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1	COMMONWEALTH OF MASSACHUSETTS
2	COMMISSION ON JUDICIAL CONDUCT
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	COMPLAINT NUMBER 2019-22
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	VOLUME IV
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	HEARING
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	~ BEFORE ~
11	
10	HEARING OFFICER
12	DENIG I WATHERNEY EGO
13	DENIS J. McINERNEY, ESQ.
13	JUNE 12, 2025
14	JUNE 12, 2023
	9:00 A.M.
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	Boston, Massachusetts
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	Lisa L. Crompton, CSR (MA)(RI), RPR
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Page 652 1 **APPEARANCES:** For Commission on Judicial Conduct 2 3 Commission on Judicial Conduct former HONORABLE JUDITH FABRICANT AND: HOWARD V. NEFF, III, ESQ. 4 11 Beacon Street Suite 525 5 Boston, Massachusetts 02108 617-725-8050 6 617-248-9938 Fax 7 8 For Honorable Shelley M. Richmond Joseph 9 Libby Hoopes Brooks & Mulvey BY: ELIZABETH N. MULVEY, ESQ. AND: THOMAS M. HOOPES, ESQ. 10 260 Franklin Street 11 Boston, Massachusetts 02110 617-338-9300 12 617-338-9911 Fax emulvey@lhbmlegal.com 13 thoopes@lhbmlegal.com 14 ~ AND ~ Meehan, Boyle, Black & Bogdanow, P.C. 15 MICHAEL B. KEATING, ESQ. 16 100 Cambridge Street Suite 2101 17 Boston, Massachusetts 02114 617-523-8300 18 19 20 21 22 23 24 25

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1	HEARING OFFICER: Good morning.
2	We're on the record.
3	So this is the fourth day of
4	the hearing on the Commission on Judicial
5	Conduct's Complaint Number 2019-22.
6	I'd ask that counsel please
7	identify themselves for the record.
8	JUDGE FABRICANT: Judith
9	Fabricant, special counsel for the Commission on
10	Judicial Conduct.
11	MR. NEFF: Howard Neff for
12	Commission on Judicial Conduct.
13	MS. MULVEY: Elizabeth Mulvey
14	for Judge Joseph.
15	MR. HOOPES: Tom Hoopes for
16	Judge Joseph.
17	MR. KEATING: Michael Keating
18	for Judge Joseph.
19	HEARING OFFICER: Thank you.
20	Good morning Everybody.
21	Special Counsel, call your next
22	witness.
23	JUDGE FABRICANT: And I call
24	Judge Joseph.
25	

		Page 655
1		HONORABLE SHELLEY RICHMOND JOSEPH,
2		SWORN
3		HEARING OFFICER: Thank you.
4		Take your seat.
5		DIRECT EXAMINATION
6		BY JUDGE FABRICANT:
7	Q.	Good morning.
8		A. Good morning.
9	Q.	Two years ago, on June 6th of 2023, you and I
10		met in the Commission's office for an interview,
11		I was acting on behalf of the Commission, and
12		your three lawyers were there, and the same
13		lawyers who are here now, you were under oath,
14		and there was a court reporter, and the court
15		reporter produced a transcript of that
16		<pre>interview; correct?</pre>
17		A. Yes.
18	Q.	And that transcript is in and stipulated
19		appendices which are all in the book; okay?
20		A. Okay.
21	Q.	So we may refer to that the from time to time.
22		You started practicing law in
23		1993; correct?
24		A. Well, I graduated from law school in 1992. I
25		did some work in I was sworn into the bar in

- the end of 1992, and I started working at the end of that year or the beginning of the following year.
- Q. You were at the attorney general's office,

 Massachusetts attorney general's office first

 for some period of time, and then you were with

 a civil law firm for a period, and then you

 started a private practice in 2000.
- 9 A. I did.
- 10 Q. And your office was in Newton.
- 11 A. Yes.
- 12 Q. And your work was mostly criminal defense.
- A. Mostly.
- 14 Q. You spent several years as a bar advocate.
- 15 A. I did.
- Q. And we've heard some testimony about what bar
 advocates do, and they serve as attorney for the
- day, from time to time in different courthouses,
- and getting entered into whatever's on that day;
- 20 correct?
- 21 A. Yes.
- 22 Q. And that's what you did.
- 23 A. I did.
- Q. And you did that for several years, and two of those years were in the Newton District Court;

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- A. I don't recall how long I was a bar advocate in Newton. I think it was longer than that. I was on the bar advocate list for about seven years. And during those seven years, I was a bar advocate both in Middlesex and Suffolk County.
- Q. So you think your role in Newton as a bar advocate was longer than two years.
- A. I think it was longer than two years.

 Although, the bar advocate work that I did, I

 did more of it as I was beginning my law

 practice and little by little I --

HEARING OFFICER: Could you get

just a little closer to --

THE WITNESS: Of course.

17 HEARING OFFICER: Thank you.

- Q. Eventually your private practice picked up and you phased out the bar advocate.
- 20 A. I did.
- Q. And that happened -- You're the not the only one who followed that path; right?
- 23 A. I would expect. Right.
- Q. During your private practice, sometimes you would be in Newton every day, other times there

- would be a gap of some months; correct?
- A. I don't think I was ever in Newton every day.
- There were times when I had multiple cases in
- 4 Newton and I would be there every day of the
- 5 week. There are other times when I had gaps in
- 6 cases that I was handling and I wouldn't be in
- 7 Newton for months.
- 8 Q. So let's take a look at Exhibit N, Page 243,
- 9 Line 10. So you said, I had a lot of cases in
- Newton District Court, but they ran slow, some
- days I was there every week, other days it would
- be months until I came back. That's what you
- said.
- 14 A. Correct.
- 15 Q. So you had a lot of cases in Newton but it
- 16 wasn't constant --
- 17 A. That's right.
- 18 Q. -- during that period of time.
- And you were familiar with the courthouse.
- 20 A. I was.
- 21 Q. In 2019, the U.S. attorney brought a matter to
- 22 the Federal grand jury and you were indicted on
- 23 criminal charges; correct?
- 24 A. Yes.
- 25 Q. You were represented by excellent counsel;

- 1 correct?
- A. Yes.

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- Q. Two of the same who are here -- All three of the ones who are here are excellent. Two of them represented you in the criminal case; correct?

 A. That's correct.
 - Q. And the case was dismissed by the Federal Court based on the agreement that you entered into with the United States attorney; correct?

 A. That's right.
- 11 Q. The agreement was some four pages long with the

 12 signatures on the fourth page; correct? So

 13 we're going to bring up the signature page. The

 14 agreement is Appendix M. We're going to look at

 15 Page 162, which is the signature page. And do

 16 you see your signature there?

 17 A. I do.
- 18 Q. And see the signatures of your lawyers there?

 19 A. I do.
 - Q. And now we're going to go back a couple of pages, to Page 159, which is the beginning of the agreement, and see the beginning of the agreement. And I'm going to read Paragraph 2, and you have it at Page 115 on your side. I'm just going to read Paragraph 2.

Page 660

Judge Joseph, -- I'm inserting the title, although it was not there -Judge Joseph agreed that within 30 days of the effective date of this agreement she will formally refer herself to the Massachusetts
Commission on Judicial Conduct and will thereafter cooperate fully in any investigation or proceeding into her conduct that has been or may be initiated or conducted by the Massachusetts Commission on Judicial Conduct until any such investigation or proceeding is closed or concluded.

Such referrals shall include, a stipulation by Judge Joseph to the accuracy of the facts set forth in the attached statement of facts. Parties agree that the attached agreed-upon statement of facts may not represent all relevant facts. Judge Joseph agrees that she will not contest the accuracy of the statement, that she does not object to the consideration or admissibility into evidence of the statement and any investigation or proceeding that has been initiated or conducted by Massachusetts Commission on Judicial Conduct, attest in writing under penalties of perjury to

1	compliance with the conditions of this
2	paragraph, at the time of her submission to the
3	Massachusetts Judicial Conduct. And then there
4	are a couple more sentences about how the
5	Commission reviews the Federal material and
6	there's a sentence that makes it clear that
7	you're entitled to

A. Yeah.

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- Q. So you did refer yourself to the Commission, you did certify that you did so, and we have a statement of facts before us.
 - A. (Witness nods head).
- Q. So let's -- Is all that correct?

 A. Yes, it is.
 - Q. Let's look at the statement of facts which was attached to the agreement. And let's look at Paragraph 3. Again, certain title, even though I've -- Judge Joseph knew -- This is Page 163.

 A. Give me one second. Okay. Thank you.
 - Q. Judge Joseph knew that criminal defendants in Newton District Court custody were kept in the lockup area in the basement of the courthouse and were brought upstairs by a court officer in the courtroom for the court appearances. The normal custom and practice in Newton District

1	Court, subject to certain exceptions, was that a
2	defendant would be released from custody into
3	the courtroom. This courtroom had only one
4	public entry/exit which led to the courthouse
5	lobby.

So you are not contesting that the normal custom and practice in Newton District Court, subject to certain exceptions, was that a defendant would be released from custody into the courtroom.

A. That's correct.

- Q. Correct?

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- Now, while you were in practice, you had experience with lobby conferences off the record.
- 16 A. I did.
 - Q. And in 2015, you were practicing as a criminal defense lawyer.
- 19 A. Yes.
- Q. And you became aware in 2015 that lobby
 conferences were no longer conducted off the
 record.
 - A. So I wasn't aware that there was a rule change. I am aware of that now. But I did know that practice had changed a little bit, just by

- experience and being in court where lobby

 conferences were beginning to be recorded on the record.
- Q. And you now know that that's because the SJC changed Rule 12 of the Rules of Criminal Procedure to require that lobby conferences be recorded.
 - A. That's correct.
 - Q. Correct? And then you became a judge on November 2nd of 2017.
- 11 A. I did.

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- Q. And as a new judge, you were provided with a lot of materials.
- 14 A. Yes.
- 15 Q. Some of them came from District Court, some of
 16 them came from the Trial Court, some of them
 17 came from the Flaschner Judicial Institute.
 18 There were a lot of materials.
- A. There were a lot of materials.
- Q. And among the materials was this binder of the
 Massachusetts Rules of Court. Correct?
- A. Yes. It probably was the 2017 or '18 version, but it looked something like that.
 - Q. This issue is the 2021 version. But yes, it would have been the version that was current at

- 1 the time.
- A. Yes.
- Q. Your lawyer put it out yesterday, by the way,
 your lawyer said I think 1,500 pages. Actually,
 it's about 1,300 pages. But there is a section
 of District Court rules; right?
- 7 A. There are.
- Q. You were familiar with this book even before youbecame a judge.
- 10 A. I was.
- Q. You were familiar with it in practice, maybe even in law school.
- A. I don't remember it in law school, but certainly in practice.
 - Q. Okay. And so you know that at the back of the book there's a way to find particular sets of rules because there's a list and then there are markings on the edge of the pages that help you find what's listed.
- 20 A. Yes.

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- Q. So if you wanted to look for District Court
 rules, you could do that by looking on the list
 and finding the marking and that would be where
 that marking is; right?
 - A. Yes. That's correct.

- Q. And the District Court rules in this book amount to about 30 pages; right?
- A. I, I don't know.
- 4 Q. Do you want to look at the book?
- A. If you tell me it's 30 pages, I believe you.
- 6 Q. 30 pages you could read or scan in probably an hour; right?
- A. Rules -- There are times -- I don't know if

 you can read them in an hour but...
- 10 Q. But it wouldn't take up 1,300 pages.
- 11 A. No.
- 12 Q. The rest of the book has the Rules of Civil
 13 Procedure, Rules of Criminal Procedure, Rules of
 14 Appellate Procedure, and the SJC court rules,
 15 the rules of Superior Court, the rules of the
 16 Land Court, the rules, et cetera, et cetera, et
 17 cetera, it has all kinds of things; right?
 18 A. Yes.
- Q. So if you wanted to look specifically at the
 District Court rules, you could do that and
 you'd get -- you'd find about 30 pages.
- 22 A. Yes.
- Q. You never did as a new judge sit down with the rule book and review the District Court rules to make sure you were familiar with the rules of

1 the district --

- A. I was familiar with the rules from the practice. I did not sit down with the rule book and read the rule from, you know, the District Court rules from beginning to end.
- Q. Did you read part of it, again, as part of your preparation for becoming a judge?
 - A. As part of my preparation for becoming a judge, there was a training program that the District Court initiated where I sat with judges for the first month or so, and I think over the course of the three and a half weeks I sat with 20 different judges and saw what they did on the bench. And I was what they called a baby judge, so I would sit next to a judge on the bench and watch daily with them, whoever they were, and I would go back and review the substantive matters either that I learned that day or that I didn't know that I needed to familiarize myself with.
- Q. So you've anticipated my next series of questions. But there was never a time when you picked up the rule book, during a break or at night or anytime, picked up the rule book and said maybe I should be familiar with the District Court rules and look through them or

- 1 skim them or read them.
- A. Well, I'm sure, if there was an issue that

 dealt with a rule, I would have referred to the

 rule book. I don't recall picking it up and

 just reading it from start to finish.
 - Q. You talked about this court orientation process.

 You spent about four weeks sitting with other
 judges so that you could see what each of them
 does on various substantive matters; correct?

 A. Yes.
 - Q. And there were about 20 of them, because it's about four weeks, that's about 20 days, usually one judge each day, and so about 20 of them.

 A. Correct.
 - Q. And you could ask those judges any questions you wanted to ask.
 - A. Absolutely.

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- Q. And during that period of orientation, you have no memory of ever seeing a judge go off the record; right?
 - A. I don't.
- Q. And you now know that District Court Rule 211
 requires that all court proceedings be recorded.

 A. I do.
- - Q. The process for new judges also includes

- 1 assignment of a mentor; correct?
- A. Yes.
- Q. And initially you were assigned
 Judge Michael Brooks and then that changed
 later: correct?
- A. That's correct.
- Q. And part of the mentor process, as you were told, was that you could call your mentor with questions at any time; correct?
- 10 A. Yes.
- 11 Q. And in fact, you could ask questions of any judge at any time.
- A. Absolutely.
- Q. And were people welcoming and forthcoming and inviting you to call them at any time?

 A. Oh, of course. It was such a collegial
- atmosphere where judges would give you their numbers, their cell phone numbers, call me
- anytime if you have a question.
- Q. In the orientation manuals that you got at the

beginning, there was a laminated benchcard

- 22 reporting each matter; correct?
- 23 A. Yes.

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Q. And there was a District Court education conference on December 13th, 2017, focused on

- race and bias that you were not able to attend.

 A. Yes, I was not able to attend that

 conference.
 - Q. After that, you're not sure whether you received whatever materials were distributed at that conference; is that correct?
 - A. The only thing I remember receiving was a book by Bryan Stevenson, because he was speaking at that conference. I don't recall receiving any of the other materials. That was given to me earlier because of the family issue, emergency that I had that I was unable to attend the conference.
 - Q. And you didn't contact the administrative law office to say please make sure I get the materials.
 - A. My father had passed away, so I wasn't able to go to the conference. And I had a couple weeks off before I came back to work, and it just wasn't on my mind to call the administrative office and ask them.
 - Q. Okay. But you did get District Court transmittal 12-22; correct?
 A. What -- Sorry. I don't recall what transmittal that was.

