



EXECUTIVE OFFICE OF TECHNOLOGY SERVICES & SECURITY

COMMONWEALTH OF MASSACHUSETTS | 1 ASHBURTON PLACE, 8TH FLOOR, BOSTON, MA 02108

MAURA T. HEALEY
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January 30, 2026

Frank Pozniak
Executive Director
State 911 Department
151 Campanelli Dr., Suite A
Middleborough, MA 02346

RE: FISCAL YEAR 2026 - COMIRS 2ND QUARTER REPORT
(Reporting Period October 1, 2025 – December 31, 2025)

Dear Director Pozniak,

In accordance with Department of Telecommunication and Cable (hereinafter D.T.C.) Order 18-2 dated June 29, 2018, D.T.C. Order 19-2 dated May 16, 2019, D.T.C. Order 20-1 dated May 26, 2020, D.T.C. Order 21-3 dated May 26, 2021, D.T.C. Order 22-1 dated June 1, 2022, D.T.C. Order 23-2 dated June 14, 2023, D.T.C. Order 24-2 dated June 4, 2024, D.T.C. Order 25-2 dated June 12, 2025, and the State 911 Department's Guidance Document as issued to the Executive Office of Technology Services and Security (hereinafter EOTSS) on or about September 9, 2020, I respectfully submit the Fiscal Year 2026 2nd Quarter Report for the Commonwealth's project to modernize, improve, and expand its interoperable public safety radio system (hereinafter CoMIRS).

The 2nd Quarter of Fiscal Year 2026 was highlighted by:

- the continuation of activities necessary to prepare for TDMA radio network implementation,
- the development of engineering and leasing documents for planned communications sites in Phases 1B, 1C, and 1D (together referred to as "Phase 1B+"),
- the implementation of substantive construction activities at Phase 1A and 1B+ sites,
- the continued partnership with the Department of Conservation and Recreation, including coordinating the shared use of the Mt Wachusett summit, the replacement of the Chelmsford Fire Tower, and the tower remediations of four communications towers on DCR properties,
- the continuation of the subscriber upgrade program to ready digital radios for the new digital system,
- the sharing of program information and coordinated planning with CoMIRS stakeholders,
- the implementation of intergovernmental service agreements with the Department of State Police, and
- the continued monitoring and auditing of the CoMIRS budget and expenditures.

The details of the program activities recorded during the reporting period are described below.

THE CoMIRS PROGRAM MANAGEMENT OFFICE’S (PMO) CONTINUATION OF ACTIVITIES IN PREPARATION OF THE IMPLEMENTATION OF THE COMMONWEALTH’S TDMA RADIO NETWORK:
(CoMIRS Strategic Plan Roadmap Major Activity 6.2.8, “Prepare for TDMA Radio Network Implementation”)

The PMO continues to meet both virtually and in-person with the Motorola project team, multiple times per week, on an unlimited number of technical and/or contract administration issues. Site visits are regularly performed by members of the CoMIRS, Motorola, and subcontractor teams involved in leasing, system implementation, engineering, and construction. Construction teams are managed by a Motorola construction manager and are often accompanied in the field by technicians and engineers from the Department of State Police. All contractors working on CoMIRS sites have proper certificates of insurance and meet State Police access requirements, including CORI background checks, where applicable. Construction work is properly insured. Prevailing wage rate schedules have been provided to contractors, and contractors are responsible for posting wage reports and maintaining adherence to Commonwealth regulations regarding prevailing wage and workforce participation.

The CoMIRS PMO is responsible for the timely execution of agency agreements, the review and approval of engineering designs, the coordination with land and tower owners, the issuances of authorizations to pull building permits and notices to proceed for construction, and the oversight of the overall project schedule and budget.

During the 2nd Quarter of FY 2026, EOTSS, on behalf of the CoMIRS Modernization Project, oversaw the staging and delivery equipment detailed in Change Order 005 with Motorola Solutions to upgrade a key component of the radio system pending installation in eastern and central Massachusetts. Under Change Order 005, CoMIRS and Motorola Solutions agreed to trade-in forty (40) sites of G-Series base station equipment, previously shipped and awaiting deployment in the local warehouse in Pittsfield, MA, for forty (40) sites of new D-Series base station equipment (referred to as “D-Series Multicarrier Radio Site”).

During the week of October 20, 2025, the CoMIRS PMO and members of the Communications Division of the Massachusetts State Police participated in overseeing the staging of the D-Series equipment at Motorola Solutions facilities in Elgin, IL. After the successful completion of staging, the substitute radio equipment was packaged and delivered to a project warehouse in Pittsfield, MA. The equipment will be delivered to its final locations through central and eastern Massachusetts as each site is readied for the new system. Payment for Change Order 005 was made via Task Order 044. Payment for Task Order 044 was approved on November 13, 2025.

As of November 3, 2025, Motorola Solutions reported the completion of the “go live” of the Massachusetts Department of Correction radio sites on the CoMIRS+P25 Primary Core and DSR Core Equipment. As of December 1, 2025, the CoMIRS+P25 Core Equipment is considered to be placed in operation and covered under interim warranty under the Motorola Solutions contract.

