP land just outside the Forest. This grass is considered an "Early Detection Priority" that should be "eradicated or reduced to negligible populations" upon discovery (MIPAG 2011: 1).
- Red pine scale, an invasive exotic insect, is present in the Forest and poses a threat to the health of red pines. Because the occurrence of red pines within the forest canopy is low, the scale will only have minor negative impacts on the Forest.
- Beech bark disease, in which invasive exotic beech scale insects weaken trees that are further impacted by a fungal infection (*Neonectria*), is present in the Forest and weakening beech trees.
- Multiple geocaches are present in the Forest; they were placed without review by, or consent of, the property manager. Inappropriately located geocaches may threaten sensitive natural resources.

Opportunities

- In addition to Priority Habitat (i.e. Regulatory Habitat), there is also Non-Regulatory Habitat for one MESA-protected species. Unlike Regulatory Habitat, which is based on verified records of state-listed species and has associated mapped Priority Habitat, Non-Regulatory Habitat is based on the presence of suitable habitat and there is no associated mapped Priority Habitat. On state lands, both Regulatory and Non-Regulatory Habitat are protected under the Massachusetts Endangered Species Act (MESA; 321 CMR 10.00). Requesting pre-filing consultation with NHESP for "all works, projects, or activities" in the Forest, regardless of location in or out of Priority Habitat, will ensure continued protection of this habitat and compliance with the MESA.
- Approximately 36 acres of the Forest has no Landscape Designation (DCR 2012). Assigning Landscape Designations to these portions of the Forest could help with management of associated natural resources and ensure management consistent with other DCR properties statewide.
- All of the Forest's tracts directly abut DWSP property. Intra-agency discussions between DWSP and State Parks could determine if it is appropriate to transfer control of specific tracts both to and from DWSP to ensure optimal resource protection.
- The Forest is located within the Quabbin to Cardigan Initiative's (Q2C) project area. This initiative is a public-private collaborative effort to conserve the Monadnock Highlands of north-central Massachusetts and western New Hampshire. The Forest's location within the project area offers opportunities to participate in organizational partnerships, grants, and land acquisitions in support of DCR's and Q2C's mutual conservation and recreation goals (Q2C 2023).

Cultural Resources

Threats

- Activities that disturb soil, such as erosion due to natural weather events and recreation, have the potential to negatively affect archaeological resources.
- Multiple geocaches are present in the Forest; they were placed without review by, or consent of, the property manager. Inappropriately located geocaches may threaten sensitive cultural resources.
- A cellar hole in the Cooleyville Road tract has been disturbed by what appears to be past efforts to scavenge building stone.
- Current digitized and spatially referenced flood maps from the Federal Emergency Management Agency (FEMA) do not cover Shutesbury State Forest. This limits DCR's ability to identify potential threats from flood events to cultural resources in the Forest.

Opportunities

- Approximately 36 acres of the Forest has no Landscape Designation (DCR 2012). Assigning Landscape Designations to these portions of the Forest could help with management of associated cultural resources and ensure management consistent with other DCR properties statewide.
- There is an opportunity to work with Indigenous partners to inventory, document, conserve, and interpret Indigenous peoples' resources and Indigenous peoples' history within the Forest.
- Although there are no post-Contact resources documented (i.e., listed in MACRIS) in the Forest, homestead features (e.g., cellar holes, wells) have been observed in two of the tracts. An opportunity exists to inventory, document, conserve, and interpret these resources.
- The entire Forest is located approximately 9.5 miles southeast of the Turners Falls Sacred Ceremonial Hill site, a "highly significant Native American "prayer hill" containing stone features" (Matthews 2008). This site has been determined to be eligible for listing on the National Register (Matthews 2008). The "site is considered by Tribal authorities to be part of a sacred ceremonial district" (SHC 2021). Although the boundaries of this district "are presently undetermined," its approximate boundary is "a 16-mile radius around the Turners Falls Site" (SHC 2021). Because of the Forest's location within the district, there is a possibility that Indigenous peoples' features occur within the Forest.

Recreation

Threats

- There is limited official information available on Shutesbury State Forest. DCR's webpage does not include information on the Forest, making it difficult for potential visitors to become aware of the property and its recreational opportunities.
- Illegal OHV use occurs on some forest roads, damaging roads and creating unsafe conditions for hikers.
- Much of the dog walking that occurs within the Forest is off leash, in violation of DCR regulations.
- Only 83.4% of official trails are classified as being in Fair or Good condition. This is below the 90% threshold used as part of the Consistency Assessment.