- Q. That is in the binder at -- So it's Appendix C in the binder. You'll see that it's dated January 16, 2018.
 - A. Yes, I did receive that.
 - Q. And you'll see that it's addressed to all judges, magistrates, et cetera, and it goes out by e-mail, and you saw the practice of transmittals coming by e-mail.
 - A. I did. I don't have any independent memory of receiving this, but it did go to all judges.

 I did have a computer at that time, so I would imagine I received it, but I don't have an independent memory of receiving this.
- 14 Q. You were reading your e-mails.
- 15 A. I was.

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- 16 Q. And if an e-mail came --
- 17 A. Yes, I was.
- Q. And the transmittal makes reference to, in

 Paragraph 6, it makes reference to an updated

 immigration benchcard that was distributed at

 that conference that you weren't able to attend;

 correct?
- 23 A. Yes.
- 24 Q. Paragraph 6 on Page 12.
- 25 A. Yes.

- 1 Q. Is that correct?
- 2 And it tells you that, if you don't have it, if
- you didn't get it, you can contact Jackie Lawson
- 4 to get it.
- 5 A. It does.
- 6 Q. And it also says that an electronic version,
- 7 laminated version.
- A. Correct.
- 9 Q. But an electronic version was attached to the
- 10 transmittal; correct?
- 11 A. Yes.
- 12 Q. And that's on Tab D. So it's at Page 15 and 16
- in the binder. The transmittal, -- going back
- for a minute -- it tells you that the new
- 15 updated benchcard supersedes any previous
- 16 benchcard.
- 17 A. Yes.
- 18 Q. And the benchcard itself tells you when it was
- issued. Right at the bottom it says
- 20 District Court AODC revised December 2017;
- 21 correct?
- A. I see that now. I don't think I ever noticed
- that before. But yes, it does say that.
- 24 Q. It tells you, if you look at the very last
- 25 paragraph within the box, it tells you, for

L	guidance about immigration matters, for guidance
2	about requests for the DHS to take custody, you
3	can refer to what we're calling the Lunn policy,
1	that is Transmittal 17-13 issued by the
5	administrative law, the executive office of
5	Trial Court on November 10th, 2017; correct?
7	A. Yes.

- Q. And when you got the transmittal and the attached benchcard, did you check to make sure you had the Lunn policy?
- A. I, I don't know.
- 12 Q. Okay.

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- A. It's eight years ago almost, so I just, I just don't remember.
- 15 Q. So you don't know whether you found it, pulled
 16 it out, and read it to make sure you were
 17 familiar with it?
 - A. I have no memory of doing that.
- Q. And you did later on become familiar with that policy.
- 21 A. I did.
- Q. And you now know that it goes on for several pages, it has some complexity, but the essence of what it says is that all court personnel are supposed to allow ICE to do their job, not help

- or hinder, allow them to go to the lockup to take custody if that's what they asked to do.
 - A. Right. I think the essence of the Lunn policy is you can't help or hinder and that the preferable place to take somebody in custody is from the lockup.
- Q. And you now know that the Lunn decision issued
 by the SJC, Lunn versus Commonwealth, says that
 a court cannot hold a defendant in custody any
 longer than the person would otherwise be held
 for purposes of an ICE detainer.
 - A. Correct.
- Q. On April 2nd of 2018, you were sitting in Newton District Court.
- 15 A. I was.

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- 16 Q. And the First Justice was not there that day.
- 17 A. Correct.
- 18 Q. You were sitting in the first floor courtroom,

 19 the first session.
- 20 A. I was.
- 21 Q. And you had a list of cases to hear.
- 22 A. I did.
- Q. You had sat in the Newton District Court about six times before.
- A. I did. Although I'm not sure if I ever sat

- with the docket before. I was often there on a
 Thursday when there was no docket.
- Judge Heffernan was in Quincy that day. They
 would assign a judge when emergencies that came
 in, last minute arrests or restraining orders,
 something of that nature.
- Q. So, again, you've anticipated some of my next questions, but that's fine.
 - So on that day you did have a list. And I want to call your attention to the full day docket -- the full day transcript -- A. Okay.
 - Q. -- of that day, which is Appendix H. But let's look at Page 47. It is Page 5 of the docket.

 And it is the second page -- Page 5 of the transcript. It's the second case called. It's a case of someone called -- Take your time to
 - A. I'm sorry. Page --

find it.

- 20 Q. It's Page 47 of the appendix.
- 21 A. Okay.

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- 22 Q. Within the transcript, if that's easier, --
- A. Sure.
- 24 Q. -- Page 5.
- 25 A. Okay. Thank you.

- 1 Q. And it's a case of a person by the name of 2 Pineda -- if I'm pronouncing that correctly. 3 What you can see here is that the clerk says, the clerk says that there is private counsel 5 that came in on Friday and requested an 6 11:00 a.m. call because he just filed an 7 appearance Friday and had to be in another 8 That's what the clerk says. 9 A. Yes, it is.
- 10 Q. And so you said second call.
- 11 A. Yes.

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Q. And the Commonwealth asked the clerk, do you have the appearance. The clerk said, I don't have that. The defendant's counsel, did you understand that to mean the counsel who had been appointed and was being replaced by private counsel who had entered an appearance?

A. Let me just read.

(PAUSE)

- A. I don't know. I don't know that refers to that he doesn't have the appearance or he doesn't have the continuance. I don't know.
 - Q. If you go to where it says defendant's counsel, defendant's counsel said, -- and they're not named -- defendant's counsel said, I have

- originally been appointed to represent

 Mr. Pineda and I understand there's been a

 notice of appearance, may I withdraw. See that?

 A. Yes.
- 5 Q. And you said you may.
- A. Yes.

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- Q. So this was an example of a situation, and it
 was the second case on the list that day, a
 situation where retained counsel comes in and
 replaces appointed counsel.
 - A. Yes. I mean, it looks from the transcript that an attorney had filed an appearance a few days prior to replace appointed counsel.
- Q. And that's something that you see happen.A. Sure.
- 16 O. Not unusual.
- A. This situation is not unusual, no.
- Q. And maybe it's because of stereotypes up there
 in the world about appointed counsel or for
 whatever other reason, but it happens.
 - A. I mean, I don't feel I can comment as to the reasons it happens. It happens for a whole host of reasons, you know, including sometimes counsel got appointed for bail purposes only because they're not indigent and they're not

- entitled to private counsel. I can't speculate as to what happened here.
- 3 Q. Okay. But it happens.
- A. It does.
- 5 Q. Now, not long after, the case of
- 6 Mr. Medina Perez was called.
- 7 A. Correct.
- Q. And the case was on the docket that day forarraignment.
- 10 A. It was.
- Q. The charges were fugitive from justice based on a Pennsylvania warrant and two drug misdemeanors.
- 14 A. Yes.
- Q. And you appointed the bar advocate of the day

 Ms. Bostwick.
- 17 A. I did.
- Q. The assistant district attorney's position in
 the morning was that she would ask him to detain
 Mr. Medina Perez on the fugitive from justice
 charge; correct?
- 22 A. That's correct.
- Q. But she would not be seeking bail on the drug charges.
 - A. Well, I think what she said is that she

- __

- wouldn't be seeking bail on the drug charges if he was held on the fugitive from justice matter.
- Q. Let's take a look at the transcript, which is
 Appendix G. Page 39. Appendix G. So it's
 toward the bottom of Page 39. And you say,
 Commonwealth with respect to the new charges -I take that was a reference to the drug charges,
 not that the old Pennsylvania charge -- is there
 going to be a request. Does "request" mean
 bail, request for bail?
- Q. And she says, no, Your Honor. And then you said, okay. And then she said, well, not the drug possession. And you said, the drug possession that. And she said, if they're treated separately, I'm asking that he be held without. And you said, right on the fugitive. And she said, but if he's not, I would have a bail request.

A. A bail request, yes.

- A. Yes.
- So did you understand that to mean she was not asking for bail on the drug charges, she was going to ask for a detention on the fugitive from justice charge, and if you did not detain on the fugitive charge -- which you didn't have

Q.

- 1 to.
- A. Correct.
- 3 Q. But if you do, she would ask for bail.
- A. Right. Exactly.
- 5 Q. Do you understand that?
- A. Yes.

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- Q. So if she were to press that position, which she ultimately didn't do, but if she were to press that position, you would have to make a decision about whether to detain him on the fugitive from justice charge; correct?
- A. I don't know if I'm understanding your question.
 - Q. If her position didn't change on the fugitive -A. Yes. I would have to make a decision whether
 to hold him on the fugitive from justice charge
 or not or release him on bail or just release
 him.
 - Q. And in making that decision, you would have to determine whether there was sufficient evidence that he was the person wanted in Pennsylvania; correct?
 - A. Well, I think there's a lot of factors that go into that decision, so I don't think it's fair to what you're suggesting.

- 1 Q. That's one of the factors, --
- HEARING OFFICER: Sorry. If
 you could be a little closer to the mic. Thank
 you.
- Q. -- that's one of the factors that would go intoit.
- 7 A. It's one of the factors.
 - Q. If you weren't satisfied that there was enough evidence to connect him to the Pennsylvania warrant, you wouldn't have a basis to hold him, would you?
 - A. Well, again, I don't think you can look at the factors individually. You really need to look at the factors as a whole. And that's one of the factors to consider, but there is a lot of factors to consider.
 - Q. That's one of the factors --
- 18 A. Yes.

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- Q. -- you would have had to consider if thatdecision were presented to you.
- 21 A. Of course.
- Q. And Attorney Bostwick questioned whether he was the person --
- A. She did. When you have a matter that's before us on the fugitive, one of the first

1	questions that we're trained to ask is whether
2	or not there's a question of identification,
3	because that really sets forth the procedure
4	that we would follow to handle the matter for
5	the day. So that is one of the questions that l
6	asked at some point in the morning, and
7	Attorney Bostwick indicated that there was a
8	question about identification with respect to
9	her client and the fugitive from justice matter.

- Q. And she asked for time to investigate that, --A. Yes.
- 12 Q. -- that issue. And you gave her time.
- A. Of course.

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- Q. As the case was called multiple times over the course of the morning and she was still working on that.
 - A. She was. I think we called it four times. I could be wrong about that. I think it was about four times. And each time she asked for additional time to continue her investigation as to the identification of her client.
 - Q. And when the court was ready to recess for lunch, she was still working on it.
- A. She was.
 - Q. And she said she had a doctor's appointment

- during lunch break and asked you to not call it
 before 2:15 --
 - A. Yeah. She said she was waiting for a fax, as I recall, and she had a doctor's appointment and wouldn't be able to be back until 2:15, so she asked if we could move the session at 2:15 or at least hold this matter until 2:15.
 - Q. And sometime during the course of the day, maybe during the morning, maybe during the lunch break, the clerk informed you that there was an ICE officer present with a detainer for Mr. Medina Perez.
 - A. Yes. It was at the end of the lunch break. The first assistant clerk, who was also my session clerk that day, came in to inform me that there is an ICE detainer for Mr. Medina Perez.
 - Q. And the clerk informed you that it was

 Judge Heffernan's practice to have the ICE

 officer remain outside the court.
 - A. He did. And he said that there was a practice in the Newton District Court that prevented ICE from coming into the courtroom proceedings and he asked if I would follow it.
 - Q. And you were concerned about that.

- A. I was. I had never heard of a policy like that before.
- Q. And you were concerned about it because you understood that the public has a right of access to court proceedings; correct?
- A. Correct.
- Q. You understood that the public has a right to see and hear what's happening in court; correct?

 A. That's right.
- Q. And you knew, as you told me in our interview, these are public hearings open to the public.

 A. That's right.
- Q. And you remembered that there was a policy
 somewhere about ICE but you couldn't put your
 hands on it.
- 16 A. Correct.
- Q. So you called the administrative office of the
 District Court and you spoke with a lawyer
 there.
- 20 A. I did.
- Q. And the lawyer there read the Lunn policy to you.
- A. Yeah. It took them a while, a short while to call -- to find it, and they had to call me back, and they read me the policy.

- Q. And you concluded that you could follow Judge Heffernan's policy.
 - A. Yes. We talked about the policy. It was a fairly long policy. They read it to me. And I told them the concern I had and the information that I was given about this policy. And my question was two-fold. One, do I have to -- you know, is the policy consistent with the Trial Court -- is the Newton policy consistent with the Trial Court policy; and two, is it a policy, Newton policy that has to be followed, and I was given advice on that.
 - Q. And after that conversation, you told the clerk to make that request to the ICE officer, to step outside the court.
 - A. Well, I did. I told him I would follow the Newton District Court policy. And I was a new judge, a visiting judge. I was only there for the day covering for Judge Heffernan, who was not there for the day, and I didn't feel that it was my place to not follow any policies that the court had so long as they were proper policies according to the administrative office.
 - Q. And so the clerk told you that he would do that.

 A. Yes.

- Q. And in the afternoon, after the lunch break.

 A. Yes.
- Q. The Medina Perez case was called at
 2:48:13 p.m., and Mr. Jellinek appeared,
 David Jellinek appeared on behalf of the
 defendant; correct?
- 7 A. He did.

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- Q. And the transcript now, again, is on Tab G.

 We're going to look at Page 40. And you have
 stipulated to the accuracy of this transcript;
 correct?
 - A. I have.
 - Q. So I'm going to read from the transcript and then I'm going to stop at various times and ask you some questions about it.

So at 2:48:13 Clerk Okstein says, court officer, can you bring out the next, Mr. Perez. And Court Officer MacGregor says all right. Clerk Okstein says, Judge, the next case will be Commonwealth versus Jose Medina Perez, Attorney David Jellinek has filed an appearance on behalf of Mr. Perez. And you say, good afternoon.

- A. I did.
- Q. Attorney Jellinek says, good afternoon,

1	Attorney Jellinek on behalf of Mr. Perez, may we
2	approach briefly. You say, yes, please. And
3	Attorney Jellinek said, thank you. Clerk
4	Okstein said, do you want to wait for your
5	client. Attorney Jellinek said, no, side bar.
6	And you said, we're just going to side bar.
7	A. That's correct.

- Q. So at that point the defendant had not been brought into the court.
 - A. He was in the process of being brought up.

 And the question was whether to wait for him to actually get into the courtroom or to begin the side bar without him since he wasn't going to be part of the side bar conversation, but since you could hear the steps coming, he was coming upstairs, I said that we could go to side bar before he was physically let into the courtroom.
- Q. And an attorney certainly can waive his client's presence.
 - A. He could. That's not what happened here.
- 21 Q. But he said not to wait for him.
- A. Right. But it was going to be a side bar anyway without his client present.
 - Q. When Mr. Jellinek asked to go to side bar, you granted that request.

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1 A. I did.