CoMIRS PROGRAM MANAGEMENT OFFICE (PMO) ACTIVITIES YIELDING SUBSTANTIVE CONSTRUCTION MILESTONES:

(CoMIRS Strategic Plan Roadmap Major Activity 6.2.10, “Build, Lease or Upgrade Radio Sites”)

During the 2nd Quarter of FY 2026, the CoMIRS PMO continued to plan for, authorize, oversee, and audit multiple types of major civil construction activities in support of the modernization of the CoMIRS radio system. These construction activities can include:

- improvements to site access roads,

- installation or repair of equipment shelters,
- improvements to HVAC,
- upgrades to electrical and emergency generator systems,
- installation and/or upgrades of ice bridges and ice shields,
- compound improvements, including gate and fence repairs,
- site access security and video surveillance installation,
- tower remediations,
- custom mount installations,
- decommission of old antenna systems, dishes, lines, and mounts,
- installation of new antenna systems, dishes, lines, and mounts,
- engineering of site-specific foundations, structures, and mounts,
- repairs to deficiencies identified in the field, and
- other services needed to establish and maintain mission critical communication sites.

Below is a list of the seven (7) building permitting authorization (BPA) issued during the 2nd Quarter of FY 2026 by the CoMIRS PMO. These BPAs are major project milestones issued by the CoMIRS PMO to Motorola Solutions that serve as a formal approval to submit building permitting applications on behalf of the project and initiate mobilization planning for civil construction at the specified communications site. BPAs may include specific conditions for the approved construction activities, issued by the CoMIRS PMO, the tower owner, the landowner, an access road owner, or other party. The FY 2026 2nd Quarter BPAs include:

- Canton-Blue Hill MSP (MSP, BPA for construction issued on 10/03/2025)
- Bourne-Scraggy Neck Rd (American Tower Corp, BPA for construction issued on 10/09/2025)
- Gloucester-Kondelin Rd (American Tower Corp, BPA for construction issued on 10/09/2025)
- Harvard-Pinnacle Rd (DCR, BPA for construction issued on 10/09/2025)
- Mendon-Chestnut Hill (DCR, BPA for construction issued on 10/09/2025)
- New Bedford-Penniman St (American Tower Corp, BPA for construction issued on 10/09/2025)
- Sandwich-Telegraph Hill (DCR, BPA for construction issued on 10/09/2025)

Additionally, the CoMIRS PMO issued fifteen (15) notices to proceed (NTP) for construction or tower remediation during the 2nd Quarter of FY 2026. NTPs are issued when all appropriate owner, building inspector, and other approvals have been obtained and when the CoMIRS PMO concurs with the plan to be implemented at each site, including coordination and planning regarding any outages that existing CoMIRS users may experience during construction activities. Any specific conditions for construction issued by the CoMIRS PMO or the tower or site owner are included in the NTP document. The FY 2026 2nd Quarter NTPs include:

- Scituate-Clapp Rd (Crown Castle, NTP for construction issued on 10/6/2025)
- Amesbury-Pow Wow Hill 2 (Industrial Tower & Wireless, NTP for construction issued on 10/09/2025)
- Worcester-Millstone City Shelter (City of Worcester, NTP for construction issued on 10/09/2025)
- Rehoboth-Martin St (Industrial Tower & Wireless, NTP for construction issued on 10/09/2025)
- Rowley-Prospect Hill (Crown Castle, NTP for construction issued on 10/27/2025)
- Wrentham-Washington St (Crown Castle, NTP for construction issued on 10/27/2025)
- Westboro-Mt Nebo (MassDOT, NTP for construction issued on 10/30/2025)
- Princeton-Mt Wachusett MEMA Tower (MEMA/DCR, NTP for tower remediation 11/5/2025)
- Bourne-Scraggy Neck Rd (American Tower Corp, NTP for construction issued on 12/9/2025)
- Gloucester-Kondelin Rd (American Tower Corp, NTP for construction issued on 12/11/2025)
- Harvard-Pinnacle Rd (DCR, NTP for construction issued on 12/16/2025)
- Sandwich-Telegraph Hill (DCR, NTP for construction issued on 12/16/2025)

- Barnstable-Oak St (Crown Castle, NTP for construction issued on 12/18/2025)
- Canton-Blue Hill MSP (MSP, NTP for construction issued on 12/19/2025)
- Mendon-Chestnut Hill (DCR, NTP for construction issued on 12/21/2025)

The CoMIRS PMO expects to issue additional BPAs and NTPs throughout the remainder of FY 2026.

THE JOINT CoMIRS-MOTOROLA PROJECT TEAM CONTINUES TO CONDUCT RADIO SITE VISITS:
(CoMIRS Strategic Plan Roadmap Major Activity 6.2.10, “Build, lease, or upgrade radio sites”)

The CoMIRS PMO and the Motorola Solutions project team continue to conduct numerous site visits to assess existing communications sites, evaluate new sites, and plan the RF and backhaul network. Field visits are conducted utilizing joint Commonwealth and Motorola teams, and result in the development of project deliverables, including equipment inventories, compound and tower diagrams, and microwave path reports. These deliverables are used to support lease applications, obtain owner approval for compound and tower changes, inform civil engineers conducting tower structural analyses, perform equipment delivery and installation, and construct communications sites. Project deliverables are posted to the Commonwealth’s Microsoft SharePoint site.