- An uncapped historical well is located in the Cooleyville Road tract, posing a potential safety hazard to recreationists and wildlife.
- AllTrails data (www.alltrails.com) indicate the presence of unauthorized trails on the Cooleyville Road Tract that are not captured in either the DCR trails data set or in STRAVA data.
- Current digitized and spatially referenced flood maps from FEMA do not cover Shutesbury State Forest. This limits DCR's ability to identify potential threats from flood events to recreational resources in the Forest.

Opportunities

- Adding a Shutesbury State Forest web page to DCR's web site would allow potential visitors to become aware of the Forest, its resources, and associated recreation opportunities.
- An opportunity exists to update and improve the accuracy of the DCR trails data set by mapping unmapped trails on the Cooleyville Road tract.
- During the public meeting for a 2018 Forest Management Proposal (DiNardo 2018), comments were made regarding the issue of constructing an overnight shelter along the NET within the Forest. An opportunity exists to assess this issue after the Forest's potential Indigenous peoples' and post-Contact resources have been inventoried and documented.
- During the public meeting for a 2018 Forest Management Proposal (DiNardo 2018), the Shutesbury Fire Chief requested improved road maintenance and the creation of emergency access roads within the Forest. An opportunity exists to work with DCR Fire Control, DWSP, and the local Fire Department to inventory current road conditions and review road maintenance practices to ensure that the Forest's roads are suitable for use by emergency vehicles.

CLIMATE CHANGE

Climate change impacts nearly every aspect of DCR's properties, from ecosystem health, to infrastructure, to recreation. (See DCR 2024 for an overview of these impacts.) The Department is actively working to mitigate and adapt to current and future impacts through such actions as forest management; decarbonizing DCR's buildings, vehicles, and power equipment; protecting wetlands; and using nature-based solutions to minimize stormwater impacts. Information on these, and other, efforts is incorporated into RMPs as available and appropriate.

Any discussion of climate change requires a shared understanding of terminology. Because of this, this RMP section adopts commonly accepted terms to the greatest extent possible. In general, climate-related technical terms used in this RMP are as defined in the Sixth Assessment Report of the Intergovernmental Panel on Climate Change (IPCC 2021). Exceptions to this are the terms Adaptation, Risk, and Sensitivity, which are used as defined in DCR's Climate Change Vulnerability Assessment (CCVA; Weston and Sampson 2022).

DCR manages its forests to provide a range of ecosystem services such as recreation, clean water, wood commodities, and wildlife habitat (DCR 2020). For ecosystems under its management, DCR carefully considers both their vulnerability to climate change and their ability to mitigate the effects of climate change by storing carbon in ecosystems and harvested wood products. Several approaches are used to monitor DCR forests and to design forest management strategies to adapt to climate change and provide ecosystem services. (See Swanston et al. (2016) for information on adaptation strategies and approaches

associated with DCR's forest management.) Established in 1957, DCR's Continuous Forest Inventory (CFI) system uses a network of more than 2,000 permanent plots on which repeated measurements are taken on an ongoing basis. The CFI measures the status, size, and health of over 100,000 trees; other vegetation; down woody material; and the forest floor. (See DCR 2022 for additional information on the CFI system.) This information helps DCR understand at a strategic scale the current character, condition, and trends of forest ecosystems under its care. DCR also uses operational inventory to help plan specific treatments and evaluate their outcomes. Using these different scales of information, remotely sensed data, and local and regional external expertise, DCR plans projects that help its stands, forests, and other lands adapt to climate change and mitigate greenhouse gas emissions. The conservation and science-based management of forest lands are an essential element to ensuring crucial carbon storage and advancing climate change resilience (Massachusetts Executive Office of Energy and Environmental Affairs (EEA) 2024). For additional information on the relationship between DCR's forest management practices and climate change, please see pages 77–85 in Massachusetts Forest Action Plan 2020 (DCR 2020) and Managing Our Forests…For Carbon Benefits (DCR 2023b).

The Department is actively assessing and addressing the vulnerability of its properties and facilities to the impacts of climate change. In 2022, DCR conducted a Climate Change Vulnerability Assessment (Weston and Sampson 2022). Findings from this CCVA are being used by DCR to enhance park operations and maintenance, inform resilient investment, and provide a framework for hazard mitigation and climate adaptation for natural resources, cultural resources, recreational activities, buildings, facilities, and other infrastructure. Property-specific climate change information from the CCVA is included in the Climate Change (by 2070) table (Table 12) at the beginning of this RMP. An overview of the impacts of climate change on DCR facilities and operations is presented in the DCR Climate Impacts Story Map (DCR 2024).