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- Q. And you knew that that meant the public could see what was going on but couldn't hear what was being said.
- A. Correct.
 - Q. You also knew that, as long as you were on the record, if anyone wanted to know what had been said, they could get a recording.
 - A. I hadn't thought of that at the time. But that is true, that if it's on the record, the public can get a recording of it.
- Q. So there's still public access, although it's not so immediate.
 - A. Correct.
 - Q. Now, let's go back to the transcript. So you go to side bar. And you said -- It starts with something inaudible. Then you said, is dismissed. Is that a reference to the fugitive from justice charge?
 - A. I don't know what that is. That doesn't make a lot of sense looking at the transcript, so I'm not sure if that -- I'm not sure what that is.
- Q. What is it that was dismissed?
- A. Nothing at that point in time had been dismissed, so I'm not sure.

- Q. Ultimately, the course of the day, what was it that was dismissed?
- A. Ultimately, the Commonwealth moved to dismiss the fugitive from justice but --
- Q. Did she move to dismiss or did she nolle pros?
 A. She moved to dismiss. There was no nolle
 pros filed in that matter.
 - Q. So after you said it was being dismissed, you said, so it's my understanding that ICE is here.

 A. Yes.
 - Q. And that was the first in this call of this case, that was the first mention of ICE; correct?
- 14 A. I believe so.
- 15 And then Attorney Jellinek says, so there's the Q. 16 And Judge Joseph says, if there's no warrant. And the assistant district attorney 17 18 says, yes. And Attorney Jellinek says, there is 19 no something inaudible that we can tie this to 20 him. And the assistant district attorney says, 21 I don't think it's him. Is that, as you 22 understood it, in reference to the Pennsylvania 23 charge? 24 A. I believe so.
- 1-800-727-6396

Q.

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And then you said, okay. Then Mr. Jellinek

1	says, ICE is convinced that this guy went
2	over to ICE, they say they have a biometric
3	match, I went through it and did the research,
4	there's 13 FBI numbers connected to this Social,
5	so something's bad with the inaudible, my client
6	denies that it's him, ICE is going to pick him
7	up if he walks out the front door, but I think
8	the best thing for us to do is to clear the
9	fugitive issue, release him on a personal, and
10	hope that he can avoid ICE. Is that what was
11	said?

- A. That's what it says, yes.
- So you understood that what Mr. Jellinek wanted 0. to do, what his goal was, was to have his client avoid ICE.
 - A. Oh, what I -- how I interpreted that is that he had concerns that his client was not the same person that ICE thought he was, just like he wasn't the same person he was arguing that Pennsylvania thought he was, and I interpreted that as him wanting more time to do the investigation to see how that pertained to both agencies.
- Is that what he said? Ο.
 - A. Well, he said, avoid ICE. And my response

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- was, if you need more time, we can hold him until tomorrow.
- Q. And then did he accept that suggestion?A. He didn't ultimately.
 - Q. So he wasn't asking for his client to be held longer so that he could work on the issue, was he?
 - A. Well, at that point in time I didn't know what he was asking for. I can only tell you how I interpreted it, which, as you can see from my response, is that I offered to have him held until the following day.
 - Q. So the assistant district attorney says, I don't think arguing ICE is really my. And Attorney Jellinek says, right. Then she says -- she's continuing but she was interrupted. She says my, my. And then you said, the other alternative is, if you need more time to figure this out, hold him until tomorrow.
- A. Right.

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- Q. And David Jellinek says something inaudible.

 And then you said, then it's a different. Do

 you know what you were referring to?
- A. I don't.
 - Q. Then the assistant district attorney says,

1 there's a detainer attached to my paperwork, but 2 I feel like that's separate and apart from what 3 my role is. And then Attorney Jellinek says, there is an ICE detainer, so if he's bailed out from Billerica, and then something inaudible, 5 6 ICE will pick him up. Then you said, ICE is 7 going to get him. Attorney Jellinek says something inaudible. And then you said, what if 9 we detain him.

A. Correct.

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- Q. Attorney Jellinek said, are we on the record.

 And you said, Larry, can we go off the record
 for a moment. And Larry refers to first
 assistant clerk who was serving as session clerk
 that day.
 - A. Correct.
- Q. And the clerk said, what's that. And you had to get his attention.
 - A. Right. He was -- Yeah. He wasn't paying attention, so he -- I think his reference, what's that, I interpreted that as what's that, I didn't hear that.
 - Q. And then you said, are we off the record. And Clerk Okstein says, we're on the record.

 David Jellinek says, can we go off the record

- for a minute.
- A. Correct.
- Q. And when you said -- When he asked to go off the record, he didn't give any reason and you didn't ask for any reason; correct?
- A. That's right.
- Q. And you granted the request by asking the clerkto go off the record.
- 9 A. I did.
- 10 Q. And you told me in our interview that there
 11 didn't seem to be any reason not to allow it.
- 12 A. Correct.
- Q. You said there wasn't a lot of contemplation.
- 14 A. That's correct.
- 15 Q. And you said you didn't give it much thought.
- 16 A. I didn't.
- 17 Q. And you said there really wasn't a reason.
- A. No. At that point in time, I didn't know
- 19 that there was a rule preventing it. And so he
- 20 asked, and I allowed it.
- 21 Q. And you said, when we interviewed, that you
- thought he might tell you something about why
- 23 Attorney Bostwick hadn't come back after lunch.
- A. She said she had a medical appointment. I
- wasn't sure. I figured in the past, when off

- the record conversations were conducted, because
 this was something sensitive to discuss. That
 could have been one of the options.
- 4 Q. The medical thing.
- 5 A. Sure.
- Q. But in fact, she had come back. She was sittingin the audience.
- A. I didn't realize that at the time.
- Q. And you knew that, if you're off the record,there's no record.
- 11 A. Correct.
- 12 Q. So there's no public access.
- A. Right.
- 14 Q. But this was an arraignment, not a lobby
 15 conference, not a conference regarding a
 16 disposition; correct?
- 17 A. Correct.
- Q. And you have no specific memory of ever seeing a judge go off the record.
- A. I have no specific memory one way or the
 other. I didn't keep track of when people were
 on or off the record. Certainly, it could have
 happened. I just can't recall a specific matter
 or what was discussed.
 - Q. So no specific memory.

- 1 A. No, not one way or the other.
 - And you then had a conversation off the record Q. for some 52 seconds.
 - A. Correct.
- 5 And the conversation was about the Medina Perez Ο. 6 case.
- 7 A. It was.

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- Not about anything else. Q.
- 9 It was about the Medina Perez case.
- And you have stipulated -- Getting back to the 10 0. 11 statement of facts that you agreed to.
- A. Sure. 12
- 13 Q. -- with the U.S. attorney that, during that off the record conversation, Mr. Jellinek asked 14 15 that the defendant be allowed to go back 16 downstairs after he was released; correct?
- A. After -- That he be allowed to interview his 17 18 client with the assistance of the interpreter in 19 the lockup, I would say prior to his release.
- After I had released him on his own recognizance 21 but before the court officers had physically 22 released him in the lockup.
 - Q. So let's take a look at Appendix M, Page 164, Paragraph 10. So after the recorder was turned off, there was a 52-second off the record side

bar conference with Judge Joseph with defense attorney, with prosecutor present. In the course of this conference, the defense attorney asked Judge Joseph to allow -- and this refers to him as AS. I think it was intended to mean alien subject, but we'll call him Medina Perez. -- to allow Mr. Medina Perez be escorted up to the courtroom by a court officer to go back downstairs.

A. Correct.

- Q. And your position is that nothing was said off the record that hadn't been said on the record; correct?
 - A. No, that's not correct. There was one thing that was different off the record than on the record, and I put that on the record as soon as we went back on the record.
- Q. So maybe my question is confusing. Your position is that nothing was said off the record that wasn't then put on the record.
 - A. Afterwards. So there was one thing that was said off the record that was not said on the record, and that was his request to speak with his client in the lockup area with the interpreter prior to his release.

- 1 Q. And you put that on the record.
- A. And I put that on the record.
 - Q. And other than that, your position is nothing was said off the record that wasn't said either before or after, wasn't said at some point on the record.
 - A. So the off the record conversation was really a continuation of the on the record conversation. The words were different, so I don't -- but there was nothing of substance that was any different than him asking to speak with his client downstairs with the assistance of the interpreter.
 - Q. So there was no purpose for being off the record.
 - A. At the time, I didn't know what the purpose was.
 - Q. Looking at it in retrospect, there was no purpose for being off the record according to --A. Again, at the time, on April 2nd, I didn't know what the purpose was. I -- He asked to go off the record, and I allowed that request.
 - Q. And shortly before you allowed that request,
 Mr. Jellinek had told you that he didn't think
 his client was the right person for ICE and had

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- said that he thought the best thing to do was to clear the fugitive issue, release him on personal, and hope that he can avoid ICE.
 - A. Yes. That's what his response was or that's what his statement was, which is when I suggested to hold him without bail overnight.
 - Q. And your suggestion was to hold the defendant without bail to prevent ICE from arresting him while the attorney would investigate.
 - A. No. My purpose for holding him overnight was to give the attorney enough time to continue his investigation. It was already 3:00 in the afternoon. And I had afforded his morning attorney plenty of time to do her investigation, and I felt that it was only fair now that there was a new attorney, who came in after the lunch break, to give him the same courtesy that I gave her in the morning. And, --
 - Q. I'm sorry.
 - A. -- and in order to make sure that everybody would be back the next day, the only way I saw at the time to do that would be to detain him, hold him without bail for the night, and have everybody come back the next morning.
 - Q. And what she had been investigating was the

- Pennsylvania warrant, whether he was the right person for the Pennsylvania warrant.
 - A. Yes. She was investigating his identification as it pertained to the Pennsylvania warrant.
 - Q. And what you thought that Mr. Jellinek would be looking to investigate was whether he was the right person for ICE; correct?
 - A. Well, they were working off the same biometric information and identification information. So I'm not sure that you can really separate them like that. The fugitive from justice matter hadn't been dismissed yet, and his identification was important. I mean, we need to know who's coming in and out of the courthouse.
 - Q. But the assistant district attorney had already said she had concluded he was not the right person for the Pennsylvania warrant and she was seeking to dismiss that.
 - A. I'm not sure whether or not -- Let me take a look at the transcript. Give me one moment.
 - Q. You might look at the top of Page 41.
 - A. Right. That's all part of the same conversation, yes.

- 1 Q. She said, I don't think it's him.
- A. I don't think it's him, yes.
- 3 Q. Meaning, the Pennsylvania --
- A. Correct.

- 5 Q. She wasn't saying anything about ICE.
- A. Correct. But she hadn't moved to dismiss it at that point in time.
 - Q. But you understood that she was going to.
- 9 A. Not at that -- She said I don't think it's
- 10 him, then we started talking about the, as I'm
- 11 looking at the transcript, the identification as
- 12 it pertained to ICE as well. So kind of talking
- about it all at the same time.
- 14 Q. And she said, at least once, perhaps more than
- once, ICE is not my role.
- 16 A. Correct.
- 17 | Q. So she wasn't talking about identification for
- 18 ICE. She was talking about identification for
- 19 Pennsylvania and she was telling you she had
- 20 concluded that she didn't think it was him.
- 21 A. Well, I'm not sure -- I think she was saying
- 22 that the ICE detainer was not her issue, you
- 23 know, she was concerned about the two complaints
- 24 that -- the Massachusetts complaints. I think
- 25 the conversation that we were having was whether

- he was the same individual that Pennsylvania
 thought, that ICE thought he was, and all I was
 doing was trying to give the attorney more time
 to do his investigation.
 - Q. And you thought the suggestion to hold the defendant overnight without bail, you thought that was a good suggestion for Mr. Jellinek's client; correct?
 - A. I did.

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- 10 Q. That's what you said in your response to the
 11 Commission --
- 12 A. I did.
- Q. And Mr. Jellinek didn't like that suggestion;
 correct?
- 15 A. He did not.
- Q. You were concerned that ICE might take the wrong person.
 - A. Yeah. I wasn't really concerned that ICE was going to take the wrong person. ICE was not my concern. I was concerned about giving the attorney enough time to do the investigation regarding his client's identification that I thought he wanted to do. And if he could get that information and convince ICE that it wasn't who they thought he was, that would be his job.

- 1 That's not my role. I wasn't concerned about 2 ICE.
 - So let's look at your response to the Q. Commission's charges at Paragraph 23, which I'll read from here, but try --
 - A. Is it in the book so I can read it as well?
- 7 So we don't have it in our copy in hand. Q. 8 A. Okay.
- 9 Q. So maybe make it bigger.

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Judge Joseph disagrees either that her 10 11 statements as quoted in Paragraph 23 --

12 **HEARING OFFICER:** I'm sorry.

- 13 Please speak up. Speak into the microphone.
- 14 Judge Joseph disagrees that her statements as Ο. 15 quoted in Paragraph 23 conveyed an intention to 16 assist defense counsel to identify and avoid ICE or that she subjectively had any intention. 17 As 18 she had tried to do throughout the day, Judge Joseph did intend to permit both of 20 Medina Perez's counsel sufficient time to 21 represent the client properly because she did 22 not want ICE to take custody of Medina Perez if 23 it was determined that he was not the person 24 subject to the detainer. Given the preceding 25 events, Judge Joseph's intention was to make

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sure that Medina Perez's counsel, who had repeatedly insisted that the ICE detainer did not pertain to his client, had a reasonable opportunity to investigate his belief that his client was not the subject of the detainer and to present ICE with any further information he was able to obtain to establish that ICE was mistaken by his client's identity. Her suggestion was intended to explore a course of action that would the cause the defendant to be held without bail in state custody until morning to permit defense counsel a reasonable opportunity to make that inquiry. And then it goes on.

So you wanted to make sure that ICE wasn't going to take the wrong person; correct?

- A. Again, my concern was, allowing the defense attorney enough time to investigate and do whatever job he felt that he could do with whatever information that he got. I was just trying to hit pause, just like I had four times during the morning.
- Q. And your proposal was to do that by detaining him overnight.

- A. That's correct. That was the only safe,
 secure, practical way to do it to make sure that
 everybody would be back the next day.
 - Q. And if he were -- If the fugitive from justice charge was dismissed, you couldn't detain him overnight on that if it was dismissed.
 - A. That's true. But it hadn't been dismissed yet.
 - Q. So did you think that you would deny the motion to dismiss that charge so as to keep him overnight even though the DA was saying she didn't think it was him?
 - A. See, now we're speculating as to things that didn't happen. But what I was suggesting at that point in time was pause, everything stops right here, and we are going to do all of this tomorrow, we'd handle the fugitive from justice matter tomorrow, we'll handle the arraignment on the Newton charge tomorrow, he's going to get held one more day so you can do your investigation however you want to do it and get any information that you think might be helpful, if there's any helpful information, we'll all come back tomorrow.
 - Q. Did you consider the question of what the legal

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authority would be to detain him overnight?

A. At that point in time, I don't think I got to analyze it in those terms. I was really just trying to hit pause and bring everybody back tomorrow to give him the time that I thought he was requesting to do the investigation that he wanted, and I really wanted to extend him the same courtesy that I had given prior counsel over the morning to do exactly what she had done.

