# Town of Southwick



# Community Resilience Building Workshop Summary of Findings

December, 2018



Project No. 20170390.G10



# Town of Southwick Community Resilience Building Workshop Summary of Findings

## Overview

Extreme weather and natural and climate-related hazards are an increasing concern for the communities of Massachusetts, and there is a clear need to involve municipalities, corporations, organizations, and the State in increasing resilience at all levels. Recent storm events affecting the region have highlighted many of the vulnerabilities that towns and cities face. Hurricane Irene and Superstorm Sandy brought intense flooding to many municipalities and threatened (or destroyed) infrastructure across the state. Extreme temperatures at both ends of the spectrum have pushed the limits of communities' preparedness to protect both infrastructure and people. In coastal communities, the impacts of sea level rise are felt daily and further exacerbate the impacts of other extreme events. Current climate modeling indicates that all of these hazards are expected to increase in frequency and scale over the coming decades. The Municipal Vulnerability Preparedness (MVP) program provides support and a prescribed process for cities and towns in Massachusetts to plan proactively for resiliency and implement key climate change adaptation actions.

In 2018, the Town of Southwick was awarded a \$15,000 MVP grant to fund the planning stage of this process. The Town partnered with Fuss & O'Neill, a state certified MVP Provider, to complete a comprehensive, baseline climate change and natural hazard vulnerability assessment and develop a list of priority actions for the Town. This process involved the development of an MVP Core Team, which met on September 11, 2018 to determine initial concerns and worked to identify stakeholders within the municipality and set goals for the process. Those stakeholders were then invited to participate in a Community Resilience Building (CRB) workshop on October 2, 2018, engaging in a day-long, tried and tested process developed by The Nature Conservancy. The CRB methodology is an "anywhere at any scale" format that draws on stakeholders' wealth of information and experience to foster dialogue about the strengths and vulnerabilities within the Town. Workshop participants interacted at both large and small group levels, using an iterative process to gather input, synthesize ideas across groups, and ultimately develop a set of priority resilience and adaptation actions.

The CRB workshop's central objectives were to:

- Define top local natural and climate-related hazards of concern;
- Identify existing and future strengths and vulnerabilities;
- Develop prioritized actions for Southwick;
- Identify immediate opportunities to collaboratively advance actions to increase resilience.



## Top Hazards and Vulnerable Areas

During the Community Resilience Building workshop, participants were asked to identify the top four natural hazards of concern for the Town of Southwick. Discussion of the top hazards built on earlier conversations that took place at the MVP Core Team Meeting, as well as ongoing Town conversations that formed the basis for the Town's 2016 Hazard Mitigation Plan update. The collective impacts of ice and snow were identified as one of the Town's top hazards. Wind events, such as those associated with severe storms, were identified as a second hazard. Flooding was identified as a third hazard. Finally, extreme heat, especially the increase in days over 90 degrees F, was seen as a fourth major hazard. These four hazards have already had demonstrated impacts on the Town, and as climate change progresses, these hazards are expected to have ever greater consequences for infrastructure and environment, as well as for various societal elements. Specific areas of concern are identified below.

#### Top Hazards

- Ice and Snow
- Wind
- Flooding
- Extreme Heat

#### Areas of Concern

While many impacts are expected to be felt Town-wide, certain elements, locations, or community groups present particular concerns.

Neighborhoods/Communities Senior Residents

Events Wick 338 Motocross events, Rugged Maniac

Ecosystems Farms, Congamond Lakes, Great Brook, Canal Brook

Infrastructure Industrial Drive, Route 57, Kline Road, undersized culverts

Facilities DPW Garage



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# Current Concerns and Challenges Presented by Hazards

Major storm events have been a recurring threat to Southwick throughout its history, from hurricanes bringing wind, intense precipitation, and localized flooding to the inland community, to winter storms delivering ice and snow. Notable historic events include impacts from the Great Hurricane of 1938 and Hurricane Gloria in 1985, and the flooding of August 1955, when 25 inches of rain fell on the Town. In both 1938 and 1955, the Town office building was inundated with 8 inches of floodwaters.

More recently, the Town has been experiencing an increasing regularity of storms, with the so-called 100 year storm now happening several times a year. More intense storms delivering higher volumes of precipitation in a single event are expected to put significant pressure on dams, culverts, and other drainage infrastructure that were designed to handle smaller storms with more consistent distributions of precipitation. The Town is also noticing a shift in the type and timing of storms. Many storm events now encompass a mixture of rain, ice, and snow, making it more difficult to maintain safe, accessible roadways. The major snow storm that hit in October 2011 is also still fresh in residents' memories. Due to the unusual timing of wet, heavy snow when leaves were still on the trees, that storm caused extensive damage to electrical infrastructure, leading to extended power outages. That same year, Hurricane Irene had a substantial impact on Southwick. Kline Road was washed out during the storm, and the Town experienced bridge washouts as well.

The already-occurring impacts of climate change are also visible in the Congamond Lakes that run along a portion of Southwick's border with Connecticut. The lakes are an important aspect of the Town's cultural identity, and also used to be an important part of the economy, particularly as sources of ice which was sold to southern locales on the railroad. In the past, the three lakes, North, Middle, and South, would freeze over with 30 inches of solid ice. Today, because of the changing climate, there is only 12 inches of ice on the lake in a good year, seasons of no ice are common, and ice does not last as long into the spring as it once did. Instead of a source of income, the lakes have become an expensive liability, with new problems like algal blooms and cyanobacteria that are linked to the impacts of warmer temperatures.

At the same time that the lakes are experiencing challenges, they are also becoming more important to the Town in the summer. As days above 90°F increase, having water available to residents for recreation and cooling off is increasingly vital for keeping people comfortable and safe. A student intern from Southwick High School reported that his classmates are getting sick because of the heat, especially as the schools lack air conditioning.

While it did not emerge as one of the top four hazards, Southwick also has concerns about drought. Over one third of the Town is served by private water wells, many of which are older, shallow wells. The extended drought during summer 2016 led to a number of issues with private wells that went dry. During peak use days, Southwick's public water supply is insufficient and the Town relies on supplemental water via a connection to Springfield Water and Sewer Commission.

# Specific Categories of Concerns and Challenges

#### Infrastructural

#### Culverts and Bridges

Culverts and bridges are recognized as a potential concern town-wide. Culvert and bridge structures were designed to accommodate historic patterns of precipitation and runoff, which are rapidly transforming as a result of climate change. As the Town's DPW Director noted, design standards have changed, but the Town's infrastructure largely predates such changes and thus has not kept up with new standards. As precipitation events become more intense and less predictable, undersized culverts are expected to pose a greater threat of failure and flooding. Undersized structures at Klaus Anderson Road (at the Johnson Brook crossing), Fred Jackson Road, Kline Road, and Davis Road are known areas of specific concern.