Climate Exposure and Impacts

A summary of the ways in which the Commonwealth's natural, cultural, and recreational resources may be impacted by climate change is provided below. During the preparation of Resource Management Plans some resources may be identified as having particularly high exposure and/or sensitivity to the anticipated hazards or consequences of climate change. When this occurs, these resources and the projected impacts to them are described. In some instances, the potential impacts of climate change on a given resource are not well understood. When this occurs, only exposure is discussed.

Natural Resources—General Impacts

Climate change affects temperature, precipitation, and atmospheric and ocean chemistry, which in turn directly and indirectly affect the natural environment, including the plants, animals, and natural communities of DCR's forests, parks, and reservations.

Climate is known to influence the presence, absence, distribution, reproductive success, and survival of both native and non-native plants (Finch et al. 2021). Native northern and boreal species, including balsam fir, red spruce, and black spruce may fare worse under future conditions, but other species may benefit from the projected changes in climate (Janowiak et al. 2018). Some non-native invasive species will be affected by climate change while others will remain unaffected, and some non-invasive non-native species are likely to become invasive (Finch et al. 2021). In general, elevated temperature and CO_2 enrichment associated with climate change increases the performance of non-native plants more

strongly than the performance of native plants (Liu et al. 2017). Climate change may result in the presence of new non-native invasive plants on a property, and changes to the distribution and/or abundance of invasives already present on a property.

Exposure to a changing climate affects wildlife in a variety of ways. For animals that live in or near aquatic environments, "changes in habitat and hydrological regimes are expected to shift their abundance and distribution" (Isaak et al. 2018: 89). Impacts to terrestrial animals are expected to be highly variable (Halofsky et al. 2018) but may be considered to fall into the following four categories: 1. habitat loss and fragmentation; 2. physiological sensitivities (i.e., innate characteristics that influence the ability to cope with changing temperature and precipitation conditions); 3. alterations in the timing of species' life cycles; and 4. indirect effects (e.g., disruption of ecological relationships) (Friggens et al. 2018). Although all Northeast wildlife are exposed to hazards associated with climate change, some groups, "including montane birds, salamanders, cold-adapted fish, and freshwater mussels, could be particularly affected by changing temperatures, precipitation, sea and lake level, and ocean processes" (MassWildlife 2015: 357). In addition, it is the position of the Massachusetts Natural Heritage and Endangered Species Program that state-listed species and Priority Natural Communities are likely to be highly sensitive to climate change and that all state-listed species will be negatively affected by hydrologic changes, changes in water, soil, and air temperature, and changes in forest composition.

Natural Resources—Property-Specific Exposure and Impacts

Two of the Forest's streams have been identified as Coldwater Fish Resources by the Massachusetts Division of Fisheries and Wildlife. This includes Camel Brook (Cooleyville Road tract) and the unnamed tributary of the Swift River sometimes referred to as Sibley Brook or Swift River Brook (Northeast Shutesbury tract). Such streams provide important habitat for coldwater species, which are typically more sensitive than other species to alterations in stream flow, water quality, and temperature (Massachusetts Bureau of Geographic Information (MassGIS 2022). The entire lengths of these streams within the Forest are exposed to climate impacts.

Cultural Resources—General Impacts

Climate change may negatively affect cultural resources, their preservation, and maintenance (EEA 2022; International Council on Monuments and Sites (ICOMOS) Climate Change and Cultural Heritage Working Group 2019; Rockman et al. 2016: 3, 18; United Nations Educational, Scientific and Cultural Organization (UNESCO) World Heritage Center 2007). In Massachusetts, cultural resources may be exposed to the following natural phenomena that are correlated with adverse impacts: higher annual average temperature (especially in winter), increased numbers of freeze-thaw cycles, increased precipitation intensity, higher relative humidity, higher wind speeds, an increase in severe storm events, increased numbers and severity of wildfires, more severe seasonal droughts, increase in number and severity of inland flood events, increased coastal flooding and erosion, increased probability of landslides, changes in groundwater levels, shifts in native and invasive species distribution, performance, and phenology; and changes in oceanic and atmospheric chemistry (Rockman at al. 2016; Commonwealth of Massachusetts 2023: 5.1-31–5.1-61).

