

Sean R. Cronin Senior Deputy Commissioner

September 16, 2015

Leon Gaumond, Jr. Town Administrator 308 Main Street Sturbridge, MA 01566

Dear Mr. Gaumond,

This letter is in response to your request to update the list of comparable communities the Town of Sturbridge uses for benchmarking purposes.

Using the <u>Community Comparison Tool</u> on the Division of Local Services website, I extracted statewide financial and demographic data to gauge relative municipal performance. This application allows users to select criteria to generate datasets from information drawn primarily from annual Tax Recap and Schedule A submissions. I then supplemented this with data about local administrative and school district structures gathered from town websites and the state's Department of Elementary and Secondary Education.

Starting with raw data from all 351 communities, I initially screened the list using population density, total budget, and per capita EQV. The grouping was further narrowed by comparative income, average single-family tax bill, bond rating, and commercial and industrial tax base criteria. I also removed all cities. I then selected eight communities to benchmark against Sturbridge and to peer, county, and state averages. The resulting comparable communities are Carver, Douglas, Lunenburg, Middleton, Plainville, Sterling, Sutton, and Tyngsborough.

On the following pages, I provide tables to illustrate the relative similarities between Sturbridge and these communities. The first includes general demographic and financial criteria, while the second breaks out most recently available fiscal year spending by function. I have also attached to this email my spreadsheet with the raw data used to screen communities, along with a comparison to Sturbridge's original list of communities.

Sincerely,

Zack Blake

Director, Technical Assistance Bureau 617-626-2358 | blakez@dor.state.ma.us

General Demographic and Financial Comparison

| Municipality | County | 2013 Population | Population Density | Total Budget | 2015 Average Single-Family Tax Bill | 2011 DOR Income Per Capita | 2012 EQV Per Capita | CIP % of Total Levy | Free Cash Amount as of 7/1/2014 | FY14 Stabilization Fund | Moody's/ S&P Bond Rating |
|--------------|-----------|--------------------|-----------------------|-----------------|---|----------------------------------|---------------------------|---------------------------|---------------------------------------|-------------------------------|--------------------------------|
| Sturbridge | Worcester | 9,407 | 251 | \$36,663,736 | \$4,918 | \$37,356 | \$130,136 | 18.89 | \$2,177,198 | \$1,898,336 | Aa3/AA |
| Carver | Plymouth | 11,494 | 306 | 38,902,581 | 4,407 | 26,196 | 105,107 | 25.44 | 1,177,446 | 1,600,608 | A1/AA |
| Douglas | Worcester | 8,624 | 237 | 29,154,012 | 4,359 | 31,271 | 104,923 | 6.83 | 844,722 | 1,252,994 | Aa3 |
| Lunenburg | Worcester | 10,969 | 415 | 33,577,117 | 4,513 | 31,099 | 112,517 | 10.35 | 484,117 | 1,526,280 | Aa3/AA+ |
| Middleton | Essex | 9,419 | 674 | 32,780,436 | 6,972 | 39,801 | 178,239 | 16.83 | 2,827,353 | 2,034,987 | Aa2 |
| Plainville | Norfolk | 8,825 | 798 | 29,999,242 | 4,909 | 36,179 | 138,159 | 28.93 | 1,569,843 | 2,369,434 | Aa3 |
| Sterling | Worcester | 7,894 | 259 | 22,908,684 | 4,966 | 39,709 | 129,863 | 13.90 | 581,241 | 712,248 | Aa2 |
| Sutton | Worcester | 9,133 | 282 | 30,489,122 | 5,232 | 42,217 | 142,122 | 11.93 | 944,500 | 2,070,961 | Aa3/AA |
| Tyngsborough | Middlesex | 12,054 | 715 | 39,150,108 | 5,415 | 36,262 | 126,233 | 13.14 | 983,958 | 962,020 | Aa3 |
| Averages* | | | | | | | | | | | |
| Peers | | 9,758 | 437 | 32,625,004 | 5,077 | 35,566 | 129,700 | 16.25 | 1,287,820 | 1,603,096 | |
| County | | 9,372 | 494 | 28,842,258 | 4,460 | 33,658 | 108,952 | 13.87 | 1,096,651 | 1,597,760 | |
| State | | 11,780 | 807 | 44,235,993 | 5,047 | 39,714 | 218,896 | 15.79 | 2,093,124 | 1,920,342 | |

*Does not include city data

Fiscal Year General Fund Spending Comparison

| Municipality | General Government | Public Safety (Police, Fire, Other) | Education | Public Works | Human Services, Culture, and Recreation | Debt Service | Fixed Costs | Inter- governmental | Other |
|--------------|-----------------------|---|--------------|-----------------|---|-----------------|----------------|------------------------|-----------|
| Sturbridge | \$1,406,637 | \$2,896,265 | \$14,842,854 | \$1,138,876 | \$915,300 | \$1,741,620 | \$2,587,959 | \$144,182 | \$282,448 |
| Carver | 2,130,757 | 2,857,853 | 21,844,740 | 1,230,647 | 816,431 | 303,805 | 2,250,218 | 273,347 | |
| Douglas | 1,260,242 | 2,256,332 | 12,855,579 | 841,138 | 458,572 | 2,779,095 | 3,968,418 | 284,376 | 5,387 |
| Lunenburg | 1,543,931 | 2,622,395 | 17,079,730 | 1,242,151 | 584,353 | 2,940,229 | 2,997,125 | 137,827 | |
| Middleton | 1,065,208 | 3,165,053 | 16,390,630 | 1,558,115 | 779,392 | 1,366,725 | 1,713,447 | 260,240 | |
| Plainville | 1,034,967 | 3,638,566 | 12,655,715 | 1,418,367 | 648,728 | 1,370,431 | 2,764,268 | 342,030 | 37,606 |
| Sterling | 1,097,894 | 2,655,331 | 10,502,737 | 1,632,710 | 616,916 | 1,801,362 | 1,464,259 | 58,908 | |
| Sutton | 1,215,494 | 2,150,927 | 14,172,401 | 891,290 | 422,143 | 3,936,838 | 3,495,100 | 70,400 | 248,375 |
| Tyngsborough | 1,256,749 | 3,548,861 | 18,915,935 | 2,031,821 | 889,321 | 797,939 | 4,990,054 | 1,210,164 | |
| Averages* | | | | | | | | | |
| Peers | 1,334,653 | 2,865,731 | 15,473,369 | 1,331,679 | 681,240 | 1,893,116 | 2,914,539 | 309,053 | 63,757 |
| County | 1,208,447 | 2,392,314 | 11,974,201 | 1,292,203 | 615,602 | 1,689,052 | 2,816,993 | 264,240 | 75,505 |
| State | 1,804,594 | 3,968,969 | 17,110,241 | 2,048,063 | 1,070,495 | 2,430,086 | 4,456,123 | 634,310 | 78,249 |

^{*}Does not include city data