#### Roads

Southwick has approximately 85 miles of roadways town-wide. Many roads in Southwick are vulnerable to flooding, as well as the impacts of snow and ice. In general, shifting weather patterns due to climate change are increasing the difficulty of maintaining those roadways. Pot holes and sinkholes are becoming more problematic due to new patterns of freezing and thawing that occur repeatedly throughout the winter season. Roadways in Town are also susceptible to blockages from trees and power lines brought down by wind storms, or closure due to isolated flooding. These impacts in turn compromise the Town's ability to provide emergency services. Southwick is good at mitigating emergency situations when roadway closures or other hazards develop, however, especially as climate change increases the frequency of risks, more focus on prevention of hazard conditions is necessary to increase the resiliency of Southwick's roads. Workshop participants noted that Route 57 is a particularly important roadway, as it serves as a strategic east-west route through Southwick that needs to be kept open to facilitate movement through the Town. Industrial Drive and Kline Road were also brought up as examples of roads where undersized culverts or washouts cause road overtopping during heavy precipitation events.

#### Water Supply and Water Infrastructure

The Town's current water supply allows for storage of sufficient drinking water to supply the Town for approximately one and a half days based on summer use rates, or approximately three days based on winter use rates. Water is stored in concrete tanks which are relatively robust to a variety of hazards, including two million gallons of storage behind Bonnieview Road. The Town is permitted for withdrawals of one million gallons per day. The Water supply infrastructure is all supported by back-up power, although some infrastructure is located in low-lying and potentially flood-prone areas. The largest concern regarding water supply centers around the geographic distribution of water infrastructure in Town. The west side of Town does not have public water supply access, meaning that one third to one half of the Town's residents are serviced by private wells. This is largely due to the fact that this part of Town is situated on shallow bedrock. For the same reason, the west side of Town does not have access to fire hydrants, which poses a challenge in terms of water supply for firefighting activities.

#### Stormwater Basins and Conveyances

Detention basins and other stormwater infrastructure are recognized as a potential concern Town-wide. Similarly to culverts conveying natural streams, there is a general recognition that much of the stormwater drainage system was designed to accommodate historic patterns of precipitation and runoff, and may be undersized as climate and weather patterns continue to shift. The Town's aging stormwater infrastructure and lack of maintenance funds exacerbates flooding potential during heavy rains. Further, development in Southwick has added to the amount of impervious area in the Town, which in turn has increased runoff and can increase flooding potential.



#### DPW Facility

The Town's DPW facility is both a strength and a weakness. In order to best serve the Town's needs, the facility needs substantial and costly renovations. Portable back-up power systems cover the fuel pumps and emergency communications systems, but do not provide sufficient power for lighting or other power needs. The facility has only one access point, which limits its resiliency.

#### **Communications Infrastructure**

Southwick's communication networks are vital to providing emergency services, but are vulnerable to a variety of climate change-related hazards, including wind, flooding, and snow and ice, all of which can take out communication infrastructure. Workshop participants also noted that there are dead spots in Town that are not well-serviced by the existing communications infrastructure. Lieutenant Landis noted that the Police Department cannot currently communicate with the school resource officer, because of a communication dead spot within the school buildings.

#### **Electrical Infrastructure**

The Town's electrical lines are similarly susceptible to hazard events. As demonstrated by the October snowstorm in 2011, power lines can be knocked out by snow and ice, in addition to wind events, causing extensive impacts to the Town. Extreme heat also stresses the electrical system, as increasing use of air conditioning leads to a risk of brown outs and outages, particularly if heat impacts are region-wide. Further, Southwick has no generation capacity of its own and relies entirely on transmission lines that bring power into the Town.

#### Wastewater and Septic

Southwick's sewer infrastructure is limited to the east side of Town, between Route 202 and the Congamond Lakes. The Town has an active infiltration and inflow program and performs yearly infiltration and inflow studies as a condition of their National Pollutant Discharge Elimination System (NPDES) permit. Because much of the Town's sewer system was installed in the early 2000's, they have to date had little issue with infiltration and inflow in their pipe network. The west side of Town, however, is served by septic systems, which are subject to failure and leakage, especially if subjected to flooding or overwhelmed by heavy precipitation.

#### Environmental

#### Wildlife

Concerns about beavers were discussed as an environmental issue, but also as an infrastructure problem. Whereas the Town generally has some record of and control over man-made dams or impoundments, beaver activity is often known only anecdotally, if at all, and can cause unpredictable problems during heavy precipitation, when flooding occurs in unexpected locations. Southwick has previously experienced problems at Kellogg Brook, where beaver dams above the brook broke after a heavy rain storm, causing a release of water that ultimately exposed nearby sewer and gas mains. Beaver impoundments have been known to flood and overwhelm septic systems in the Town as well. Other wildlife concerns include water quality issues associated with waterfowl populations, as well as human-animal conflict involving bears, coyotes, and fisher cats.

#### Lakes and Canals

Congamond Lakes currently have only one outlet, which empties to Canal Brook, part of the old Farmington Canal. The canal was originally 9 feet deep by 15 feet wide, but is now as shallow as one and a half feet deep in some areas, due to the accumulation of sediment and debris, driven in part by beaver activity. Both Great Brook and Canal Brook have been known to reverse flow during significant stormwater runoff events because of downstream blockages. Canal Brook has already had a sluicegate/weir system

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installed to prevent backflows, but no such system exists on Great Brook at this time. Residents with property along the lakes and canals are facing major threats from erosion, and may be faced with significant costs to mitigate these risks.

#### Trees and Forests

Forests provide critical ecosystem services that help buffer the effects of climate change, from sequestering carbon, to increasing groundwater recharge, to modulating local temperature. Street trees are likewise critical for infiltration of rainwater and provision of shade. However, trees and forests are also threatened by climate change. Participants noted that oak, maple, ash, and pine are all in decline either due to pests or changing climate. Wind and storms cause blowdowns, drought can contribute to die-off, new invasive pests (e.g. Emerald Ash Borer, Asian Longhorned Beetle) are eliminating certain tree species, and others are in decline due to shifting temperature and precipitation regimes that favor more southerly species. The Town's emergency services also recognize that hazard events can convert trees from assets to threats. The Town works closely with Eversource to ensure that hazard trees are removed before they can pose a significant risk to roadways or electrical infrastructure.

#### **Invasive Species**

Invasive plants and animals are already a source of concern in Southwick, as they are throughout the Commonwealth. Forest and upland ecosystems are threatened by a variety of invasive plants, including plants such as oriental bittersweet, multiflora rose, two types of swallowwort, and several non-native honeysuckles. Riparian and aquatic habitats are severely threatened by common reed, Japanese knotweed, invasive water chestnut, hydrilla, purple loosestrife, and Eurasian milfoil. Critical invasive insect pests already in the area include the Asian Longhorned Beetle and Emerald Ash Borer, both of which have the potential to do serious damage (both environmental and economic) to Massachusetts' forests and trees. These and other species already pose a significant challenge and have serious consequences for ecosystem health and resilience, and these impacts are likely to increase in response to climate change. Warming temperatures will also bring new invasives to the area, and these will have an easier time gaining a foothold if the Town's natural ecosystems are simultaneously weakened due to changes in climatic conditions.