The phenomena listed above may produce a variety of adverse impacts to Massachusetts' cultural resources. Sensitivity and potential impacts vary based on resource category (i.e., archaeological sites, cultural landscapes, ethnographic landscapes and sites, and buildings and structures). Resource-specific

factors such as location, design, materials, condition, etc. will also influence sensitivity and consequent impacts. All categories of cultural resources may be subject to complete or partial destruction through wildfire, inland flooding, sea level rise, storm surge, or landslides. Additionally, these resource categories may be subject to other types of impacts, as follows. Archaeological sites may have site stratigraphy disrupted by changes in hydrography, may suffer accelerated decomposition of artifacts and features, and may be impacted inadvertently during disaster response. Cultural landscapes may lose plantings due to a variety of stressors (e.g., drought or flood, pests, soil salinity), may be infiltrated by invasives, may be eroded by surface runoff, may experience more rapid deterioration of hardscaping and site furnishings, and may be damaged by high wind or heavy snow events. Ethnographic landscapes, traditional cultural places, and associated communities (including Indigenous peoples) may suffer both tangible and intangible impacts such as loss or diminishment of natural species used for food, ceremony, or medicine; alterations in timing of hunts, etc.; increased difficulty of vulnerable subgroups (e.g., the elderly) to perform outdoor tasks; and a loss of cultural knowledge associated with resources and practices. Buildings and structures may be damaged or destroyed by high wind or heavy snow events, suffer accelerated deterioration through a variety of mechanisms (e.g., elevated humidity, chemical reactions, destructive pests and organisms), may be destabilized by hydrological changes, or be damaged by inadequate gutters or drainage systems (ICOMOS Climate Change and Cultural Heritage Working Group 2019: 73–89; Rockman et al. 2016: 20–24). (See Rockman et al. 2016: 19–24 for a detailed assessment of the potential impacts of climate change on cultural resources.)

Cultural Resources—Property-Specific Exposure and Impacts

No cultural resources with known elevated exposure or sensitivity to potential consequences of climate change were identified at this property.

Recreation—General Impacts

Outdoor recreation and park visitation are dependent on weather and climate and will be affected by a warming climate (Wilkins and Horne 2024). Higher temperatures positively affect participation in most outdoor activities, except snow-based activities (Wilkins and Horne 2024). “Winter is warming substantially faster than other seasons, and winter warming is especially pronounced in the...Northeastern United States” (Wilkins and Horne 2024: 15). Exposure to this climate change phenomenon is projected to significantly reduce the length of winter recreation seasons for downhill skiing, cross-country skiing, and snowmobiling, decreasing recreational opportunities and causing substantial economic impacts (Wobus et al. 2017). Whitewater rafting, primitive area use, and hunting are also projected to be negatively impacted by exposure changing weather patterns associated with climate change (Askew and Bowker 2018). Although “coldwater fishing habitat is expected to decline under a warming climate, which will likely result in fewer fishing days,” overall fishing participation in the Northeast is projected to rise “due to the more favorable temperatures” (Wilkins and Horne 2024: 11). Horseback riding on trails, boating, swimming, and visiting interpretive sites are also expected to see higher participation in the Northeast under climate change (Askew and Bowker 2018). Temperature preferences of campers indicate that the “number of ideal days” for camping will also increase (Wilkins and Horne 2024: 13). Participation in biking is also projected to increase, especially in the winter and shoulder months (Wilkins and Horne 2024: 13). Climate change may also impact outdoor recreation through increased impacts to recreation infrastructure (e.g., flooding impacts), and increased exposure

to disease vectors (e.g., mosquitoes and ticks), longer pollen seasons, and heat-related illnesses (O'Toole et al. 2019).

Recreation—Property-Specific Exposure and Impacts

Recreation activities at the Forest likely to be negatively impacted by exposure to weather changes resulting from climate change include hunting and snow-dependent sports (i.e., cross-country skiing and snowshoeing).

APPLIED LAND STEWARDSHIP ZONING

DCR assesses the appropriate uses and stewardship of its properties at two spatial scales: the landscape level and the property level.

