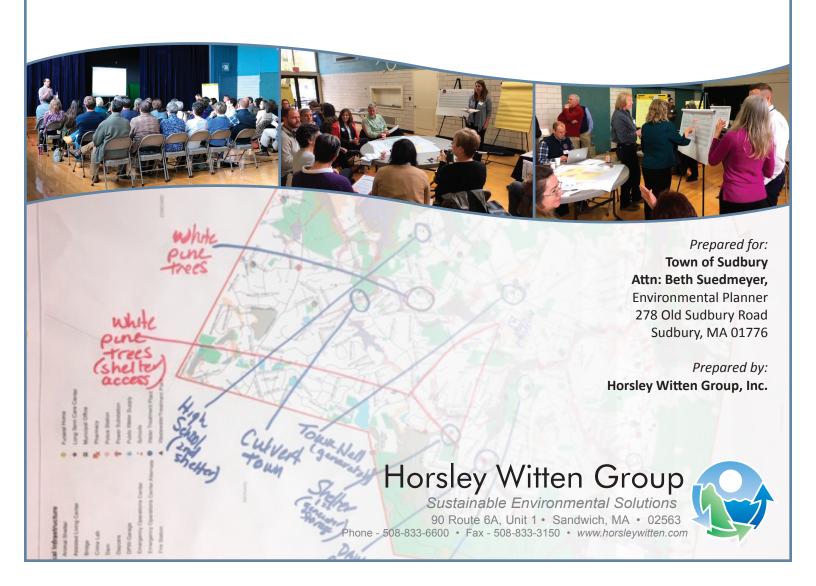


# **Summary of Findings**

# Sudbury Municipal Vulnerability Preparedness Workshop

Sudbury, Massachusetts

June 29, 2019



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# Sudbury Municipal Vulnerability Preparedness Workshop/Code review Summary of Findings

# **Acknowledgements:**

Funding to support the Sudbury Municipal Vulnerability Preparedness (MVP) Workshop and Policies/Regulatory Review (Code Review) was provided by the Massachusetts Executive Office of Energy and Environmental Affairs through an MVP Planning Grant, issued to the Town of Sudbury during the fiscal year of July 2018 through June 2019.

The Town of Sudbury contracted with the Horsley Witten Group, Inc., to provide MVP-certified staff to support the Town in planning and facilitating the workshop.

# **Suggested Citation:**

Town of Sudbury. 2018. Sudbury Municipal Vulnerability Preparedness Workshop Summary of Findings. Prepared by the Horsley Witten Group, Inc. Providence, RI.

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# Sudbury Municipal Vulnerability Preparedness Workshop Summary of Findings

# **Executive Summary**

Extreme weather and climate-related impacts are an increasing concern for communities. Recent storm events affecting the Town of Sudbury and the region have drawn attention to the vulnerabilities municipalities face. Climate modeling indicates hazards are expected to increase in frequency and intensity. The Municipal Vulnerability Preparedness (MVP) Program, administered by the Commonwealth of Massachusetts Executive Office of Energy and Environmental Affairs (EOEEA), provides technical support and a prescribed process for municipalities to plan proactively for resiliency and prioritize climate change adaptation actions.

On May 14, 2019, the Town of Sudbury held an MVP workshop. The workshop's goal was to identify hazards that Sudbury faces that are being exacerbated by climate change, and to prioritize actions the Town can take to prepare for identified hazards. This workshop, planned by a core team of municipal organizers and the Horsley Witten Group, Inc. was a step towards MVP certification, which allows certified communities access to additional state grants for projects related to climate change resiliency. Fifty-six community members attended the workshop, representing a wide cross section of regional, state, and municipal officials, response partners, and other interested parties. Honored guests in attendance included Maryanne Bilodeau, Assistant Town Manager, Patricia Brown and Janie Dretler, both representing the Sudbury Board of Selectmen.

During the initial large-group discussion, participants concluded that the four categories of hazards most relevant to Sudbury are winter storms/extreme cold; wind/hurricanes/tornadoes/micro-bursts; flooding/intense rain; and drought/extreme heat. In five small discussion groups, participants identified features of Sudbury that are either vulnerable to climate change or could help strengthen the community's ability to cope with climate related hazards. Small groups then listed actions that could be taken to protect or mitigate the impact of prioritized hazards on the features they had identified. Following small and large group discussions and voting, participants prioritized the following six action items:

- 1. Tree Maintenance and Forest Management
  - a.) Maintain trees at roadways/utility rights-of-way
  - b.) Preserve existing tree canopy/plan for future species changes
    - i.) Identify/remove dead and falling trees
    - ii.) Develop plan for re-planting (native species, size, shape, and placement)
  - c.) Purchase bucket truck for DPW

- d.) Public education around trimming and planting
- 2. Power/Utility Lines Management
  - a.) Bury lines underground as roads are repaved
  - b.) Establish tree/buffer management
  - c.) Evaluate funding resources
    - i.) Rate-payer funding
    - i) MA Surcharge Program
    - ii) Solar facilities
- 3. Improve Emergency Response Planning and Communication
  - a.) Increase capacity and support for Citizen's Emergency Response Team (CERT) and Medical Reserve Corps (MRC) recruitment
  - b.) Training and communication protocol for hospitals and home healthcare agencies
  - c.) Educate community on Reverse 911
  - d.) Assess needs of vulnerable populations to understand sheltering needs (Know-Your-Neighbor)
  - e.) Maintain database of vulnerable populations and address data privacy/sharing challenges
- 4. Update Existing Regulations
  - a.) Stormwater regulations to reduce flooding and water quality impacts
  - b.) Incorporate latest science and climate change projections
  - c.) Private well restrictions and water bans during drought events
- 5. Improve Drainage Infrastructure and Capacity
  - a.) Stormwater Infrastructure Assessment
    - i.) Retrofits, replacement Low Impact Development (LID), and Green Infrastructure (GI)
  - b.) Culvert Replacement
    - i.) Repair, replace, engineering/design
- 6. Strengthen Emergency Shelters (Schools, Libraries, Community Center)
  - a.) Generators
  - b.) Air conditioning
  - c.) Charging stations (cell phones)

Following the completion of the MVP workshop, members of the core team presented an overview of the science and findings from the workshop at a formal information and listening session on May 30, 2019 at the Sudbury Grange. An MVP page has been added to Sudbury's municipal website available here: https://sudbury.ma.us/pcd/2019/05/31/municipal-vulnerability-preparedness-mvp-planning/

These action items will be incorporated into ongoing municipal planning efforts and will inform the MVP core team and the town as a whole as it works to take action to improve the Town's resilience. In particular, these actions will be incorporated into the update to the Hazard Mitigation Plan and master Plan (currently underway with the Horsley Witten Group, Inc. as the consultants). Actions identified in

this process are eligible for future grant funding under the MVP Action Grants program administered by the EOEEA. By undertaking the MVP workshop and preparing this report, the Town is also initiating its certification as an MVP Certified Community, which enables the Town to apply for future MVP Program grants and elevates the scoring profile for related project proposals to other state grant programs.

As part of a separate task through the MVP process, the Horsley Witten Group, Inc. explored policy/regulatory changes that could contribute to the mitigation, adaptation, and the community's improved resilience based on strategies outlined in the MAGIC Climate Change Resiliency Plan, climate change projection data in the recently-released MA Climate Change Clearinghouse online, the Massachusetts State Hazard Mitigation and Climate Adaptation Plan (2018), and guidance from the MVP core team. Findings from this effort have been included in Attachment G.



Fifty-six community members participated in the workshop on May 14, 2019 to develop and prioritize actions to make Sudbury more resilient to climate change.

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# 1. Introduction

Extreme weather and climate-related impacts are an increasing concern for communities. Recent storm events affecting the Town of Sudbury and the region have drawn attention to the vulnerabilities municipalities face. Climate modeling indicates hazards are expected to increase in frequency and intensity. The MVP Program, administered by the Commonwealth of Massachusetts EOEEA, provides support for municipalities to plan for resiliency and implement key climate change adaptation actions for resiliency. The MVP Program offers technical assistance to communities to define climate related hazards, identify existing/future vulnerabilities and strengths, develop and prioritize actions for the community, and identify opportunities to take action to reduce risk and build resilience. To develop an action-oriented resiliency plan, the program utilizes a workshop format and the Community Resilience Building (CRB) framework, focusing on a participatory, community-driven process that fosters engagement and collaboration among community stakeholders.

Sudbury applied for a grant and was selected by the Commonwealth to participate in the MVP Program in order to expand its prior resiliency planning efforts and develop a list of priority actions to improve resiliency.

Sudbury is also updating its Hazard Mitigation Plan (HMP) to fulfill FEMA guidelines and identify strategies to address natural hazards. Upon completion of the two projects, the Town of Sudbury will be eligible to apply for state and federal grants to address identified natural hazards and implement the plans. The Town of Sudbury partnered with the Horsley Witten Group, Inc. to complete the MVP plan/workshop and the HMP.

As part of a separate task through the MVP process, the Horsley Witten Group, Inc. explored policy/regulatory changes that could contribute to the mitigation, adaptation, and the community's improved resilience based on strategies outlined in the MAGIC Climate Change Resiliency Plan, climate change projection data in the recently-released MA Climate Change Clearinghouse online, the Massachusetts State Hazard Mitigation and Climate Adaptation Plan (2018), and guidance from the MVP core team. Findings from this effort have been included in Attachment G.

# **Workshop Planning and Core Team**

Following the award of the technical assistance grant, several town employees were identified to serve as a core organizing team. Team members included the following individuals, and were assisted by Craig Pereira, of the Horsley Witten Group (HW), Sudbury's MVP Provider:

- Beth Suedmeyer, Environmental Planner
- John Whalen, Sudbury Fire Chief
- Adam Duchesneau, Director of Planning and Community Development
- Dan Nason, Director of Public Works
- Bill Murphy, Health Director
- Bill O'Rourke, Deputy Director of Public Works

- Bill Barletta, Facilities Director
- Mark Herweck, Building Inspector
- Vin Roy, Executive Director Sudbury Water District

Core team members met on April 2, April 19, May 2, and again on May 6, 2019 and communicated via email and telephone as needed. Responsibilities of the core team included planning workshop logistics; reviewing workshop agenda; providing reference material, context and background for the MVP effort; reviewing maps and reference materials for use in workshop discussion groups; identifying a diversity of representative stakeholders to invite to the workshop; reaching out to invitees to encourage attendance; and participating in the workshop as discussion facilitators, note takers and stakeholders.

# **Workshop Attendees and Materials**

The core team elected to complete the MVP workshop in one full day at the Fairbank Community Center. A total of 70 stakeholders were invited to the workshop with 56 attending. Participants represented a wide cross section of the Town's stakeholders and decision-makers, including Assistant Town Manager Maryanne Bilodeau, representatives from the Sudbury Board of Selectmen, utility providers, representatives from area hospitals and home healthcare agencies, regional transportation authorities, several local watershed authorities, local business owners, and a wide variety of municipal department staff and volunteers from local boards and commissions, among others. Honored guests in attendance included Maryanne Bilodeau, Assistant Town Manager, Patricia Brown and Janie Dretler, Board of Selectmen. See Attachment A for a full list of invited stakeholders, including their organizational affiliation.



Maryanne Bilodeau, Assistant Town Manager welcomes stakeholders to the MVP Workshop.

On the day of the workshop, participants were provided with a copy of the agenda for the day (see Attachment B) and a handout summarizing climate change resiliency measures that have been previously identified and recommended in recent municipal plans, including the Sudbury 2010 Hazard Mitigation Plan (see Attachment B). The following additional informational materials were located on each small group's table to be shared in order to encourage communication and collaboration throughout the workshop:

- Summary of climate projections for Sudbury/Assabet/Concord Basins provided by EOEEA and prepared by the Northeast Climate Science Center (see Attachment B).
- Example vulnerabilities and strengths excerpted from the CRB guidance document (see Attachment B).
- Summary of Sudbury demographic data (see Attachment B).
- Sudbury base map showing critical infrastructure and FEMA floodplain data (see Attachment C).

The Commonwealth of Massachusetts has established a Massachusetts-specific climate data clearing house, <u>resilientma.org</u>, to easily enable municipalities and stakeholders to access regional data for use in climate preparedness planning.

# **The Workshop Process**

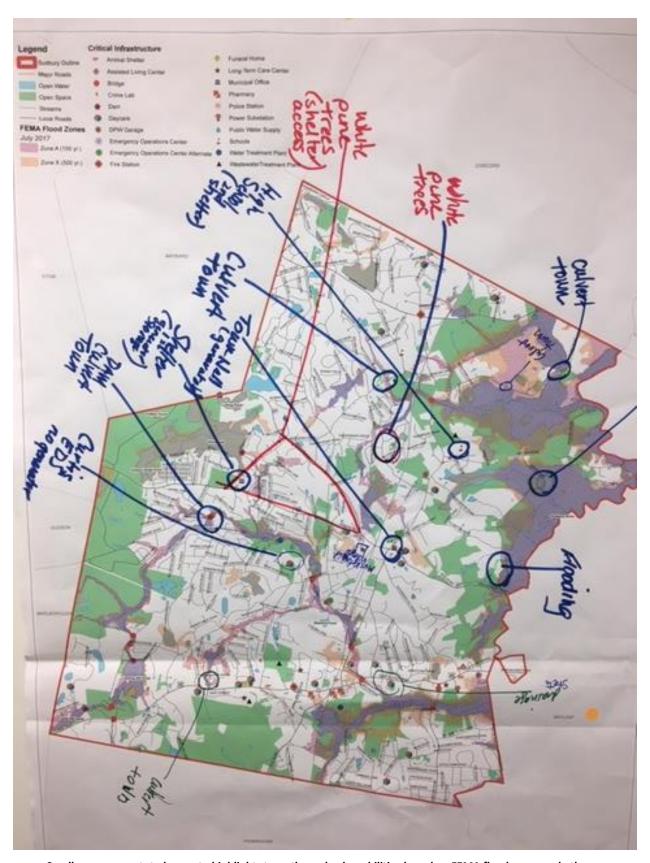
Following introductions and an overview of the MVP Program and workshop agenda, workshop participants listened to a presentation by MVP-Certified facilitator Craig Pereira, HW, about climate change projections and their current and potential future impacts on Sudbury. The presentation discussed specific infrastructural and environmental challenges facing the Town in light of climate change. Challenges discussed included the flooding that occurs after severe rain events, variations in temperature extremes, and the potential for increasing drought severity. Following this introduction, HW led a large group discussion in which participants focused in on four primary climate change hazards to frame the discussions for the remainder of the workshop.

The remainder of the morning portion of the workshop included small discussion groups. Groups were made up of a facilitator (either a HW staff member or member of the core planning team), a note taker, and approximately 10 - 12 workshop participants. Small group discussions began by listing infrastructural, societal, and environmental features that represent either vulnerabilities or strengths of the community in the face of anticipated climate change hazards. Features were marked on the base maps and listed on the risk matrix, a framework for note taking developed as a part of the CRB framework. Each group listed between 10 and 15 features for each category, along with information about their location, ownership, and if they are a strength or vulnerability for the Town. They also marked specific locations on the base map provided at the table, as appropriate.





Workshop participants worked in small groups to identify vulnerabilities and strengths associated with the four primary hazards impacting the community.



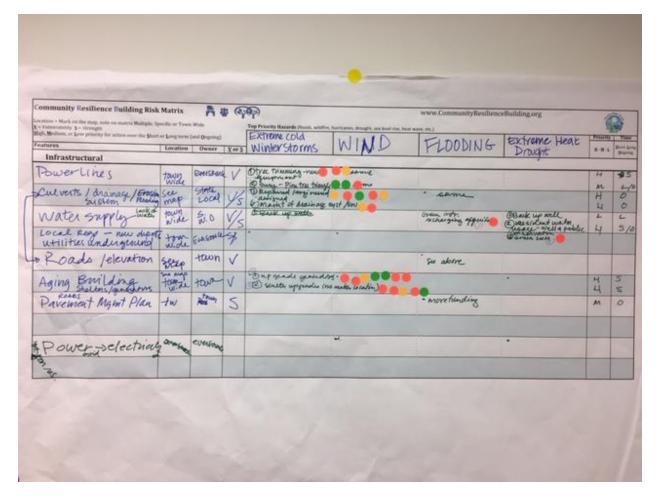
Small groups annotated maps to highlight strengths and vulnerabilities based on FEMA flood zones and other hazard events.