#### Water Quality

Both the Congamond Lakes and the canals in Southwick are at risk due to nutrient pollution. These impacts are made worse by the increased erosion and stormwater runoff that accompanies heavy precipitation events. In recent years, algal blooms and aquatic weeds have been increasing, particularly during periods of extreme heat. The Town treated the lakes twice in 2018, using copper sulfate to control algal growth. The Lakes are also subject to an influx of bacteria due to both congregation of waterfowl on the lakes, and the fact that homes bordering on the Connecticut side of the lakes are served by septic systems. In 2018, the beach was closed for much of the month of August due to unacceptable bacteria levels.

#### Societal

#### Water-Based Recreation

Southwick's Congamond lakes are a popular source of recreation during both the summer and winter seasons. Winter recreation is threatened, however, by the decrease in ice cover. Whereas the lakes were once covered by 30 inches of ice in a typical year, ice cover is now substantially thinner (on the order of 12 inches), with no substantial ice cover at all in some years. These conditions increase the safety risks associated with recreation activities such as ice fishing and snowmobile operation. Similarly, new safety risks are now associated with summer recreation on the lakes, particularly due to the potential for harmful algal blooms/cyanobacteria and bacteria concentrations that make the water unsafe for recreational use.



#### Agriculture

Southwick is a right to farm community with a significant agricultural community and actively encourages the preservation of agricultural land. Farming operations range from vegetable farms to shade tobacco farms, to nurseries, to maple sugaring operations, all of which may be threatened by climate change hazards. An extended growing season brought on by climate change could have some positive effects, but drought, excessive rain (especially during the spring season), and changing temperatures may also have significant negative effects on agriculture and livestock operations of all types and scales. For instance, maple sugaring may no longer be economically viable at some point in the future, and some agricultural producers may be forced to consider alternate crops or altogether different sources of income.

#### Motocross Course and Recreational Events

Southwick is home to a number of unique recreational events that draw tourists to the Town. The Wick 338, located off of Route 57, hosts regional and national-caliber Motocross races from May through November and brings thousands of annual spectators and participants to Town, many of whom utilize onsite camping facilities during events. The Motocross course also hosts several thousand participants for the Rugged Maniac New England 5K obstacle race. These events bring critical tourism dollars to the Town, but also pose challenges during potential hazard events because of the stresses that a concentrated number of visitors would add to emergency response efforts. The site is also served by private wells and has suffered from insufficient water supply during droughts. During the extended drought of 2016 the wells at the course could not keep up with water needs for dust suppression to maintain the course during events.

#### **Residential Property**

Flooding of private homes is a concern, particularly along the lakes, where many of the older homes were built only a few feet above the lake level. Stormwater runoff from extended rainfall like that associated with recent precipitation events can cause up to a two inch rise in lake levels for every inch of rainfall, increasing the threats to private property. Protocols have put in place to limit boating and establish no wake zones when water levels are high to help prevent shoreline erosion and mitigate risk to the surrounding homes.

#### Vulnerable Populations

Workshop participants acknowledged the challenges of identifying and reaching vulnerable individuals, especially those who may no longer have a land-line telephone, or who may not self-identify as vulnerable. Certain populations, especially seniors, are known to be at higher risk during hazard events and may require support beyond emergency notifications. Workshop participants expressed concerns about seniors' ability to obtain food and medical supplies during hazard events, as well as the challenges involved in getting seniors to leave their homes (and sometimes their pets) in order to seek shelter elsewhere. Better understanding what these needs are and how the Town can best prepare to proactively support its entire population are areas that require more exploration. The workshop also identified potential impacts to key programs that serve these vulnerable populations, such as Meals on Wheels and Fuel Assistance programs, both of which may be impacted by extreme winter weather events.

#### Schools

Southwick's schools and student population are affected by a variety of hazard types. Schools are increasingly forced to cancel classes due to snow and ice events or extreme cold that make it impossible to safely get students to school. This, in turn, has the potential to extend the school year further into the summer, which exacerbates the risks that school will be in session during extreme heat events. As days above 90 degrees increase, heat stroke is a concern for the student population in general, as the schools are not air conditioned, and for student athletes in particular.



#### Pests and Disease Control

Climate change is affecting pests and disease vectors both through changing precipitation conditions and changing temperature conditions. Warmer, wetter conditions lead to increased mosquito populations, while the absence of sufficient periods of cold means that pest populations, especially ticks, that would historically have been killed off or reduced are able to survive the winter and emerge in greater numbers the following season. A recent CDC report showed that vector-borne diseases tripled between 2004 and 2016, with approximately 75% of cases being related to tick-borne disease. Further, as the Massachusetts climate begins to look more like the climate of the mid-Atlantic and southern states, we are seeing new types of diseases show up in existing pests, and new species of disease-carrying ticks and other pests moving into the New England states (e.g. mosquitoes carrying West Nile Virus or Zika and ticks carrying Rocky Mountain Spotted Fever). These changes present a major public and animal health challenge in terms of education, prevention, and treatment.

#### Provisions and Fuel

Maintaining access to essential supplies and fuel (for vehicles, heating, and generators) was a concern for workshop participants. It was acknowledged that power outages or road closures which affect access to these services could have extensive impacts on residents throughout Town. These issues are exacerbated for vulnerable populations. Participants did note that three of Southwick's major gas stations have back-up power, which is helpful for residents, but also draws extra traffic from neighboring towns when outages shut down other gas stations.

#### Stress on Emergency Services

Southwick's Fire, Police, and Public Works departments bear much of the burden of responding to the increased human threats that result from climate-induced hazards. An ever larger percentage of the departments' time and resources are being devoted to handling things like traffic accidents and injuries that result from ice or other dangerous conditions and activities to protect property and maintain traffic flows during storm events, and Public Works is relied upon to clear roads and maintain access throughout the Town. These departments are also tasked with the provision of shelter services in times of need. Emergency management personnel also noted the increase in crime that tends to accompany certain climate hazards, particularly heat waves. These issues are further complicated by the fact that many of the Town's police and fire personnel live outside the Town, so the departments can potentially be short-staffed at critical times if a hazard makes it difficult for responders to get to work.

#### Development

Over time, population increases and urban development have increased the impervious cover in Southwick, thereby increasing stormwater runoff and contributing to flooding problems throughout Town. As the Emergency Management Director noted, Southwick has been "its own worst enemy" in this regard. One participant noted that the North Loomis Street garage was essentially built in the middle of a brook, which has had lasting impacts on the structure and its surroundings. Likewise, participants noted the importance of discouraging any development within the Town's flood zones.















# **Current Strengths and Assets**

While the Town recognized a number of vulnerabilities, workshop participants identified key strengths as well. Southwick has a number of systems in place to facilitate emergency communications and information transfer, and the Town has obtained specialized equipment to help ensure that emergency services can be provided in a wide range of conditions. The Town has been proactive in establishing memorandums of understanding and mutual aid agreements that will support resiliency during hazards. Southwick also benefits from a partnership with Eversource, which has taken key steps to make their electrical infrastructure more robust and resilient.