Landscape Designation

In 2012, DCR engaged in a comprehensive system-wide assessment of lands managed by its Division of State Parks and Recreation, designating them as Reserve, Woodland, or Parkland. (See Landscape Designations for DCR Parks & Forests: Selection Criteria and Management Guidelines (DCR 2012) for details.) Multiple Landscape Designations may apply to individual properties with diverse resources and levels of development. All of Shutesbury State Forest was designated Woodland. Identification of Land Stewardship Zones within Shutesbury was performed in the context of the Woodland Landscape Designation.

The following Land Stewardship Zoning is recommended to guide management and any future development. (See Figure 1. Land Stewardship Zoning Map, page 20, and the Land Stewardship Zoning layer on DCR's Stewardship Map: https://dcrsgis-mass-eoeea.hub.arcgis.com/.)

Zone 1

Zone 1 areas have highly sensitive ecological and/or cultural resources that require additional management approaches and practices to protect and preserve these special features and their values (DCR 2012). The following areas of Orange have been designated Zone 1.

- No sections of Shutesbury have been designated Zone 1.

Zone 2

Zone 2 areas provide for a balance between resource stewardship and recreational opportunities that can be appropriately sustained. They include stable yet important cultural and natural resources. These areas provide a buffer for sensitive resources, recharge areas for surface and groundwaters, and large areas where existing public recreation activities can be managed at sustainable levels (DCR 2012). The following areas of Shutesbury have been designated Zone 2.

- All areas of the Forest.

Zone 3

Zone 3 areas include altered landscapes in active use and areas suitable for future administrative, maintenance, and recreation areas (DCR 2012). The following areas of Shutesbury are currently developed, appropriate for potential future development, or intensively used for recreation. They have been designated Zone 3.

- No sections of Shutesbury have been designated Zone 3.

Significant Feature Overlay

Significant Feature Overlays provide precise management guidance in order to maintain or preserve recognized resources features regardless of the zone in which they occur. The following Significant Feature Overlay was developed for Shutesbury State Forest:

- **Surface Water Supply Protection Zone A Overlay**. Land uses and activities within this overlay should be consistent with Massachusetts' Drinking Water Regulations to protect surface water supplies. Refer to 310 CMR 22.20B and 310 CMR 22.20C for specific guidance. Geospatial data for this overlay are drawn from Surface Water Supply Protection Areas (Zone A, B, C)(MassGIS 2023).
- **Watershed Protection Act Overlay**. Land uses and activities within this overlay should be consistent with Massachusetts Watershed Protection Act (WsPA) regulations. Overlay boundaries on map encompass WsPA Primary and Secondary Protection Zones and are approximate, other geographic areas may be regulated under the WsPA. See 313 CMR 11.00 for regulations and the associated guidance document (DCR 2017) for details on the processes used for implementation of the act. Geospatial data for this overlay are drawn from Watershed Protection Act (WsPA) Buffers – Primary & Secondary Zones (MassGIS 2024).

DCR Stewardship Map Tool

This RMP should be viewed in conjunction with DCR's Stewardship Map, a GIS-based tool that allows users to view a property's natural, cultural, and recreational resources. The Stewardship Map tool is dynamic, and information continues to be updated after adoption of an RMP. Guidance for using the tool, as well as Best Management Practices for resource stewardship, are located on the Stewardship Map site: https://dcrsgis-mass-eoeea.hub.arcgis.com/.

Because authorized trails are located within State-Listed Species Habitat on this property, managers should consult an additional GIS-based tool, the NHESP 2022 Guidance Codes for DCR Trail Maintenance Map. (https://mass-eoeea.maps.arcgis.com/home/item.html?id=cb252e8df40d408c81fe8fcf690e14f6) This tool allows users to select specific trail segments and identify restrictions and regulatory review associated with performing 10 common trail maintenance activities on these segments. Because site-specific rare species information is confidential under Massachusetts law (M.G.L. c. 66, §17D), access to this tool is restricted.

Consistency Review

Resource Management Plans "shall ensure consistency between recreation, resource protection, and sustainable forest management" (M.G.L. c. 21, § 2F). For planning purposes, an activity is considered consistent with resource protection if it has no significant, long-term, adverse impact on resources. To this end, a series of indicators were developed to evaluate the impacts of recreation and forest management on natural and cultural resources.

Many activities with the potential to negatively affect resources are already subject to agency and/or regulatory review (e.g., forest management activities, projects within Priority Habitat). For these activities, compliance with state regulations, regulatory authority guidance, DCR policies and processes, and Best Management Practices (BMPs) is considered an indicator of consistency between park use and

resource protection. New indicators were generated for activities not subject to agency or regulatory review, and are based on available data, information readily identifiable via aerial imagery or site visits, assessments by DCR subject matter experts, or the property manager's knowledge of park conditions and use. (See Table 18, page 21.)