- Q. So the question of what legal authority there would be to keep a person at the jail overnight, you didn't think about that.
 - A. Well, it would have been, it was by agreement, we would have just continued the matter until the following day. And I guess, technically, if the fugitive of justice matter hadn't been dismissed, which it wasn't at that point in time, that could have been a legal way to do it as well. But I don't think I really contemplated that at the time. I think it was just really more continue all of this until tomorrow, we'll do all of this tomorrow.
 - Q. And didn't think through the question of authority to detain him.

- A. No. You can hear in the transcript that
 we've played, it all happened very quickly, and
 I was responding to the statements that I was
 hearing and the questions I was being given,
 really, I was just trying to hit pause and say,
 sure, happy to give you more time.
- Q. And you said it happened very quickly. You were the judge; right?
 - A. Sure.

- 10 Q. You were in charge.
- 11 A. I was.
- 12 Q. You could slow it down if you thought that
 13 appropriate, couldn't you?
- A. Well, that's what I tried to do, by saying

 I'm going to give you your time, let's come back

 and do this tomorrow.
- Q. So you could slow down the proceeding in the courtroom if you thought that appropriate, couldn't you?
- A. I suppose.
- Q. You could take a recess and go into your lobby
 and pause some more, couldn't you? Call your
 mentor.
- 24 A. Hypothetically.
- 25 Q. Call another judge.

1	A. Well, that already happened. I spent a good
2	portion of the lunch break and then 45 minutes
3	afterwards doing that. So we didn't get back on
4	the bench until 2:48, which we typically get
5	back at 2:00. I knew this case was being called
6	at 2:15. So there was a significant delay in
7	starting the session so that I did have an
8	opportunity to call down to the administrative
9	office and seek guidance.

- Q. But as to this question of detaining him overnight when the assistant DA is saying it's not him for the fugitive from justice warrant, and you're -- the question of whether you could detain him overnight, whether there was legal authority to detain him overnight, you didn't think to look into that, ask someone's advice about that?
 - A. I wasn't analyzing it that way. I was just trying to find the solution to the problem I thought he was asking me, which was can I please have some more time to do my investigation.
- Q. And that wasn't -- He rejected that suggestion; right?
 - A. He rejected that, which is why he got released on his own recognizance.

- Q. And you told me in an interview that you were very concerned about who is this guy, you really wanted to determine who he was.
 A. Yes.
 - Q. And you told me that you felt that you had a responsibility to everybody involved, the defendant, the attorneys, the district attorney's office, ICE, everybody needed to know who he was.
 - A. Correct.

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- 11 Q. And you felt that it would be an injustice to -for ICE to take him if he was the wrong person. 12 13 A. I don't know if I -- whether or not I used the word "injustice." I was very concerned 14 15 about knowing who the individual was that was 16 being arraigned in my courtroom that day given all of the identification issues that we had 17 18 been facing that day.
 - Q. And you didn't want an injustice to happen in the courthouse; correct?
- A. You never want injustice to happen. You want fairness to happen.
- Q. Even if he was the right person, you were not confident that the ICE agents would either delay their seizure of the defendant to permit an

- attorney/client conference or an attorney

 conference to take place once they had taken him

 custody; correct?
 - A. Can you repeat that? I don't understand your question.
 - Q. This is your response to Commission's charges at Paragraph 24. You said that you were not confident that the ICE agents would either delay their seizure of the defendant to permit an attorney/client conference or permit an attorney/client conversation to take place once they had taken him into custody. Right?

 A. Right. That's why I suggest -- That's why the attorney asked if he could just speak with his client in the lockup area prior to his release to ICE custody, and I allowed that to happen.
 - Q. And you wanted to pause the ICE arrest. That's what you told me in our interview.
 - A. Not necessarily. I just wanted his attorney to be able to speak with him.
 - Q. Well, let's look at your interview, Page 216.

 So this is Appendix M, Page 216 of the appendix.

 Let's look at Line 5. And you said, it would

 just pausing everything. Right?

- A. I'm just reading the paragraph.
- Q. Sure. Read as much as you feel you need to to understand the context.

(PAUSE)

- A. So as I say a few lines before that, the question of why didn't you feel like you needed to put that on the record, meaning that he could speak with his client in the lockup needing the assistance of the interpreter. And my answer was -- He asked me to. I didn't feel as if I needed to. But he asked. And I was under the impression he was going to go directly into ICE custody. And it seemed as if it was important for him to be able to speak to his client before that, as I paused so that he would have the assistance of the interpreter in order to do that.
- Q. And then you say, it was just pausing everything. Correct?
 - A. It was pausing everything because they were going to be taking him into ICE custody. Yeah.
 - It was a place he could have a quick
 - conversation before that happened.
- Q. And then you went back on the record. And we'll go back to the transcript, Exhibit G, and we'll

- go back to Page 40 -- Page 41. So when you went back on the record, there was no more discussion about whether the defendant was the right person for ICE; correct?
- A. So where, -- I'm sorry -- where are we talking?
- 7 Q. Exhibit G.
- 8 A. Talking about 2:50:57?
- 9 Q. Yes.
- 10 A. Yes. Correct.
- Q. So back on the record. There's no more mention of the question of whether the defendant is the right person for ICE.
- 14 A. Correct.
- Q. Correct? And I'm just going to read the transcript at this point.
- 17 A. Okay.
- 18 Q. So Clerk Okstein says, Judge, we're back on the record on Mr. Jose Medina Perez,
- 20 Attorney Jellinek on behalf of Medina Perez.
- 21 And you say, good afternoon, Mr. Jellinek.
- 22 Attorney Jellinek says, good afternoon.
- 23 Attorney Jellinek then says, after some
- 24 extensive research into the various FBI numbers
- and then something inaudible Social Security

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24 25 numbers, as well as obtaining a photo from Pennsylvania, we don't believe that this gentleman is the same gentleman on the fugitive from justice warrant. Did it strike you as odd that it's the defense attorney who's saying that -- saying it first?

A. It did. But ultimately, it didn't matter.

Q. And then the assistant district attorney confirms it. She says, Your Honor, with the information that I have, I don't think that there is enough tying him to the Pennsylvania warrant, a great deal of other out of state records, I do believe that some of them belong to this individual, but that is not what's at issue.

A. Correct.

- Q. And you said, okay. And the assistant district attorney said, so at this point I would dismiss the. And you said, the fugitive. She says, count one. And you said, okay. And then she says, there's not a bail request for counts two and three. Those are the drug counts. A. Yes.
- But I would ask that for a pretrial conference Ο. date on those. And you said, okay. And then

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Attorney Jellinek said, absolutely. You said, that's fine. Attorney Jellinek said, I would ask that, I believe he has some property downstairs, I'd like to speak with him downstairs with the interpreter if I may. you said, that's fine, of course. And then he said, thank you. And the clerk said -- I'm sorry. You said, Commonwealth no request on counts. District attorney said, yes. The clerk said, so do you want me to arraign him. And you said, yes, please. And then -- This is the district attorney said, yes, please. And you said, yes. Defense counsel said, yes. And then Clerk Okstein goes through the arraignment process. And defense attorney says, could we have May 29th for a pretrial. The clerk says, May 29th. Defense attorney says, please. And then you said, sir, I'm going to enter a plea of not guilty on your behalf, Attorney Jellinek has filed his appearance to represent you in this matter, are you privately retained. Jellinek says, yes. And then you said, okay, sir, you are entitled to request an examination to determine whether you're a drug-dependent person who would benefit from treatment, if you choose

1 to exercise this right, you must do so in 2 writing within five days, and your attorney can 3 further explain that to you. Mr. Jellinek says, thank you. Clerk says, all right, Judge. 4 5 Attorney Jellinek says, thank you. Clerk says 6 something inaudible. Attorney Jellinek says, 7 all set, Mr. Clerk. And you said, wait just a 8 second.

And then turning over to the next page. You see the clerk speaking to you. Now, the clerk is right in front of you; correct?

- A. Correct.
- Q. So he can turn around and speak to you in a soft voice, but it's still on the record.
- 16 A. Yes.

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- Q. And he said -- When we listen to the tape -- And you've heard the tape recording now multiple times --
- 20 A. Yeah.
- Q. -- in this proceeding. So you can hear that
 it's a softer voice. He says, there was a
 representative from ICE here in the court to
 visit the lockup. Correct?
- A. Correct.

- Q. And you said, that's fine, I'm not going to allow them to come in here, but he's been released on this.
 - Now, you had already told the clerk that ICE couldn't come into the courtroom, correct, in accordance with Judge Heffernan's practice?
 - A. Correct.

- Q. And -- So you said it again at this point.
 A. Right. I felt bound by the Newton District
 Court policy that we were following.
- Q. So then probation officer asked, are we still doing the \$150 attorney fees. No, he's privately retained. And then you reiterated what date, May 29. And then the clerk gives him the standard warning. And then Court Officer MacGregor asks, he's released, Mr. Clerk? Clerk says, what's that? Court Officer MacGregor, he's released? Clerk says, he is. Attorney Jellinek says, yup. And then you said, he is, Mr. Jellinek asked if the interpreter can accompany him downstairs to further interview him. And Attorney Jellinek says, yes, please. And you said, and I've allowed that to happen. And then Attorney Jellinek says, thank you.

1 According to this, Attorney Jellinek says again, thank you, Your Honor. And you said, you're 3 welcome. Clerk says, thank you, Judge, that's all we have. That's all -- we're all done for 5 now. So that ended the proceeding.

A. Yes.

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- And during the course of that proceeding, of Q. that on the record portion back in open court, the interpreter is interpreting for the defendant; correct?
- 11 A. Yes, he is.
- And in the recording, you can hear that voice in 12 Q. 13 the background; correct?
- A. Correct. 14
- And you knew throughout that on the record in 15 Q. 16 open court, in part, you knew that the ICE 17 officer was not in the courtroom.
 - A. Correct.
- 19 So when you said that the defendant was Q. 20 released, you knew that the ICE officer was not 21 in the courtroom.
- 22 A. Correct.
- 23 Q. And you knew that, when you said he was going 24 downstairs with his lawyer, the ICE officer is 25 not in the courtroom.

- A. I didn't hear --
- Q. That the ICE officer was not in the courtroom.A. That's correct.
- Q. And you knew that the ICE officer was out in the main lobby outside the courtroom; correct?
- A. I don't know where the ICE officers were.
- Q. Well, let's go back to -- First of all, let's go back to the transcript where Mr. Jellinek says -- We're back to the top of Page 41.
 There's a big paragraph with Mr. Jellinek talking.
 - A. Where are we again? Sorry.
- Q. Page 41. Mr. Jellinek is talking. And he says,

 ICE is going to pick him up if he walks out the

 front door. Did that give you a clue about

 where the ICE officer was?
 - A. You know, I didn't know. I assume that -- I didn't know how many officers there were. I was under the impression there would be one officer.
- Q. But where did you think they were?
- A. I thought one, at least one was in the lobby.

 I expected that one would be in the lobby as
- well.
- Q. But nobody told you that; right?
- 25 A. No.

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- Q. And when I interviewed you, -- let's look at
 Appendix N, Page 218, Line 8 and 9 -- I had
 asked you -- We had a conversation about how the
 ICE officers could get to the lobby.
 A. Right.
- Q. And then I asked you, they can't get there from
 here -- or you said, they can't get there from
 here, but they can certainly get there any other
 way they want.

A. Right.

- Q. And then you said, why is that, you know, relevant, there were ICE agents waiting in the lobby. So that's where you thought they were.

 A. Right. But if you actually look a couple lines down from there, I said that I assume that there was an ICE van in the back.
- Q. So you said, I only know that, referring to ICE agents waiting in the lobby, I only know that because the chief court officer was standing in front of the doors in first session. Going to say blocking the door. Right? I'm not sure, you know, what the intention was. And then at some point later on you said you thought they might have a van in the back. Correct?

 A. Just the next couple of lines. After I say,

- I'm not sure that was their intention or not,
- 2 you asked standing in the front of the doors
- inside the courtroom or outside the courtroom.
- I said, inside the courtroom and I assume that
- 5 there was an ICE van in the back.
- 6 Q. But nobody told you that.
- 7 A. No.
- 8 Q. Now, let's turn to the time period after
- 9 April 2nd.
- A. Okay.
- 11 Q. You were not in Newton on April 3rd.
- 12 A. I was not.
- 13 Q. On April 4th, you were in Newton again.
- A. (Witness nods head).
- 15 Q. And you were in second session because
- 16 Judge Heffernan was there in the first session.
- 17 A. Correct.
- 18 Q. And Judge Heffernan came up to your lobby to see
- 19 you.
- A. She did.
- 21 Q. And she told you that a defendant who was wanted
- 22 by ICE had escaped through the sallyport;
- 23 correct?
- 24 A. Yes.
- Q. And your position is that that's the first you'd

- 1 heard about it.
- A. It is.
- Q. You did not say anything in that conversation
 with Judge Heffernan about going off the record.
- A. I didn't. I asked her how that happened, and she said that she was trying to figure that out.
- Q. And she didn't ask you about going off the record; correct?
- 9 A. No.
- Q. And you told me, when we interviewed, that the issue of going off the record just didn't come to mind.
- A. Correct. At that point in time, I didn't know that there was a policy preventing it.
- 15 Q. So just didn't come to your mind.
- 16 A. It just -- No.

that was it.

- Q. And you did not tell her that you were concerned that ICE would take the wrong person; correct?

 A. It was a very brief conversation. I don't recall the specifics of what we talked about.

 We talked about generally what happened, and
 - Q. And you didn't tell her that your intention was to pause ICE taking the defendant into custody; correct?

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- A. I'm not sure that we got that far into what happened, other than her trying to determine on a security basis how somebody could have been released out the sallyport and not have been apprehended by ICE.
- 6 Q. But you didn't tell her that.
- A. Again, I don't recall seven years later the full substance of the conversation. I know we talked very frankly for a couple minutes and then that was it.
- Q. And then sometime in the next couple of weeks
 you were sitting in the Lowell District Court.
 - A. Yes. Close to about three weeks later.
- 14 Q. I'm sorry?

- 15 A. Close to about three weeks later.
- HEARING OFFICER: Get close to the mic.
- 18 Q. Sometime been April 5th and April 20; correct?

 19 A. Yes.
- Q. And Stacey Fortes was then the
 Regional Administrative Justice for that region
 and she was the First Justice for the Lowell
 District Court.
- A. She was.
- 25 Q. She's now the Chief Justice.

- 1 A. She is now the Chief Justice.
- Q. And the Regional Administrative Justice has the power, has the authority to schedule judges -A. Correct.
- Q. She asked you to come to her lobby during thelunch break.
- 7 A. Right.
- 8 Q. She didn't tell you why.
- 9 A. No.
- Q. She didn't tell the topic of the conversation.
- But she asked you to come to the lobby.
- A. Yeah. She said why don't you grab your lunch and come on into the lobby.
- Q. And you sat there and ate lunch and had a conversation.
- 16 A. Yeah.
- Q. And she said to you that it was her understanding that part of -- She brought your attention to the Newton event.
- A. She did.
- Q. And she said it was part of her understanding -it was her understanding that part of the
 proceeding was not recorded, and she asked what
 happened. Right? She didn't accuse you. She
 said it was her understanding that part of the

- proceeding was not recorded, and she asked what happened. Right?
 - A. Correct.