- Southwick has preserved approximately 1000 acres of farmland over the last ten years, with one to two new farms preserved in perpetuity on an annual basis.
- The Town's Council on Aging maintains lists of senior residents and performs well-being checks during hazard events.
- Southwick has an existing Virtual Town Hall website that serves as an information hub for the Town's residents.
- The Town operates a Reverse 911 system that can be used to share information relevant to short-term hazards or expected long-term hazard events.



- Southwick has two vans to provide transportation to shelters and access to the Town's school busses for use in emergencies.
- Southwick has proactively transitioned to a fleet of 4-wheel drive emergency services vehicles, which allow for good movement through Town in conditions of up to 12 inches of snow.
- Southwick's schools already have back-up generators.
- The Town has existing mutual aid agreements with surrounding communities, however, the details of these agreements are not always fully understood by operations personnel.
- Southwick has identified reunification locations and meeting points for use during a hazard event.
- The Town has a comprehensive emergency management plan already in place.
- Southwick has established a mobile Emergency Operations Center that is ready for use in the event of a hazard.
- Southwick was the first StormReady Community in Massachusetts, and the second in all of New England.
- Three of Southwick's major gas stations are supplied with back-up power.
- Southwick's Police and Fire Stations are ideally located in a very central part of Town that provides good access to all parts of Town.
- The SAFE Program provides Student Awareness and Fire Education to students in Southwick's schools.
- The Town has already completed design and permitting for a culvert replacement at a known problem area on Fred Jackson Road.
- Southwick has grant funding to implement a Home Safety Checklist program that allows them to go into homes and check for safety issues that may pose additional concerns or exacerbate risk during hazard events.
- A house-numbering program is free for seniors and available at minimal cost to other residents in order to increase the ability of emergency services to locate residents during times of need.
- The DPW Garage has its own fuel pumps and emergency communications system, though these are currently covered only by portable back-up power systems in the case of an outage.
- The Town benefits from the efforts of Eversource, which has invested time and money into clearing hazard trees and improving the robustness of the electrical system through grid modernization. Eversource also maintains a list of potential hazard trees that could impact electrical infrastructure.
- Southwick has worked with Eversource to establish priority re-connection for critical facilities during power outages.



• Southwick benefits from its small-Town culture which facilitates cooperation and familiarity with one's neighbors and their potential needs during a hazard event.

# Top Recommendations to Improve Resilience in Southwick

Participants at the CRB workshop identified a number of recommendations to address vulnerabilities and increase resiliency in three main topic areas: infrastructure, environment, and society. Management of water, primarily dealing with excesses of water due to flooding and managing the Congamond Lakes, was a primary concern that emerged in both the small and large group discussions. Providing sufficient water supply to the west side of Town and improving undersized or deteriorating infrastructure systems were a second major theme. Finally, as a small Town and tight-knit community, much attention centered around providing services to the Town's residents during hazard events, with particular attention to vulnerable populations.

#### **Highest Priority**

- Build on the Town's existing field inventory of culverts, and bridges to rank and prioritize projects for increased flooding resiliency and storm-hardening, followed by design and implementation of priority re-sizing or replacement projects. Green infrastructure, Low-Impact Design, and other nature-based solutions will be integrated with hard-infrastructure improvements to establish approaches that will be robust in the face of natural hazards and climate-change scenarios. Incorporate specific design and permitting for the culvert at Klaus Anderson Road and Johnson Brook that includes upstream stormwater management and flood resiliency improvements. Pursue funding and implementation for the already-permitted culvert replacement at Fred Jackson Road, and pay particular attention to known problem areas on Davis Road and Kline Road.
- Implement existing designs for an emergency outlet from North Pond to Great Brook near South Longyard Road in order to provide flood protection and limit the potential for erosion and damage to nearby properties.
- Develop and implement a weir or sluice gate system on Great Brook to prevent backflow during heavy precipitation events.
- Organize an inter-Town action to restore Canal Brook and Great Brook to their original depths by conducting dredging and by clearing both channels of debris and blockages, including beaver dam obstructions.
- Install cisterns in the northwest portion of town in order to provide water supply storage, especially for use in firefighting. Locations need to be chosen for two cisterns, with each having a capacity of at least 20,000 gallons.
- Raise road levels and rebuild road bases in critical low-lying or wetland areas.
- Increase enforcement of regulations related to maintenance of detention ponds. Ensure that the zoning enforcement officer has a list of all privately and publically owned structures.



Review Town regulations and make improvements, where applicable, to encourage maintenance of privately-owned structures by property owners.

- Perform a risk assessment of the wastewater pump stations and establish priority actions for reducing potential flooding impacts, including consideration of nature-based solutions or green infrastructure approaches. Establish plans to implement emergency back-up power for the pump stations.
- Assess cost-effective green infrastructure opportunities to develop a list of specific priority
  projects where reduction of stormwater runoff could mitigate flooding risk without the need to
  conduct expensive culvert replacement and resizing projects. Assess feasibility and cost, rank
  priority projects in terms of climate resilience potential, and develop concept designs for key
  projects. Review Town regulations and update as necessary to support green infrastructure and
  low-impact development approaches.
- Conduct robust education and outreach to build awareness of town resources and make Town residents aware of the many planning efforts, agreements, shelters, evacuation routes, etc. which are focused on making the Town more resilient to climate change impacts. Ensure that all residents know how to access these resources when they are needed.
- Prioritize expansion and reliability of gas mains serving Southwick to ensure that the Town is not cut off from gas supply during hazard events.
- Eliminate dead spots in the Town's communications infrastructure, with particular attention to ensuring that the schools can communicate with emergency services personnel.
- Establish a formal drought plan to detail appropriate actions to be taken during times of extended drought, with particular attention to developing alternate water supply sources for farmers, and providing for high water use events, such as Motocross events.

#### **Moderate Priority**

- Assess mosquito/tick/pest control options, including: viability study of joining existing mosquito control district versus options for the town to manage control independently, determination of future risks due to increase in type and quantity of pests/disease vectors due to climate change, and development of an education and outreach program.
- Post emergency evacuation routes with clear signage. Routes currently exist, but are not marked or well known.
- Assemble an emergency response trailer, including temporary signage to mark non-permanent evacuation routes, barricades, and other equipment to facilitate efforts to re-route traffic and keep residents out of hazard areas.
- Conduct a study to identify alternate sources of tourism funding in order to ensure that the Town's economy does not suffer as changing climatic conditions increasingly impact recreation opportunities in Town.
- Increase the efficiency of enforcement and inspections, including providing sufficient numbers of inspectors to effectively monitor and enforce regulations at the Congamond Lakes,



including traffic management. Ensure that businesses are able to be inspected and reopen in timely fashion after hazard events.