Indicators are applied during the RMP planning process in order to ensure a standardized assessment of consistency across all properties in the DCR system. Inconsistencies identified via the application of indicators are used to inform the development of management recommendations.

The status of indicators (Yes, No, Unknown, and N/A) were accurate at the time this RMP was prepared and were used for planning purposes. However, they represent a snapshot in time and may not reflect future conditions. In addition, the status of indicators will change as recommendations get implemented.

MANAGEMENT RECOMMENDATIONS

Seven priority management recommendations were developed for the Forest. They are presented in Table 19, page 24. All recommendations are of equal importance.

Priority management recommendations derive from Threats, Opportunities, and Consistency Assessment information presented in this RMP. For a recommendation to be considered a priority and listed in the table, it must meet one or more of the criteria listed below. Maintenance and management needs not meeting one or more of these criteria are not included in the table but are identified in the Threats and Opportunities sections.

The following types of recommendations are considered priority:

- Natural resource stewardship and restoration activities consistent with park identity and intended to improve ecological function and connectivity.
- Cultural resource management activities consistent with park identity and intended to prevent the loss of integrity of significant cultural resources.
- Improvements consistent with park identity that are needed to support intended park activities.
- Actions required for regulatory compliance or compliance with legal agreements.
- Activities that prevent or ameliorate threats to the health and safety of park visitors and employees.
- Activities that address inconsistencies among recreation, resource protection, and sustainable forest management, as identified through use of the Consistency Assessment checklist.

Progress toward implementing priority recommendations is tracked through the use of DCR's Capital Asset Management Information System (CAMIS). The property manager should enter each recommendation listed in Table 19 (page 24) into CAMIS as a separate work order, noting "*RMP" in the description field. Non-traditional work orders (e.g., volunteer trail work, posting of DPH Fish Consumption Advisory posters, certification of vernal pools) should be closed out by the property manager, once the recommendation has been implemented.