ONGOING MAPPING AND STRUCTURAL ANALYSIS ACTIVITIES, ENVIRONMENTAL ASSESSMENTS AND PRE-CONSTRUCTION REPORTS FOR COMMUNICATIONS TOWERS:
(CoMIRS Strategic Plan Roadmap Major Activity 6.2.10, “Build, lease, or upgrade radio sites”)

There are forty-four (44) communications towers (or similar structures) in Phase 1A and fifty (50) communications towers/structures in Phase 1B+ (inclusive of the planned integrated sites of the Worcester-Shrewsbury system) that will require the project team or the tower owner to complete a structural analysis to assure that the added or changed load on the tower can be properly handled by the communications tower and its foundation. If the added load exceeds national standard engineering thresholds for the designated tower class, then the tower must be remediated to support the additional load. These remediations may include such repairs or improvements as reinforcing tower legs with steel, repouring or expanding tower or anchor foundations, replacing, or adding guyed wires, or, if needed and financially viable, replacing an existing tower. Much of the allowances planned for “Tower Remediation” are reserved to fund these required tower improvements.

Phase 1A Site Work Summary Through December 31, 2025

Below are the major activities completed through the end of this quarterly reporting period. The metrics reported below are based on site completions. For instance, a site may have multiple antenna systems installed on its tower. The “Antennas and Lines (A&L) Completed” metric below will show a completion of “1” for each site where all antenna systems planned for that site are installed. It is not a count of the number of antenna systems installed, but rather a count of the completion of a major activity at each of the planned communication sites. Additionally, metrics may change across reporting periods based on changes to approval status, changes to project needs, evolution of engineering designs, or other criteria.

Each major activity is described in narrative, including a discussion of why that project activity is needed. Under each narrative description is a table summarizing the total number of communication sites that need that major activity completed and how many have been completed through the end of the reporting period for the whole project and for just those sites in Phase 1A. At the far right of these tables are counts by quarter of FY 2026 in which it is reported that this activity has been completed at a communication

site. Please note that some activities are recorded as “TBD” until a formal determination has been made about the need for that activity at each individual communication site.

There were one hundred four (104) major activity milestones completed this quarter.

Lease Exhibits Completed: Lease exhibits are drawings showing a high-level overview of work proposed at a site. Lease exhibits provide documented agreement on the scope of work for each site and provide a baseline for more detailed construction drawings. Lease exhibits can also be used to finalize leases with third party site owners.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
88	0	87	99%	40	0	40	100%	1	1		

Lease Amendment Completed: A lease amendment is a change to an existing lease at a site. Lease amendments are needed when existing equipment is changed or new equipment is added to a leased communications site. Upon completion, the new lease captures the proposed loading and ground space changes. Obtaining an amended lease agreement is a necessary step to implement the changes needed at an existing leased site.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
80	0	56	70%	41	0	32	78%	6	10		

New Leases Signed: A new lease is the formal agreement for collocation at a new CoMIRS site owned by a third party. Obtaining a lease agreement is a necessary step in the process of implementing a new site in the CoMIRS system. This metric is used for new commercial and non-commercial sites, even when a formal lease document is not utilized.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
29	0	17	59%	5	0	4	80%	4	3		

Tower Mapping Completed: A tower mapping is a deliverable resulting from a site visit with a tower climb to document structural steel members of a tower as well as a detailed inventory of antennas, feedlines, and other tower loads. A report is provided with a tower mapping as well as pictures of loads and key tower features. Tower mappings allow for an accurate structural analysis to be conducted on a tower and provide an updated inventory of tower equipment, including mount locations.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
45	0	44	98%	24	0	23	96%	1	1		

Structural Analysis Completed: A structural analysis is a calculated determination of the loading of a tower compared to its loading capacity, done to meet the TIA/EIA-222 standard. All discrete loads (antennas, dishes, and other items attached to the tower) and continuous cabling loads are considered in the analysis. The analysis is based on a proposed final loading of the tower. A structural analysis validates the structural integrity of the tower to support the proposed loading through inclement weather, including ice.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
90	0	78	87%	43	0	42	98%	6	7		

Mount Analysis Completed: A mount analysis is a calculated determination of the loading of a mount compared to its loading capacity, done to meet the TIA/EIA-222 standard for Antennas and the Supporting Structure for Antennas and Small Wind Turbines. All discrete loads (antennas, dishes, and other items attached to the mount) are considered in the analysis. The analysis is based on a proposed final loading for the mount and validates the structural integrity of the mount to support the proposed loading. Mount analyses are more broadly recommended or required under TIA/EIA-222 RevH, adopted as a construction standard in Massachusetts in 2025.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
23	1	18	78%	3	0	3	100%	1	4		