- Educate owners of private septic systems about the importance of having systems pumped out and keeping them in good working condition in order to prevent risks to public health and the environment from systems that become overwhelmed during periods of heavy precipitation.
- Increase coordination and cooperation with Suffield, Connecticut to protect the Congamond Lakes and address issues with erosion, algal blooms, waterfowl, and septic systems.
- Develop partnerships with local businesses to distribute information and help facilitate outreach efforts, particularly to vulnerable populations such as senior residents.
- Pursue public facilities upgrades that would increase resiliency, including long-term planning for relocation of the DPW garage to a location that would allow for multiple points of access. Install back-up power systems for the DPW garage and other critical facilities.

#### Lower Priority

- Develop a Town-wide plan to limit human/animal conflict, with a focus on maintaining open space corridors and appropriate habitat for large mammals (coyotes, bears, fisher cats), and establishing plans for beaver management.
- Update the Town's 2003 flyover at improved resolution to provide better, more detailed information for resilience planning.
- Encourage good building practices that minimize fire risk through minimization of vegetation at close range to structures, and use of non-combustible materials, such as concrete and aluminum siding.
- Develop a comprehensive tree and forests management program to identify, remove, and replace problem trees, preserve intact forests and street tree cover, provide guidance and resources for gradually moving toward more climate-resilient trees and forest communities (e.g. species that will tolerate warmer temperatures).
- Develop comprehensive invasive species management from inventory stage through management planning and implementation to address existing invasive populations that threaten features such as open space or forests, both of which contribute to resiliency, as well as anticipate new invasives that are likely to move into the area as climates shift.



# **CRB Workshop Participants**

All workshop invitees are listed below; attendees are indicated with an asterisk.

Name	Position/Organization
Randy Brown*	DPW Director
Thomas Fitzgerald*	Health Director
Robert Landis*	Police Department
Dennis Clark*	Conservation Commission
Richard Stefanowicz*	Deputy Fire Chief
Charles Dunlap*	Emergency Management Director
Arthur Lawler	Building Inspector
Donnie Rickson*	Baystate Noble Hospital
Robert K Johnson*	Buildings and Grounds
Karl Stinehart*	Chief Administrative Officer, Board of Selectman
Cindy Sullivan*	Council on Aging
Dick Grannells*	Town Engineer
Connor Roy*	DPW Intern
Diane Caruso*	Library Director
Chris Faria*	DPW Supervisor
Kate Phelon*	Greater Westfield Chamber of Commerce
Nick Boldyga*	State Representative, 3 <sup>rd</sup> Hampden District
Joe Deedy	Select Board
Russ Fox	Select Board
Doug Moglin	Select Board
Don Humason	State Senator, 2 <sup>nd</sup> Hampden and Hampshire District
Kevin Bishop	Police Department
Kirk Sanders	Police Department
Russ Anderson	Fire Department
Alan Slessler	Town Planner
Art Pinnell	Finance Committee
Bob Horacek	Finance Committee
Cara Cartello	Parks and Recreation
Dave Gunn	Historical Commission
Laura Fletcher	Town Accountant
Mike McMahon	Economic Development Committee
Michelle Hill	Town Clerk/Treasurer
Bob Johnson	Buildings and Grounds
Tracy Stefanowicz	Eversource Energy
Maureen Callahan	Eversource Energy
Andrea Luppi	Eversource Energy
Ellen Cummings	Verizon
Eileen Leahy	Comcast
Bruce Augusti	MEMA
Jen Willard	School District
Steve Presnal	School District



Karen Wzorek	School Bus Garage
Dan Kelly	Housing Authority
Bruce Bussiere	Baystate Noble Hospital
Jim Hartman	Kinder Morgan
Dave Wood	Kinder Morgan
	Agricultural Commission
	Citizens Restoring Congamond
	Cemetery Commission

\* indicates attendees

# Citation

Fuss & O'Neill (2018). Community Resilience Building Workshop Summary of Findings. Town of Southwick, Fuss & O'Neill, Inc. Springfield, Massachusetts.

# CRB Workshop Project Team: Name, Organization, Role

Name	Organization	Role
Randy Brown	DPW Director	Project Coordinator/Core Team Member
Thomas Fitzgerald	Health Director	Core Team Member
Robert Landis	Police Department	Core Team Member
Dennis Clark	Conservation Commission	Core Team Member
<b>Richard Stefanowicz</b>	Deputy Fire Chief	Core Team Member
Charles Dunlap	Emergency Management Director	Core Team Member
Arthur Lawler	Building Inspector	Core Team Member
Mary Monahan	Fuss & O'Neill	MVP Facilitator
Julianne Busa	Fuss & O'Neill	MVP Lead Facilitator/Scribe
Jessica Montagna	Fuss & O'Neill	Scribe

# Acknowledgements

Many thanks to the MVP Core Team members, CRB workshop participants, and to Randy Brown who acted as the local Project Coordinator. Thanks to the Town of Southwick for providing a meeting space for the Core Team Meeting and CRB Workshop.

Funding for the CRB Workshop was provided through a Massachusetts MVP grant.