Following lunch, groups moved on to discussing action items that either mitigate the vulnerabilities posed by the priority hazards or enhance the strengths identified. Action items could either be a way to protect a vulnerable feature from a negative impact or how to better utilize one of Sudbury's strengths. Common action items listed included ensuring Town staffing levels are appropriate for existing/projected population, developing a plan for vulnerable/elderly population (registry, education, and communications), tree canopy maintenance, and backup power for water supply, shelters and cell phone charging. Throughout the small group discussions, the workshop's lead facilitator circulated between groups to ask questions and provide guidance.

Once complete lists of action items to address infrastructural, societal, and environmental vulnerabilities had been compiled, groups began the process of prioritizing actions. Groups completed this process in different ways, with some identifying the priority level for each suggested action item and others only determining which were of the highest priority. Groups prioritized items by discussion and/or by dot voting, in which each participant was given several dot stickers to place next to ideas they wished to prioritize.

After all groups had identified its top five-six priority action items, a representative of the group reported out to the full workshop, describing the prioritized items and presenting a brief summary of their group's discussion. Following the presentation of each group's priorities, workshop participants together with the workshop facilitator combined duplicative suggestions to create a final list of priority actions that the Town of Sudbury should work towards to increase the resilience of the community in the face of anticipated climate change impacts. Through this process, the group identified six overall priority action items.

The results of each stage of the workshop discussions are presented in the subsequent sections of this report. Attachment D includes a transcription of the summary matrices produced by each of the five discussion groups. Attachment E includes a matrix presenting a compilation of the recommended high priority actions from the five discussion groups. Action items prioritized during small or large group discussion are indicated with bolded and underlined font. Attachment F includes the maps that contain notations from each of the discussion groups.



An example completed 'Infrastructure' risk matrix. Colored dots indicate the small group participant voting to prioritize each action.

# 2. Top Hazards of Concern

The discussion of hazards tended to include both the hazard events as well as the impacts from those events, because the term hazard can be a bit confusing in its use; 'hazard' can refer to the cause and the impact. The presentation by HW included a list of hazards for consideration, as follows:

- Intense rain/flooding
- Wind events
- Hurricanes or Nor'Easters
- Winter Storms (snow, wind, cold)
- Extreme cold
- Heat waves, extreme heat
- Fire
- Drought

Following discussion among the full group of workshop participants, several hazards were combined together based on the common impacts expected from the hazards. Workshop participants came to consensus that the following climate change related hazards were the highest priority for Sudbury:

- Winter Storms/Extreme Cold
- Wind/Hurricanes/Tornadoes/Micro-Bursts
- Flooding/Intense Rain
- Drought/Extreme Heat

# 3. Current Concerns and Challenges Presented by Hazards

Sudbury has experienced several climate and weather-related challenges in recent years and can expect to experience more severe events in the years to come due to climate change. Localized flooding is a concern for the Town of Sudbury, particularly at Sherman Bridge, Lincoln Road, Concord Road, Water Row at Old County and Old Sudbury Water Row South. Severe winter storms continue to increase in frequency and severity in Sudbury, often accompanied by significant snow fall and high winds. In 2016 – 2017, Sudbury and the northeast in general experienced a severe drought that challenged the local water supplies. Sudbury was within the 'D-3 extreme drought' area which was compounded by record breaking high temperatures.



Sherman Bridge, periodic flooding. Photo: Sudbury Dept. of Public Works



Localized flooding Water Row at Old County.

Photo: Sudbury Dept. of Public Works



Severe winter storms bring down trees and inhibit travel along roadways.

Photo: Sudbury Dept. of Public Works



Wind events are a frequent concern in Sudbury, often disrupting power to homes and businesses.

Photo: Sudbury Dept. of Public Works

Among the discussion groups at the workshop, a range of vulnerabilities were identified among the infrastructural, societal and environmental assets of the Town. These included:

# <u>Infrastructural</u>

- Above-ground power lines (power outages)
- Drainage capacity/maintenance (Town-wide)
- Bridges (Rte. 20, Lincoln Road, Sherman)
- Tree maintenance
- Schools capacity as shelters
- Emergency shelter (capacity)
- Inadequate culverts (Lincoln/Concord Roads)
- Roads (narrow, difficult to maintain, tree cover)
- Dated public water supply/wells system
- Septic systems (Town-wide)
- Transportation systems/flooding (Town-wide)
- Fuel storage (DPW facility)
- Private homes/driveways (Town-wide)
- Dams (various)
- Potential for drought-related wildfires
- Downed trees/Power outages
- Private wells (power supply)
- Building accessibility/evacuation
- Aging buildings

# <u>Societal</u>

- Need database of vulnerable populations
- Low-density population (Town-wide)
- Emergency Response Plans (Town/Utility providers)
- Communications to residents
- Agricultural operations
- Weatherization of homes (vulnerable populations)
- Hospitals/Home Care agencies
- Transportation protocol for affected residents/emergency vehicles
- Snow removal fire hydrants/storm drains
- Aging population (resources/services needed)
- Pets/livestock (Town-wide)
- Food Supply (Town-wide)
- Looting (Town-wide)Large-scale sheltering for residents
- Lack of emergency personnel/volunteers during emergencies
- Maintain cell phone availability (Charging stations)
- Awareness of shelters (tornado events)
- Asthma rate increases
- Vector-borne illnesses increase
- Schools/sheltering in place (air conditioning)
- Evacuation along Sudbury River/floodplain

#### Environmental

- · Wild and scenic river
- Development pressure (Town-wide)
- Update science/climate change projections in regulations
- Outdoor recreation opportunities (mosquito/tick exposure)
- Changes in species composition (invasive species)
- Wetland/floodplain resources (Town-wide)
- Trees/forests (aging/white pines triangle)
- Drinking water (quality and supply)
- Steep slopes
- Air quality

# 4. Current Strengths and Assets

Among the discussion groups at the workshop, a range of strengths were also identified among the infrastructural, societal and environmental assets of the Town. These included:

## Infrastructural

- Underground power lines
- Underground gas mains
- Culverts (size and maintenance)
- Emergency sheltering
- Reverse 911/Emergency communications system
- DPW storm response
- Citizen Emergency Response Team (CERT)/Medical Reserve Corp (MRC)
- Fire Dept. capacity (response time/multiple locations)
- Police dispatch/emergency command
- Hospital/Home Care agencies
- Stormwater management system (Town-wide/retail center)
- Fuel storage (DPW facility)
- Public water supply (Town-wide)
- Septic systems (Town-wide)
- Municipal stormwater system/regulations
- Renewable/Solar energy
- Center traffic lights
- Tree canopy (reduces heat-island effect)
- Amount of pervious land area
- Updated regulations for new developments (utilities underground)
- Pavement Management Plan

## <u>Societal</u>

- Reverse 911
- DPW storm response
- Citizen Emergency Response Team (CERT)/Medical Reserve Corp (MRC)
- Fire Dept. capacity (response time/multiple locations)
- Police dispatch/emergency command
- Hospital/Home Care agencies

- Critical Care Customer Support (BOH/Eversource)
- Food Supply (Town-wide)
- Communication resources/education
- Vulnerable populations registry (in development)
- Schools/Police Dept. relationship
- Transportation routes to hospitals generally clear during events
- Critical Facilities list
- R.A.V.E.
- Hazard Preparedness Guide (BOH)

#### Environmental

- Wild and scenic river (floodplain)
- Overall regulatory framework
- Conservation of forests/open spaces/wetlands (Town-wide)
- Achieving 40B 10% housing stock
- Pest management (Middlesex Mosquitos)
- Wetlands/floodplain resources (Town-wide)
- Trees/forests (Town-wide)
- Drinking water (quality and supply)
- Wildlife habitat (refuges/hunting)

# 5. Top Recommendations to Improve Resilience

Following the presentation of each group's priorities, workshop participants, along with the workshop facilitator, combined duplicative suggestions to create a final list of recommendations. These were then further prioritized using dot voting. Six action items were chosen as the highest priority for the Town and are listed below:

- 1. Tree Maintenance and Forest Management
  - a.) Maintain trees at roadways/utility rights-of-way
  - b.) Preserve existing tree canopy/plan for future species changes
    - i.) Identify/remove dead and falling trees
    - ii.) Develop plan for re-planting (native species, size, shape, and placement)
  - c.) Purchase bucket truck for DPW
  - d.) Public education around trimming and planting
- 2. Power/Utility Lines Management
  - a.) Bury lines underground as roads are repaved
  - b.) Establish tree/buffer management
  - c.) Evaluate funding resources
    - i.) Rate-payer funding
    - ii.) MA Surcharge Program
    - iii) Solar facilities
- 3. Improve Emergency Response Planning and Communication
  - a.) Increase capacity and support for Citizen's Emergency Response Team (CERT) and Medical Reserve Corps (MRC) recruitment

- b.) Training and communication protocol for hospitals and home healthcare agencies
- c.) Educate community on Reverse 911
- d. Assess needs of vulnerable populations to understand sheltering needs (Know-Your-Neighbor)
- e.) Maintain database of vulnerable populations and address data privacy/sharing challenges
- 4. Update Existing Regulations
  - a.) Stormwater regulations to reduce flooding and water quality impacts
  - b.) Incorporate latest science and climate change projections
  - c.) Private well restrictions and water bans during drought events
- 5. Improve Drainage Infrastructure and Capacity
  - a.) Stormwater Infrastructure Assessment
    - i.) Retrofits, replacement Low Impact Development (LID), and Green Infrastructure (GI)
  - b.) Culvert Replacement
    - ii.) Repair, replace, engineering/design
- 6. Strengthen Emergency Shelters (Schools, Libraries, Community Center)
  - a.) Generators
  - b.) Air conditioning
  - c.) Charging stations (cell phones)





Workshop participants identify their top six highest priority actions the Town should move forward with.

# 6. Conclusion and Next Steps

Sudbury continued the MVP certification process by presenting and distributing the findings of the public workshop at a formal public information and listening session on May 30, 2019 at 7 PM followed by the Multi-Hazard Mitigation Plan Update public workshop. This session provided an opportunity for any member of the interested public to learn, ask questions, and provide feedback about the MVP Workshop and the recommended highest priority actions that emerged from that workshop. The following comments were brought forward by the public:

- When planning for disaster response focus on the neighborhood level and have trained volunteers responsible for covering their neighborhoods.
- Plan for communications in the event that during a power outage cellular reception is not available in some areas of town.
- Plan for better distribution of cell towers to enable better coverage.
- Plan for accessibility so that residents with disabilities are better able to cope during disasters. Funds are available for accessibility plan development and implementation.
- Is the Town looking at what it can do to better mitigate climate change as well as adapt to it?

Priorities identified during the MVP Workshop will be integrated into existing municipal planning efforts, in particular, the update to the HMP and Master Plan (currently underway by the Horsley Witten Group, Inc.). The Town will also continue to pursue grant funding to implement the priority actions identified through the MVP Workshop process to continue to improve the Town's resilience to climate change.

# **Attachment A: List of Workshop Participants**

# Sudbury MVP Workshop – May 14, 2019 Participants

| LAST NAME    | NAME     | ROLE  |
|--------------|----------|---|
| Abrams       | Sue      | Capital Improvement Advisory Committee          |
| Abram        | Laura    | Agricultural Committee                          |
| Alikpokou    | Fabiola  | Horsley Witten Group                            |
| Alwan        | Rami     | Energy and Sustainability Committee             |
| Baker        | Ellie    | Horsley Witten Group                            |
| Bakstran     | Fran     | Bay Path Elder Services                         |
| Barkley      | Luther   | LSRHS Student                                   |
| Barletta     | William  | Director, Facilities Dept.                      |
| Berry        | Susan    | Finance Committee                               |
| Bilodeau     | Maryanne | Assistant Town Manager                          |
| Blake        | Craig    | Permanent Building Committee                    |
| Boyd         | Bob      | Sudbury Water District                          |
| Brown        | Patricia | Board of Selectmen                              |
| Bursky       | Sarah    | SuAsCo Wild and Scenic                          |
| Chandler     | Mimi     | Ponds and Waterways Committee                   |
| Choate       | Tim      | Assistant Fire Chief                            |
| Costello     | David    | National Development /Meadow Walk               |
| Dolci        | Paige    | Mass Audubon                                    |
| Doucet       | Gary     | Bridges Memory Care                             |
| Dretler      | Janie    | Sudbury Housing Trust/Board of Selectmen        |
| Duchesneau   | Adam     | Director, Planning and Community Development    |
| Elenbaas     | Peter    | Lincoln-Sudbury Regional HS Associate Principal |
| Field-Juma   | Alison   | OARS  |
| Forsell      | Nathalie | Master Plan Steering Committee                  |
| Galloway     | Deb      | Director, Senior Center                         |
| Gemayel      | Josiane  |   |
| Gossels      | Jamie    | Capital Improvement Advisory Committee          |
| Gough        | Melissa  | Sustainable Sudbury                             |
| Grady        | Robert   | Sudbury Police                                  |
| Griffin      | Susan    | National Grid                                   |
| Herweck      | Mark     | Building Inspector                              |
| Huet-Clayton | Linda    | Board of Health                                 |
| Kite         | Gemma    | Horsley Witten Group                            |
| Krozier      | Brad     | Superintendent Sudbury Public Schools           |
| Levine       | Jeff     | Council on Aging                                |
| Lewis        | Andrew   | Assistant Building Inspector                    |
| Magnuson     | Kelsey   | Emerson Hospital                                |
| Marin        | Mike     | Emerson Hospital                                |
| Mattei       | Laura    | SVT   |
| McAllister   | Kathleen | Horsley Witten Group                            |

| LAST NAME     | NAME     | ROLE   |
|---------------|----------|--|
| Melanson      | Chuck    | DPW Foreman                                    |
| Moravec       | Krista   | Horsley Witten Group                           |
| Morse         | Richard  | Conservation Commission                        |
| Murphy        | Bill     | Director, Health Dept.                         |
| Nason         | Dan      | Director, Public Works Dept.                   |
| O'Rourke      | Bill     | Deputy Director, Public Works Dept.            |
| Pantoja       | Jeanette | MAPC   |
| Pereira       | Craig    | Horsley Witten Group                           |
| Roy           | Vin      | Sudbury Water District                         |
| Royea         | Marie    | Volunteer CERT Team                            |
| Rushfirth     | Sue      | Commission on Disability                       |
| Sapienza      | Alice    | Livability Ambassador/Transportation Committee |
| Schilp        | Phyllis  | Town Nurse                                     |
| Scully        | Sara     | Metrowest Regional Transit Authority           |
| Seawell       | Andrew   | Roche Bros./Sudbury Farms Market               |
| Suedmeyer     | Beth     | Environmental Planner - Town of Sudbury        |
| Tarves        | Pat      | DPW Foreman                                    |
| VanDewoestine | Emily    | Metrowest Regional Transit Authority           |
| Williamson    | Dick     | Parks and Recreation Commission                |
| Zadakis       | Scott    | Crosstown Connect TMA                          |
| Zamparelli    | William  | Eversource                                     |

# **Attachment B: Workshop Handouts**

- Agenda
- Prior Recommendations (2010 Hazard Mitigation Plan)
- Climate Change Projections
- Example Vulnerabilities and Strengths
- Demographics





# Sudbury Municipal Vulnerability Preparedness (MVP) Workshop

Tuesday May 14, 2019 9:00 am – 5:00 pm Fairbank Center - Gymnasium 40 Fairbank Road

