Small Business Impact Statement

(As required by M.G.L. c. 30A §§ 2, 3 & 5)

CMR 700 CMR 3.00 - CONTROL AND RESTRICTION OF BILLBOARDS, SIGNS AND OTHER ADVERTISING DEVICES

Estimate of the Number of Small Businesses Impacted by the Regulation:

We are unable to determine the exact number of small businesses impacted by the regulation. MassDOT does not have the size of each of the license holders, but they range from large companies to individuals. There are approximately 131 license holders that are licensed to engage in the business of outdoor advertising in the Commonwealth, and there are approximately 3744 active permits held by one or several of the license holders.

Background

Article 50 of the Amendments to the Massachusetts Constitution authorizes the regulation and restriction of outdoor advertising on public ways, and is enforceable by MassDOT through its statutory authority under G.L. c. 6C and 93D.

Separately, Massachusetts and Federal Highway Administration have a contractual agreement that, among other things, restricts where billboards may be constructed in proximity to ramps and interchanges on certain MassDOT roadways. This is referred to colloquially as the "ramp rule". The agreement provides:

Interstate Highways and Freeway Primary Highways:

b.) No sign may be located adjacent to or within 500 feet of an interchange or intersection at grade, information center, or rest area measured along the interstate highway from the nearest point of the beginning or ending of pavement widening at the exit from or entrance to the main traveled way. This subsection (b) does not apply in cities and towns of over 50,000 population.

MassDOT is proposing this regulatory amendment, in an exercise of MassDOT's independent constitutional and statutory authority to regulate outdoor advertising on public ways, to establish conclusively MassDOT's position that the restrictions articulated in the agreement's "ramp rule" apply equally to Freeway Primary Highways and to Interstate Highways.

The proposed change to the regulations adds definitions for certain terms that exist in the current regulation but are at present undefined, and adds the following language:

(18) No sign, including electronic, trivision or static signs, may be located adjacent to or within 500 feet of an interchange or intersection at grade, information center, or rest area on an Interstate Highway or Freeway Primary Highway, measured along the Interstate Highway or Freeway Primary Highway from the nearest point of the beginning or ending of widening of the main traveled way at the exit from or entrance to the main traveled way. This subsection 700 C.M.R. 3.07(18) does not apply in cities and towns with a population greater than 50,000.

Yes No No See Background information above. Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed change would establish conclusively and apply the same requirements for constructing a billboard within 500 feet of an interchange/ramp/intersection on an Interstate Highway to Freeway Primary Highways. It is not anticipated that small businesses will have to create, file, or issue additional reports other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.

Yes	No 🖂	Will small businesses have to implement additional recordkeeping procedures? See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed change would establish conclusively and apply the same requirements for constructing a billboard within 500 feet of an interchange/ramp/intersection on an Interstate Highway to Freeway Primary Highways.
		It is not anticipated that small businesses will have to implement additional recordkeeping procedures other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Yes	No ⊠	Will small businesses have to provide additional administrative oversight?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed change would establish conclusively and apply the same requirements for constructing a billboard within 500 feet of an interchange/ramp/intersection on an Interstate Highway to Freeway Primary Highways.
		It is not anticipated that small businesses will have to provide additional administrative oversight other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Yes	No 🖂	Will small businesses have to hire additional employees in order to comply with the proposed regulation?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed change would establish conclusively and apply the same requirements for constructing a billboard within 500 feet of an interchange/ramp/intersection on an Interstate Highway to Freeway Primary Highways.
		It is not anticipated that small businesses will have to hire additional employees in order to comply with the proposed regulation, other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Yes	No 🖂	Does compliance with the regulation require small businesses to hire other professionals (e.g. a lawyer, accountant, engineer, etc.)?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed change would establish conclusively and apply the same requirements for constructing a billboard within 500 feet of an interchange/ramp/intersection on an Interstate Highway to Freeway Primary Highways.

		It is not anticipated that small businesses will have to hire other professionals (e.g. a lawyer, accountant, engineer, etc.) in order to comply with the proposed regulation, other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Yes	No 🖂	Does the regulation require small businesses to purchase a product or make any other capital investments in order to comply with the regulation?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed change would establish conclusively and apply the same requirements for constructing a billboard within 500 feet of an interchange/ramp/intersection on an Interstate Highway to Freeway Primary Highways.
		It is not anticipated that small businesses will have to purchase a product or make any other capital investments to comply with the proposed regulation, other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Yes	No 🖂	Are performance standards more appropriate than design or operational standards to accomplish the regulatory objective? (Performance standards express requirements in terms of outcomes, giving the regulated party flexibility to achieve regulatory objectives and design/operational standards specify exactly what actions regulated parties must take.)
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed change would establish conclusively and apply the same requirements for constructing a billboard within 500 feet of an interchange/ramp/intersection on an Interstate Highway to Freeway Primary Highways.
		Because all of the standards are currently contained in regulation, it is not anticipated that small businesses will have added difficulty complying with the proposed regulation, other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Yes	No	Do any other regulations duplicate or conflict with the proposed regulation?
		Massachusetts and Federal Highway Administration have a longstanding agreement that, among other things, restricts where billboards may be constructed in proximity to ramps and interchanges on certain MassDOT roadways (referred to colloquially as the "ramp rule"). This agreement is not a regulation, nor does it conflict with the proposed regulation.
		MassDOT is proposing this regulatory amendment, in an exercise of MassDOT's independent constitutional and statutory authority to regulate outdoor advertising on public ways, to establish conclusively MassDOT's position that the restrictions articulated in the agreement's "ramp rule" apply equally to Freeway Primary Highways and to Interstate Highways
Yes 🖂	No	Does the regulation require small businesses to cooperate with audits, inspections or other regulatory enforcement activities?