FAA Screening Completed: The FAA screening consists of determining whether an FAA Obstruction Evaluation (OE) is required for a tower. Adhering to the results of FAA screening ensures the CoMIRS system is in compliance with FAA regulations. As a result, some towers may require specific types of aviation standard painting or tower top lighting to promote aviation safety.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
89	0	86	97%	43	0	43	100%	1	1		

FAA Filing Completed: This activity includes filing the appropriate 7460-1 or related forms with the FAA to provide notice of proposed construction or tower alteration. Proper and timely FAA filings prevent fines and possible delays from the FAA and are intended to help assure structures over a certain height do not pose a danger to aviation.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
16	12	8	50%	12	3	4	33%	1	3		

Site Survey Completed: A site survey consists of a field visit to a geographic location by a certified land surveyor to observe and document existing site conditions at and around a planned communication site. A site survey is used in the development of construction drawings and lease exhibits. It may be required in instances where changes are proposed to the perimeters of communication site compounds. A site survey ensures accurate information is shown on engineering documents and helps inform engineering decisions driven by topography, slope, land ownership, and other geographic considerations.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
2	4	2	100%	1	0	1	100%	0	1		

100% Construction Drawing Completed: A construction drawing (CD) is a multi-page document with work details, relevant specifications, and drawings of the work proposed at a site. The final set is stamped and sealed by an engineer of record that all work is specified according to best standards and industry practices. Construction drawings provide an on-site reference for the crew of the work to be completed

and how to properly complete it. CDs also serve as an agreement document between vendor and customer on what work is to be completed and how it is to be completed.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
91	0	70	77%	44	0	40	91%	6	4		

Building Permit Pulled: A building permit (BP) is required for most site work involving changes to tower and compound equipment. The building permit is needed to ensure compliance with any authorities having jurisdiction where the sitework is being performed. Depending on the ownership of the communication site land, the building permit may be pulled with the approval of a municipal building inspector or state building inspector.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
90	0	59	66%	44	0	40	91%	7	7		

Notice to Proceed for Construction Issued: A notice to proceed (NTP) is a formal acknowledgement issued by the site owner and/or caretaker allowing Motorola to begin the proposed work at a site. Written permission from a site owner is required by most jurisdictions. It is an important legal step in the sitework process and assures that the landowner is fully aware of the proposed work prior to commencement of construction activities.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
90	0	61	68%	44	0	42	95%	5	14		

Construction Started: This milestone denotes the formal beginning of construction activities at a site. Construction activities typically include a pre-construction kickoff meeting where all involved parties meet to discuss the work to be performed and any rules or considerations for accessing the site or completing the agreed upon scope of work. Tracking the start date of construction helps in tracking work progress.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
90	0	50	56%	44	0	40	91%	3	6		

Clearing Completed: Clearing of trees and underbrush is often required at a site compound to protect equipment or to improve site access. Clearing of the proposed compound area or access road is often needed to permit the delivery and installation of larger items at the site (e.g., shelter, generator, tower, cranes). Clearing is also often needed to protect equipment from damage caused by overgrowth.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
7	34	6	86%	5	3	5	100%	0	1		

Generator Foundation Complete: This activity tracks when the foundation for a new generator has been poured and tested, and when the foundation is ready for generator placement. The generator foundation allows for the safe placement of the proposed generator at a site and helps protect the generator from damage over time.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
29	11	10	34%	8	1	6	75%	1	3		

Fuel Tank Foundation Completed: This activity tracks when the foundation for a new fuel tank has been poured and tested, and when the foundation is ready for fuel tank placement. The fuel tank foundation allows for safe placement of the proposed fuel tank at a site and helps protect the fuel tank from damage over time.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
18	42	4	22%	1	24	1	100%	0	2		

Underground Utilities Completed: This activity tracks when any underground runs of utility power from the utility demarcation point to the shelter are complete. Having utility work completed allows for the shelter to be powered up, providing an air-conditioned environment suitable for fixed network equipment (FNE). Equipment installation is not recommended until this step is complete.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
15	44	15	100%	13	4	13	100%	1	2		

Underground Grounding Completed: This activity tracks when any underground grounding halo and connections to the halo are complete. Having a complete and continuous underground grounding system provides electrical protection to outdoor and indoor equipment at a site. Grounding systems prevent damage to equipment from lightning and/or electrical surges and are typically installed prior to electronic equipment delivery and installation.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
31	52	31	100%	29	11	29	100%	1	2		

New Shelter Set: This activity tracks when a new shelter at a site has been placed on its foundation, grounded, and ready for power. The shelter provides an environmentally controlled and secure place for fixed network equipment (FNE) and other components. Delivery of equipment cannot be made until appropriate shelter space is available.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
31	1	9	29%	9	0	6	67%	1	3		

New Generator Set: This activity tracks when a new generator has been set on its foundation, configured, and is ready for power connection. The new generator provides emergency backup power in case of commercial power failure.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
42	3	8	19%	8	1	6	75%	1	2		