# **ANNOTATED AGENDA**

| TIME     | ACTIVITIES   | NOTES                    |
|----------|--|--------------------------|
| 8:30 AM  | Registration and Refreshments                                    |                          |
| 9:00 AM  | Welcome and Introductions  | Maryanne Bilodeau,       |
| (10 min) |  | Assistant Town Manager   |
|          |  |                          |
| 9:10 AM  | Workshop Overview  | Craig Pereira            |
| (10 min) | Purpose, desired outcomes, expectations                          | Horsley Witten Group     |
|          | Review agenda  | (HWG)                    |
| 9:20 AM  | Overview of Science and Data Resources                           | (HWG)                    |
| (30 min) | Review recent climate related events.                            |                          |
|          | Present summary of anticipated climate changes.                  |                          |
|          | Present summary of recent/existing planning efforts.             |                          |
| 9:50 AM  | Large Group Exercise #1  | (HWG)                    |
| (30 min) | Develop list of hazards affecting the community                  |                          |
|          | Prioritize top 4 hazards   |                          |
| 10:20 AM | BREAK  | (15 mins.)               |
| 10:35 AM | Welcome Back   | (HWG)                    |
| (5 min)  |  |                          |
| 10:40 AM | Small Group Exercise #1  | Small Group Facilitators |
| (15 min) | Introduction to Hazard/Vulnerability Matrix and Instructions for |                          |
|          | Small Group Exercise #1  |                          |
| 10:55 AM | Small Group Exercise #1  | Small Group Facilitators |
| (75 min) | Confirm Hazards: Identify Vulnerabilities and Strengths,         | (25 mins. each category) |
|          | Location, Ownership  |                          |
| 12:10 PM | LUNCH  | (1 hour)                 |
| 1:10 PM  | Small Group Exercise #2  | Small Group Facilitators |
| (5 min)  | Introduction to Community Actions and Instructions for Small     |                          |
|          | Group Exercise #2  |                          |
| 1:15 PM  | Small Group Exercise #2  | Small Group Facilitators |
| (80 min) | Identify Community Actions                                       | (20 mins. each category) |
|          | Prioritize Actions   | (20 mins. to prioritize  |
|          |  | actions)                 |
| 2:35 PM  | BREAK  | (15 mins.)               |
| 2:50 PM  | Small Group Report Out   | (HWG)                    |
| (20 min) |  | (5 mins. per group)      |
| 3:10 PM  | Large Group Exercise #2  | (HWG)                    |
| (60 min) | Prioritization of Actions  |                          |
| 4:10 PM  | Wrap Up/Questions  | (HWG)                    |
| (20 min) |  |                          |
| 4:30 PM  | ADJOURN  |                          |





# Sudbury Municipal Vulnerability Preparedness (MVP) Grant Project KEY RECOMMENDATIONS FROM 2010 HAZARD MITIGATION PLAN

| RECOMMENDATION  | HAZARD   | 2019 STATUS   |  |
|---|--|---|--|
| High Priority Mitigation Measures   |  |   |  |
| Enhance Flood Plain Bylaw enforcement assistance.   | Flooding                                       | Not<br>Completedcarry<br>forward                      |  |
| Revise wetlands bylaw to provide better wildlife habitat protection and comply with new DEP Stormwater regulations. | Flooding                                       | Completedongoing. Move to Capability Assessment       |  |
| Increase Town emergency response to imminent storms and during winter storms.                                       | All Hazards                                    | Completedongoing.<br>Move to Capability<br>Assessment |  |
| Elevate the grade of Concord Road two feet (between Lincoln Road to Old Sudbury Rd.).                               | Flooding                                       | Not<br>Completed…carry<br>forward                     |  |
| Elevate Concord Road two feet (eastern end of Concord Rd.).   | Flooding                                       | Not<br>Completedcarry<br>forward                      |  |
| Remove beaver dam and conduct beaver trapping/removal as needed.  | Flooding                                       | Completedongoing. Move to Capability Assessment       |  |
| Develop inspection/maintenance plans: Carding Mill and Stearns Mill Dams.   | Flooding                                       | Completed   |  |
| Establish a regular tree inventory and maintenance plan.  | Snow/Blizzard/<br>Ice, Wind-<br>related events | Not<br>Completed…carry<br>forward                     |  |
| Establish microwave link communications system with repeater at Nobscot Mountain.                                   | All Hazards                                    | Completed   |  |
| Establish a municipal HAM radio station and provide training/licensing for operators.                               | All Hazards                                    | Not<br>Completedremove                                |  |
| Build a municipal Emergency Operations Center as part of the redesign of Fire Dept. or new Police Station.          | All Hazards                                    | Completed   |  |
| Reconfigure generators at Lincoln-Sudbury High School to include heating capability.                                | All Hazards                                    | Not<br>Completedcarry<br>forward                      |  |
| Install a large-capacity, multi-fuel generator at the Curtis Middle School.   | All Hazards                                    | Not<br>Completed…carry<br>forward                     |  |
| Acquire a large, mobile, diesel generator for the Fire Dept.  | All Hazards                                    | Completed   |  |
| Measures to Ensure Compliance with NFIP   |  |   |  |
| Adopt new regulations for the Water Resource Protection District bylaw.   | All Hazards                                    | Not<br>Completed…carry<br>forward                     |  |
| Develop/Adopt new Stormwater bylaw in conjunction with MAPC.  | Flooding                                       | Completed   |  |
| Develop/Adopt new Earth Removal Bylaw.  | Flooding                                       | Not<br>Completedcarry<br>forward                      |  |

| RECOMMENDATION  | HAZARD        | 2019 STATUS   |
|---|---------------|---|
| Acquire wetlands parcels in the Sudbury River floodplain.   | Flooding      | Completedmove to<br>Capability<br>Assessment          |
| Increase funding for preventative practices on drainage infrastructure.   | Flooding      | Not<br>Completedcarry<br>forward                      |
| Medium Priority Mitigation Measures   |               |   |
| Continue ongoing education for town residents on stormwater and wetland resources.  | Flooding      | Completedongoing. Move to Capability Assessment       |
| Complete repairs and develop Operations and Management Plan for Pantry Brook Dam.   | Flooding      | Not<br>Completedcarry<br>forward                      |
| Elevate Concord Rd. near Nashawtuc Country Club.  | Flooding      | Not<br>Completedcarry<br>forward                      |
| Upgrade older drainage systems in town.   | Flooding      | Not<br>Completedcarry<br>forward                      |
| Beaver dam removal, beaver trapping/removal as needed.  | Flooding      | Completedongoing.<br>Move to Capability<br>Assessment |
| Establish more frequent maintenance schedules for town-owned drainage facilities.   | Flooding      | Completedmove to<br>Capability<br>Assessment          |
| Acquire Soft Suction pond water drafting system.  | Wildfire      | Completed   |
| Devote more resources to privately-owned drainage facilities.   | Flooding      | Not<br>Completedcarry<br>forward                      |
| Relocate overhead electrical/cable utility lines underground.   | All Hazards   | Not<br>Completed…carry<br>forward                     |
| Conduct feasibility study to investigate options for all public buildings to be earthquake proof.                                       | Earthquakes   | Not<br>Completedcarry<br>forward                      |
| Add manpower to the Fire Dept. and provide homeowner education on fire prevention using building/landscaping best management practices. | Wildfire/Fire | Completedongoing. Move to Capability Assessment       |
| Low Priority Mitigation Measures  |               |   |
| Increase outreach and education on subsidence, erosion, stormwater and BMPs to landscapers and contractors.                             | Flooding      | Completedongoing.<br>Move to Capability<br>Assessment |

Source: Town of Sudbury Hazard Mitigation Plan 2010, Sudbury Local Hazard Mitigation Committee 2019.





# Sudbury Municipal Vulnerability Preparedness (MVP) Grant Project:

# CLIMATE CHANGE PROJECTIONS<sup>1</sup>

#### **TEMPERATURE**

#### **HIGHLIGHTS:**

- ✓ By 2050, we could have more than 5 times as many very hot days (over 90°F) than we do today. By 2100, we could have more than 10 times as many.
- ✓ We will have far fewer days with temperatures below freezing.
- ✓ We will have to expend less energy on heating in the winter, and far more on air conditioning in the summer.
- ✓ The growing season will increase by almost half by 2050 and could almost double by the end of the century.

**Table 1: TEMPERATURE PROJECTIONS** 

| Climate Parameter                    | Baseline<br>(1971-2000) | Mid-Century<br>(2050s) | End of Century<br>(2090s) |
|--------------------------------------|-------------------------|------------------------|---------------------------|
| Average Annual Temperature (°F)      |                         |                        |                           |
| Sudbury/Assabet/Concord              | 48.7                    | 51.6 – 55.0            | 52.5 – 59.6               |
| Maximum Annual Temperature (°F)      | 59.6                    | 62.3 – 65.9            | 63.0 – 70.5               |
| Sudbury/Assabet/Concord              | 39.0                    | 02.5 – 03.9            | 03.0 – 70.3               |
| Minimum Annual Temperature (°F)      |                         |                        |                           |
| Sudbury/Assabet/Concord              | 37.9                    | 41.0 – 44.3            | 42.0 – 48.9               |
| Annual Days with Max Temp over 90°F  |                         |                        |                           |
| Sudbury/Assabet/Concord              | 8                       | 18 - 42                | 22 - 84                   |
| Annual Days with Min Temp below 32°F |                         |                        |                           |
| Sudbury/Assabet/Concord              | 143                     | 103 - 124              | 78 - 119                  |
| Annual Heating Degree-Days (Base     |                         |                        |                           |
| 65°F)                                |                         |                        |                           |
| Sudbury/Assabet/Concord              | 6,535                   | 4,948 – 5,789          | 4,075 - 5551              |
| Annual Cooling Degree-Days (Base     |                         |                        |                           |
| 65°F)                                |                         |                        |                           |
| Sudbury/Assabet/Concord              | 585                     | 870 – 1,356            | 743 - 983                 |
| Annual Growing Degree-Days (Base     |                         |                        |                           |
| 50°F)                                |                         |                        |                           |
| Sudbury/Assabet/Concord              | 2,525                   | 3,138 – 3,866          | 3,321 – 5,067             |
|                                      |                         |                        |                           |
|                                      |                         |                        |                           |
|                                      |                         |                        |                           |
|                                      |                         |                        |                           |
|                                      |                         |                        |                           |

<sup>&</sup>lt;sup>1</sup> Source: Northeast Climate Science Center, 2018. *Massachusetts Climate Change Projections*. University of MA Amherst. Published by MA Executive Office of Energy and Environmental Affairs. Available at:

http://www.massclimatechange.org/resources/resource::2152/massachusetts-climate-change-projections-statewide-and-for-major-river-basins. Data is for the Sudbury/Assabet/Concord Basin, which includes the land area of Sudbury.

# **PRECIPITATION**

# **HIGHLIGHTS:**

- ✓ Average annual precipitation in Sudbury will increase up to 13% 14% by 2050 and up to 18% 19% by 2100.
- ✓ The largest increases in precipitation will occur in winter.
- ✓ The greatest increase in consecutive dry days will occur in fall.

**Table 2: PRECIPITATION PROJECTIONS** 

| Climate Parameter                            | Baseline<br>(1971-2000) | Mid-Century<br>(2050s) | End of Century<br>(2090s) |
|--|-------------------------|------------------------|---------------------------|
| Total Precipitation (inches):                |                         |                        |                           |
| Annual                                       |                         |                        |                           |
| Sudbury/Assabet/Concord                      | 45.4                    | 50.0 – 51.5            | 46.6 – 53.4               |
| Winter                                       |                         |                        |                           |
| Sudbury/Assabet/Concord                      | 11.2                    | 11.3 – 13.8            | 11.6 – 15.3               |
| Spring                                       |                         |                        |                           |
| Sudbury/Assabet/Concord                      | 11.6                    | 11.6 – 13.7            | 11.8 – 14.2               |
| Summer                                       |                         |                        |                           |
| Sudbury/Assabet/Concord                      | 10.8                    | 10.3 – 13.0            | 9.7 – 14.0                |
| Fall   |                         |                        |                           |
| Sudbury/Assabet/Concord                      | 12.0                    | 10.7 – 13.7            | 10.5 – 13.4               |
| Annual Days with Precipitation over 1 inch   |                         |                        |                           |
| Sudbury/Assabet/Concord                      | 7                       | 8 - 10                 | 8 - 11                    |
| Annual Days with Precipitation Over 2 inches |                         |                        |                           |
| Sudbury/Assabet/Concord                      | 1                       | 1 - 2                  | 1 - 2                     |
| Annual Days with Precipitation Over 4 inches |                         |                        |                           |
| Sudbury/Assabet/Concord                      | 0                       | 0 - 0                  | 0 - 0                     |
| Annual Consecutive Dry Days                  |                         |                        |                           |
| Sudbury/Assabet/Concord                      | 17                      | 17 - 19                | 16 - 20                   |





# Sudbury Municipal Vulnerability Preparedness (MVP) Grant Project: **EXAMPLES of VULNERABILITIES and STRENGTHS**<sup>1</sup>

# **INFRASTRUCTURE**

### Examples of Vulnerabilities:

- Main road floods during storms, blocking emergency response.
- Power outages during heat waves lead to health concerns.
- Wildfire and high winds resulting in supply chain interruptions.
- Sewer pump stations become submerged and inoperable.
- Compromised rail system due to heat-related warping of tracks.

## Examples of Strengths:

- Critical road elevated and passable by emergency management.
- Hurricane roof installed at school with improved sheltering capacity.
- Hardened utility lines reduce outages due to ice storms.
- Undersized culvert replaced to reduce flooding in key intersection.
- Improvement to communication systems during extreme weather.

### **SOCIETAL**

## Examples of Vulnerabilities:

- Senior housing without backup generators during heat waves.
- Residents without access to transportation during hurricane evacuation.
- Household contamination and sewage mobilization during flooding.
- Limited areas of refuge in elementary schools during tornados.

### Examples of Strengths:

- Reliable communications protocols across departments for all employees.
- "Neighbor-helping-neighbor" program aligned with emergency operations.
- Well-supported volunteer organizations (fire, ambulance, CERTs).
- Faith-based and civic groups with hazard preparedness plans.

## **ENVIRONMENTAL**

# Examples of Vulnerabilities:

- Proliferation of subdivisions in wildfire and flood prone areas.
- Lack of urban tree canopy increasing heat island effect.

# Examples of Strengths:

- Forested watersheds maintain drinking water supply during droughts.
- Native, vegetated slopes remain stable after intense 24hr rain events.
- Floodplains provide stormwater storage and downstream flood reduction.

<sup>&</sup>lt;sup>1</sup> Source: Community Resilience Building Workshop Guide, communityresiliencebuilding.com





# Sudbury Municipal Vulnerability Preparedness (MVP) Grant Project: SELECTED DEMOGRAPHIC DATA<sup>1</sup>

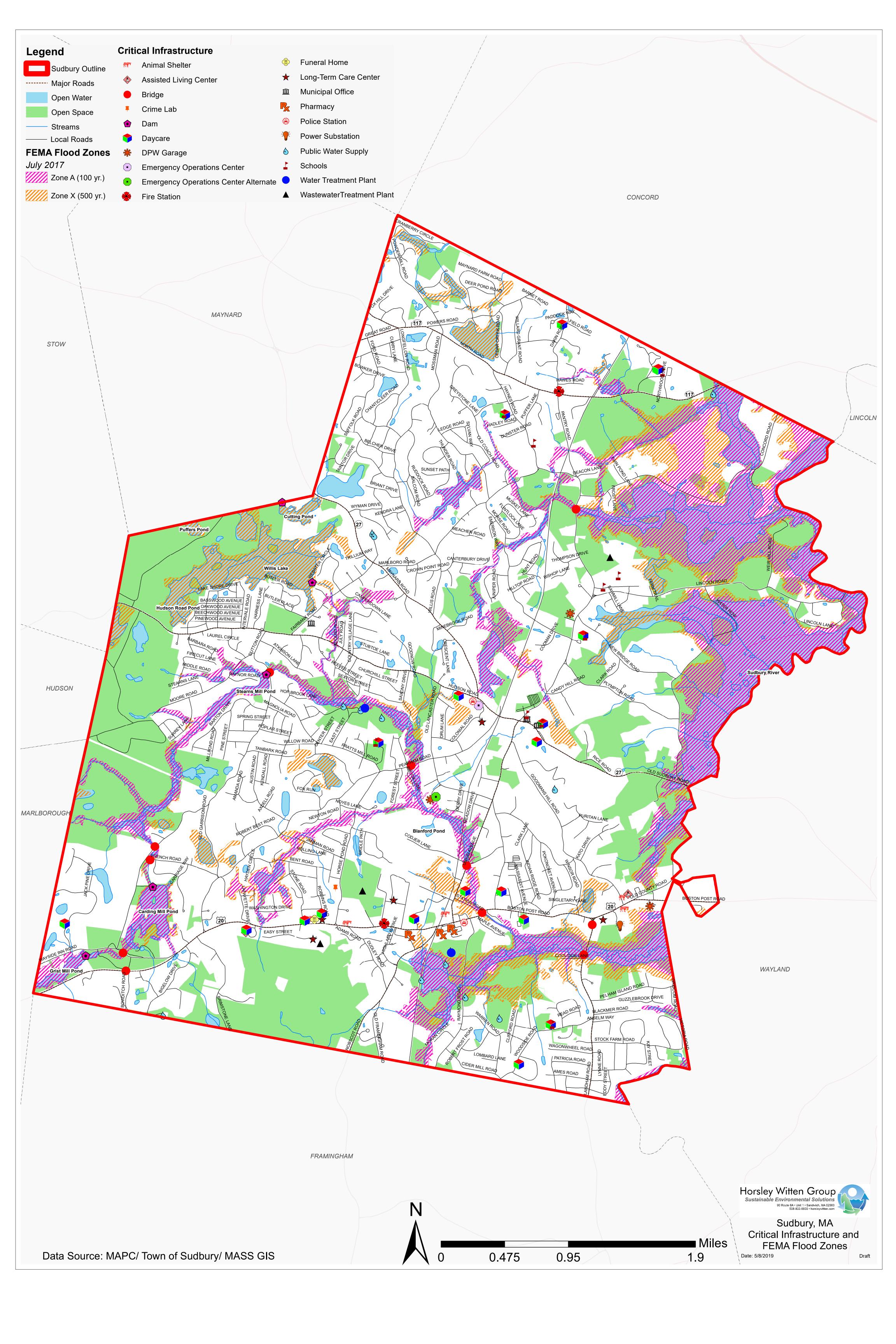
| Demographic Parameter                   | Result  |
|---|---|
| Population                              | 18,697 people (ACS, December 2018)                  |
| Age                                     | 0-19 = 32%<br>20-34= 7%<br>35-64 = 47%<br>65+ = 15% |
| Income                                  | <\$40K = 10%<br>\$40-60K = 6%<br>\$60K+ = 84%       |
| % Below Poverty Line                    | 2%  |
| Race                                    | White = 87% Black = 1% Asian = 9% Other = 3%        |
| Ethnicity                               | Hispanic = 2%<br>Not Hispanic = 98%                 |
| Environmental Justice                   | 0% (U.S. Census 2010)                               |
| % Population Over 65 Living Alone       | 2.2%  |
| Heart Attack Hospitalizations           | 11.8 (age-adjusted rate per 10,000 people)          |
| Asthma Emergency Department Visits      | 3.2 (age-adjusted rate per 10,000 people)           |
| Pediatric Asthma Prevalence             | 8.9% of all children enrolled in grades K-8         |
| Heat Stress Emergency Department Visits | 0 (age-adjusted rate per 10,000 people)             |