# Appendix A

Final Risk Matrix

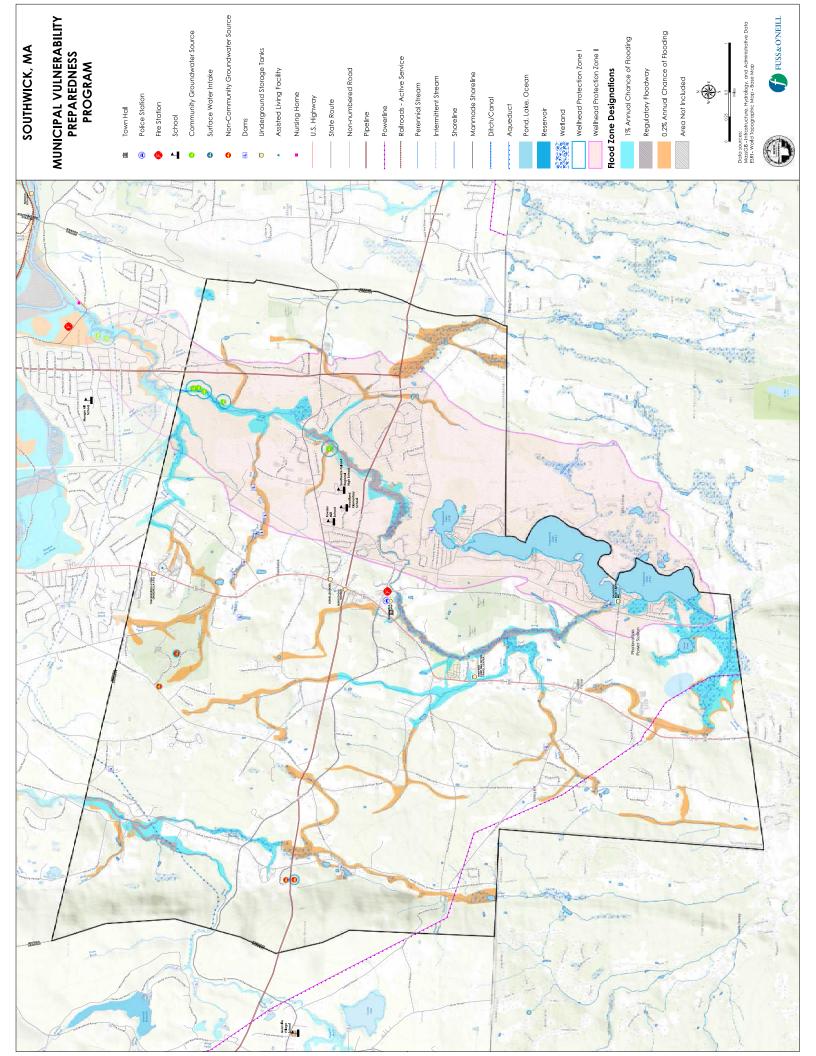
Community Resilience Building Risk Matrix	Matrix	э. Х	٩		-	www.CommunityResilienceBuilding.org	ng.org		
				Top Priority Hazards (tornado, floods	s, wildfire, hurricanes, earthquake,	Priority Hazards (tornado, floods, wildfire, hurricanes, earthquake, drought, sea level rise, heat wave, etc.)	etc.)	:	i
וב-איב בחיווץ ומי מינוסי מינוסי מינוסי של איד איד באסיר איד באיני (and באסטיוט) ע = Vulnerability ב = Strength	g term (and <u>O</u> ngoing)			Flooding	Ice and Snow	Wind	Extreme Heat	Priority H _ M _ I	Time Short Long Ongoing
Features	Location	Ownership	V or S					<u>п</u> - <u>М</u> - Е	
Infrastructural									
Culverts and Bridges	Town-Wide	Town	>	Build on the Town's existing inventory of culverts, and bridges: prioritize, design, and implement re-sizing or replacement projects: integrate green infrastructure and nature-based solutions. Incorporate design/permitting for culvert on Klaus Anderson Road, implementation of existing designs on Fred Jackson Road, and explore known problem areas on Davis Road and Kline Road.	Itory of culverts, and bridges: sizing or replacement projects; an anture-based solutions. intert on Klaus Anderson Road, and so nFred Jackson Road, and Davis Road and Kline Road.			т	S
Roads	Town-Wide	Town	>	Raise road levels and rebuild road bases in critical low-lying or wetland are as	bases in critical low-lying or reas			н	S
Water Supply and Water Infrastructure	Northwest Southwick	Town	Λ			Choose locations and install two 20,000 gallon water supply cisterns in northwest Southwick for use in firefighting	20,000 gallon water supply ick for use in firefighting	н	S
	Town-Wide	Private	>	Increase enforcement of regulations related to detention pond maintenance; review and revise regulations as necessary	ns related to detention pond regulations as necessary			т	S
Stormwater Basins and Conveyances	Town-Wide	Town	>	Assess green infrastructure opportunities and prioritize stormwater management projects: develop concept designs: review /revise Town regulations to support green infrastructure	nities and prioritize stormwater pt designs; review/revise Town een infrastructure			т	S
	DPW Garage		S	The DPW Ga	arage has its own fuel pumps and	The DPW Garage has its own fuel pumps and emergency communications system	em	N/A	0
DPW Facility	Town-Wide	Town	>	Pursue public facilities upgrades including long-term planning for relocation of DPW garage; install back-up power systems for DPW garage and critical facilities	uding long-term planning for relocation of D garage and critical facilities	cation of DPW garage; install back I facilities	<ul><li>up power systems for DPW</li></ul>	M	S/L
Communications Infrastructure	Town-Wide	Town/Private	^	Eliminate dead	spots in the Town's communicati	Eliminate dead spots in the Town's communications infrastructure, especially at schools	chools	н	S
Electrical Infrastructure	Town-Wide	Town/Private	S		Southwick benefits from Eversource's work to clear hazard trees and establish priority re-connection for critical facilities	irce's work to clear hazard trees nection for critical facilities		N/A	0
Wastewater and Septic	Town-Wide	Town	>	Perform risk assessment of pump stations, establish priority actions including nature-based solutions and plans for emergency back-up power	titions, establish priority actions d plans for emergency back-up			т	S
	Town-Wide	Private	>	Educate owners of private septic systems about the importance of system maintenance	stems about the importance of tenance			M	S
Societal									
Water-Based Recreation	Congamond Lakes	Town/Private	>	Increase the efficiency of enforcemen	nt and inspections at the Congamond Lakes an reopen soon after hazard events	ease the efficiency of enforcement and inspections at the Congamond Lakes and ensure businesses are able to be inspected and reopen soon after hazard events	are able to be inspected and	Σ	L
Agriculture	Town-Wide	Town/Private	S	Southwick has	preserved approximately 1000 a	southwick has preserved approximately 1000 acres of farmland over the last ten years	years	N/A	0
Motocross Course and Borcastional Events	Town-Wide	Town/Private	>	Establish a formal drought plan, with particular attention to developing alternate water supply sources for farmer, and high water use events, such as Motocross	h particular attention to developing alternat use events, such as Motocross	ng alternate water supply sources Motocross	s for farmer, and high water	т	S
	Town-Wide	Town/Private	>	Conduct a study to identify alternate sources of tourism funding to ensure that the Town's economy does not suffer as changing climatic conditions increasingly impact recreation opportunities	mate sources of tourism funding to ensure that the Town's econo climatic conditions increasingly impact recreation opportunities	ensure that the Town's economy d act recreation opportunities	loes not suffer as changing	Ø	L