Compound Final Grade Completed: After the completion of below grade work, the compound is brought up to final grade and compacted, with a specified rock fill distributed over top. The final grading of a site returns the ground level to a condition set for that site work. This activity provides a level surface for final stoning and filling of a site and provides a safe surface for the personnel accessing the communication site.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
5	43	5	100%	4	6	4	100%	0	1		

Gate Installed: This activity tracks when the addition of a man-gate or vehicle gate to a site compound's fence line has been completed. A man-gate allows additional means of access to a site when a vehicle gate may be blocked by heavy snowfall.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
8	37	7	88%	6	3	6	100%	1	1		

Antennas and Lines (A&L) Completed: This activity tracks when all antennas and lines have been installed, relocated, or removed as called out in the scope of work. Antennas and lines being installed allow for the delivery and installation of FNE equipment in the shelter. Without antennas and lines, the FNE equipment cannot be configured and optimized.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
84	1	38	45%	40	0	34	85%	5	3		

Line Sweeps Completed: Line sweeps are measurements taken by a spectrum analyzer or service monitor tool to capture performance of any installed RF cabling. Line sweeps provide assurance that lines and antennas are to specification and will operate as intended. The line sweeps provide a mechanism for identifying issues along lines and connections to antennas and other equipment.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
84	1	37	44%	40	0	33	83%	4	4		

Site Restoration Completed: Site restoration is the cleanup and final grading of soil at a site as well as any seeding needed to bring the site back to pre-construction condition. Site restoration returns the site to a condition agreed upon by the site owner. A third-party inspection will usually not be conducted until site restoration is complete, as it will be a part of the inspection.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
88	2	35	40%	44	0	34	77%	3	2		

Punch List Completed: This activity tracks when all punch list items noted during the third-party inspection or client inspection have been addressed satisfactorily. Completion of the punch list is often a triggering event for site acceptance.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
88	20	28	32%	44	0	28	64%	0	5		

Civil ATP Inspection Completed: The Civil Acceptance Test Plan (ATP) is a walkthrough of the installed civil components and performed activities at the site. Any deficiencies in work found are added to the site punch list for resolution. The Civil ATP provides a process to confirm completed installations and site work, as well as identify incorrect or incomplete installation items and the resolution of said items.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
88	2	29	33%	44	0	29	66%	2	1		

Microwave Installation Completed: This activity tracks when all microwave equipment has been installed, powered up, configured, and tested at a communications site. Installation of the microwave equipment allows for the proposed connectivity to the site to be operational. It is a key component to having the site on the air.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
28	56	26	93%	27	13	26	96%	10	2		

Microwave ATP Inspection Completed: The Microwave Acceptance Test Plan (ATP) is a walkthrough of the installed microwave components and performed activities at the site. Any deficiencies in work found are added to the site punch list for resolution. The microwave ATP provides a process to identify incorrect or incomplete installation items and the resolution of said items.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
88	2	7	8%	44	0	7	16%	0	7		

Video Surveillance Completed: This activity tracks when the installation and configuration of site security video cameras is completed. Installation and configuration of the video surveillance equipment provide security and site awareness from the point of turn-up. This is critical for maintaining the security and operations of each site.

Total IS-1				Total Phase 1A				FY 2026			
Needed	TBD	Completed	% Completed	Needed	TBD	Completed	% Completed	Q1	Q2	Q3	Q4
49	40	45	92%	41	2	41	100%	3	1		

AUTHORIZED EXPENDITURES FROM CONTRACT “ALLOWANCES”:

(CoMIRS Strategic Plan Roadmap Major Activity 6.2.10, “Build, lease, or upgrade radio sites”)

As part of the contract with Motorola Solutions, a portion of the overall contract price was reserved for project expenses that could not be fully identified or costed at the time of contract signing. These include large expenditures like tower remediations and smaller expenditures like required NEPA studies.

During the 2nd Quarter of Fiscal Year 2026, the PMO authorized new expenditures from the Allowances in the amount of \$840,585.91. The reporting below is inclusive of approval for Task Order 045, approved during the 1st Quarter of Fiscal Year 2026.

Task Order 045 Sunderland Mt Toby Access Improvements (\$489,837.56)

Task Order 045 funds access road improvements needed for heavy equipment to transit the access road to the communication site on Mt Toby. Activities include installation of culvert bridges, tree removal, ledge removal, and related road work.

Task Order 041 Misc Phase 1A Tower & Site Items (\$202,326.10)

Task Order 041 funds various tower and site improvements for Phase 1A sites. Tower improvements include tower anchor grounding, waveguide protection, and antenna removals/installations. Site improvements include work to support fiber installation, grounding, gates, conduits and utility trenching, electrical work, exploratory excavation and soil reports, custom foundation designs, additional engineering, and construction management.

Task Order 011 Custom Mounts (amended to increase TO \$148,422.25, now totals \$636,227.13)

Task Order 011 funds six custom mounts for fire towers and other communications sites in Phase 1A. These sites need specialized mounts around the cabins of these towers to hold existing and proposed communication equipment, while maintaining the integrity of the tower and viewing range of the fire tower cabin.