- Q. And you told me, when I asked you about that conversation with Judge Heffernan, that you acknowledged it immediately; correct?

 A. I did.
- Q. You did or you told me that?A. Well, I told you that and I did.
 - Q. Is it your position in response to the Commission's charges that you acknowledged it immediately? Let's look at --
 - A. I would have if she said that it was in -And I recall that she showed me the rule, and
 that was the first that I had heard that there
 was a rule preventing unrecorded conversations
 in the courtroom.
 - Q. But let's look at Paragraph 37 of your response to the Commission's charges. So let's go to the -- read the part of what the Commission charges is accurate. And you said the RAJ invited Judge Joseph to her chambers during the lunch recess, and they spoke while having lunch, and Judge Joseph learned from the RAJ of the evidence, of the existence of Special Rule 211,

which prohibited off the record recordings,

Judge Joseph told the RAJ that she was unaware

of the rule prohibiting off the record

proceedings and expressed her understanding of

the rule and promised that she would observe the

rule in all future proceedings. Is that

correct?

A. Correct.

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- Q. And then Judge Joseph denies that she was less than fully candid as she believes that the RAJ understood that Judge Joseph had directed that the conference take place off the record and that it was that understanding that prompted the meeting and the discussion about Special Rule 211 and its purpose. Right? That's what you said.
 - A. Yes. That's what I said.
- 18 Q. But you didn't say that you acknowledged it;
 19 correct?
 - A. I don't understand your question.
- Q. Well, there's a difference between assuming or believing that she knew it and acknowledging it directly; correct?
 - A. Again, I'm not really understanding what you're saying. It made sense that I denied that

1	I was less than fully candid, and I believe that
2	at the time Chief well, at the time,
3	First Justice Fortes understood that I had
4	directed the conference to take place off the
5	record and that I'm just having a hard time
6	regarding and it was that understanding that
7	prompted the meeting, the discussion about the
8	rule.

- Q. So you believed that she understood that you had directed the clerk to go off the record.
 - A. Yes. I mean, she said it when we started the meeting that she understood that part of record -- part of the conversation was off the record.
- Q. She didn't say, I understand you told the clerk to go off the record; correct?
 - A. No. I don't remember the specific words.

 But it was clear that we were talking about the same thing. That's why she opened the book, read me the book, and she even printed a copy of the rule for me.
- Q. But you never said to her directly, I told the clerk to go off the record.
 - A. Again, I don't remember. But it was clear that we were off the record. And I was the

- judge, so whether the words came out or it was inferred, I can't speak as to what the exact words that was said seven years ago.
- Q. You talked to her about the recording equipment in Newton; right?
- A. I did.

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- Q. And you talked about an incident in another court; right?
- 9 A. In Waltham, yes.
- 10 Q. In Waltham. And that was an incident in which
 11 the recording system or the amplification system
 12 malfunctioned; correct?
 - A. The amplification system was -- We were having a side bar conference on a rather sensitive matter, concerning somebody's mental health, and I was notified by attorneys that were sitting in the audience that it was amplifying in the audience as opposed to just being at side bar.
- Q. And that's not the way -A. No.
- HEARING OFFICER: Speaking of amplifying. Thank you.
 - Q. And so on that occasion, you turned off the record so that that wouldn't happen; correct?

1	A. I did. Actually, what I did, I just
2	disconnected the microphone that was at the side
3	bar. So the record was going on in the
4	courtroom, but I just disconnected the
5	microphone when the side bar conversation was
6	occurring.

- Q. And you talked about that with Judge Fortes -
 A. I did.
- 9 Q. -- when she asked you about this.
- 10 A. Yes.
- 11 Q. In Newton, on April 2nd or at any other time,
 12 there was no malfunction of the recording
 13 system; correct?
- 14 A. No.
- 15 Q. It was a decision you made to direct the clerk
 16 to turn off the record; correct?
 17 A. Right.
- Q. You did not tell Judge Fortes in that

 conversation that you were concerned that ICE

 might take the wrong person.
 - A. Again, I don't remember the full extent of the conversation. We spoke about the case. She was worried about having gone off the record and was really there to guide me. I was a new judge in her region. And it was a very friendly

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- conversation. You know, I don't -- I would have shared with her everything that was relevant as I remember it.
 - Q. But you didn't tell her that you were concerned that ICE would take the wrong person; right?
 A. Again, I don't remember the specifics of the conversation that we had.
 - Q. So you don't remember telling her that ICE wouldn't allow an attorney/client conference.
 A. Again, I can't recall sitting here today exactly the conversation that we had. You know,
 I just -- I'm sorry. I just can't say for sure.
 - Q. So then you don't remember telling her that you were just pausing the arrest.
 - A. I wasn't pausing anything. I was trying to afford the attorney the time to speak to his client before he was taken into ICE custody, which is where I presumed he was going.

Her concern was the fact that I had gone off the record, she gave me the rule, she gave me a copy of the Lunn policy, which I had had because I received it on that day, and that was really the concern and some of the conversation. It wasn't a very long conversation. We finished our lunch and went

- 1 back to session. I just don't recall the, you 2 know, the complete dialogue of what we talked 3 about, but we had a very open back and forth dialogue about exactly what happened that day. 4
 - And the next thing you heard about this event Ο. was, I believe it was May 2nd, you got an e-mail from Chief Justice Dawley's administrative assistant inviting you to come to a meeting with Chief Justice Dawley on May 8th.

And you got the recording from the clerk.

A. Correct.

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- Q. A. After I received that notification -- His e-mail had indicated what he wanted to talk about, that he wanted to talk about that matter. So I actually was sitting in Newton. And while I was there, I requested a copy of the -- They were on the old system. We talked about the JAVS system. So I requested a copy of the CD so that I could listen to the hearing prior to
- 21 And you did listen to it. Q.
 - A. I did.
 - Q. And so when you went into the meeting with Chief Justice Dawley, you had listened to the recording.

meeting with Chief Justice Dawley.

1 A. I had.

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- Q. And you knew that the recording showed that you had told the clerk to turn off the record.
- A. Right.
- Q. So when you went into that meeting, and Chief Justice Dawley asked you about going off the record, you acknowledged --
- A. Of course.
- 9 Q. -- to the Chief Justice that you had gone off10 the record. Correct?
- 11 A. Of course I did.
- 12 Q. And you apologized for it.
- 13 A. I did.
- Q. And you told him that the off the record discussion was about the defendant's identity with respect to the Pennsylvania warrant; correct?
- 18 A. And it was, yes.
- 20 record discussion was about the issue of
 21 identity regarding the Pennsylvania warrant?
 22 A. No. The off the record conversation was
 23 about the defendant's identity, period, and also
 24 the defendant's request to -- the defense

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attorney's request to speak to his client

- downstairs with the assistance of the interpreter prior to his release.
 - Q. Before the off the record discussion, the assistant district attorney had told you that she didn't believe he was the person wanted in Pennsylvania; correct?
 - A. Correct.

- Q. So the off the record discussion, that issue was done; correct?
 - A. Again, it was the off the record conversation, as best as I remember, it was really a continuation of the conversation that started on the record. The only difference is that the defense attorney asked that the client to speak with his attorney in the lockup prior to his release from state custody, which I allowed. But I don't know that you can separate the identification issues. They're all part of and parcel of the same thing.
- Q. But you weren't talking about Pennsylvania in that off the record discussion.
 - A. Again, it was a continuation of the conversation that happened on the record.
- Q. The Chief Justice asked you if you had anything to do with the defendant being released out the

- 1 back; correct?
- A. He did.
- 3 Q. And you denied it.
- A. I did.

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- Q. And you did not say that you were concerned thatICE would take the wrong person.
 - A. Again, I don't recall the specific things that we talked about other than what happened during that matter.
 - Q. You did not say that you thought you should determine if defendant was the right person for the ICE detainer.
 - A. I don't believe so. I just -- I don't -- I don't know that I understand your question.
 - Q. Well, should we go back to your interview with me in Appendix M, Page 229, when you said, starting at Line 8, you said, I certainly felt that I had a responsibility as a judge to everybody involved, the defendant, the attorneys, whoever they may be, the district attorney's office, ICE, everybody, we needed to know who he was, didn't matter to me whether this was on or off the record, ascertaining his identity was a huge importance to me, and I felt there was responsibility to know who he was.

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1		So you told me that you had a
2		responsibility to determine his identity for all
3		purposes, including the ICE detainer; correct?
4		A. Well, looking at it, that I wanted to know
5		who the defendant was, period.
6	Q.	But you didn't tell Chief Justice Dawley that
7		you thought you had a responsibility to
8		determine if he was the right person for the ICE
9		detainer; correct?
10		A. I'm just going back to look at the
11		transcript.
12	Q.	Yup. Take your time.
13		(PAUSE)
14		A. So if you go back to the page before, you
15		have the whole conversation. You know, we were
16		just talking about the identity of defendant and
17		as it pertained to everybody. And again, I was
18		just trying to be fair to everybody and give
19		everybody enough time to do whatever job they
20		felt that they needed to do for the person
21		that's before me.
22	Q.	But you thought you had a responsibility to
23		determine who he was and that included for ICE;
24		correct?

A. No. I was affording his attorney enough time

- 1
- to investigate his identity as he saw it fit.

answering on Page 229. We've got a list of

as to ascertaining his identity. The list

A. It does. But I don't think that what was

to determine his identification for ICE

meant by that was that I had the responsibility

concerned about the attorney having enough time

to do whatever investigation he felt necessary

there, it really didn't make a difference, other

than the fact that the issue of identification

was raised. And that's why I hit pause, which

So when you refer to ICE here in this paragraph

long answer, that's what you meant, was to give

I didn't need to make a determination.

the attorney an opportunity to figure out?

wasn't that you were supposed to make a

is the word I use here, let's come back

tomorrow, let's do this tomorrow.

I wasn't concerned about ICE.

The fact that he -- ICE was

includes ICE; correct?

to help his client.

determination.

A. No.

purposes.

So go back to that big paragraph where you're

people who you thought you had a responsibility

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Q.

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Q.

Q.

Well, certainly, you didn't need to make a

1	determination. But your answer here was not
2	that you You're telling me now, you're
3	telling the hearing officer now, that your
4	answer did not indicate that you thought you had
5	a responsibility to everybody, district
6	attorney's office, ICE, everybody, we needed to
7	know who he was.

- A. Again, I felt that I needed to be fair to everybody that was before me, and I wanted to everybody to be able to do their jobs as they wanted to do their jobs.
- Q. All right.

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- A. And that includes ICE.
- Q. And in that -- So that includes ICE, that you wanted ICE to be able to do the job as they should, and part of that issue is whether it's the right person; correct?
- A. Yes. But that's not my determination.

 That's, you know, that was for the attorney to figure out if he could --
- Q. Certainly not your determination.

You know that now.

- 22 A. No.
- 24 So in this conversation with Chief Justice
 25 Dawley, you did not say that you intended to

Q.

1	pause	the	ICE	arrest;	correct?
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- A. Again, I don't recall the specific words that we said, and there was no discussion about pausing any arrest.
- Q. But that was part of what you told me at our interview, right, that you were just pausing? Correct?
 - A. Right. I was pausing to continue the matter until tomorrow so that everybody could come back and do the jobs that they needed to do.
- Q. And you did not say to Chief Justice Dawley, as you have said in your response to the Commission's charges, that you had the unintended effect of assisting in what happened.

 Right? This is Paragraph 32 of the response.

So Judge Joseph agrees that the unintended effect of her assent to allow defense counsel and the interpreter to accompany

Medina Perez to the lockup was to assist defense counsel's plan, but denies that she had any knowledge of the plan. And then it goes on. Or that she intended to assist the plan or that she intended to permit anything other than the retrieval of the defendant's property. And it goes on.

1	So in response to Commission's
2	charges, you said you agreed that you had the
3	unintended effect of assisting defense counsel's
4	plan. You didn't tell Chief Justice Dawley
5	that, did you?
6	A. Again, I wouldn't have I mean, I had no
7	intent to help the defense attorney with his
8	plan. So that's what I would have told

- intent to help the defense attorney with his plan. So that's what I would have told Chief Justice Dawley, and that's exactly what I did tell Chief Justice Dawley.
- Q. But you didn't tell him you had an unintended effect of assisting; correct?
 - A. I don't know. Again, I don't remember the words that we used, but I can't imagine that I would have included that.
 - Q. And what you told Chief Justice Dawley was that you denied completely that you had anything to do --
 - A. I didn't have anything to do with it.
- Q. But we're talking about the conversation with Chief Justice Dawley. You denied completely that you had anything to do with it.

 A. Of course.
 - Q. And in your interview with me, I asked you, similar question, I asked you if you had done

1	anything to facilitate, and at that time you did
2	say that you wanted to pause the ICE arrest, but
3	you did not say that you had the unintended
4	effect of assisting or intentionally assisting;
5	correct?
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- A. Right.
- Q. And you deny completely that you had anything to do with it.
- 9 A. Right. I didn't.
- JUDGE FABRICANT: That's all I
- 11 have. Thank you.
- 12 HEARING OFFICER: Ms. Mulvey.
- MS. MULVEY: Thank you.
- 14 CROSS-EXAMINATION
- BY MS. MULVEY:
- 16 Q. Good morning, Judge Joseph.
- A. Good morning.
- Q. Okay. I just want to sort of fill in some of the gaps without repeating everything that you've already said. Fair enough?
- A. Sure.
- Q. Okay. Now, you've talked a little bit about
 your background as a defense lawyer, both as a
 bar advocate and private counsel.
- 25 A. I did.

- Q. Did you also spend some years on the law enforcement side?
 - A. As a prosecutor, yes.
 - Q. Tell us about that, please.

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A. So when I finished law school, I actually worked at the State House as legal counsel for a state senator for about six months, and then I was hired by the attorney general's office where I spent the next -- close to seven years of my While at the attorney general's office, career. I spent some time in family bureau, family community crimes bureau, where I worked with victims of violent crimes who would at that time sue the state for financial recovery as a result of being victims of violent crimes, and it was my determination whether or not to award out-of-pocket expenses or not. I then went to the criminal bureau where I spent five years as a special assistant district attorney, working as a baby at the Suffolk County attorney's office, and in between those five years I was there for a year in District Court, and then -well, which was then District Court, now we call it the Boston Municipal Court, and then I spent three months back at the attorney general's

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office in the insurance fraud bureau where I prosecuted insurance fraud cases, before coming back to the district attorney's office as a special assistant, where I spent the last four years in Superior Court, again, back in the gang unit.

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And as a result of working both as a prosecutor Q. and criminal defense lawyer, how did you see your role as the judge?

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A. I saw my role as kind of an intermediary before -- between both. Having been on both sides, my role was to be fair to everybody who appeared before me. I had been a prosecutor and I had appeared before many judges. I had been a defense attorney, tried many cases, was in court And I wanted to make sure that very often. everybody who came before me and what felt fair, felt that they had an opportunity to be heard, and that I handled their matters, you know, so that they felt that, you know, that they were able to be heard.