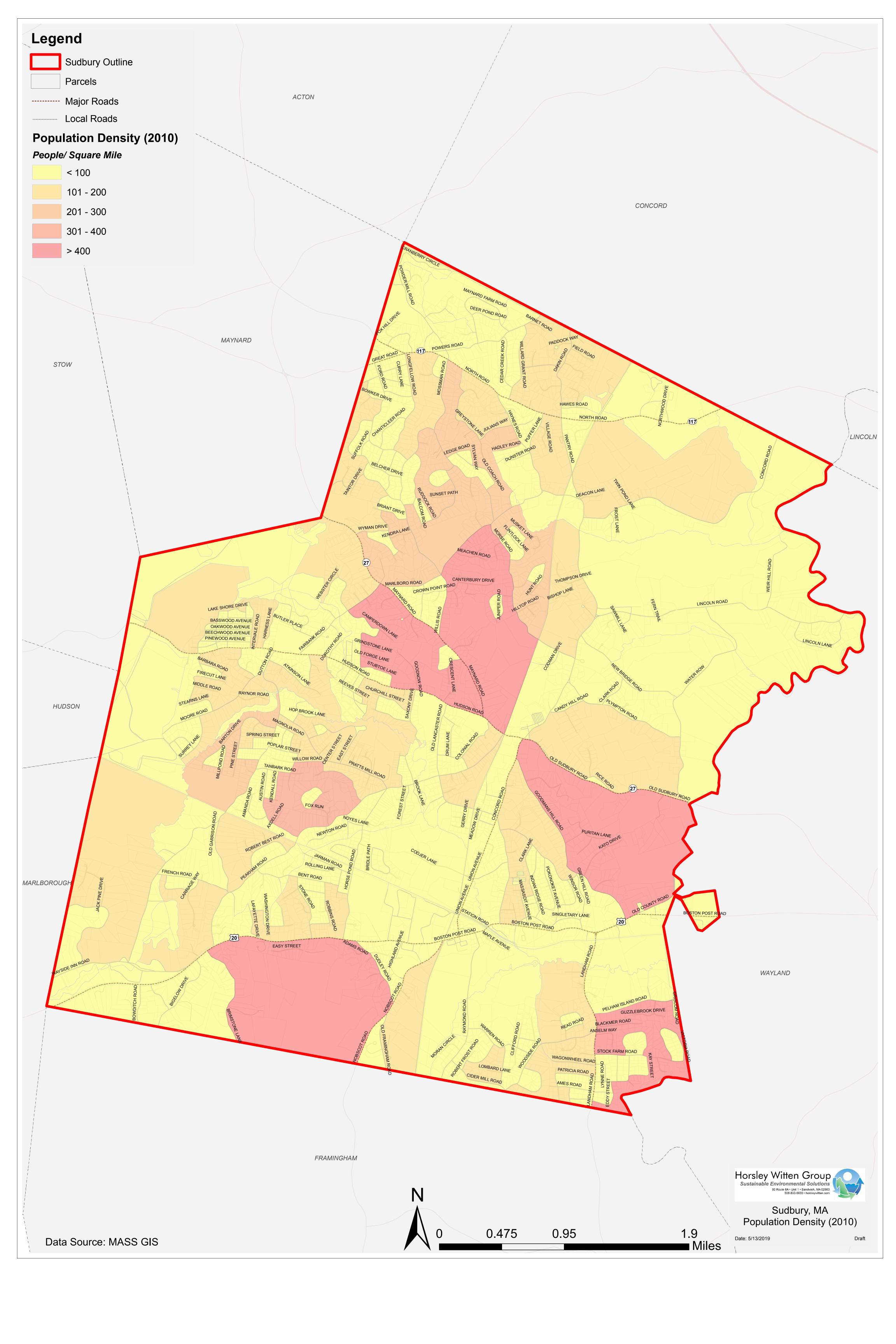
Sudbury - Demographic Data

<sup>&</sup>lt;sup>1</sup> Source: MA Dept of Public Health, 2018. MA Environmental Public Health Tracking Community Profile for Sudbury. Report Created on May 1, 2019.

# **Attachment C: Base Maps**

- Critical Facilities/FEMA Flood Zones
- Population Density





# **Attachment D: Discussion Matrices from the Five Discussion Groups**

|   |                     |                        |                      |  |  | u  |   |                |                |
|---|---------------------|------------------------|----------------------|--|--|--|---|----------------|----------------|
| Community Resilience Building Risk  | « Matrix            | <b>R</b> 4             | r Q                  | <del>Q</del> P   | Group 1  | www.CommunityResilience  | eBuilding.org   | to the same of | itten Gravo    |
| Location = Mark on the map, note on matrix Multiple,  | Specific or Tow     | n-Wide                 |                      | Top Priority Hazards (floods, wildfire,  | nurricanes, drought, sea level rise, heat wa   | ve, etc.)  |   |                | 5              |
| <u>V</u> = Vulnerability <u>S</u> = Strength<br><u>H</u> igh <u>,</u> <u>M</u> edium, or <u>L</u> ow priority for action over the <u>S</u> ho |                     | a (and <u>O</u> ngoing |                      | Winter Storms/Extreme Cold   | Wind/Hurricanes/Tornadoes/Micro<br>Bursts  | Flooding/Intense Rain  | Drought/Extreme Heat  | Priority H-M-L | Short Lo       |
| Features  | Location            | Owner                  | <u>V</u> or <u>S</u> |  |  |  |   |                | <u>O</u> ngoin |
| Infrastructural   |                     |                        |                      |  |  |  |   |                |                |
| Power lines (above/below ground)  | Townwide            | Public                 | V/S                  | Bury lines (as appropriate), tree/buffer<br>management, rate payer<br>responsibility/MA Surcharge Program  | Bury lines (as appropriate), tree/buffer<br>management, rate payer<br>responsibility/MA Surcharge Program  |  |   |                |                |
| Underground gas lines   | Townwide            | Private                | V/S                  |  |  | Floodplain management/drainage regulations   |   |                |                |
| Roadways (transportation systems)   | Townwide            | Public/Private         | v                    |  | Tree/buffer management,<br>network/communicate with vulnerable<br>populations  | Raise roadways (Route 27/Concord Rd.)  |   | H/L            |                |
| Drainage capacity   | Townwide            | Public                 | v                    |  |  | Follow DPW priorities  |   |                |                |
| Bridges (Route 20/Lincoln Rd./Shreman bridge)   | Multiple            | Public                 | v                    |  |  | Sherman Bridge (replace wooden planks regularly)   |   | L              |                |
| Water Supply (Water District/Individual wells)  | Multiple            | Public/Private         | V/S                  |  | <br>   |  | Update regulations to prioritize drinking over lawn care  | М              |                |
| Culverts (Maintenance)  | Townwide            | Public                 | V/S                  |  |  | Support funding  |   | Н              |                |
| Tree Maintenance (along roadways)   | Townwide            | Public                 | v                    |  | Funding for a DPW bucket truck   |  |   | Н              |                |
| Emergency Shelters (generators needed for HVAC, charging sta  | Community<br>Center | Public                 | V/S                  | Infrastructure/generator for charging/planning and funding   | Infrastructure/generator for charging/planning and funding   | Infrastructure/generator for charging/planning and funding   | Infrastructure/generator for charging/planning and funding  | М              |                |
| Societal  |                     |                        |                      |  |  |  |   |                |                |
| Database of vulnerable populations  | Townwide            | Public/Private         | v                    | Existing initiative (needs support). Fire<br>Dept. (lead). Police. BOH. Senior Services,<br>Home Health Care Agencies. Individual<br>emergency plans/data privacy. | Existing initiative (needs support). Fire<br>Dept. [lead]. Police, BOH, Senior Services,<br>Home Health Care Agencies. Individual<br>emergency plans/data privacy. | Existing initiative (needs support). Fire<br>Dept. [lead]. Police. BOH. Senior Services,<br>Home Health Care Agencies. Individual<br>emergency plans/data privacy. | Existing initiative (needs support). Fire Dept. (lead). Police. BOH. Senior Services. Home Health Care Agencies. Individual emergency plans/data privacy. | Н              |                |
| Reverse 911   | Townwide            | Public                 | s                    | Outreach to get people signed up   | Outreach to get people signed up   | Outreach to get people signed up   | Outreach to get people signed up  | Н              |                |
| Low Density Population (people are spread out)  | Townwide            | Public                 | V/S                  | Neighbor-to-neighbor' support<br>network/connect with faith-based<br>communities/home healthcare agencies  | Neighbor-to-neighbor' support<br>network/connect with faith-based<br>communities/home healthcare agencies  | Neighbor-to-neighbor' support<br>network/connect with faith-based<br>communities/home healthcare agencies  | Neighbor-to-neighbor' support<br>network/connect with faith-based<br>communities/home healthcare agencies   | Н              |                |
| DPW storm response  | Townwide            | Public                 | s                    |  |  |  |   |                |                |
| Strong civic networks/faith-based) community networks   | Townwide            | Private                | s                    |  |  |  |   |                |                |
| Emergency response plans  | Townwide            | Public                 | V/S                  | Possible funding through MAPC?   | Possible funding through MAPC?   | Possible funding through MAPC?   | Possible funding through MAPC?  |                |                |
| Communications to residents   | Townwide            | Public                 | v                    | Possible funding through MAPC?   | Possible funding through MAPC?   | Possible funding through MAPC?   | Possible funding through MAPC?  |                |                |
| Citizen's Emergency Response Team/Medical Reserve Core  | Townwide            | Public                 | S                    | Possible funding through MAPC?   | Possible funding through MAPC?   | Possible funding through MAPC?   | Possible funding through MAPC?  |                |                |
| Agriculture   | Multiple farms      | Private                | v                    |  |  |  |   |                |                |
| Fire Dept. (multiple stations/short response time)  | Townwide            | Public                 | V/S                  | Update Fire Station for North Quarry development   | Update Fire Station for North Quarry<br>development  | Update Fire Station for North Quarry development   | Update Fire Station for North Quarry development  | Н              |                |
| New Police emergency dispatch/command   | Townwide            | Public                 | s                    |  |  |  |   |                |                |

| Environmental  |          |                |     |  |  |  |  |     |  |
|--|----------|----------------|-----|--|--|--|--|-----|--|
| Wild and scenic river  | Townwide | Public         | V/S |  |  |  |  |     |  |
| Development pressure   | Townwide | Private        |     | Green building standards for new development                               | Green building standards for new development                               | Green building standards for new development                                 | Green building standards for new development                               |     |  |
| Updated science/climate projections into regulations                 | Townwide | Public         | V   | Update regulations<br>(floodplain/stormwater<br>management/sustainability) | Update regulations<br>(floodplain/stormwater<br>management/sustainability) | Update regulations<br>(floodplain/stormwater<br>management/sustainability)   | Update regulations<br>(floodplain/stormwater<br>management/sustainability) | Н   |  |
| Overall regulatory framework   | Townwide | Public         | s   |  |  |  |  |     |  |
| Outdoor recreation opportunities (vector-bourne illness exposure)    | Townwide | Public         | v   |  |  | Coordinate training for workers, public education and signage, work with BOH |  | М/Н |  |
| Changes in species composition (invasives)                           | Townwide | Public         | v   |  |  | Stewardship plans for public lands (NPS funding?)                            |  | М/Н |  |
| Stormwater management (water quality impacts) roadways/parking areas | Townwide | Public/Private | v   | <u>Update regulations</u>  | <u>Update regulations</u>  | <u>Update regulations</u>  | <u>Update regulations</u>  | Н   |  |
| Water monitoring/research  |          |                |     |  |  |  |  |     |  |

| Community Resilience Building Ris   | k Matrix              | A 4            | r G                  | <del>Q</del> p  | Group 2  | www.CommunityResilience  | Building.org   | werten W | nen Great             |
|---|-----------------------|----------------|----------------------|---|--|--|--|----------|-----------------------|
| Location = Mark on the map, note on matrix Multip                                     | le, Specific or       | Town-Wide      |                      | Top Priority Hazards (floods, wi  | ldfire, hurricanes, drought, sea level i   | rise, heat wave, etc.)   |  | 4        |                       |
| Y = Vulnerability S = Strength<br>High, Medium, or Low priority for action over the t |                       | _ `            |                      | Winter Storms/Extreme Cold  | Wind/Hurricanes/Tornadoes/Micro<br>Bursts  | Flooding/Intense Rain  | Drought/Extreme Heat   | Priority | Time<br>Short<br>Long |
| Features  | Location              | Owner          | <u>V</u> or <u>S</u> |   |  |  |  |          | ☐ngoing               |
| Infrastructural   |                       |                |                      |   |  |  |  |          |                       |
| Utilities (power outages)   | Townwide              | Public         | vis                  | Cut/Manage trees, underground wires,<br>plan for redundant feeds to critical<br>facilities  | Cut/Manage trees, underground wires,<br>plan for redundant feeds to critical<br>facilities   |  | Cut/Manage trees, underground wires,<br>plan for redundant feeds to critical<br>facilities |          |                       |
| Transportation systems  | Townwide              | Public/Private | v                    | Vehicle maintenance.<br>manage/out trees_raise/elevate<br>sections of roadways. increase<br>stormwater management<br>capacity. culvert management | Vehicle maintenance. manage/out trees. raise/elevate sections of roadways. increase stormwater management capacity. culvert management | Vehicle maintenance.<br>manage/cut trees. raise/elevate<br>sections of roadways. increase<br>stormwater management<br>capacity. culvert management |  |          |                       |
| Fuel Storage  | DPW Facility          | Public         | vis                  | Bring above-ground, contract with local stations  | Bring above-ground, contract with local stations   |  | Bring above-ground, contract with local stations   |          |                       |
| Public Water Supply   | Townwide              | Public         | vis                  |   |  | Develop MOUs, maintenance/replace<br>pipes, water bans (private wells)   | Develop MOUs, maintenance/replace<br>pipes, water bans (private wells)                     |          |                       |
| Septic Systems  | Townwide              | Public/Private | vis                  |   |  | Consider WWTF  | İ  |          |                       |
| Emergency Shelters/Facilities   | Multiple<br>locations | Public/Private | s                    | Education/Awareness, coordinate with utility providers, generators  | Education/Awareness, coordinate with utility providers, generators   | Education/Awareness, coordinate with utility providers, generators   | Education/Awareness, coordinate with utility providers, generators                         |          |                       |
| Municipal Storm System/Drainage   | Townwide              | Public/Private | vis                  | Increase capacity   | Increase capacity  | Increase capacity  |  |          |                       |
| Emergency Communications Systems  | Townwide              | Public/Private | s                    | Maintain/Modernize  | Maintain/Modernize   | Maintain/Modernize   | Maintain/Modernize   |          |                       |
| Private Home/Driveways  | Townwide              | Private        | v                    | Educate public  | Educate public   | Educate public   | Educate public   |          |                       |
| Renewable/Solar Energy  | Multiple<br>locations | Public/Private | s                    | Explore expansion opportunities   | Explore expansion opportunities  | Explore expansion opportunities  | Explore expansion opportunities  |          |                       |
| Dams  | Multiple<br>locations | Public/Private | v                    | Maintain  | Maintain   | Maintain   | i<br>I   |          |                       |