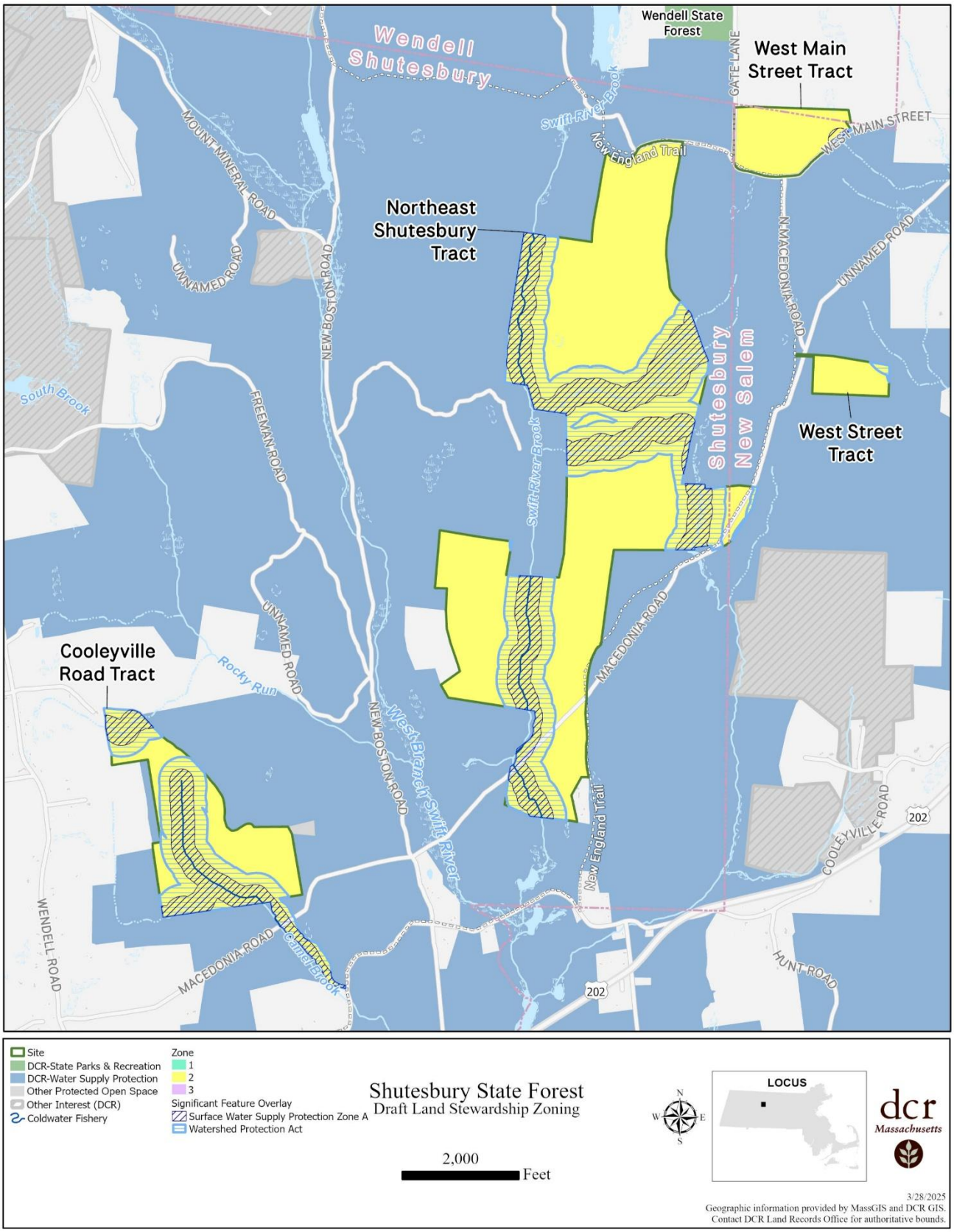

Figure 1. Land Stewardship Zoning Map.

Table 18. Consistency Assessment. This assessment represents a snapshot in time and may not reflect future conditions.

Category	Metric	Status
Landscape Designation	1. All development and uses of the park since 2012, or currently planned for the park, are consistent with its Landscape Designation(s).	Yes
Natural Resources	1. All projects (normal maintenance activities, special projects, volunteer projects) conducted within Priority Habitat were reviewed and approved through DCR's internal review process and by NHESP for potential impacts to rare species and their habitats.	N/A
Natural Resources	2. All projects conducted within areas subject to state and/or federal wetlands or waterways regulations were reviewed and approved through DCR's internal review process; reviewed and approved through the appropriate, local, state, and/or federal review process; and were carried out in accordance with the terms of a valid permit.	Yes
Natural Resources	3. Sensitive resource areas, such as steep slopes, riverbanks, streambanks, pond and lakeshores, wetlands, and dunes are free of desire paths and other user-created trails.	Yes
Natural Resources	4. Aquatic areas adjacent to beaches, boat ramps and launches, roads, and hiking trails are free of eroded sediments.	N/A
Natural Resources	5. The extent of exposed soil in campground and/or picnic sites is stable or decreasing.	N/A
Natural Resources	6. The extent of native vegetation in campground and/or picnic sites is stable or increasing. (As assessed by property manager.)	N/A
Natural Resources	7. Area of trail impacts in Reserves is less than 50% of total area. (See Naughton (2021) for information on primary area of trail impacts.)	N/A
Natural Resources	8. Congregations of breeding, migratory, or wintering wildlife are protected from disturbance by temporary (e.g., seasonal) restrictions on recreational access.	N/A
Natural Resources	9. Geocaches, letterboxes, orienteering control locations, and other discovery destinations are located outside sensitive natural resource areas and their locations have been reviewed and approved by park personnel. (As assessed by property manager.)	No
Natural Resources	10. Zone I wellhead protection areas are free of vehicle parking, chemical storage, or concentrated recreation.	N/A