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Did that include ICE? A. It did.

And if Attorney Jellinek had said, yes, let's just come back in the morning, let me see what I

Q.

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- can do, was it your assumption ICE would come back?
 - A. Absolutely.

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- Q. And depending on how successful David Jellinek had been, what did you think ICE would do?

 A. If they were convinced that they didn't have the proper paperwork that -- or identification of the defendant, that they would have released the detainer and then not be able to serve the detainer.
- Q. Did you think that continuing the proceeding for one day and having ICE come back to give David Jellinek time, if that's what he wanted, did you think that that was obstructing or impeding or hindering ICE?
 - A. Not at all. I thought it was giving the attorney time that he needed. It was already 3:00, a little bit later in the afternoon. You know, the court closes down at 4:30. I was just trying to give him as much time as he needed to do whatever investigation he wanted to do.
- Q. Let me back up a little. We've heard that this was a Monday in the Newton District Court?

 A. It was.
- Q. And you said you think it was the first time you

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had a docket. Can you tell us what that means? So there's a docket of cases that are scheduled to be in court every day. As I had indicated a little bit earlier, Newton is a little unusual in that it's a small court. only represents one town, the town -- or the city, the City of Newton. And on Thursdays, the First Justice doesn't sit in Newton, she sits over in Quincy to handle their recovery court. And so a visiting judge sometimes, not all the time, comes to Newton to sit in case of any emergencies. On all other days there is a judge that's assigned to Newton District Court and handles whatever cases are on the list for that day. So this being a Monday, I had all the weekend arrests plus anything that had been scheduled to be heard that day.

- Q. So by Newton standards, was this a busy day?
 A. It actually was a busy day, particularly for Newton standard. Not a lot happens in Newton.
 I think we had about 20 cases on the list, which is very busy for Newton.
- Q. And as we've heard, First Justice Heffernan was not there that day?
 - A. Correct.

- Q. As a visiting judge, how did you see your relationship or responsibility with the

 First Justice or the Presiding Judge?

 A. So I always like to -- The First Justices are, you know, the leader of the court, and I always like to follow how they like to do things in their court.
 - trying to respect everybody?

 A. Absolutely. We're taught that we're judges,
 we're independent, we can make our own
 decisions. Particularly as a new judge who's
 learning and meeting my colleagues for the
 first, second, third time, I certainly want to
 be respectful to judges, particularly senior
 judges who have practices and policies that are
 specific to their courts, because every court is

Was that part of sort of trying to be fair or

- Q. At this point, by April of 2018, can you give us some idea of how many different District Courts you've sat in over five months?
 - A. I believe at that time there were eight
 District Courts in the region where I was
 assigned to. So, certainly, sometimes we would
 sit out of region if we needed to cover for

different.

Q.

- somebody else. So it was a possibility that I

 sat in more than eight, but I at least sat in

 eight courts.
- Q. And if you sat down and you thought about it and made a list, would you be able to come up with something unique or perhaps even odd about every single one of them?
- A. Oh, absolutely.
- 9 Q. Just the way it works.
- A. It's just the way it works. Every

 District Court -- They're all built at different

 times. They're not cookie-cutter courts.
- They're all different.
- Q. Now, during the morning, one of cases that came before you was Jose Medina Perez; is that right?

 A. Correct.
- Q. And this was a misdemeanor drug arrest -
 A. Yes.
- 19 Q. -- over the weekend.
- 20 A. Yes.
- Q. Were there, as we've heard, two additional nuances or facets or complications?
- A. There were.
- Q. One was the Pennsylvania warrant and one was the ICE detainer?

A. Correct.

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Q. Now, you I think said to

Special Counsel Fabricant on your direct exam

something about the Pennsylvania warrant and the

ICE detainer using the same biometric

information?

A. Yes.

- Could you tell us what you meant by that? Q. A. So I was under the assumption that -- So when somebody's arrested on a criminal offense, there's a bail determination made. There was --This individual was held without bail over the weekend between his arrest and the time of his arraignment. And it was then that they determined that -- it was during that time that they determined that he was also alleged to have been a fugitive from justice out of Pennsylvania. And it all goes into the same central computer system so all law enforcement agencies get their information off that same central system.
- Q. Okay. And so when you say the same biometric information, do you, as either a prosecutor or defense lawyer, have some understanding what the police department actually does to figure out

- there's a fugitive warrant and an ICE detainer?
- A. I believe that they've just got to type into it the system and then up pops the information.
- Q. And do they do that by name or height or eye color or fingerprint? What do they use?
- A. So it's my understanding they use their name and the date of birth, and that alerts all other law enforcement agencies that an inquiry has been made.
- Q. And biometric, does that mean fingerprinting?

 A. I believe it means fingerprints and maybe any other information that they may have about the person.
 - Q. And knowing that basically Pennsylvania and ICE would be relying on the same sources, did that enter into your thinking?
- 17 A. It did.
- 18 Q. How?

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- A. Well, if one agency got it wrong, there's certainly a possibility that the other agency was wrong, too.
- Q. And was that what the lawyers were telling you?

 A. Exactly.
 - Q. Did you think it was fair to give them a chance to prove that to whoever?

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- A. I did. I mean, I had two lawyers who were questioning their client's, same client's identification based on the same, I'm going to say biographical, biometric information.
- And in fact, as the day evolved, did somebody, Ο. -- and maybe we'll talk about who in a minute -did somebody convince the Commonwealth that Pennsylvania had the wrong guy?
 - A. They did. And what was odd about it is that in the morning the assistant district attorney was adamant that that's who Pennsylvania thought he was, and she had made a call, I believe to the department, and they said, yes, we're going to come and get him. And there was also a photograph that had been shown to me that was inconclusive to me as to whether they were the same person or not. I think the photograph was from the Pennsylvania arrest eight years prior. And I couldn't tell whether it was the same person or not. So -- And then after the lunch break, it appeared where she didn't believe it was the same person that she was -- she received some information convinced her of that.
- Ο. The prosecutor.
 - A. The prosecutor, yes.

- Q. Let's go back to the morning. We heard that there were three or four calls of Mr. Medina Perez's case?
- A. Yes.

- Q. Is that common in the District Court, that
 they'll do a second or a third call?
 A. There is. Typically, when there's an interpreter involved.
 - Q. Why is that?
 - A. Because you want to give the attorney time to speak with their client. Oftentimes -- I don't know whether this was the case on this day or not -- the interpreter has multiple people that they have to the interpret for. And so oftentimes that takes some time to do that. In a case such as this and any case of this matter, you need to afford the attorney time to speak with their client so that they can determine if there are any issues, questions of identification. Again, that's the first issue, the question that we ask as judges on a fugitive matter. And then to get whatever information they need from their client.
 - Q. Who was representing Mr. Medina Perez in the morning?

- A. So in the morning, I appointed

 Attorney Bostwick to represent him.
 - Q. And she's referred to as bar advocate?

 A. She was the bar advocate. She was our duty attorney for the day. And Newton typically only has one duty attorney, because typically the list isn't very long, so they just assign one attorney to handle the case, indigent clients that appear for arraignment.
 - Q. And so had somebody determined that Mr. Medina Perez was indigent?
 - A. Yes. I was actually told he was marginally indigent. He was afforded an opportunity to have a court-appointed attorney, but the fee for that would be little bit more. I also want to say that, if somebody does come in and doesn't have an attorney, and if there is a question of detention as opposed to release that day, a bar advocate would be appointed for bail purposes only, just to make sure that person has an advocate for arraignment.
 - Q. But in this case, it was because

 Mr. Medina Perez was marginally indigent -
 A. Correct.
 - Q. And we've seen some mention of \$150. Is that

- 1 what he'd pay?
- A. Yes. That's a statutory fee for court-appointed counsel.
 - Q. Now, at some point in the morning did you attempt to reach First Justice Heffernan?

 A. I did.
 - Q. Tell us about that.
 - A. So there was -- And I don't remember all of the detail, but there was another matter on the list where I believe I was told that it was a file she had in her office as opposed to in the clerk's office. So somehow it didn't make its way into the courtroom. And we couldn't find it. And so I called her in the morning just to find out if she knew where that file was, since the clerk's office couldn't find it and it was on the list.
 - Q. And how did you try to reach her?

 A. I called her on her cell phone.
 - A. I called her on her cell phone. I didn't know she was at a funeral. I just knew she wasn't at court. So I wouldn't have called.

 But I called her on her phone and left a
- But I called her on her phone and left a message.
- Q. Did you get any response?

A. I didn't.

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- Q. Now, did Attorney Bostwick continue to represent
 Mr. Medina Perez throughout the morning?
 A. She did.
- Q. And in fact, right up until the time court recessed for the luncheon break, --
- A. That's correct.
- Q. -- was she representing Mr. Medina Perez?A. She was.
- And based on what you knew, did she intend to 9 Q. 10 continue to represent him after the lunch break? 11 A. She did. In fact, she asked if she could 12 come back a little bit late after the lunch 13 break because she had a medical appointment 14 which -- and she was waiting for a fax. 15 was pretty clear to me that she intended to come 16 back after the lunch break to continue to 17 represent Mr. Medina Perez.
 - Q. Up until the point of the luncheon recess when Attorney Bostwick was saying can we start at 2:15 instead of 2:00, had you seen David Jellinek that morning?
- A. I hadn't.
- Q. Did he appear on any other matters that morning?

 A. He did not.
 - Q. Did you see him sitting around in the back of

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- 1 the courtroom?
- A. I did not.
- 3 Q. Did he say anything on the record?
- A. In the morning session?
- 5 Q. Yes.
- A. No. He wasn't there.
- Q. Now, so we saw around 12:40, 12:45 there was the
- 8 luncheon recess?
- 9 A. Yes.
- 10 Q. And you know in Massachusetts we eat lunch from
- 1:00 to 2:00; is that right?
- 12 A. Correct.
- 13 Q. All right. Up until the time of luncheon
- 14 recess, were you aware that there was an ICE
- 15 officer --
- 16 A. No.
- 17 | O. -- in the courthouse?
- 18 A. I was not.
- 19 Q. How did you become aware of that?
- A. So towards the end of the lunch break, when I
- 21 was sitting in the lobby, assistant clerk
- 22 magistrate -- First Assistant Clerk
- 23 Magistrate Okstein came into my lobby and
- 24 informed me of that.
- 25 Q. Do you recall what he said?

1	A. He said, Judge, just want to let you know
2	that the Medina Perez matter that is coming in
3	at the end of the afternoon, that there's an ICE
4	agent here with a detainer, and that
5	Newton District Court has a policy that does not
6	permit ICE agents to sit in the courtroom during
7	matters, would you like me to follow that
8	policy.

- Q. And had you ever heard of a policy like that before?
 - A. I had not.
- Q. What did you think?
 - A. Well, I asked him -- Particularly new judges rely on our clerks. And having practiced in Newton, I knew Clerk Okstein a little bit. I'm like, you know, do we -- do you have a copy of that policy. And he informed that it was state court protocol, it was a proper practice. I'm not sure what word he used. So there wasn't -- And I said, do other judges do that, do you have to do that. Like, you're the judge. And I stated, do we have any policies around about how to handle ICE matters in the courthouse. I figured there's a policy for everything, there has to be a policy. And he didn't -- he says,

1		yes, I know there's a policy, you know, let me
2		see if I can find it. I started looking for a
3		policy. I was looking in my training materials.
4		I looked. I couldn't find it in my materials.
5		I started looking in Judge Heffernan's office to
6		see if I could find anything for any guidance.
7		When I realized I wasn't easily putting my hands
8		on anything, I called down to the administrative
9		office for some guidance from the legal counsel
10		who were there for us when you have questions.
11	Ο.	Why did you spend so much time? Why didn't you

- Q. Why did you spend so much time? Why didn't you just say, well, if that's Judge Heffernan's policy, we'll do it?
 - A. Because it seemed odd to me to have a rule to exclude anybody from the courtroom. And it just, it just made me pause and say I just want to make sure I can do this. It just didn't seem right to me.
- Q. Well, why didn't you just say to Clerk Okstein, I don't care what Judge Heffernan does, I'm not doing that?
 - A. Because I was a four-month-old judge and sitting in somebody else's court and I wanted to be respectful to Judge Heffernan and her policies, also, and if it is part of the policy

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- that was proper or allowed, I certainly wanted
 to follow it.
 - Q. Did you call Downtown to the District Court office?
- 5 A. I did.

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- Q. Did you speak to somebody there?A. I did.
 - Q. Do you recall who it was that you spoke to?

 A. I believe I spoke with Ellen Shapiro and I may have also spoke with Zach Hillman. I don't remember whether I spoke with him or not. I remember speaking with Ellen Shapiro.
 - Were there actually a couple of calls? 0. A. There were a couple of calls. I called -- It was during a lunch break. And I left a couple of voicemail messages for various people. think I left one for Ellen, I left one for Zach. After getting both their voicemails, I actually called the administrative assistant to the administrative office. Her name is Sarah Adamson. And I said, Sarah, I really need some help, are there any of the legal counsels available. There is at the time. I said I don't care who you talk to, but I have this issue here in Newton and I would really like to

1		get some guidance. And she said, let me get
2		back to you. And then within a few minutes, I
3		believe Ellen Shapiro called me.
4	Q.	Did you have a conversation with her about this
5		situation with ICE?
6		A. I did.

- Q. And tell us about that.
 - A. So I recall saying to her, I have a situation here in Newton where I've been asked to exclude ICE from the courtroom. I said, can we do that, is there any guidance that you can offer as to whether that protocol is proper, and if so, do I have to follow it, because I just have some concerns about excluding people from a courtroom. And she said, let me get back to you. And there is a policy.

HEARING OFFICER: Trying to be respectful.

Is there any way we can do something about the noise here?

MS. MULVEY: Would it make sense, Your Honor, just to take -- I'm almost moving topics. Would it make a sense to take a break and let them do what --

HEARING OFFICER: Sure. I

		Page 756
1		didn't mean to interrupt.
2		MS. MULVEY: It doesn't matter.
3		HEARING OFFICER: Are you okay
4		with that?
5		Why don't we take our 10-minute
6		break now.
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9		(Recess taken at 10:52 a.m.
10		Proceedings resumed at
11		11:11 a.m.)
12		HEARING OFFICER: Thank you,
13		Court Officer, for taking care of that.
14		I hope it doesn't get too warm
15		back there. And if it does, we'll put that back
16		into operation.
17		Thank you. You may continue.
18		MS. MULVEY: Thank you.
19	Q.	Judge Joseph, we were talking about your calls
20		with the administrative office of the
21		District Court; is that right?
22		A. Yes, yes.
23	Q.	And when they called you back, what happened?
24		A. So when they called me back, they read me the
25		Lunn policy and

1 Q. The whole thing?

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- A. A lot of it. I think it was the whole thing.