| itizen Emergency Response Team                 | Townwide              | Public         | S   | Recruit/Support/Expand  | Recruit/Support/Expand  | Recruit/Support/Expand  | Recruit/Support/Expand   |   |
|--|-----------------------|----------------|-----|---|---|---|--|---|
| dousing with elevators/medical needs           |                       |                |     | Coordinate with Eversource/educate residents, generators  | Coordinate with Eversource/educate residents, generators                | Coordinate with Eversource/educate residents, generators                        | Coordinate with Eversource/educate residents, generators   |   |
| /ulnerable populations                         | Townwide              | Public/Private | V/S | Identify/Educate, coordinate with<br>Eversource/utilities   | Identify/Educate, coordinate with<br>Eversource/utilities               | Identify/Educate, coordinate with<br>Eversource/utilities                       | Identify/Educate, coordinate with<br>Eversource/utilities  |   |
| ritical Care Customer Support (Eversource/BOH) | Townwide              | Private        | s   | Identify/Educate, coordinate with<br>Eversource/utilities   | Identify/Educate, coordinate with<br>Eversource/utilities               | Identify/Educate, coordinate with<br>Eversource/utilities                       | Identify/Educate, coordinate with<br>Eversource/utilities  |   |
| ets/Livestock                                  | Townwide              | Private        | ٧   | Create a plan for emergencies   | Create a plan for emergencies   | Create a plan for emergencies   | Create a plan for emergencies  |   |
| Food Supply                                    | Townwide              | Private        | WS  | Plan/Coordinate/Educate   | Plan/Coordinate/Educate   | Plan/Coordinate/Educate   | Plan/Coordinate/Educate  |   |
| Communication resources/education              | Townwide              | Public/Private | s   | Workshops/target<br>communications/develop<br>resources/emergency power   | Workshops/target<br>communications/develop<br>resources/emergency power | Workshops/target<br>communications/develop<br>resources/emergency power         | Workshops/target<br>communications/develop<br>resources/emergency power  |   |
| ooting   | Multiple<br>locations | Public/Private | v   | Provide adequate resources (education, security cameras)  | Provide adequate resources (education, security cameras)                | Provide adequate resources (education, security cameras)                        | Provide adequate resources (education, security cameras)   |   |
| Environmental                                  |                       |                |     |   |   |   |  | • |
| Wetlands/floodplains resources                 | Townwide              | Public/Private | VIS | Strengthen bylaws.<br>enforce/maintain stormwater<br>system   | Strengthen bylaws.<br>enforce/maintain stormwater<br>system             | Strengthen bylaws<br>enforce/maintain stormwater<br>system                      | Strengthen bylaws .<br>enforce/maintain stormwater<br>system   |   |
| Trees/forests                                  | Townwide              | Public/Private | VIS | Re-planting plan fright tree, right place), maintain/protect, plan fespecially along, roady aysfevacuation routes), pest management |   |   | Re-planting plan fright tree, right placel, maintain/protect, plan fespecially along, roadways/evacuation routes), pest management |   |
| Orinking water quality/supply                  | Townwide              | Public/Private | WS  | Water testing, water bans, treatment, allow composting/other low impact toilets   |   | Water testing, water bans, treatment, allow composting/other low impact toilets | Water testing, water bans, treatment, allow composting/other low impact toilets  |   |
| iteep slopes                                   | Multiple<br>locations | Public/Private | VIS | Regulate (erosion control)  |   | Regulate (erosion control)  |  |   |
| losquitos/Ticks/Pests and infectious diseases  | Townwide              | Public/Private | ٧   |   | Catch basin treatment, educate  | Catch basin treatment, educate  |  |   |
| ir quality                                     | Townwide              | Public         |     |   |   | Reduce emissions, increase transportation options, educate/outreach             | Reduce emissions, increase transportation options, educate/outreach  |   |
| /ildlife Habitat (refuges/hunting)             | Townwide              | Public/Private | WS  | Manage/Plan for protection  | Manage/Plan for protection  | Manage/Plan for protection  | Manage/Plan for protection   |   |
| eaver dams                                     | Townwide              | Public/Private | U.  |   |   | Manage  |  |   |

PublidPrivate

Fownwide

Water Quality (Plans/Procedures)

| Community Resilience Building Ris  |          | Town Middle | •                    |   | Group 4   | www.CommunityResilience  | ebullalig.org  | The state of the s |                                |
|--|----------|-------------|----------------------|---|---|--|--|--|--------------------------------|
| .ocation = Mark on the map, note on matrix Multipl<br>☑ = Vulnerability S= Strength<br>digh, Medium, or Low priority for action over the S | •        |             |                      | Winter Storms/Extreme Cold  | Idfire, hurricanes, drought, sea level WindHurricanes/Tornadoes/Micro Bursts  | rise, heat wave, etc.)<br>Flooding/Intense Rain                    | Drought/Extreme Heat   | Priority   | Time<br>Short<br>Long          |
| Features   | Location | Owner       | <u>V</u> or <u>S</u> |   | buists  |  |  | п-ы-г  | <b>⊈</b> ong<br><b>Q</b> ngoin |
| Infrastructural  |          |             |                      |   |   |  |  |  |                                |
| ack of large shelter for residents during extreme events   |          |             | V                    |   |   |  |  |  |                                |
| Orought-related wildfires (not yet experienced)  |          |             | v                    |   |   |  |  |  |                                |
| Downed trees/Power outages   |          |             | v                    | Evaluate funding mechanism to put lines underground/require. lines be placed underground when repaving. Itee management requirements. explore backup. battery systems. prioritize roads needing underground vires | Evaluate funding mechanism to put lines underground/require lines be placed underground when repawing. Tree management requirements. explore backup battery systems. prioritize roads needing underground wires |  |  | н  | 0                              |
| Private wells dependent on electricity   |          |             | v                    | Strengthen. regulations/homeowner. responsibility. evaluate backup. battery.system  | Strengthen. regulations/homeowner. responsibility, evaluate backup. battery system  |  |  | М  | 0                              |
| Public Water Supply  |          |             | vis                  |   | Expand service area to reach vulnerable populations   |  | Conservation notices   | M/L  | 0                              |
| looded roads   |          |             | v                    | Purchase high-profile fire truck  |   | Raise/elevate road sections  |  | н  | 0                              |
| Building accessibility and evacuation (ADA)  |          |             | v                    |   |   |  | Explore state grants to assess and study<br>ADA compliance, identify who in Ttown is<br>disabled (registry), ensure shelters are<br>ADA accessible | М  | 0                              |
| Center traffic lights stay on during storm events  |          |             | s                    |   |   |  |  |  |                                |
| Culverts/Stormwater management improvements  |          |             | s                    |   |   | Continue culvert<br>replacement/BMPs. Green<br>Infrastructure/ LID |  |  |                                |
| Geptic system failures   |          |             | v                    |   |   | More stringent regulations on inspection                           | s  | М  | 0                              |
| Stormwater regulations   |          |             | s                    |   | i   | i  |  |  |                                |

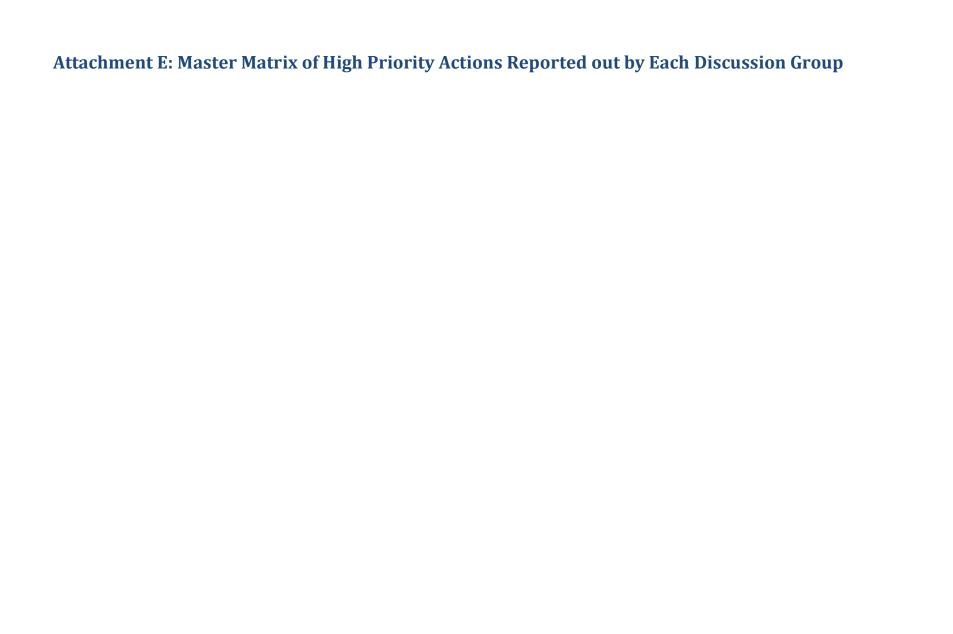
| Societal   |  |     |   |  |   |  |   |   |
|--|--|-----|---|--|---|--|---|---|
| Sudbury BOH/registry of vulnerable populations                         |  | s   | Work with municipal committees to ensure<br>accuracy of lists, develop plan for<br>vulnerable people evacuation/assistance,<br>outreach to faith-based groups | Work with municipal committees to ensure accuracy of lists, develop plan for vulnerable people evacuation/assistance, outreach to faith-based groups | Work with municipal committees to ensure<br>accuracy of lists, develop plan for<br>vulnerable people evacuation/assistance,<br>outreach to faith-based groups | Work with municipal committees to ensure accuracy of lists, develop plan for vulnerable people evacuation/assistance, outreach to faith-based groups | М | 0 |
| Reverse 911/emergency alert system                                     |  | s   | Outreach on how to opt in   | Outreach on how to opt in  | Outreach on how to opt in   | Outreach on how to opt in  | М | 0 |
| Lack of large-scale shelters for residents                             |  | ٧   | Develop emergency evacuation plan for majority of population  | Develop emergency evacuation plan for majority of population   | Develop emergency evacuation plan for majority of population  | Develop emergency evacuation plan for majority of population   | н | s |
| Outreach to faith -based organizations to reach vulnerable populations |  | s   |   |  |   |  |   |   |
| lack of personnel/volunteers during emergencies                        |  | ٧   | Recruitment/education of volunteer medical/logistical help  | Recruitment/education of volunteer medical/logistical help   | Recruitment/education of volunteer medical/logistical help  | Recruitment/education of volunteer medical/logistical help   | н | 0 |
| Aging population (more vulnerable residents)                           |  | ٧   | MOUs with more municipalities   | MOUs with more municipalities  | MOUs with more municipalities   | MOUs with more municipalities  | М | 0 |
| Schools/Police Dept. have a great relationship                         |  | s   |   |  |   |  |   |   |
| Roads to hospital generally accessible during events                   |  | s   |   |  |   |  |   |   |
| Cell phone use/Charging stations                                       |  | ٧   | HAM radios  | HAM radios   | HAM radios  | HAM radios   |   |   |
| Critical Facilities that require power                                 |  | s   |   |  |   |  |   |   |
| Environmental  |  |     |   |  |   |  |   |   |
| Drought-related fire   |  | ٧   |   |  |   |  | L | 0 |
| Tree canopy  |  | s   | Consider more restrictive<br>ordinance, tree-planting<br>management (not under power<br>lines), property management   | Consider more restrictive ordinance, tree-planting management (not under power lines), property management   |   |  | м | 0 |
| Vector-borne diseases  |  | ٧   |   |  | Public education  |  | М | 0 |
| Protected open space (rivers/streams)                                  |  | s   |   |  | Improve invasive species management, outreach to homeowners, strengthen development restrictions in floodplains, defining as 500-year floodplain              |  | М | 0 |
| Beaver dams  |  | V/S |   |  | Monitor   |  | М | 0 |
| Amount of pervious land/space  |  | s   |   |  |   |  | М | 0 |
| Managing trees/open space  |  |     |   | Put remaining land into conservation   | Put remaining land into conservation  |  | М | s |

| www.CommunityResilienceBuilding.o | rg |
|-----------------------------------|----|
|                                   |    |

| Community Resilience Building Ri   | sk Matrix             |                           | a CA                 | A P  | Group 5  | •  | 5 5  |                |         |
|--|-----------------------|---------------------------|----------------------|--|--|--|--|----------------|---------|
| Location = Mark on the map, note on matrix Multi                                 | ple, Specific o       | r Town-Wide               |                      | Top Priority Hazards (floods, w                                | ildfire, hurricanes, drought, sea level                        | rise, heat wave, etc.)   |  | N. S.          | ¥/      |
| Y = Vulnerability S = Strength High, Medium, or Low priority for action over the | Short or Lor          | ng term (and 🖸            | (ngoing              | Winter Storms/Extreme Cold                                     | Wind/Hurricanes/Tornadoes/Micro<br>Bursts                      | Flooding/Intense Rain  | Drough∜Extreme Heat  | Priority H-M-L | Short   |
| Features   | Location              | Owner                     | <u>V</u> or <u>S</u> |  | 24.00  |  |  |                | Qngoing |
| Infrastructural  |                       |                           |                      |  |  |  |  |                |         |
| Powerlines   | Townwide              | Eversource                | v                    | Iree trimming, new equipment, bury line (Pine Tree Triangle)   | Tree trimming, new equipment, bury line (Pine Tree Triangle)   |  |  | Н              | s       |
| Culverts, drainage system, erosion flooding                                      | Multiple<br>locations | Public                    | vis                  | Repairlengineerldesign.<br>maintenance of stormwater<br>system | Repairlengineer/design.<br>maintenance of stormwater<br>system | Repairlengineerldesign.<br>maintenance of stormwater<br>system |  | Н              | 0       |
| Water Supply (lack of water)   | Townwide              | Sudbury<br>Water District | VIS                  |  |  | Green Infrastructure, recharging aquifer                       | Backup wells, resident water usage<br>(wells and public conservation, green<br>stormwater management | н              | S       |
| Local regulations (new development underground utilities)                        | Townwide              | Eversource                | s                    |  |  |  |  |                |         |
| Roadway elevations   | Multiple<br>locations | Public                    | v                    |  |  |  |  |                |         |
| Aging building (Shelters/generators)   | Townwide              | Public                    | v                    | Upgrade generators, shelter upgr                               | ades   |  |  | н              | S       |
| Pavement management plan   | Townwide              | Public                    | s                    |  |  | more funding   |  | М              | 0       |
| Power/electricity  | Townwide              | Eversource                |                      |  |  |  |  |                |         |

| Societal                                   |                       |        |   |   |   |   |  |  |
|--|-----------------------|--------|---|---|---|---|--|--|
| R.A.V.E outgoing from town                 | Townwide              | Public | s | Identify and register more people                     | Identify and register more people   | Identify and register more people   | Identify and register more people  |  |
| M. Village (vulnerable housing population) | Multiple<br>locations | Public |   |   | RAVE/Enhanced 911, emergency action plans, housing development breathing doc. | RAVE/Enhanced 911, emergency action plans, housing development breathing doc. | RAVE/Enhanced 911, emergency action plans, housing development breathing doc.  |  |
| Residents at risk                          | Townwide              | Public | s | RAVE/Enhanced 911                                     | RAVE/Enhanced 911   | RAVE/Enhanced 911   | RAVE/Enhanced 911  |  |
| Enhanced 911                               | Townwide              | Public | s |   |   |   |  |  |
| Hazardous Preparedness Guide               | Townwide              | Public | s | Print/Distribute                                      | Print/Distribute  | Print/Distribute  | Print/Distribute   |  |
| Awareness of shelters during tornadoes     | Townwide              | Public | v |   | Emergency Action Plan   |   |  |  |
| Increases in residents with asthma         | Townwide              | Public | v |   |   |   | Continue to conserve/increase open/green space, minimize local sources of air pollution (school buses, public ed.), public health outreach |  |
| Vector-borne illnesses                     | Townwide              | Public | v |   |   | Mosquito control, public outreach, BOH staffing                               |  |  |
| Schools (no AC, sheltering in place)       | Townwide              | Public | v |   | retrofit with HVAC  | retrofit with HVAC  | retrofit with HVAC   |  |
| Shelters (need volunteers/staff)           | Townwide              | Public |   | Recruit/retain, plan for municipal employees training | Recruit/retain, plan for municipal employees training                         | Recruit/retain, plan for municipal employees training                         | Recruit/retain, plan for municipal employees training  |  |
| Evacuation                                 | Sudbury River         | Public | v | Public education                                      | Public education  | Public education  | Public education   |  |

| Environmental                       |          |                |     |   |   |  |   |   |
|-------------------------------------|----------|----------------|-----|---|---|--|---|---|
| Aging trees (Pine Tree Triangle)    | Townwide | Public/Private | v   | Enforcement of trimming.<br>educate public<br>trimming/planting.general<br>maintenance (identificastion of<br>dead trees) | Enforcement of trimming.<br>educate public<br>trimming/planting.general<br>maintenance (identificastion of<br>dead trees) |  | М | 0 |
| Air Quality                         | Townwide |                | V   |   |   |  |   |   |
| Stronger wetland regulations        | Townwide | Public/Private | vis |   |   | Education/Communication of<br>Conservation Commission                                    |   |   |
| Forested areas                      | Townwide | Public/Private | VIS |   |   |  |   |   |
| Impervious surfaces (water quality) | Townwide |                | v   |   |   | Increase green infrastructure in developments/Planning Board                             | Н | 0 |
| Fertilizers/pesticides/water use    | Townwide | Public/Private | ٧   |   |   | Public education   | М | 0 |
| High water table                    | Townwide | Public/Private | ٧   |   |   |  |   |   |
| Erosion on roads                    | Townwide | Public/Private | v   |   |   | Pavement management plan, green<br>infrastructure part of drainage system                | М | 0 |
| Invasive species                    | Townwide | Public/Private | v   |   |   | Educate public on local/native species,<br>management plan (prioritize<br>sites/methods) | М | 0 |