Residential Property	Town-Wide	Private	>		Encourage building practices that reduce fire risk	_	S	
	Town-Wide	Town/Private	s	Council on Aging maintains lists of senior residents and performs well-being checks; seniors have access to a free house-numbering program and a Home Safety Checklist program	ng checks: seniors have access to a free house-numbering cklist program	g N/A	0	
Vulnerable Populations	Town-Wide	Town	s	Southwick's Virtual Town Hall website serves as an information hub; the Town has two vans and access to the Town's school busses for the access to the Town's school busses for the Town's school busses are an encoded as identified reunification locations.	own has two vans and access to the Town's school busses I reunification locations	SS N/A	0	
	Town-Wide	Town	s	Southwick's small-Town culture facilitates cooperation and familiarity with neighbor's needs	and familiarity with neighbor's needs	N/A	0	
	Town-Wide	Town/Private	٨	Develop partnerships with local businesses to distribute information and help facilitate outreach	information and help facilitate outreach	W	L L	
Schools	Schools	Town	S	Southwick's schools already have back-up generators; the SAFE program provides Student Awareness and Fire Education	am provides Student Awareness and Fire Education	N/A	0	
Pests and Disease Control	Town-Wide	Town	>	Assess mosquito/pest control options, including viability of joining a mosquito control district, assessment of future risks due increased pests/disease vectors, and education and outreach	squito control district, assessment of future risks due to ducation and outreach	Σ		
Duran indiana and Final	Town-Wide	Private	s	Three of Southwick's major gas stations are supplied with back-up power	upplied with back-up power	N/A	0	
	Town-Wide	Private	^	Prioritize expansion and reliability of gas mains serving Southwick to ensure supply during hazards	ire supply during hazards	н	S	
	Town-Wide	Town	S	The Town operates a 3-1-1 / 2-1-1 call-back systemfor distribution of information	mfor distribution of information	N/A	0	
	Town-Wide	Town	s	Southwick has a fleet of 4-wheel drive emergency services vehicles, a mobile Emergency Operations Center, and centrally-located Police and Fire Stations: the Town is a StormReady Community with a comprehensive emergency management plan in place and existing mutual aid agreements with surrounding communities	bile Emergency Operations Center, and centrally-located mprehensive emergency management plan in place and rounding communities	N/A	0	
Stress on Emergency Services	Town-Wide	Town/Private	>	Conduct education and outreach to build awareness of existing Town resources (planning efforts, agreements, shelters, evacuation routes, etc.) which make the Town more resilient	urces (planning efforts, agreements, shelters, evacuation n more resilient	т	0	
	Town-Wide	Town/Private	٨	Post emergency evacuation routes with clear signage	with clear signage	W	S	
	Town-Wide	Town	٨	Assemble an emergency response trailer, including temporary signage and other equipment	nporary signage and other equipment	W	S	
Development	Town-Wide	Town	>	Update the Town's 2003 flyover at improved resolution	nproved resolution	-	S	
Environmental							-	
Wildlife	Town-Wide	Town/Private	>	Develop a Town-wide plan to limit human/animal conflict: focus on maintaining open space corridors and appropriate habitat for large mammals: establish plans for beaver management	eaver management			
	North Pond; Great Brook	Town	>	Implement existing designs for an emergency outlet from North Pond to Great Brook		н	s	
Lakes and Canals	Great Brook	Town	>	Develop and implement a weir or sluice gate system on Great Brook to prevent backflow		т	S	
	Canal Brook; Great Brook	Town/Private	>	Organize inter-Town action to restore Canal Brook and Great Brook through dredging and clearing channels of debris, blockages, and beaver dams		т	S	
Trees and Forests	Town-Wide	Town/Private	>	Develop a comprehensive tree and forests management program	rests management program	Г	-	
Invasive Species	Town-Wide	Town/Private	^	Develop comprehensive invasive species management from inventory stage through management planning and implementation	age through management planning and implementation	L	L	
Water Quality	Congamond Lakes	Town/Private	>	Increase coordination and cooperation with Connecticut to protect the Congamond Lakes and address issues with erosion, algal blooms, waterfowl, and septic systems	ongamond Lakes and address issues with erosion, algal ic systems	Σ		