 Certainly, the relevant parts to it. And then I asked, again, you know, is the Newton policy -
 can I do this, and I was given the advice and I remember this story, that the Newton policy is not inconsistent with our policy.
- Q. I'm sorry. Not?
 - A. Not inconsistent. Correct.
- 10 Q. All right.
 - A. So you can make the decision you want to make. So I'm the new judge, it's on me, what should I do. She says, you're the judge. But I'm a new judge. And if I have discretion, I wouldn't have normally done that. She says, you're the judge, you make the decision that you want. And I said, you know what, I'm a visiting judge, I'm a new judge, I'm not doing anything that the First Justice in this court wouldn't want me to do so long as it's proper under our policies.
- MS. MULVEY: Okay. May I
- 23 approach the witness?
- 24 HEARING OFFICER: Yes.
- 25 Q. Let me show you an e-mail with a document. Do

- 1 you recognize that?
- 2 A. I do.
- 3 Q. What is it?
- A. So that's an e-mail that was sent to me by

 Ellen Shapiro with a copy of what we refer to as

 the Lunn policy, the November 10th of 2017

 policy.
- Q. What time was that e-mail sent?A. So the e-mail was sent to me at 3:19 --
- 10 Q. All right.

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- 11 A. -- in the afternoon. But it was --
- Q. I was going to say, is she forwarding to you an earlier e-mail?
- A. Yes. So it was scanned in to me at 1:54 in the afternoon that day.
 - Q. And is that about the time you were having these conversations and getting the policy read to you?
- A. Yes. That was still within that lunch period and prior to -- like I said, I delayed coming back on the bench because I was trying to understand this policy and that was during that time period.
- 24 HEARING OFFICER: I'm sorry.
 25 Can you just clarify for me, when you say that

1		it was scanned in to you, what does that mean?
2		A. So it looks like Ms. Shapiro scanned, it
3		looks like she scanned the policy at 1:54 in the
4		afternoon, which is around the time that I had
5		called for some advice. I had called earlier,
6		and she got the policy and scanned it in. It
7		looks like it was e-mailed to me at 3:19 in the
8		afternoon. So I received the physical copy of
9		the policy after the hearing, but she read me
10		the policy around 1:54 prior to the hearing.
11		HEARING OFFICER: Got it.
12	Q.	Actually, if we look at it, does it look like
13		some serial number for a scanner sent it to
14		Ellen Shapiro at 1:54?
15		A. Yes.
16		MS. MULVEY: I'd offer this as
17		the next exhibit. I think it's 4, maybe.
18		HEARING OFFICER: 5. Exhibit 5
19		is received.
20		EXHIBIT 5
21		(DOCUMENT MARKED AS EXHIBIT 5)
22	Q.	Now, attached to this is four pages of what
23		we've been calling the Lunn policy; is that
24		right?

A. That's correct. I don't have a copy here

- 1 anymore but...
- 2 Q. Oh, I apologize.
- A. Yes. I saw that that was attached.
- 4 Thank you.
- 5 Q. And do you remember Ellen Shapiro reading to you
- 6 the part about people who were in custody and
- 7 being released?
- A. I do.
- 9 Q. Is that in Section A on the bottom of Page 3?
- 10 A. Yes.
- 11 Q. And it says, Individuals over whom the
- 12 Trial Court has custody.
- 13 A. Correct.
- 14 Q. And then it talks about an individual who was
- brought in to court in custody is subject to
- release after his or her court proceeding.
- 17 A. Yes.
- 18 Q. Right? Now, at the point this was being read to
- you, the prosecutor had not yet told you she'd
- changed her mind on the Pennsylvania warrant; is
- 21 that true?
- 22 A. That's correct.
- 23 Q. So at the time this was being read to you, did
- you know what was going to happen?
- 25 A. I didn't.

- Q. All right. And did she read the part about how people -- Well, strike it. If he wasn't released, was ICE going to get him?

 A. No.
- Q. All right. So if you were, for example, were
 to hold him for Pennsylvania, A. Correct.
 - Q. -- what would happen?

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- A. I believe that in the hierarchy of what would happen, because we had him on state charges in Newton, which included the fugitive of justice matter, if I held him without bail on the fugitive of justice matter or the Newton matter, you know, wasn't issue at that time, then we would have kept custody of him until Pennsylvania made the determination whether or not to come in and take him, so to speak. So Massachusetts on behalf of Pennsylvania would have had control of the body, for lack of a better word.
- Q. Okay. And does that mean that ICE would or would not take custody of him?
 - A. ICE would not have been able to take custody of him.
 - Q. All right. And so ICE would be an issue if for

- some reason the Pennsylvania warrant wasn't an issue?
 - A. Correct.

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- And during the lunch hour, did you have an 4 0. understanding that that was sort of a live 5 issue, what's the story on Pennsylvania? 6 7 And that's when we continued matter 8 until the end of the lunch break, a little 9 further than the lunch break, so that the 10 attorney could continue to do her investigation 11 on whether he was the same person that was 12 subject to the Pennsylvania warrant.
 - Q. All right. Now, I assume, since your issue was ICE in the courtroom, you and Ms. Shapiro were sort of looking very carefully at what it said about where ICE could and couldn't go?

 A. Exactly.
 - Q. All right. And if we -- I guess we don't need to read the whole thing. But did you read through or did you have it read for you -- to you Section A to see if it said anything about ICE in the courtroom?
 - A. Yes, we did. And I know that -- We actually read the sections a couple different times, because I didn't physically have a copy, and we

- were going back and forth, and she was having to repeat reading it to me. Both together trying to make whatever determination we needed to make.
 - Q. All right. And after that process was done, did the two of you decide it didn't say you couldn't keep ICE out of the courtroom?
 - A. Yes. And again, her word was it's not inconsistent.
- Q. And did she read to you parts about where ICE was permitted to go?
- 12 A. Yes.

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- Q. And what was your understanding about that after she read the policy to you?
 - A. So after she read the policy and indicated that having ICE remain outside the courtroom during the proceeding was not inconsistent, she also told me that they are permitted to go to the lockup and that that's a preferred place to take custody of somebody because it's the most secure and safest place to do that.
- 22 Q. Did that make sense to you?
- A. Made complete sense.
 - Q. All right. Had you ever, either as a judge or a defense lawyer, been in a lockup at the

1	Newton	District	Court?
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- A. Only as a defense lawyer.
- Q. How did you come to be in the lockup as a defense lawyer?
- A. If I had clients who were in the lockup area.

 If I was the bar advocate, and I needed to interview a client, I would interview a client in lockup, you know, for arraignment purposes or whatever needed to happen. And if I had a client in the lockup that was being transported elsewhere after a case, then I would go to the lockup to interview my client or talk to my clients, is probably a better word, before being released to wherever they were going next. So, yeah, to interview clients.
- Q. And did you know how custodies got in and out of the lockup?
 - A. So from my experience, if you came in custody, you came in through the sallyport. If you left in custody, you left through the sallyport.
 - Q. And the sallyport is that secure door leading into the fenced area that we --
 - A. Yeah. It's secure. That black fence area we saw at the view.

- Q. And so somebody, a sheriff or ICE or whoever, could pull up a vehicle and it would be a very
- 3 short distance?
- A. Yes.
- 5 Q. To transport the prisoner?
- A. So the vans would pull right in, they'd come out the doorway, and go in. I never witnessed that, but that's what we knew happened.
- Q. After your last conversation with Ellen Shapiro,
 did you speak with Clerk Okstein again?
 A. I did.
- 12 Q. What did you tell him?
- A. I told Clerk Okstein that I had tracked down
- 14 the policy and that I would follow
- 15 Chief Justice -- chief Justice -- First
- 16 Justice Heffernan's policy.
- Q. Did you ever actually talk to any of the ICE
- 18 agents yourself?
- A. No. I never saw any of the ICE agents that
- 20 day.
- 21 Q. Never laid eyes on them?
- 22 A. No.
- 23 Q. Did you know how many were there?
- A. I did not.
- 25 Q. Now, after your conversation with

- Attorney Shapiro, did the session start up again?
- A. At some point, yes. I don't recall how much after that, but yes.
- Q. And who showed up for Mr. Medina Perez?A. Mr. Jellinek.
- 7 Q. How did you learn that that was happening?
 8 A. The case was called, and then there he was.
 9 And I was told by the clerk, as we saw in the
 10 transcript, that Mr. Jellinek had filed an
 11 appearance of counsel.
- Q. Was that the first time you saw David Jellinek that day?
- A. It was.

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- Q. Was he somebody you knew from court business?

 A. He was. I didn't know him well. But I knew him because he was a defense attorney, and we would oftentimes -- often -- a handful of times were in the same court at the same time, so I knew his face and I knew enough to say hello to him.
- Q. Now, if we look at the transcript -
 A. I'm sorry. He also appeared before me when I

 was a judge. I sat in the Waltham court, also,

 and he used to take bar advocate cases in

- Waltham, and I do recall he appeared before me once when I was on the bench as well.
- 3 Q. Now, do you have the transcript there?
- A. I do. Can you just tell me what section it is, please?
- Q. It's Section G. And I think we're somewherearound App 40.
- A. Okay.
- 9 Q. And I'm looking at the part that starts at 2:48:48. Do you see that?
- 11 A. I see 2:48. Yes, I do.
- Q. Okay. And is this when you first got to side bar or they first got to side bar?
- A. Yes. Yes.
- 15 Q. Okay.
- A. I was looking above, the paragraph above that says 2:48:13, but that's just when the case was called. So the side bar began at 2:48:48.
- Q. And we've heard you were sort of rolling your chair over to the side where the lawyers were?

 A. Yes.
- 22 Q. And was David Jellinek there?
- A. He was.
- Q. Was Assistant District Attorney Jurgens there?

 A. Yes.

- 1 Q. Standing side by side?
- 2 A. Standing side by side.
- 3 Q. And if we go to the next page.
- 4 Attorney Jellinek had been pressing his point
- 5 that this wasn't the fellow that ICE was looking
- 6 for?
- 7 A. Right.
- 8 Q. Was he consistent about that?
- A. He was.
- 10 Q. All right. And he said, I think the best thing
- 11 to do is to clear the fugitive issue, release
- 12 him on a personal, and hope that he can avoid
- 13 ICE. Did you think that that meant he was going
- 14 out the back door?
- 15 A. Oh, God, no.
- 16 Q. Did you think that by "avoid ICE" he meant in
- any improper way?
- 18 A. No.
- 19 Q. Is there any way you would have been a party to
- 20 that?
- 21 A. No. Absolutely not.
- 22 Q. If we look down at the next thing you said, does
- that help you figure out how you interpreted
- 24 what he was saying?
- A. Well, it does. Because as soon as he said

1	that, my response is, if you need more time to
2	figure this out, we could I said hold until
3	tomorrow. I think hold him until tomorrow is
4	probably what I said, but it just probably
5	didn't get picked up in the transcript. Same
6	sentiment.

- Q. And when you said, if you need more time to figure this out, what was in your mind?
 A. That if he wanted time to investigate his client's identity and time to convince ICE that it wasn't who they thought he was, if he wasn't who they thought he was either, that I'd be happy to give him time to do that.
- 14 Q. We've heard this is almost 3:00 in the
 15 afternoon?
- 16 A. It was.

- Q. All right. Why didn't you say, I'll give you another hour?
 - A. It was getting to be late in the day. I'm very sensitive to custodies and -- as a judge, as a lawyer. I just know the court officers always like to get the custodies out as soon as possible. I didn't know that he'd be able to get that information in an hour or so, so I thought the best thing to do was to give him as

- much time as he needed, I had given the attorney
 hours in the morning, I'd give him the same
 courtesy, done with court by then, so everybody
 just come back tomorrow.
- Q. Now, I think you said on direct that ultimately
 Attorney Jellinek said, no, that's not what I
 want; right?
- A. Correct.
- 9 Q. Was that on the record?

back tomorrow?

- 10 A. I don't remember.
- 11 Q. Well, if we read through, do you see any place
 12 on the record where Attorney Jellinek says, no,
 13 I don't want more time, I don't want to come
- A. I don't.

- Q. Did he ultimately tell you, no, that's not what I want?
- 18 A. He did.
- Q. Is it fair to assume, then, that that must have been part of the continuation off the record?
- A. That must have been -- Yes, that must have been off the record.
- Q. Do you actually remember that?
- A. I don't.
- 25 Q. But do you remember he didn't want more time?

1 A. Yes.

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- Q. Once he told you, no, I don't want to come back tomorrow, did you drop the issue of holding him?

 A. I did.
- Q. When you were talking about holding him tomorrow, did you see that as any different from holding him from first call to second call or holding him over the lunch break?
 A. I didn't.
- 10 Q. Why not?
 - A. Because I had given the attorney in the morning enough time to do her investigation. I wanted to give him the same amount of time to do his investigation. And given the time of the day, I just thought holding him until the following day would be the best way to give him enough time to do that. Plus, I wasn't coming back the next day and thought maybe another judge would handle it.
 - Q. All right. Would it have broken your heart?

 A. It would not have broken my heart.
- Q. Okay. When you said, hold him until tomorrow,
 did you think that would allow him to escape ICE
 if he was the right guy?
 - A. No, no. To hold him, meaning detain him,

1	keep him in custody for the evening with no
2	opportunity to post a bail. No. He was coming
3	back to Newton District Court the following day.
4	And the attorney would come back, the assistant
5	district attorney would be there, ICE would
6	certainly be, everybody would just come right
7	back the following day. The only question would
8	be whether or not I would be there. I may come
9	back to handle the matter or who they may
10	have swapped us or maybe I would have been off
11	to wherever I was going the next day.

- Q. And certainly, if his lawyer said, yes, that's what I want, I want to come back tomorrow, did you think it would be all right for you to do that?
 - A. Of course.
- Q. And over his lawyer's objection, did you make any attempt to hold him?
- 19 A. No.

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- Q. You also said that the thing you do remember
 that was different was that he asked to speak to
 his client downstairs with the interpreter.

 A. Yes.
 - Q. Did that strike you as crazy or an unusual request?

- 1 A. Not at all.
 - Why not? Q.

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- 3 A. I thought it was a completely appropriate I was under the impression that he was going to go back downstairs, pick up his 6 property, and go right into ICE custody through the sallyport, and in order for him to have an opportunity to speak with his lawyer, that would be the -- I mean, his client, that would be the only place to securely do that. 10
 - Q. Did you have any role in how ICE would actually get him, where they would actually get him? A. No, no.
 - And so were you actually thinking, well, okay, Q. he can go downstairs or he could go to the sallyport or go out the front, was that, as a judge, was that your responsibility? A. No. That's a security issue. And I was familiar with the Lunn policy where, as far as I knew, it was all going to happen in the lockup.
 - And in fact, once you went back on the record, Q. you arraigned Mr. Medina Perez.
- 23 A. I did.
- 24 And you gave him some required statutory drug Ο. 25 warnings?

- 1 A. I did.
- Q. And just as things were winding down, you had ordered him released; is that right?
- A. I did.
- 5 Q. And that was released from state custody?

matter at that point I dismissed.