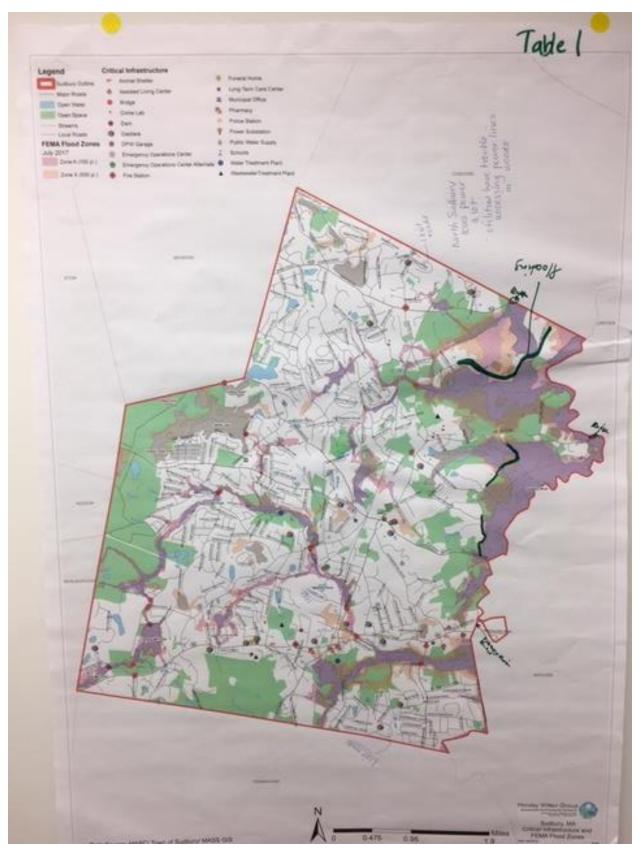


| Community Resilience Building Risk   | Matrix                                    |                | <b>22:</b> 🚱         |   | Recommended   | www.CommunityRes   | ilienceBuilding.org  |               |                  |                   |
|--|---|----------------|----------------------|---|---|--|--|---------------|------------------|-------------------|
| Location = Mark on the map, note on matrix Multiple, S   | pecific or Tow                            | n-Wide         |                      | Top Priority Hazards (floods, v   | vildfire, hurricanes, drought, sea le   | evel rise, heat wave, etc.)  |  |               |                  |                   |
| <u>V</u> = Vulnerability <u>S</u> = Strength<br>Type of Feature = <u>I</u> nfrastructural, <u>S</u> ocietal, or <u>E</u> nvironn |   |                |                      | Winter Storms/Extreme Cold  | Wind/Hurricanes/Tornadoes   | Flooding/Intense Rain  | Drought/Extreme Heat                                       | Group         | Priority         | Time<br>Short Lon |
| <u>High, Medium, or Low priority for action over the Short</u><br>Features   | t or <u>L</u> ong term<br><b>Location</b> | Owner          | V or S               | Willter Storms/Extreme Cold   | /Micro Bursts   | Flooding/Intense Kam   | Drought/Extreme freat                                      | 1, 2, 3, 4, 5 | <u>H - M - L</u> | Ongoing           |
|  | Location                                  | Owner          | <u>v</u> 01 <u>3</u> |   |   |  |  |               |                  |                   |
| Infrastructural  |   |                |                      |   |   |  |  |               |                  |                   |
| Power lines (above/below ground)   | Townwide                                  | Public         | v <i>i</i> s         | Bury lines (as appropriate),<br>tree/buffer management, rate<br>payer responsibility/MA<br>Surcharge Program  | Bury lines (as appropriate),<br>tree/buffer management, rate<br>payer responsibility/MA<br>Surcharge Program  |  |  | 1             |                  |                   |
| Emergency Shelters (generators needed for HVAC, charg  | Community<br>Center                       | Public         | vis                  | Infrastructure/generator for charging/planning and funding  | Infrastructure/generator for charging/planning and funding  | Infrastructure/generator for charging/planning and funding   | Infrastructure/generator for charging/planning and funding | 1             | М                |                   |
| Transportation systems   | Townwide                                  | Public/Private | v                    | Vehicle maintenance,<br>manage/out trees, raise/elevate<br>sections of roadways, increase<br>stormwater management<br>capacity, culvert management  | Vehicle maintenance,<br>manage/out trees, raise/elevate<br>sections of roadways, increase<br>stormwater management<br>capacity, culvert management  | Vehicle maintenance,<br>manage/out trees, raise/elevate<br>sections of roadways, increase<br>stormwater management<br>capacity, culvert management |  | 2             |                  |                   |
| Municipal Storm System/Drainage  | Townwide                                  | Public/Private | vis                  | Increase capacity   | <br> Increase capacity  | <br> Increase capacity   |  | 2             |                  |                   |
| Power Lines/Power outages  |   | Public         | v                    | Bury power lines, identify/target<br>most vulnerable areas  | Bury power lines, identify/target<br>most vulnerable areas  | Bury power lines, identify/target<br>most vulnerable areas   | Bury power lines, identify/target<br>most vulnerable areas | 3             |                  |                   |
| Public water supply/wells (dated water infrastructure )  | Townwide                                  | Public         | v                    |   |   |  | Replacement/improvement plan                               | 3             |                  |                   |
| Downed trees/Power outages   |   |                | v                    | Evaluate funding mechanism to put lines underground/require lines be placed underground when repaving, tree management requirements, explore backup battery systems, prioritize roads needing underground wires | Evaluate funding mechanism to put lines underground/require lines be placed underground when repaving, tree management requirements, explore backup battery systems, prioritize roads needing underground wires |  |  | 4             | н                | 0                 |
| Private wells dependent on electricity   |   |                | v                    | Strengthen<br>regulations/homeowner<br>responsibility, evaluate backup<br>battery system  | Strengthen<br>regulations/homeowner<br>responsibility, evaluate backup<br>battery system  |  |  | 4             | М                | 0                 |
| Culverts/Stormwater management improvements  |   |                | s                    |   |   | Continue culvert<br>replacement/BMPs, Green<br>Infrastructure/ LID   |  | 4             |                  |                   |
| Powerlines   | Townwide                                  | Eversource     | v                    | Tree trimming, new equipment,<br>bury line (Pine Tree Triangle)   | Tree trimming, new equipment,<br>bury line (Pine Tree Triangle)   |  |  | 5             | Н                | s                 |
| Culverts, drainage system, erosion flooding  | Multiple<br>locations                     | Public         | v/s                  | Repair/engineer/design,<br>maintenance of stormwater<br>system  | Repair/engineer/design,<br>maintenance of stormwater<br>system  | Repair/engineer/design,<br>maintenance of stormwater<br>system   |  | 5             | Н                | 0                 |
| Aging building (Shelters/generators)   | Townwide                                  | Public         | V                    | Upgrade generators, shelter upg   | grades  |  |  | 5             | Н                | S                 |

| Societal  |          |                |     |   |   |  |  |   |   |   |
|---|----------|----------------|-----|---|---|--|--|---|---|---|
| Database of vulnerable populations                    | Townwide | Public/Private | ٧   | Existing initiative (needs support). Fire Dept. (lead), Police, BDH, Senior Services, Home Health Care Agencies. Individual emergency plans/data privacy. | Existing initiative (needs support). Fire Dept. (lead), Police, BOH, Senior Services, Home Health Care Agencies. Individual emergency plans/data privacy. | Existing initiative (needs<br>support). Fire Dept. (lead),<br>Police, BOH, Senior Services,<br>Home Health Care Agencies.<br>Individual emergency<br>plans/data privacy. | Existing initiative (needs<br>support). Fire Dept. (lead),<br>Police, BOH, Senior Services,<br>Home Health Care Agencies.<br>Individual emergency<br>plans/data privacy. | 1 | н |   |
| Fire Dept. (multiple stations/short response time)    | Townwide | Public         | VIS | Update Fire Station for North<br>Quarry development   | Update Fire Station for North<br>Quarry development   | Update Fire Station for North<br>Quarry development  | Update Fire Station for North<br>Quarry development  | 1 | Н |   |
| Hospital/Home Care Agencies (network/education/awaren | Multiple | Private        | VIS | Training for home healthcare<br>agencies, connectintegrate<br>with CERT/MRC and response<br>plans   | Training for home healthcare<br>agencies, connectintegrate<br>with CERT/MRC and response<br>plans   | Training for home healthcare<br>agencies, connectintegrate<br>with CERT/MRC and response<br>plans  | Training for home healthcare<br>agencies, connectintegrate<br>with CERT/MRC and response<br>plans  | 1 | М |   |
| Citizen Emergency Response Team                       | Townwide | Public         | s   | Recruit/Support/Expand  | Recruit/Support/Expand  | Recruit/Support/Expand   | Recruit/Support/Expand   | 2 |   |   |
| Reverse 911   | Townwide | Public         | s   | Educate community   | Educate community   | Educate community  | Educate community  | 3 |   |   |
| Aging population (transportation/other services)      | Townwide | Public         | v   | Assess needs of vulnerable populations for sheltering (know your neighbor)  | Assess needs of vulnerable populations for sheltering (know your neighbor)  | Assess needs of vulnerable populations for sheltering (know your neighbor)   | Assess needs of vulnerable populations for sheltering (know your neighbor)   | 3 |   |   |
| Lack of large-scale shelters for residents            |          |                | ٧   | Develop emergency evacuation plan for majority of population  | Develop emergency evacuation plan for majority of population  | Develop emergency evacuation plan for majority of population   | Develop emergency evacuation plan for majority of population   | 4 | н | S |
| lack of personnel/volunteers during emergencies       |          |                | ٧   | Recruitment/education of volunteer medical/logistical help  | Recruitment/education of volunteer medical/logistical help  | Recruitment/education of volunteer medical/logistical help   | Recruitment/education of volunteer medical/logistical help   | 4 | н | 0 |
| Cell phone use/Charging stations                      |          |                | v   | HAM radios  | HAM radios  | HAM radios   | HAMradios  | 4 |   |   |
| R.A.V.E outgoing from town                            | Townwide | Public         | s   | Identify and register more people   | Identify and register more people   | Identify and register more people  | Identify and register more people  | 5 |   |   |
| Increases in residents with asthma                    | Townwide | Public         | v   |   |   |  | Continue to conserve/increase open/green space, minimize local sources of air pollution (school buses, public ed.), public health outreach                               | 5 |   |   |
| Vector-borne illnesses                                | Townwide | Public         | ٧   |   |   | Mosquito control, public outreach, BOH staffing  |  | 5 |   |   |
| Residents at risk                                     | Townwide | Public         | s   | RAVE/Enhanced 911   | RAVE/Enhanced 911   | RAVE/Enhanced 911  | RAVE/Enhanced 911  | 5 |   |   |

| Updated science/climate projections into regulations                   | Townwide      | Public         | v   | Update regulations<br>(floodplain/stormwater<br>management/sustainability)   | (floodplain/stormwater   | Update regulations<br>(floodplain/stormwater<br>management/sustainability)   | Update regulations<br>(floodplain/stormwater<br>management/sustainability)  | 1 | н |   |
|--|---------------|----------------|-----|--|--|--|---|---|---|---|
| Stormwater management (water quality impacts)<br>oadways/parking areas | Townwide      | Public/Private | >   | Update regulations   | Update regulations   | Update regulations   | Update regulations  | 1 | Н |   |
| Wetlands/floodplains resources   | Townwide      | Public/Private | V/S | Strengthen bylaws,<br>enforce/maintain stormwater<br>system  | Strengthen bylaws,<br>enforce/maintain stormwater<br>system  | Strengthen bylaws,<br>enforce/maintain stormwater<br>system  | Strengthen bylaws,<br>enforce/maintain stormwater<br>system   | 2 |   |   |
| Treesiforests  | Townwide      | Public/Private | V/S | place), maintain/protect, plan<br>(especially along  | (especially along  | Re-planting plan (right tree, right<br>place), maintain/protect, plan<br>(especially along<br>roadways/evacuation routes),<br>pest management    | Re-planting plan (right tree, right<br>place), maintain/protect, plan<br>(especially along<br>roadways/evacuation routes),<br>pest management | 2 |   |   |
| Sudbury River floodplain   | Sudbury River |                | s   | Maintain good floodplain protect   | Maintain good floodplain protect   | Maintain good floodplain protecti  | ion   | 3 |   |   |
| Achieving 40B 10% (maintain local zoning regulations)                  | Townwide      | Public         | s   | Continue to maintain 10 %  | Continue to maintain 10 %  | Continue to maintain 10%   | Continue to maintain 10 %   | 3 |   |   |
| Tree canopy  |               |                | s   | Consider more restrictive ordinance, tree-planting management (not under power lines), property management                 | Consider more restrictive ordinance, tree-planting management (not under power lines), property management                 |  |   | 4 | М | 0 |
| Protected open space (rivers/streams)                                  |               |                | s   |  |  | Improve invasive species management, outreach to homeowners, strengthen development restrictions in floodplains, defining as 500-year floodplain |   | 4 | М | 0 |
| Beaver dams  |               |                | VIS |  |  | Monitor  |   | 4 | М | 0 |
| Aging trees (Pine Tree Triangle)                                       | Townwide      | Public/Private | v   | Enforcement of trimming,<br>educate public<br>trimming/planting, general<br>maintenance (identificastion of<br>dead trees) | Enforcement of trimming,<br>educate public<br>trimming/planting, general<br>maintenance (identificastion of<br>dead trees) |  |   | 5 | М | 0 |
| mpervious surfaces (water quality)                                     | Townwide      |                | V   |  |  | Increase green infrastructure in developments/Planning Board   |   | 5 | Н | 0 |