Additionally, during the 2nd Quarter of Fiscal Year 2026 the PMO authorized payment for previously authorized expenditures in the amount of \$3,530,317.60 including:

Task Order 044 D Series Equipment Trade in Program – Additional Equipment
(\$2,377,587.00, approved 11/13/2025)

Task Order 045 Sunderland Mt Toby Access Improvements – Site Improvements (partial payment of \$397,016.83, approved 12/05/2025)

Task Order 041 Misc Phase 1A Tower & Site Items – Tower Remediation (\$31,979.60, approved 12/15/2025)

Task Order 041 Misc Phase 1A Tower & Site Items – Site Improvements (\$170,346.50, approved 12/15/2025)

Task Order 010 Change Order 003 Not to Exceed Items True Up – Site Improvements
(\$553,387.67, approved 12/27/2025)

Below is the summary budget for each Allowance category. This summary takes into consideration the changes to Allowance categories agreed upon in Change Order 005. The full value of all Allowances is still \$18,476,554.00. Through the end of the 2nd Quarter of FY 2026, \$12,330,070.87 has been authorized to be expended from Allowances, and \$9,061,496.02 has been expended (approved for payment). \$403,850.84 has been returned to the Allowances budget, leaving \$6,550,333.97 (35.5%) remaining in Allowances.

Allowance Category	Baseline Budget	Authorized	Expended	Returned to Allowances	Remaining (Baseline - Authorized + Returned)	Remaining Percent
Additional Equipment	\$ 4,057,151.53	\$ 4,023,550.34	\$ 2,865,224.80	\$ -	\$ 33,601.19	0.8%
Approved Additional Expenditures	\$ 28,752.00	\$ -	\$ -	\$ -	\$ 28,752.00	100.0%
Backhaul Improvements	\$ 1,510,592.00	\$ 1,376,523.32	\$ 717,826.87	\$ -	\$ 134,068.68	8.9%
Frequency Licensing	\$ 88,174.00	\$ -	\$ -	\$ -	\$ 88,174.00	100.0%
Permitting, NEPA & Compliance	\$ 550,324.00	\$ 53,353.66	\$ 46,951.21	\$ 6,402.45	\$ 503,372.79	91.5%
Site Improvements	\$ 6,994,080.00	\$ 4,500,838.08	\$ 3,655,350.75	\$ 327,082.53	\$ 2,820,324.45	40.3%
Tower Remediation	\$ 5,247,480.47	\$ 2,375,805.47	\$ 1,776,142.39	\$ 70,365.86	\$ 2,942,040.86	56.1%
Total	\$ 18,476,554.00	\$ 12,330,070.87	\$ 9,061,496.02	\$ 403,850.84	\$ 6,550,333.97	35.5%

This reporting includes an adjustment to how Task Order 037 was previously reported. Task Order 037 was originally signed on October 11, 2024. That Task Order was subsequently cancelled with the contents of the Task Order being added to the amended Task Order 010. Task Order 037 was originally reported as a \$0.00 Task Order. This quarterly report adjusts the accounting to show \$272,718.14 authorized for Task Order 037 and the same amount returned to Allowances for a net of \$0.00.

Several new Task Orders are expected to account for Phase 1B, 1C, and 1D sites and for additional, unplanned construction expenses related to Phase 1A sites.

REVIEW, ANALYZE, AUTHORIZE AND PROCESS THE PURCHASE OF REPLACEMENT SUBSCRIBER UNITS FOR OPERABLE USERS OF THE CoMIRS NETWORK:

(CoMIRS Strategic Plan Roadmap Major Activity 6.2.7, “Acquire TDMA Digital Radios for Current [Network] Users”)

During the 2nd Quarter of FY 2026, the CoMIRS PMO continued the process to “upgrade” approved subscriber units that are digital radio system capable but lack one or more licenses or features that are required to properly operate on the CoMIRS+P25 system. The new CoMIRS+P25 system will operate on a digital standard called P25 Phase 2 (or “TDMA”) and utilize Radio Authentication to uniquely identify radios on the system and prevent access by unauthorized radios.

In addition to the basic features that allow radios to operate on the current CoMIRS system, any digital-capable radio planned for use on the new system needs the following features:

- Project 25 Digital Trunking Systems (Phase 1 and Phase 2)
- Project 25 Radio Authentication
- Project 25 Data Services, if using services like Programming Over P25 (OTAP) or Over the Air Rekeying (OTAR)
- Project 25 AES 256-bit encryption with multikey and over-the-air rekeying, if planning to use encrypted talkgroups

These features have been part of the recommended radio specification issued by the Massachusetts State Police for the past five years and have been grant requirements for most Commonwealth grant opportunities over the past several years. Many radios purchased before 2020, though, do not have all the entitlements needed for the new system.

In the 2nd Quarter of FY 2026, five purchase orders were issued to Motorola Solutions to upgrade radios currently in use on the CoMIRS system and planned for continued use on the CoMIRS+P25 system. This includes two new order requests (26-09 and 26-18) not reported in the 1st Quarter Report. In total, 1,745 radios will receive upgrades under these five orders. 4,016 features will be added to these radios at a total cost of \$590,366.40 (after program discount).