		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed change would establish conclusively and apply the same requirements for constructing a billboard within 500 feet of an interchange/ramp/intersection on an Interstate Highway to Freeway Primary Highways.
		The existing regulations require those who engage in the business of outdoor advertising to cooperate with audits, inspections or other regulatory enforcement activities / requirements. It is not anticipated that small businesses will have additional requirements to cooperate with audits, inspections or other regulatory enforcement activities, other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Yes	No 🖂	Does the regulation require small businesses to provide educational services to keep up to date with regulatory requirements?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to those who engage in the business of outdoor advertising in the Commonwealth. The proposed change would establish conclusively and apply the same requirements for constructing a billboard within 500 feet of an interchange/ramp/intersection on an Interstate Highway to Freeway Primary Highways.
		It is not anticipated that small businesses will have to provide educational services to keep up to date with regulatory requirements, other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway. The same requirements will apply to Freeway Primary Highways.
Yes	No 🖂	Is the regulation likely to <i>deter</i> the formation of small businesses in Massachusetts?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions for those who engage in the business of outdoor advertising in the Commonwealth. The proposed change would establish conclusively and apply the same requirements for constructing a billboard within 500 feet of an interchange/ramp/intersection on an Interstate Highway to Freeway Primary Highways.
		The proposed regulation amendment is neutral in this regard. It is not anticipated that the regulation will deter or encourage the formation of small businesses in Massachusetts. The proposed amendment would apply and establish conclusively that the requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.
Yes	No 🖂	Is the regulation likely to <i>encourage</i> the formation of small businesses in Massachusetts?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions for those who engage in the business of outdoor advertising in the Commonwealth. The proposed amendment would apply and establish conclusively that the requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.

		The proposed regulation amendment is neutral in this regard. It is not anticipated that the regulation will deter or encourage the formation of small businesses in Massachusetts. The amendment applies and establishes conclusively that requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.
Yes	No 🖂	Does the regulation provide for less stringent compliance or reporting requirements for small businesses? See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to anyone, regardless of size, who engages in the business of outdoor advertising in the Commonwealth. The proposed amendment applies and establishes conclusively that those requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways, also apply to Freeway Primary Highways.
		It is not anticipated that small businesses will have difficulty complying with the regulation requirements including reporting requirements, as they are similar to what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Yes	No	Does the regulation establish less stringent schedules or deadlines for compliance or reporting requirements for small businesses?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to anyone, regardless of size, who wishes to engage in the business of outdoor advertising in the Commonwealth. The proposed change would establish conclusively and apply the same requirements for constructing a billboard within 500 feet of an interchange/ramp/intersection on an Interstate Highway to Freeway Primary Highways.
		It is not anticipated that small businesses will have to modify any of their existing practices or require less stringent schedules or deadlines to comply with the regulatory requirements, as they are similar to what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
Yes	No 🖂	Did the agency consolidate or simplify compliance or reporting requirements for small businesses?
		See Background information above.
		Existing regulations provide the administrative and operational requirements, processes, and restrictions that apply to anyone, regardless of size, who wishes to engage in the business of outdoor advertising in the Commonwealth. The proposed amendment applies and establishes conclusively that those requirements, processes, and restrictions relative to the "ramp rule", that currently apply to Interstate Highways also apply to Freeway Primary Highways.
		It is not anticipated that small businesses will have to modify any of their existing practices to comply with the regulatory requirements, other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway.
		Although not applicable to this proposed amendment, the existing regulations have a different fee requirement based on the number of permits a licensee has, and a different fee based on the size of a billboard.

Yes	No 🖂	Can performance standards for small businesses replace design or operational standards without hindering delivery of the regulatory objective? See Background information above. Existing regulations provide the administrative and operational requirements, processes, restrictions, and performance standards evenly apply to anyone, regardless of size, who engages in the business of outdoor advertising in the Commonwealth. The proposed amendment applies and establishes conclusively that those requirements, processes, restrictions, and performance standards relative to the "ramp rule", that currently apply to Interstate Highways, also apply to Freeway Primary Highways. It is not anticipated that small businesses will have additional challenges or will have to modify any of their existing practices to comply with the regulatory requirements, other than what is currently
Yes	No	required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway. Performance, design or operational standards are contained in the existing regulation and do not hinder the delivery of the regulatory objective which is compliance with state and federal law and effective control of outdoor advertising. Are there alternative regulatory methods that would minimize the adverse impact on small businesses?
		See Background information above. Existing regulations provide the administrative and operational requirements, processes, restrictions, and regulatory methods that evenly apply to anyone, regardless of size, who wishes to engage in the business of outdoor advertising in the Commonwealth. The proposed amendment applies and establishes conclusively that those requirements, processes, restrictions, and regulatory methods relative to the "ramp rule", that currently apply to Interstate Highways, also apply to Freeway Primary Highways.
		It is not anticipated that small businesses will have additional challenges or will have to modify any of their existing practices to comply with the regulatory requirements, other than what is currently required for permitting a billboard within 500 feet of a ramp or interchange on an Interstate Highway Although not applicable to this proposed amendment, the existing regulations have a different fee requirement based on the number of permits a licensee has, and a different fee based on the size of a billboard.