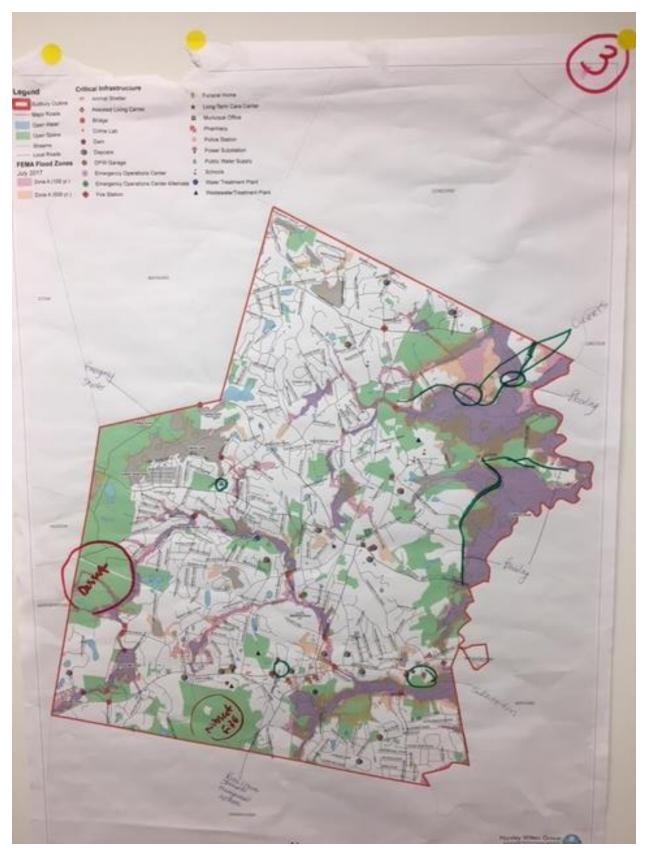




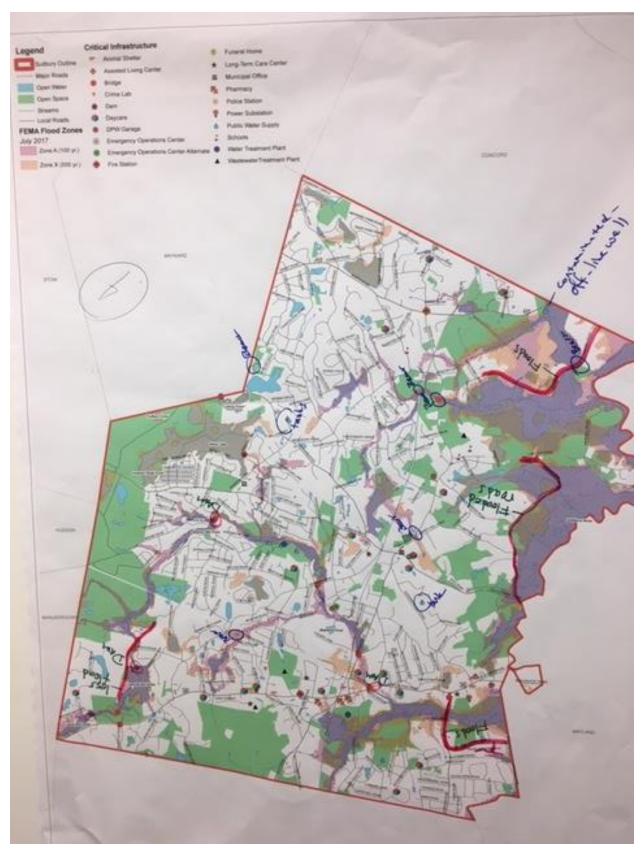
Group 1: Map annotated highlighting vulnerable infrastructure, flood zones, and other community resources.



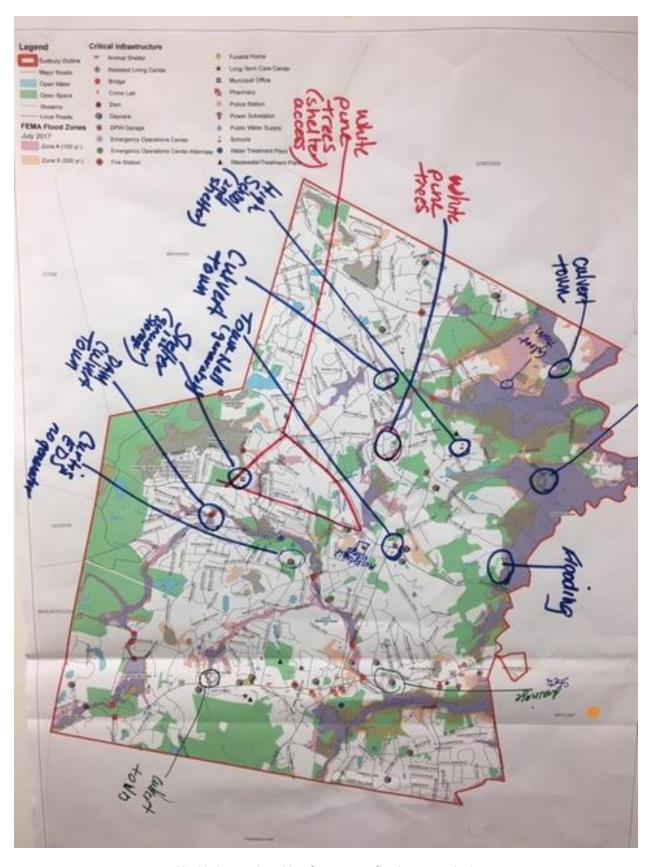
 $\textit{Group 2: Map annotated highlighting vulnerable infrastructure, flood zones, and other community \textit{resources}.}$ 



Group 3: Map annotated highlighting vulnerable infrastructure, flood zones, and other community resources.



Group 4: Map annotated highlighting vulnerable infrastructure, flood zones, and other community resources.



Group 5: Map annotated highlighting vulnerable infrastructure, flood zones, and other community resources.





### **MEMORANDUM**

**To:** Ms. Beth Suedmeyer, Environmental Planner, Town of Sudbury

From: Ellie Baker, AICP, Senior Environmental Planner

Craig Pereira, Project Manager

**Date:** June 28, 2019

Re: Sudbury Code Review and Recommendations to Strengthen Climate

**Resilience (Funded through the Massachusetts MVP Grant Program)** 

Horsley Witten Group (HW) reviewed the existing regulatory codes of the Town of Sudbury to identify specific areas in the code that could be adjusted to strengthen the resilience of the town in the face of anticipated climate changes. We presented a preliminary set of recommendations for discussion with the Sudbury Board of Selectmen in a memorandum initially dated May 2, 2019 and subsequently updated on May 28, 2019, the table of which was again revised in conjunction with this final memorandum dated June 28, 2019. This memorandum with updated table is attached here. Following discussion with and feedback from the Board of Health, Board of Selectmen, and Planning Board members, we worked with the Municipal Vulnerability Preparedness (MVP) Core Team to identify the recommendations that the Town would like HW assistance in pursuing, as part of the limited timeframe and resources the MVP grant. Please note that other items are equally worth contemplating and received significant discussion and general support from the various boards and commission; the decision to pursue certain recommendations versus others in this memorandum was determined by both priority and the level of effort required.

This memorandum herein provides the proposed regulatory code language and approaches for the subset of items that we agreed to pursue within the MVP grant project. This memorandum, including the table of recommendations in the attached May 28, 2019 memorandum, aims to provide the town of Sudbury with an overall menu of code revisions to be incorporated into the Town Master Planning process, now underway, as well as ongoing efforts by the various town boards and commissions to update and improve the effectiveness of their regulations. Our work was supported by Woodard & Curran, the engineering consultant currently assisting the Town with stormwater management planning and compliance with the NPDES MS4<sup>1</sup> Stormwater General Permit.

<sup>&</sup>lt;sup>1</sup> National Pollutant Discharge Elimination System (NPDES) Municipal Separate Storm Sewer System (MS4) Stormwater General Permit for MA





#### PROPOSED CODE REVISIONS

HW proposes the following code revisions and approaches (Note: the identifying numbers and letters refer to the Goals and Recommendations table in the May 28, 2019 memorandum):

2.B. Investigate options for increasing the design volumes to which stormwater practices and conveyances are designed to anticipate increases due to climate change.

#### Recommended Revisions to: Stormwater Bylaw and Regulations

In discussions with the MVP Core Team, we heard that the town was interested in having some flexibility to require additional stormwater management design volumes or grater stormwater capacity in areas that drain to an already strained municipal stormwater system. Rather than raise the standards in all cases, the town would like the DPW to have the ability to comment that the stormwater management system should be designed to a higher standard, with a greater capacity, in order to mitigate or avoid additional impacts to the municipal drainage and roadway system.

Currently, the Stormwater Management Bylaw Regulations provide for a copy of each General Stormwater Management Permit (GSMP) application "to be distributed to each of the other relevant boards, including the Conservation Commission, Department of Public Works, Board of Health, and the Building Department" (Section 6.0 C). Similar language is not included but is common practice. This distribution to the specified departments should be codified in Section 7.0, which describes procedures for Stormwater Management Permits (SMP).

In addition, in both sections of the Regulations, the town may consider including language that specifies a timeframe and process for receiving and incorporating comments from those particular boards and departments. This will set the stage for the DPW to comment on the existing capacity of the municipal stormwater system as it relates to the proposed project.

Currently, section 8.0 defines the SMP Standards and Requirements, and Section 8.A.3.f defines the design storm events that the project must use in sizing its stormwater management systems. In order to provide the permitting agency with the ability to incorporate input from the DPW requiring that the applicant design to a higher standard for projects draining to areas where the municipal drainage system is already stressed, we suggest the following revised language:

"In areas identified by the Department of Public Works in a publicly available list or map as having frequent flooding or an otherwise strained municipal drainage system, these design volumes may be adjusted up by as much as 25% at the request of the DPW upon review of the project."

Similar language might be considered within the standards presented in Section 6.J for GSMPs, which apply to smaller projects.

In support of this language, the DPW will need to maintain a list or map of areas with frequent flooding or otherwise strained stormwater systems.

4.A. Require roof runoff to be recharged within the Zone II. Add to prohibitions in Section 4242: Roofs of any primary structures that do not direct runoff to a system designed to recharge the roof runoff such that the annual volume of water recharged is equal to or greater than under natural vegetated site conditions.

Recommended Revisions to: Zoning Bylaw, Water Resource Protection Overlay District, Section 4242

The existing zoning bylaw includes certain standards that apply within the Water Resource Protection Overlay Districts, including stormwater management standards, through the Special Permit process. These standards are further clarified through the Rules and Regulations for Special Permits in the Water Resource Protection Overlay Districts. Under the current code, applicants are permitted to recharge roof runoff from non-metal rooftops within the Water Resource Protection Overlay District (note: Under the MA Stormwater Manual, runoff from non-metal rooftops is formally considered to be clean and does not require water quality treatment.). The recommendation described here, developed with support from Woodard & Curran, would make such infiltration mandatory rather than optional within the Zone II, in order to boost the annual volume of recharge to the aquifer and improve the drought resilience of the town's water sources.

In preparing this recommendation, Woodard & Curran performed a web-based search for examples from other communities. In general, they were unable to find any precedent of communities *requiring* roof runoff to be recharged within the Commonwealth of Massachusetts. In fact, the focus of recharge requirements within aquifer protection districts is often to provide some level of prohibition on recharge in order to protect the quality of the aquifer. This stems from a concern that roof runoff may contain various forms of pollutants such as bacteria, dissolved metals and dissolved nutrients that may constitute a concern for drinking water. However, the MA Stormwater Manual evaluated this issue and addresses roof runoff within Aquifer Protection Zones on Page 7 of Chapter 1, as follows:

Runoff from non-metal roofs may be discharged to a dry well without any pretreatment. Runoff from metal roofs may be discharged to a dry well without pretreatment, only if the roof is located outside the Zone II or Interim Wellhead Protection Area of a public water supply and outside an industrial site. Infiltration of runoff from a metal roof that is located within the Zone II or Interim Wellhead Protection Area of a public water supply and/or at an industrial site requires pretreatment by means of a BMP capable of removing metals, such as a sand filter, organic filter, filtering bioretention area or equivalent. Metal roofs are galvanized steel or copper.

Additionally, note that certain recharge systems are also regulated by the Massachusetts DEP as groundwater injection and managed under the state's underground injection program.

Implementation of this requirement could be performed by making the revisions described below to the Zoning Bylaw and the Rules and Regulations for Special Permits in the Water Resource

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Protection Overlay District. We suggest the following language to be considered with input from the Sudbury Water District and should be cross-referenced with MADEP's underground injection program prior to modification of the Sudbury Zoning Bylaw or Water Resource Protection District regulations.

Add the following language as a prohibition within **Section 4242 of the Sudbury Zoning Bylaw**:

Residential roofs of any primary structures that do not direct runoff to a system designed to recharge the roof runoff.

Add the following language as a requirement within **Section 2.2 of the Water Resource Protection District Rules and Regulations:** 

Rooftop Recharge Design and Calculations

Stormwater runoff collected from a residential rooftop shall be recharged directly into the ground, preferably through surface infiltration systems. Infiltration of runoff from a metal roof and/or at a non-residential site requires pretreatment by means of a BMP capable of removing metals, nutrients and bacteria, such as a sand filter, organic filter, filtering bioretention area or equivalent. Metal roofs are galvanized steel or copper.

- The applicant shall provide a plan documenting location for rooftop runoff storage and infiltration. Infiltration recharge design criteria shall be based on recharge requirements as outlined within the Massachusetts Stormwater Handbook Standard 3.
- 2. For residential development, rooftop downspouts shall be designed to discharge to systems that will allow for natural infiltration. These systems may include surface or subsurface infiltration (e.g. drywells), but surface infiltration is preferable to allow for uptake of metals nutrients or other harmful pollutants within the surface soil profile. Drywells may be regulated as Underground Injection Systems and subject to additional regulations described by the Massachusetts Department of Environmental Protection under the Underground Injection Control program.
- 3. Use of drywells or other subsurface infiltration system will be prohibited where seasonal groundwater is within 4 feet of the bottom of the drywell. Otherwise place drywells at least 10 feet from the building foundation or basement, 20 feet from any cesspool or septic system, and 5 feet from any property lines. Drywells must be at least 500 feet from private drinking water wells.
- 4. Building projects involving additions greater than 25% of the existing building footprint but less than 50% of the existing building footprint shall collect the entire runoff from the roof of the addition plus runoff from the roof on the side of the existing structure that contains the addition.
- 5. Building projects involving additions that are 50% or greater than the existing building footprint shall capture the stormwater runoff from the entire roof.

- 6. The property must be located within an area of suitable soils for infiltration as defined during evaluation for Wastewater Disposal Plan outlined in 2.2.5. and as documented by on-site soil test pits. In the situation that site soils are not suitable for infiltration, the applicant can meet this rooftop recharge requirement with sufficient documentation that rooftop infiltration Is not possible on the site and approval by the authorized permitting entity. (Note: Alternatively, the Town could simply rely on the Waiver process that already exists in Section 1.5 of the Water Resource Protection District Rules and Regulations, but that is a higher bar than what is provided above.)
- 7. An As-Built drawing showing all stormwater management systems shall be submitted to the regulatory authority prior to the issuance of an Occupancy Permit.
- 8. The as-built (certified) Plot Plan showing the improvements to the property shall be stamped by a Massachusetts Registered Land Surveyor.

#### 5.C. Allow sidewalks to be constructed of pervious/porous materials.

#### Recommended Revisions to: Zoning Bylaw, Section 3561

This section, which pertains to village business districts, currently states: In Village Business Districts, sidewalks shall be constructed of brick, stone, or concrete, and be maintained by the owner. We recommend the following simple revisions to allow these sidewalks to be constructed of pervious/porous materials:

In Village Business Districts, sidewalks shall be constructed of brick, stone, **er** concrete, **porous/pervious concrete or porous/pervious pavers**, and be maintained by the owner.

Because asphalt was specifically not included in the existing list of allowed materials, presumably based on aesthetics, we did not include porous asphalt in this recommendation either.

7.B. Incorporate into site plan, subdivision, stormwater regulations requirement to minimize vegetation, slope, and land disturbance.

# Recommended Revisions to: Sudbury Zoning Bylaw and Subdivision Rules and Regulations

The existing Sudbury Zoning Bylaw includes the following performance standard language to limit disturbance to land, vegetation and slopes during development:

Section 3427. Site Development Criteria

a. Natural Features Conservation – Disruption of existing site features, including particularly the changing of natural topography shall be kept to an absolute minimum. Where tree coverage does not exist or has been removed, new planting may be

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required. Finished site contours shall approximate the character of the site and surrounding properties.

The Cluster Development Zoning includes the following standard, which is similar but simpler:

Section 5136. Preservation of Natural Features. Natural site features shall be preserved by minimizing disturbance to existing vegetation and by minimizing changes to existing topographic conditions on the site.

The Incentive Senior Development Zoning (Section 5400) includes requirements for open space ranging from 17.5% to 25% of the upland area of the parcel depending on the size of the parcel (the larger the parcel, the greater the percentage of open space required.) The Stormwater Bylaw applies different regulatory thresholds depending on the size of the area of alteration, but does not limit that alteration per se. The Wetlands Bylaw limits alteration only within its jurisdiction. The Subdivision Rules and Regulations include the following language:

Section V. Design Standards

#### E. Protection of Natural Resources

The Board will require that the Subdivider make every reasonable effort consistent with sound planning to preserve natural features such as large trees, water courses, scenic points, historic spots, and similar community assets, which, if preserved, will add attractiveness and value to the Subdivision. The Board strongly encourages property owners and Subdividers to investigate and make use of conservation grants and easements, particularly in areas subject to wetland jurisdiction. The procedures are simple and do not delay Subdivision approval. Information can be obtained from the Board or the Conservation Commission.