- A. Released from state custody. I did not set a bail on the state charges. And the fugitive
- 9 Q. Once you had ordered him released, did you
 10 think you had any further say or responsibility
 11 in what would happen to him?
- 12 A. No.
- Q. Did Clerk Okstein then tell you to just wait a second?
- A. He did.
- Q. And he said there was a representative from ICE here in the court inaudible to, to visit the lockup?
- 19 A. Yes.
- Q. And you said, that's fine, I'm not going to allow them to come in here, but he's been released on this.
- 23 A. Yes.
- 24 Q. What did you mean by that?
- A. What I meant is that that's fine, they can go

- to the lockup, but in compliance with

 Newton District Court policy, they can't come

 into the courtroom to access the lockup, but

 they can use any of the other entrances and

 opportunities to get to the lockup that they're

 able to.
- Q. Did you think that the ICE agents had walked or taken the T to the Newton District Court?

 A. No. I assume they drove.
- Q. All right. And would you assume that they would be placing Mr. Medina Perez into a vehicle?

 A. Yes.
- 13 Q. Is there a place at the courthouse where that 14 happens?
- A. Typically in the sallyport.
- Q. Did you actually think about that or concern yourself with the logistics?
- A. I didn't. That's really a security issue.

 But you know, I just had the policy read to me,

 and it makes complete sense to take custody of

 somebody in the lockup where they're already

 there anyway and it's the most secure place. I

 mean, I wouldn't want -- It's just the most

 secure place to do it.
 - Q. Now, the court recessed as Mr. Jellinek and the

- 1 interpreter and Mr. Medina Perez were going
- 2 downstairs; is that right?
- A. Yes, yes.
- 4 Q. And having seen the transcript, did you actually
- 5 handle two more short matters afterwards?
- A. I did.
- Q. Do you recall what time you left the courthouse that day?
- A. Sometime around 4:30.
- 10 Q. As of that time, had anybody told you what had
- 11 happened with Mr. Medina Perez?
- 12 A. No.
- 13 Q. What did you think happened?
- A. I figured he went into ICE custody and that
- was the end of it.
- 16 Q. The next day, did you sit in the Newton District
- 17 | Court?
- 18 A. I didn't.
- 19 Q. When were you next there?
- A. I was in Newton two days later. So on the
- 21 4th, on that Wednesday.
- 22 Q. On the 3rd, on Tuesday, did anybody call you up
- and say let me tell you about Mr. Medina Perez?
- 24 A. No.
- 25 Q. Did anybody call you up and say, what happened,

- 1 what did you do?
- 2 A. No.
- 3 Q. What happened on Wednesday, April 4th?
- A. So on Wednesday, April 4th, I got to the
- 5 courthouse, I went in and checked in with
- Judge Heffernan, and she gave me my assignment
- 7 for the day. She asked if I would handle the
- 8 jury session upstairs. So I went up to the
- 9 second floor lobby. I handled the matters that
- were on that day. Some were jury matters, some
- were not jury matters. There was some overflows
- from the first session. And then when the
- session was down on a break, either I went down
- to her lobby or she came up to my lobby, I can't
- remember, and we talked about the Medina Perez
- 16 case. That's when she notified me that he had
- 17 been released out the back and had not been
- 18 apprehended by ICE.
- 19 Q. Was that the first you were hearing it?
- 20 A. That was the first I heard of it.
- 21 Q. What did you say to her?
- 22 A. I said, how did that happen.
- 23 Q. What did she say?
- A. She said, that's what I'm trying to find out.
- Q. Do you recall exactly what she said and what you

1 said?

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- A. I don't recall everything that she said. She did tell me she had talked to Attorney Jellinek by then and that either she was going to or she had, I don't recall, talked to the chief court officer and other court officers who were there, and she wanted to find out from me what happened, so we briefly discussed what happened.
- Q. Did you tell her that you had gone off the record?
- 11 A. No.
- 12 Q. Did she ask you?
- 13 A. No.
- 14 Q. At that point did you know that it was against the rule?
- A. I didn't. I didn't know until Judge Fortes
 told me a couple of weeks later.
- 18 Q. If you had known it was against the rule, would you have done it?
- 20 A. Oh, God, no.
- 21 Q. Have you done it since?
- 22 A. No.
- Q. Did you also talk about another case with

 First Judge Heffernan during that conversation?
- A. We did. And that's actually how the

conversation started. Up in the second session, there was a matter that had some public attention, and there were cameras in the courtroom, and the clerk had asked me whether that would be okay or not. When there's cameras in the courtroom, you need permission in order And I said, I'm fine. And so she to record. had said, you know, I just want you to know, I'm the First Justice, and I like to know when there's cameras in a courtroom. So I apologized and said, I'm so sorry, I would have thought the clerk told you that, when the question came to me, I assume you know, and thanks for letting me know, and then she said, let me ask you about a case on Monday. So that's how it came up.

- Q. After that conversation on Wednesday, did you have a different -- a second conversation with First Judge Heffernan about the Medina Perez case?
- Q. I did. During our conversation on Wednesday, she was very concerned about the identity of Mr. Medina Perez, saying that now we don't know where -- who he is or where he is and, you know, we don't know what warrants he may have or what can we do. You know, so we talked with that.

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1	And that really upset me, so I called her on
2	Thursday, sometime late in the day, I left her a
3	voicemail message. She called me back on Friday
4	morning, and we talked about it a little bit,
5	really just on the public safety concern. I had
6	asked if he had been arrested on the warrant
7	yet. She said, no. And I said, I'm really
8	concerned that we don't know who he is, I don't
9	want him to be So she said, don't worry about
10	it, you know, it happens and, you know,
11	that's We just talked about it for a few
12	minutes.

- Q. Is that the last time you talked about

 Mr. Medina Perez with first Justice Heffernan?

 A. I believe so.
- Q. Let's move then to RAJ Fortes. Did there come a time when you were sitting the Lowell District Court?
 - A. Yes. I believe I was scheduled -- We get our schedules a month in advance. I believe I was scheduled to sit there. If not, I was switched to sit there, which oftentimes happens, also. But regardless, I was sitting there on a day when she was sitting as well.
- Q. Is that a bigger, busier court than Newton?

- A. A much busier court.
- Q. And is there usually more than one judge there?A. There's usually about five judges there.
 - Q. What happened at lunchtime?
- A. At lunchtime, she came into the lobby. And I
 was a visiting judge lobby, where I was sitting.
 And said, why don't you grab your lunch and come
 in and talk to me.
 - Q. Did you do that?

 A. Of course.
- 11 Q. What happened?

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- A. So I went into her office, we sat at a round table, we talked about our kids. We've known each other for a little bit of time. We weren't friends outside of work, but I've known her for a number of years. She was asking how things were going. I was a new judge in her region, so she just wanted to get a check in to see how things were going since I was sitting there. And then she said she wanted to talk to me about a matter I had handled in Newton a few weeks prior.
- Q. Did you know that was on the agenda?

 A. I did not.
- Q. What did she say?

- A. Again, I don't recall how she identified that case. I hadn't thought about it in a few weeks.

 But she said something that made me understand that that was the case that she wanted to talk about.
 - Q. And what can you recall about that conversation?

 A. I don't recall the specifics of the conversation, other than at some point she either asked or I told her or she said that she knew, but we started talking about how did that conversation part of the hearing being off the record.
 - Q. As you understood it, was the reason she was raising it because she knew you'd been off the record?
 - A. At that point, yes.
- Q. Did you try to hide it or deflect or anything?

 A. No, no.
- Q. Did you say, no, I didn't do that?A. Not at all.
- 21 Q. What happened?
 - A. She says there's a rule that prevents that.

 She had a copy of the rule. I think she opened up the book and took a xerox copy that she had made of the rule and handed it to me, and we

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1	talked about that, and that was it. And she was
2	wicked nice. She's like, listen, you're not in
3	trouble, I just want you to know that I'm here
4	to help you, like I just want to make sure that
5	you're doing all that you need to be doing, and
6	I thanked her for the rule, and that was it.

- Q. Do you remember her also giving you a copy of the Lunn policy?
 - A. I do. I remember she said, and I have a copy of the Lunn policy. As you all know, I got a copy e-mailed to me that day when I requested it.
- Q. When you got that Lunn policy in Newton, what did you do with it?
 - A. I read it again and then I put it in my binder.
 - Q. Did you give it to anybody else?
 - A. I did. I made a copy of it for the clerk's office. Actually, I made two copies. I gave one to the clerk magistrate and one to Assistant Clerk Okstein, because they couldn't put their hands on it either, and I left one actually on Judge Heffernan's desk, also.
 - Q. When you spoke with Judge Heffernan, did you attempt to answer her questions and be honest

- 1 and candid?
- A. Of course.
 - Q. And when you spoke to RAJ Fortes, did you attempt to answer her questions and be honest and candid?
- A. Yes.

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- 7 Q. Did each of them have slightly different 8 focuses?
 - A. They did. So Judge Heffernan was concerned with the security issue, for lack of a better word, you know, how did he get out the back door without ICE having apprehended him. That really seemed to be the focus of her concern.
 - Judge Fortes was, the focus of her concern was part of the matter had been conducted off the record, and that was really her focus.
- Q. Now, we've also heard that you were asked to
 meet with Chief Justice Dawley; is that right?

 A. I was.
- Q. Do you remember that meeting?

A. I do.

- 22 Q. What do you remember about that?
- A. So I remember, you know, going to his office and he -- And I knew, as I said earlier, that that's the case that he wanted to talk about, so

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the next time I sat in Newton, I got a copy of At that point, I knew that part of the record -- part of the hearing had been conducted off the record, and so I assumed that that's what he wanted to talk about. So I wanted to hear it before I got there. So I listened to the recording. I went to his office. Judge Fortes, Judge Dawley, myself in his He said, do you understand why you're here, and I said, yes, to talk about the case. I don't think I remembered the name of it at that point, but the case in Newton where the defendant had been released out the back door and avoided ICE. He said, well, that's the case I want to talk to you about, what I want to talk to you about is having gone off the record. that's what we spent a lot of time talking about again.

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Q.

And what did he tell you about that?

A. He told me a number of things, you know, the record is your friend, this isn't old times when it happened a lot. He said you should always -- The record is your best protector, it's your friend, and there's a rule, and you now know about the rule, so don't do it again, and use

- 1 this as a learning experience, go to the judges.
- 2 Q. How did the meeting end?
- A. It ended on a very positive note. He thanked
 me for coming in, and I thanked him for the
 opportunity to come in, and that was it.
 - Q. And did you send him an e-mail afterward?
 A. I did. I followed up with an e-mail either that day or the next day thanking him and reassuring him that I heard, I listened, and it won't happen again.
- 11 Q. Did you get a response from him?

 12 A. I did.
- 13 Q. What was that?

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- A. Essentially, thanks for meeting with me and,
 you know, looking forward to seeing me at the
 upcoming judicial conference that we have every
 year.
- Q. At the time you left Chief Justice Dawley's office, did you think that that would be the end and it should be moving forward?
- A. I did. Each time I have a conversation about this case, I think it's over and then it comes back.
 - Q. Okay. Chief Justice Dawley told you that the record is your friend?

- really analyzed it in that way. But yes. I was
 just trying to give him more time, and that
 seemed to be the proper way to do it or a way to
 do it.
 - Q. And the way that you had in mind that you would do that was you would use the fugitive from justice charge, which authorizes detention without bail if the underlying offense is violent, you would use that charge even though the assistant DA said, I don't think it's him, you would use that charge to send him back to the jail and have him detained overnight.

 A. No, no, no. So what I was thinking is that there would be agreement to do this, and the attorney would agree, everybody would be on the same page, he would be detained overnight and
 - Q. So with agreement of his attorney, your idea was, you send him back to jail and he'd be detained overnight, even though the law says you can do that only if it's a violent offense underlying and even though the assistant DA says I don't think it's the same person.

come back the next day.

A. Well, that's if you analyze it under the fugitive of justice matter. I mean, I guess, if

- you want to get technical, you could do the
 arraignment. Pause it there. I haven't
 arraigned him yet. All come back tomorrow, do
 this tomorrow. That's all I was trying to do.
- 5 Q. Send him back to the jail to do it.
- A. Yes. With the agreement of his attorney.
 - Q. Okay. And you thought, if the attorney agrees with that, then you can do it even though there wasn't a legal basis for it.
 - A. No. I thought, under the circumstances, that is the solution that I was offering his attorney to give him more time to do what I thought he was asking me to do.
 - Q. And you said, if I heard you correctly, that you thought he would go right into ICE custody; correct?
 - A. Well, I figured he would go down to the lockup and that ICE would take custody of him in the lockup.
 - Q. And Mr. Jellinek had argued quite vociferously that he was the wrong person, and he had said I think the best thing for us to do is clear the fugitive issue, release him on the personal, and hope he can avoid ICE. And what you thought was, he was abandoning that argument; right?

- A. No, no. I thought that he didn't want his

 client held overnight and he would deal with the

 identification issues in the -- in another

 forum.
 - Q. So you thought that he was acquiescing in the idea that his client was going to go down to lockup, ICE was going to go to lockup, he was going to be handed over from the lockup to ICE, even though Mr. Jellinek was arguing quite vociferously that he was the wrong guy.
 - A. No. What I thought is what happened, is that I offered a solution, if you want more time to investigate his identification, I'm going to give you more time. And the best way, in my opinion then, to do that would have been to hold his client overnight without any possibility of bail so that everybody that had any involvement in the case would come back the next day, period.
 - Q. But he didn't accept that.
 - A. He didn't accept it. That's why I released him on his own recognizance. Done.
 - Q. And your expectation, releasing him on his own recognizance, was that his lawyer was basically acquiescing that ICE was going to take him.

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1	A. I didn't make any judgment about what his
2	lawyer was thinking.
3	JUDGE FABRICANT: All right.
4	That's all I have. Thank you.
5	MS. MULVEY: Nothing else.
6	Thank you.
7	HEARING OFFICER: Thank you
8	very much.
9	JUDGE FABRICANT: And that
10	completes the Commission's case at this time.
11	HEARING OFFICER: Okay. So do
12	you have a witness?
13	MR. HOOPES: Our witness moved
14	her schedule, so she'll be here tomorrow morning
15	at 9:00.
16	HEARING OFFICER: Okay.
17	MR. HOOPES: And we'll be
18	Within the two hours, we'll have our witnesses.
19	We'll be done.
20	HEARING OFFICER: Tomorrow
21	morning.
22	MR. HOOPES: Yes.
23	HEARING OFFICER: So with that,
24	I think we're recessed for the day.
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	Page 792	
1	(The proceedings adjourned	
2	at 11:48 a.m.)	
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1	CERTIFICATE
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5	I, LISA L. CROMPTON, Registered
6	Professional Reporter, hereby certify that the
7	foregoing is a true and accurate transcript of my
8	stenographic notes of the proceedings in this
9	matter on the date and time specified in the
10	caption hereof.
11	
12	IN THIS WITNESS WHEREOF I have hereunto
13	set my hand this 27th day of August, 2025.
14	
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21	$\rho \cdot \rho +$
	Lisa of Crompton
22	LISA L. CROMPTON
23	REGISTERED PROFESSIONAL REPORTER
24	MY COMMISSION EXPIRES 1/17/2031
25	

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