Order No.	Recipient	Radios Upgraded (Features Added)	Billed To	List Price Total	Discounted Total
26-05-Other Dennis FD	Dennis Fire Department	57 (129)	Dennis FD (SCF)	\$22,274.00	\$14,478.10
26-06-Other RUP Approved	Various (Group 2)*	865 (2035)	CoMIRS Project	\$435,016.00	\$282,760.40
26-07-Other RUP Approved (DOC)	Department of Correction	114 (270)	CoMIRS Project	\$69,357.00	\$45,082.05
26-09 Other MEMA	MEMA	209 (258)	MEMA (BAR)	\$39,936.00	\$25,958.40
26-18 CoMIRS (Group 2)	Various (Group 2)*	500 (1324)	CoMIRS Project	\$341,673.00	\$222,087.45
Total		1,745 (4016)		\$908,256.00	\$590,366.40

The Town of Dennis is responsible for payment of Order No. 26-05, and MEMA is responsible for Order No. 26-09. Orders 26-06, 26-07, and 26-18 were billed to the CoMIRS Project (U10) as part of the previously reported upgrade awards issued under the CoMIRS Radio Upgrade Program (RUP).

* Below is a breakdown of the agency ownership of the radios ordered under Order Numbers 26-06 and 26-09. 1,030 of the total radios ordered in this batch are in use in Barnstable County.

Barnstable County	1030	Hampden County	17
Barnstable HM	2	Chester PD	7
Barnstable PD	76	Granville PD	7
BCSO	39	Russell PD	3
Bourne FD	4	Hampshire County	50
Bourne PD	29	Chesterfield PD	2
Brewster FD	78	Cummington PD	7
Brewster PD	33	Goshen PD	7
Chatham FD	57	Hatfield PD	7
Chatham PD	32	Huntington PD	1
COMM FD	8	Plainfield PD	6
Cotuit FD	7	Westhampton PD	8
Dennis PD	78	Williamsburg PD	7
Eastham FD	27	Worthington PD	5
Eastham PD	5	Worcester County	61
Falmouth FD	84	Brookfield PD	11
Falmouth HM	1	East Brookfield PD	15
Falmouth PD	108	Hardwick PD	7
Harwich FD	10	New Braintree PD	5
Harwich PD	9	North Brookfield PD	9
Hyannis FD	18	Petersham PD	5
JBCC Fire	4	West Brookfield PD	9
Mashpee FD	18	State	207
Mashpee PD	10	DOC	2
Orleans FD	4	MEP	205
Orleans PD	32	Grand Total	1,365
Provincetown FD	38		
Sandwich PD	57		
Truro FD	12		
Truro PD	15		
Wellfleet FD	1		
Wellfleet PD	12		
West Barnstable FD	40		
Yarmouth FD	27		
Yarmouth PD	55		

Through the end of the 2nd Quarter of FY 2026, 9,701 total features have been ordered for 3,709 radios.

Category	RUP-Paid	Agency-Paid	Total
Radios Evaluated	3254	494	3748
Radios Upgraded	3230	479	3709
APXUCM CD	9	0	9
AES	764	0	764
P25 Link Layer Authentication	3230	479	3709
GPS	931	0	931
Over the Air Provisioning	1245	107	1352
OTARw/ Multikey	1747	0	1747
Astro 25 Trunking	145	14	159
TDMA	668	14	682
Astro 25 Data	220	38	258
Asto Digital CAI Operation	93	0	93
Smartzone Omnilink	0	0	0
<i>Total Features</i>	<i>9049</i>	<i>652</i>	<i>9701</i>
List Price Total	\$ 3,534,031.50	\$ 103,821.00	\$ 3,637,852.50
Discounted Total	\$ 2,297,120.49	\$ 67,483.65	\$ 2,364,604.14

Additionally during the 2nd Quarter of FY 2026, the CoMIRS PMO coordinated with the City of Cambridge to identify licenses needed for its fleet of subscriber radios, including partner agencies operating within the City of Cambridge. In total, 444 radios were evaluated at the request of the City of Cambridge.

During the 2nd Quarter of FY 2026, the CoMIRS PMO negotiated an extension of the out-of-support upgrade program for CoMIRS radios through the end of January 2026. The CoMIRS PMO and the MSP Communication Division continue to work with individual agencies in identifying radio upgrade needs, fielding technical questions regarding subscriber readiness, and preparing order requests with Motorola Solutions. Additional orders are expected in the 3rd Quarter of FY 2026.