Category	Metric	Status
Natural Resources	11. All boat ramps and launches have cleaning stations and/or educational signs and materials on preventing the spread of aquatic invasive organisms. (As assessed by property manager.)	N/A
Natural Resources	12. For each barrier beach there is a current, approved Barrier Beach Management Plan and all beach-related activities are conducted in accordance with this plan.	N/A
Cultural Resources	1. All maintenance activities and projects with the potential to cause sub-surface disturbance are being reviewed by the DCR archaeologist for potential impacts to archaeological resources.	Yes
Cultural Resources	2. All maintenance activities and projects affecting historic properties (buildings, structures, and landscapes over 50-years-old) are being reviewed by the Office of Cultural Resources to avoid adverse impacts.	Yes
Cultural Resources	3. Historic buildings, structures, and landscapes are being used, maintained, and repaired in a manner that preserves their cultural integrity and conveys their historic significance to park visitors.	Yes
Cultural Resources	4. Recreational activities such as hiking, biking, and boating are not eroding cultural properties such as archaeological sites or historic landscapes through creation of desire lines, rutting in the landscape, damage to historic built features, or excessive scouring (erosion) of coastal and shoreline areas.	Yes
Cultural Resources	5. Geocaches, letterboxes, and other discovery destinations are located away from sensitive cultural resources, and their locations have been reviewed and approved by park personnel.	No
Cultural Resources	6. Historic buildings, structures, landscapes, archaeological sites, and concentrations of historic resources are located outside of areas predicted to be subject to flooding, storm surge, or sea-level rise.	Unknown
Recreation	1. Types of recreation, levels of recreational use, and types and extent of recreation infrastructure are consistent with the park's identity statement.	Yes

Category	Metric	Status
Recreation	2. Trail density is consistent with the park's Landscape Designation(s). (See Trails Guidelines and Best Practices Manual (DCR 2019a) for density thresholds.)	Yes
Recreation	3. All authorized trail construction was performed in accordance with an approved Trail Proposal Form.	N/A
Recreation	4. Over 90% of the park's official trails network is classified as being in Fair or better condition.	No
Recreation	5. Recurring use by OHVs is restricted to authorized trails. (As assessed by property manager.)	No
Recreation	6. There is a high level of compliance with dog leash regulations and policies. (As assessed by property manager.)	No
Recreation	7. Athletic fields are free of recreation-caused impacts (e.g., bare spots) to turf. (As assessed by property manager.)	N/A
Recreation	8. Water-based recreation is consistent with "Uses Attained" designation as identified by the Massachusetts Department of Environmental Protection (MassDEP) in its most current integrated list of waters (e.g., MassDEP 2023); DPH fish consumption advisories; and/or water quality testing at waterfront areas.	N/A
Recreation	9. Recreation facilities are located outside of areas subject to flooding, storm surge, or sea-level rise.	Unknown
Sustainable Forest Management	1. Forestry activities are consistent with Landscape Designation and associated forestry guidelines.	Yes
Sustainable Forest Management	2. Forestry activities are consistent with current Forest Resource Management Plan.	N/A
Sustainable Forest Management	3. Tree cutting is performed in accordance with an approved cutting plan, if required under the Massachusetts Forest Cutting Practices Act (M.G.L. c. 132, §§ 40–46).	N/A

Table 19. Priority Recommendations for Shutesbury State Forest. All recommendations are of equal importance. When multiple agency parties are responsible for implementing a recommendation, the lead party, or parties, are identified parenthetically in the Implementation column. Property managers should enter these recommendations as work orders in CAMIS to ensure their tracking and implementation.

Category	Recommendation	Implementation
Natural Resources	Survey for Japanese stilt grass and begin management of all known populations within the Forest. Encourage abutters to control this invasive plant on their properties.	Contractor, Division of Water Supply Protection, Office of Natural Resources (Lead), Management Forestry, Park Operations
Cultural Resources	Work with Indigenous partners, Shutesbury Historical Commission, DCR Forestry, and DWSP protection staff to inventory, document, conserve, and interpret Indigenous Peoples' resources and Indigenous peoples' history within the Forest.	Division of Water Supply Protection, Interpretive Services, Management Forestry, Office of Cultural Resources (Lead), Partner
Cultural Resources	Inventory, document, conserve, and interpret post-Contact historic features within the Forest.	Contractor, Interpretive Services, Office of Cultural Resources (Lead), Volunteers
Recreation	Establish a DCR web page for Shutesbury State Forest.	Interpretive Services, Regional Staff (Lead), State Parks Operations, Web Content Creator
Recreation	Review user-created trails in the Cooleyville Road tract and assess for impacts to natural and cultural resources. Actively close any impacting sensitive resources.	Management Forestry, Office of Cultural Resources, Office of Natural Resources, Trails and Greenways Section (Lead), Park Operations
Recreation	Inventory road conditions and review maintenance practices to ensure that the Forest's roads are maintained for use by emergency vehicles.	Division of Water Supply Protection (Co-Lead), Management Forestry (Co-lead), Park Operations, Partner
Recreation	Fill or cap the open well in the Cooleyville Road tract.	Office of Cultural Resources (Lead), Park Operations

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