Appendix B

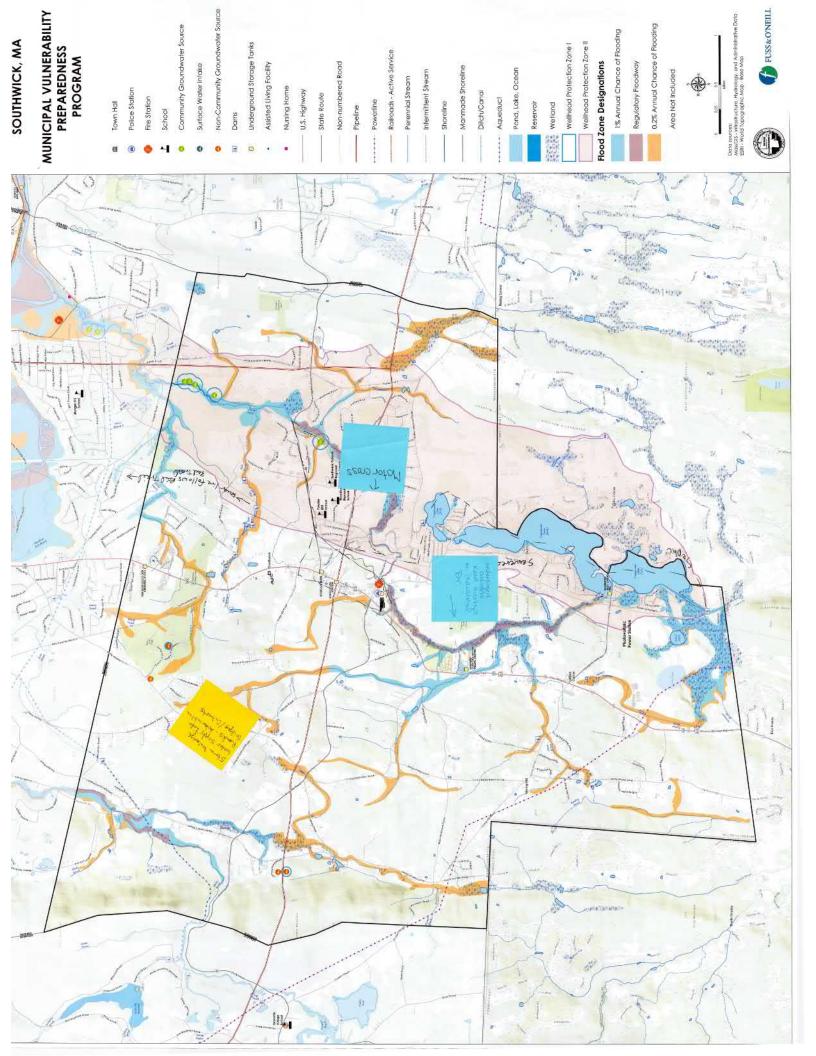
CRB Workshop Base Map





Appendix C

CRB Workshop Outputs: Participatory Mapping Exercise & Risk Matrices



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Motocross/Rugged Manual Events	Mill House	Private	>						
lee-fishing tournaments	Luhus	Public	>	Alternate Tourism draw					
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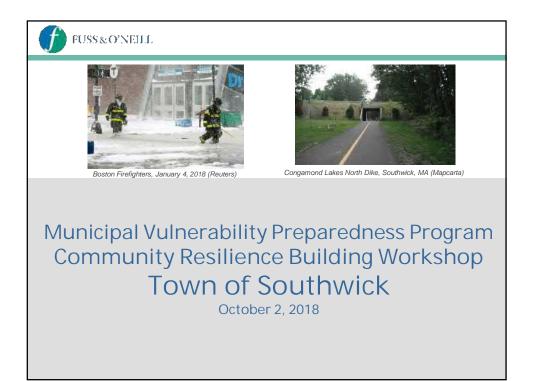
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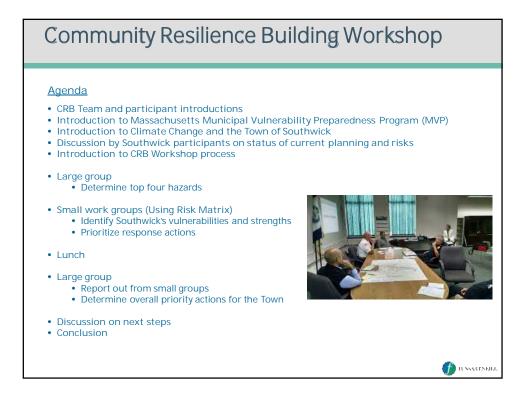
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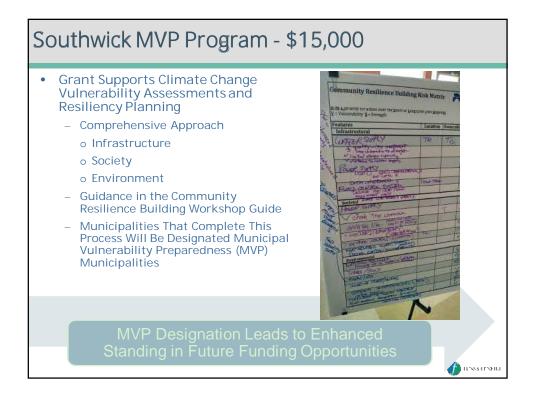
Appendix D

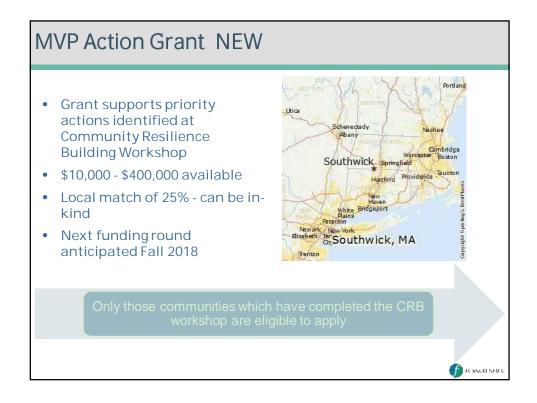
**CRB** Workshop Presentation Materials

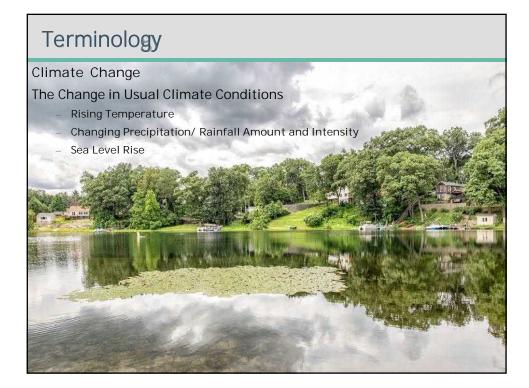












Westfield Basin	Observed Baseline 1971-2000		cted Ch n 2030s		Project in	ed Ch 2050		Proje	ected C in 2070	hange )s		cted C n 2090	hange Ds
Average Annual Temperature (°F)	45.01	2.27	to	4.55	3.08	to	6.63	3.64	to	9.18	4.16	to	11.18
Annual Days with Maximum Temperature over 90°F (Days)	2.75	3.90	to	12.64	5.70	to	24.05	7.18	to	42.37	8.76	to	59.56
Annual Days with Minimum Temperature pelow 32°F (Days)	166.59	-10.89	to	-27.83	-20.14	to	-38.37	-22.41	to	-52.99	-24.19	to	-62.16

Westfield Basin	Observed Baseline 1971-2000		cted Ch n 2030s		Proje ir	cted C n 2050	hange )s	Proje ii	cted Cha n 2070s	nge	Proje i	cted Cha n 2090s	inge
Total Annual Precipitation (Inches)	50.70	-0.24	to	5.11	1.18	to	6.85	2.04	to	8.06	2.08	to	9.10
Annual Consecutive Dr Days (Days)	16.80	-0.26	to	1.40	-0.28	to	2.17	-0.65	to	2.27	-0.47	to	2.64
/s (Days)	10.00	0.20		1.40	0.20		2.17	0.00		2.27	0.47		

#### **Climate Change Impacts - Temperature** • Economic - Winter Recreation - Snow and Ice ENTERING • Agricultural - Longer Growing Season • Health - Increased Pests - Heat Stroke • Infrastructure - Road Buckling - More Potholes - Power Outages • Environment - Change in Habitat

# Climate Change Impacts - Precipitation

- Economic
  - Dangerous Floods
  - Lost work time
- Agricultural
  - Excessively Wet Spring
  - Drought
- Health
  - Flood/High Water-related Deaths
  - Emergency Response Delays
- Infrastructure
  - Road Washout
  - Environment
  - Sewer System Overflows
  - Compromised Bridges
- Changes in Habitat



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Community Resilience Building Risk Matrix 🛛 🚬 🏰 🏟										
$\mathbf{H} \cdot \mathbf{M} \cdot \mathbf{L}$ priority for action over the $\mathbf{Y} = \text{Vulnerability } \mathbf{S} = \text{Strength}$	Short or Long term (and Ungoe	rt or Long term (and Ungoing)				Hazards (tomudo, floods, wildfire, hurricanes, earthquake, drought, sea level rise, heat wave, etc.) Friority Time				
Standard Street Fills Palation (Sec.		Ownership						H-M-L	Short Los Quigoing	
Features Infrastructural	Location	Ownership	V or S		-			and the second sec	ac-10-0-0	
-			-					-		
S										
									-	
Societal										
Environmental										

# MVP Program Identify Top Four Hazards Review MVP Sectors Maps as tool List infrastructure, societal, environmental feature Determine whether a vulnerability or strength Identify actions to reduce vulnerability or reinforce strength Prioritize actions Report Out Finalize Prioritization Plan

# Climate Change Hazards

- Flooding
- Extreme Precipitation Events
- Heat Waves
- Drought
- Snow/Ice
- Wildfire
- Tornadoes
- Hurricanes
- Nor'easters
- Other



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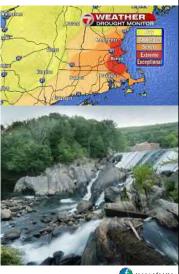
### **MVP Sectors**

- Infrastructure
  - Evacuation routes
  - Schools
  - Roads, bridges, dams
  - Water and wastewater
  - Septic systems
  - Hospitals
  - Commercial Buildings, churches
  - Utilities: electric, gas
  - Factories
  - Emergency management facilities



# **MVP Sectors**

- Societal
  - Emergency shelters
  - Senior housing
  - Schools and campuses
  - Economically challenged populations
  - Evacuation plans
  - Animal shelters
  - Hospitals, pharmacies
  - Grocery stores
  - Utilities: electric, gas
  - Homeless
  - Other



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## **MVP Sectors**

- Environmental
  - Drinking water supply
  - Rivers and streams
  - Parklands
  - Agriculture
  - Title V systems
  - Stormwater management
  - Open spaces
  - Flood plains
  - Forest
  - Other