THE PMO CONTINUES TO MEET WITH CoMIRS STAKEHOLDERS AS A MEANS TO KEEP THEM INFORMED OF THE PROJECT'S PROGRESS AND IMPLEMENTATION SCHEDULES AND TO NEGOTIATE AGREEMENTS FOR THE NEW DIGITAL SYSTEM:

The CoMIRS PMO continues to work with the City of Worcester and the Town of Shrewsbury on a shared infrastructure agreement for the integration of the five-site Worcester-Shrewsbury system with the CoMIRS+P25 system. Redline to a draft agreement has been received by the CoMIRS PMO, and follow-up with the City of Worcester and the Town of Shrewsbury is planned for the 3rd Quarter of FY 2026. Discussions are ongoing with other public safety agencies regarding core connectivity and shared use agreements for the new system.

Building on the four-party memorandum of agreement executed amongst the Department of Conservation and Recreation (DCR), the Massachusetts State Police (MSP), the Executive Office of Public Safety and Security (EOPSS), and the Executive Office of Technology Services and Security (EOTSS), the CoMIRS PMO continued to work with DCR to plan needed improvements to multiple DCR-owned sites. These improvements include tower remediations for structures located on DCR land in Harvard, Canton, Mendon, and Sandwich. Additionally, the CoMIRS PMO is working with DCR on plans to improve how equipment room space is managed on the summit of Mt Wachusett in Princeton, and engineers are in the process of designing a tower replacement in Chelmsford.

The CoMIRS PMO continues to serve in a coordinating role for the CoMIRS project and system, facilitating and responding to numerous information and usage requests from agencies throughout the Commonwealth. Project oversight meetings are held bi-weekly and include representatives of EOTSS, EOPSS, MSP, and State 911. The CoMIRS PMO helps support periodic Planning Oversight governance meetings with executives from EOTSS, EOPSS, MSP, and State 911.

MONITORING AND AUDITING OF THE PROJECT BUDGET AND EXPENDITURES:

During 2nd Quarter of Fiscal Year 2026, the CoMIRS PMO, the Director of Finance for the State 911 Department, and the Director of Finance for EOTSS collectively and individually monitored the program's expenditures. Authorized expenditures paid during the 2nd Quarter of FY 2026 are listed below. The reported expenditures are limited to those made between October 1, 2025, and December 31, 2025.

CoMIRS Expenditures -- FY 2026, 2nd Quarter	
MMARS Object Code / Recipient	Sum of Amounts
E16 Administrative Expenses	\$ 4,509.94
Indirect Cost Recoupment	\$ 4,509.94
U05 IT Temporary Staff Augmentation Professionals	\$ 27,824.10
MCINNIS CONSULTING SERVICES	\$ 27,824.10
U07 IT Equipment Purchase (Network)	\$ 5,549,045.04
MOTOROLA SOLUTIONS, INC	\$ 5,549,045.04
U10 Radio Software Upgrades	\$ 282,760.40
MCINNIS CONSULTING SERVICES	\$ 282,760.40
U11 Information Technology (IT) Contract Services	\$ 197,380.25
MISSION CRITICAL PARTNERS LLC	\$ 108,415.85
SWBAILEY CONSULTING LLC	\$ 88,964.40
Grand Total	\$ 6,061,519.73

In addition, EOTSS has entered into two interdepartmental service agreements (ISAs) with the Department of State Police for expenditures approved as part of the CoMIRS Modernization Project. ISAITDPOLTRAVLPOL26A funds employee travel expenses for attending equipment staging of new D-Series radio equipment at Motorola Solutions facilities in Illinois. ISAITDCOMIRSHWPOL26B is the amended version of the ISA originally executed in FY 2025 to cover the first year of new expenditures resulting from the construction and installation of the CoMIRS+P25 system.

This ISA funds new or increased circuit costs, utilities costs, and lease costs for sites being constructed for the new radio system but are not yet operational. After the first year, these costs are expected to be transitioned fully to the MSP or EOPSS operational budgets. The status of these ISA is summarized below:

Object Class-Code	MMARD DOC ID	Expenditure Description	FY26 ISA Total	FY26 Encumbered to Date
BB-B01	ISAITDPOLTRAVLPOL26A	State Employee Related Expenses	\$4,935.15	\$4,935.15
UU-U01	ISAITDCOMIRSHWPOL26B	Funding of 1 st Year Startup Costs of New Fiber Circuits to Support Radio Modernization Project	\$200,000.00	\$0.00 NOTE: installation activities underway for 6 circuits

Object Class-Code	MMARD DOC ID	Expenditure Description	FY26 ISA Total	FY26 Encumbered to Date
UU-U09	ISAITDCOMIRSHWPOL26B	Funding of 1 st Year Startup Costs of New or Increased Communication Site Leases and Related Expenses to Support Radio Modernization Project	\$1,100,000.00	\$645,253.46 NOTE: 8 leases pending

All stated expenditures were paid from the Enhanced 911 Trust account. A full and complete financial report for all Fiscal Year 2026 transactions will be included in the Fiscal Year 2026 Annual Report.

In the event there are any questions or if clarification concerning any aspect of this report would be helpful, the CoMIRS PMO would be pleased to assist. Inquiries may be directed to Assistant Secretary Matthew Moran at 617.626.4400 or email at Matthew.E.Moran@mass.gov.

Respectfully,



Matthew Moran
Assistant Secretary of Technology Services and Security
Chief Engagement Officer