None of these requirements provides detailed limitations on development on slopes, preservation of vegetation or limits on area of alteration. HW recommends that the town incorporate design standards into the Zoning Bylaw and Subdivision Rules and Regulations that limit the area of alteration, prohibit alteration of certain steep slopes, and limit the removal of some percentage of existing vegetation or trees on a site. These standards could replace the sections quoted above and should be consistent with any tree preservation bylaw recommended elsewhere in this memorandum.

Nearby Devens provides a helpful example of a Steep Slope Regulation that treats steep slopes as a resource to be protected, including a buffer. Slopes Resource Areas are defined on a resource map and are defined as: "Naturally formed, undisturbed slopes with a contiguous areas of a ½ acre or more. These areas are identified on the Devens Slope Resource Area Map in 974 CMR 3.06 Appendix B Figures (13) Figure M. Such slopes are generally in excess of 35%, with mature vegetative cover and in close proximity to sensitive resource areas and/or unique geological formations." This language can be found here: <a href="http://www.devensec.com/rules-regs/decregs306.html">http://www.devensec.com/rules-regs/decregs306.html</a> Within Section 3.04 of the Devens regulations is a section defines requirements for Preservation of Existing Vegetation with All

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Districts. This language can be found here: <a href="http://www.devensec.com/rules-regs/decregs304.html">http://www.devensec.com/rules-regs/decregs304.html</a>

Alternatively, Sudbury may consider developing a separate bylaw that sets overall limits on clearing, grading, vegetation protection and the like. Two model bylaw examples that may be of use in considering this option are provided below:

- Model Land Clearing Grading and Protection of Specimen Tree Species, Cape Cod Commission, including community profile and comments: https://www.mass.gov/files/documents/2016/08/uv/capecodord.pdf
- Model Bylaw for Green Development Performance Standards, Pioneer Valley Planning Commission: <a href="http://www.pvpc.org/sites/default/files/files/Green%20Development%20Performance%20Standards%20910\_09.doc">http://www.pvpc.org/sites/default/files/files/Green%20Development%20Performance%20Standards%20910\_09.doc</a>.

# 9.A. Add to site plan, subdivision, stormwater regulations requirements for tree planting or tree fund contribution if trees cannot be planted onsite

#### Recommended Revisions to: New Sudbury Tree Preservation Bylaw

An effective mechanism to regulate tree preservation on both public property as well as private property is through a general tree bylaw. This bylaw would apply to all existing properties and trees across the town. In general, development approvals such as site plan review or subdivision approval will include their own standards and conditions addressing tree preservation, and these approvals can be essentially exempted from the general bylaw. However, the general bylaw can serve to define the tree preservation standard, establish a tree commission or tree warden with enforcement powers and master planning responsibilities, and create mitigation requirements, including a tree fund or tree bank. The tree preservation standards and mitigation requirements can be incorporated into the development approval regulations, either by reference or by directly incorporating the language of the standards, or incorporated within the conditions of approval as appropriate.

The Town of Sudbury requested that HW identify examples from other communities to demonstrate appropriate tree preservation standards and mitigation requirements. The following links provide examples of Massachusetts tree ordinances and bylaws that address trees on both public and private property. In general, they establish management authority with a Tree Commission or Tree Warden, and provide criteria for quantifying trees on a property, quantifying allowable tree cutting and trimming, and quantifying tree mitigation in the form of replanting. The example from Wellesley includes the establishment of a Tree Bank, which is a separate designated fund to collect fees in lieu of mitigation for the sole purpose of tree replacement and maintenance. The last item listed is a PDF document prepared by the National Association of Home Builders summarizing the approaches to tree preservation on private property across the country, including a discussion of various standards, and serves as a good national overview.

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- Newton, MA tree regulations for public and private properties: <a href="http://www.newtonma.gov/civicax/filebank/documents/45830">http://www.newtonma.gov/civicax/filebank/documents/45830</a>
- Wellesley, MA Tree Zoning Bylaw and Rules and Regulations: https://wellesleyma.gov/166/Tree-Bylaw-Information
- Lexington, MA Tree Bylaw: <a href="https://www.ecode360.com/10535335">https://www.lexingtonma.gov/tree-committee</a>
- Newburyport, MA Tree Ordinance (Protection of Public Trees): https://www.cityofnewburyport.com/tree-commission
- Somerville, MA Tree Ordinance: <a href="https://www.somervillema.gov/treeordinance">https://www.somervillema.gov/treeordinance</a> (Note: Somerville just adopted an update to this ordinance to include regulation of trees on private property. The public outreach materials and ordinance language available at the link above.)
- National Association of Home Builders Overview of Tree Preservation Ordinances: "Tree Ordinances: Preserving our Community Forest," August 28, 2014, tree-ordinancespreserving-our-community-forest.pdf (Locate online via Google Search)

#### **CONCLUSION AND NEXT STEPS**

This memorandum aims to provide the Town of Sudbury with a summary of opportunities to enhance the local regulatory code to improve the town's resilience to climate change and provide a jumping off point for the town to formalize some initial regulatory reforms. We anticipate that the recommendations provided in our May 2, 2019 Code Review, attached here, will also serve to inform the Town's discussions during the current Mater Plan Update process, as well as other relevant planning efforts such as the Hazard Mitigation Plan update, the Open Space and Recreation Plan or others.

It has been a pleasure to work with you and the Town on this important effort, and we thank you for this opportunity. Please do not hesitate to contact Ellie Baker or Craig Pereira with any questions or to explore opportunities for next steps on anything discussed in this memo. Ellie can be reached at <a href="mailto:ebaker@horsleywitten.com">ebaker@horsleywitten.com</a> or 603-658-1660. Craig can be reached at <a href="mailto:epereira@horsleywitten.com">epereira@horsleywitten.com</a> or 401-272-1717.

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#### ATTACHMENT:

Memorandum: Sudbury Code Review to Strengthen Climate Resilience – Summary Table of Recommendations (update to May 2 and May 10, 2019 memos), dated May 28, 2019 from Horsley Witten Group to Beth Suedmeyer, Town of Sudbury



## **MEMORANDUM**

**To:** Ms. Beth Suedmeyer, Environmental Planner, Town of Sudbury

From: Ellie Baker, AICP, Senior Environmental Planner

Craig Pereira, Project Manager

**Date:** May 28, 2019

Re: Sudbury Code Review to Strengthen Climate Resilience – Summary Table of

Recommendations (update to May 2 and May 10, 2019 memos)

Horsley Witten Group (HW) reviewed the existing regulatory codes of the Town of Sudbury to identify specific areas in the code that could be adjusted to strengthen the resilience of the town in the face of anticipated climate changes. The attached summary table provides a preliminary set of recommendations for discussion with the Sudbury Board of Selectmen. This summary table represents the results of an initial assessment and recommendations as well as discussions with the Board of Health and the Core Team guiding the Municipal Vulnerability Preparedness (MVP process in the town.

The purpose of this memorandum is to solicit feedback from the Board of Selectmen about which adjustments the town is interested in pursuing, so that HW can focus our efforts in the next stage of our work to develop suggested language to integrate into the town's regulatory code. This memorandum is an update to the May 2, 2019 and May 10, 2019 drafts.

In performing this code review task, HW first reviewed the following relevant reports and plans to understand the goals and recommendations that had been identified previously to improve the resilience of the town:

- Sudbury Natural Hazards Mitigation Plan (2010)
- MAGIC Climate Change Resilience Plan (2017)
- Massachusetts State Hazard Mitigation and Climate Adaptation Plan (2018)

HW also reviewed the following Town Bylaws and Regulations:

- Sudbury General Bylaws, in particular:
  - Stormwater Management Bylaw and Regulations
  - Wetlands Administration Bylaw and Regulations
- Sudbury Board of Health Regulations Governing:
  - Subsurface Disposal of Sewage
  - In-Ground Irrigation Systems
  - Stables and Keeping of Animals





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- Sudbury Zoning Bylaw
  - o Rules and Regulations for Water Resource Protection District Special Permits
  - Site Plan Rules and Regulations
  - Earth Removal Board Rules and Regulations
- Sudbury Rules and Regulations Governing the Subdivision of Land

#### **Goals and Recommendations**

Based on the information reviewed, HW identified the goals and recommended code revisions for improving the town's resilience. These goals and recommendations are summarized in the attached table, including reference to the specific code and section of the code where the change would be incorporated. These changes would be applicable to both public and private property and projects, as regulated by the local code.

#### **Requested Feedback**

HW requests feedback from the town regarding both the goals and the recommendations, as follows:

- 1. Does the town agree with the set of goals that we identified, which helped to guide our review and recommendations? Did we miss anything?
- 2. Does the town agree with the set of recommendations for code revisions, or did we miss anything?
- 3. Which goals and recommended changes should HW pursue to the next phase, by developing recommended language edits?

#### **Conclusion and Next Steps**

Once we understand which goals the town is interested in pursuing and which recommendations to pursue or explore, we will work with you to identify which changes to pursue within our current contract. We will then develop specific language edits in the form of deletions, insertions and changes to selected sections of bylaws and regulations to achieve the recommendations.

We look forward to discussing the content of this memorandum with you and your team soon. Feel free to contact Craig Pereira or me with any questions. I can be reached at <a href="mailto:ebaker@horsleywitten.com">ebaker@horsleywitten.com</a> or 603-658-1660.

# Review of Existing Bylaws and Regulations for Climate Adaptation and Resilience Improvements Sudbury, MA

| CLIN | NATE ADAPTATION GOAL/RECOMMENDED CHANGE  | CODE                      | SECTION   |
|------|--|---------------------------|---|
| OPEN | I SPACE  |                           |   |
| * 1. | Preserve natural open space and agricultural lands   |                           |   |
|      | A Incentivize the use of cluster developments and flexible developments permitted  | Zoning Bylaw              | Article 5000, Alternative Residential Regulations   |
|      | under the Alternative Residential Regulations in the Zoning Bylaw, even for small  |                           |   |
|      | subdivisions that are currently more common, to protect open space and   |                           |   |
|      | agricultural lands.  |                           |   |
|      | <b>B</b> Consider Open Space and LID Bylaw and/or Natural Resource Protection Zoning   | Zoning Bylaw              | Possible new section within Article 5000,           |
|      |  |                           | Alternative Residential Regulations.                |
| WAT  | ER AND OTHER NATURAL RESOURCES   |                           |   |
| * 2. | Strengthen stormwater management requirements for reduced pollution, reduced er  | osion, increased infiltra | tion, and reduced flooding impacts.                 |
|      |  |                           |   |
|      |  | Stormwater Bylaw          | Possible new section.                               |
|      | Consider the creation of a stormwater management fee or utility to support   |                           |   |
|      | maintenance and improvements to protect water resources and reduce erosion.  |                           |   |
| Ŧ    | <b>B</b> Investigate options for increasing the design storm volumes to which stormwater   | Stormwater Bylaw          | Also, Stormwater Regulations, Section 8.A.3.        |
|      | practices and conveyances are designed to anticipate increases due to climate  |                           | Design and Performance Criteria                     |
|      | change.  | Deard of Health Dear      | Dulas and Dagulations for Stables and Vascing of    |
|      | C Strengthen the requirements for storage and treatment of runoff and infiltration   | Board of Health Regs      | Rules and Regulations for Stables and Keeping of    |
|      | from manure and urine on properties that are keeping animals.  |                           | Animals in the Town of Sudbury, Section 4.          |
| * 2  | Protect dripking water courses (from pollution drought deplation)  |                           | Sanitary Requirements                               |
| 3.   | Protect drinking water sources (from pollution, drought, depletion)  A Evaluate the risk of private irrigation wells on the public water supply aquifer, and | Board of Health Regs      | General Bylaws, Article XXVII, remove applicability |
|      | then explore the option of removing the exclusion of private irrigation wells from   | board of Health Kegs      | #4; or, consider new standalone bylaw.              |
|      | town water use restrictions or bans.   |                           | #4, or, consider new standarone bylaw.              |
|      | B Consider an application fee for Special Permits within the Floodplain Overlay  | Zoning Bylaw              | Article 6270, Procedures, special Permits, Fees.    |
|      | District or the Water Resource Protection District to support enforcement.   | Zoning Dylaw              | Article 0270, Frocedures, special Fermits, Fees.    |
| 4.   | Increase recharge to replenish healthy aquifers  |                           |   |
| #    | A Require roof runoff to be recharge within the Zone II. Add to prohibitions in  | Zoning Bylaw              | Section 4242, Uses prohibited within Water          |
|      | Section 4242: Roofs of any primary structures that do not direct runoff to a system  | • .                       | Resource Districts, Zone II; Section 4280           |
|      | designed to recharge the roof runoff such that the annual volume of water  |                           | Stormwater Management within Water Resource         |
|      | recharged is equal to or greater than under natural vegetated site conditions.   |                           | Protection Overlay Districts                        |

| CLIMATE ADAPTATION GOAL/RECOMMENDED CHANGE   | CODE            | SECTION  |
|--|-----------------|--|
| 5. Promote/require the use of green stormwater infrastructure  |                 |  |
| A Strengthen the language in the Stormwater Bylaw and Regulations to <u>require</u> the use of green infrastructure practices over grey infrastructure, unless grey is justified.  | Stormwater Regs | Section 8A. Stormwater Management Plan, identify green infrastructure practices.   |
| <b>B</b> Allow landscaping buffers required in the Zoning Bylaw to explicitly include vegetated green infrastructure stormwater practices.   | Zoning Bylaw    | 3550. Landscaping Requirements for Street<br>Frontage of Non-Residential Uses  |
| C Allow sidewalks to be constructed of pervious/porous materials.  | Zoning Bylaw    | 3561   |
| 6. Protect floodplains   |                 |  |
| A Consider development of Rules and Regulations for the Floodplain Overlay District  | Zoning Bylaw    | New rules and regulations.   |
| <b>B</b> Limit the reconstruction of flooded structures within the 100 year flood plain, when such reconstruction puts public utilities and emergency services at risk.  | Zoning Bylaw    | 2460A. Reconstruction after Catastrophe  |
| <b>C</b> Create a conservative Floodplain Overlay District that is delineated to incorporate increased flood elevations (or a buffer), or to consider the 500-year floodplain, to account for climate change, rather than delineated based on the backward-looking static FIRM maps. | Zoning Bylaw    | 4131. Flood Plain Overlay District Location  |
| <b>D</b> Prohibit encroachment in the floodplain at all. It currently depends on proving that there will be no increase in the 100-flood level as a result of encroachment in the floodway. Be more conservative.  | Zoning Bylaw    | 4143. Prohibited Uses of Activities in the Flood Plain Overlay District  |
| <b>E</b> Consider clarifying the buffers (delineation distance and standards) for certain wetland resources based on horizontal and vertical distances to provide a safety net for increased flood storage and wetland expansion.  |                 |  |
| <b>F</b> Include the Stormwater Bylaw in the list of Bylaws and Regulations that projects must meet if located within the Flood Plain Overlay District.  | Zoning Bylaw    | 4180 Other Requirements.   |
| <b>G</b> Consider an application fee for Special Permits within the Floodplain Overlay District or the Water Resource Protection District to support enforcement.  | Zoning Bylaw    | 4100 Floodplain Overlay District   |
| 7. Encourage development that is designed in harmony with natural resource protection  | 1               |  |
| A Consider transfer of development rights to protect sensitive resources   | Zoning Bylaw    | New Zoning   |
| <b>B</b> Incorporate into site plan, subdivision, stormwater regulations requirement to minimize vegetation, slope, and land disturbance.  | Zoning Bylaw    | Site Plan Review, Subdivision Rules and Regulations, Stormwater Bylaw and Regulations incorporate new set of consistent standards. |

| CLII | MATE ADAPTATION GOAL/RECOMMENDED CHANGE  | CODE                   | SECTION   |
|------|--|------------------------|---|
| 8    | Reduce impervious cover and disturbance of land and vegetation                               |                        |   |
|      | A Reduce parking requirements. Review Table of Parking Requirements to determine             | Zoning Bylaw           | 3120. Number of Parking Spaces  |
|      | if numbers could be reduced. Consider incorporating maximums also.                           |                        |   |
|      | <b>B</b> Reduce paved street widths.   | Subdivision Regs       | Section V. Design Standards, Subsection B. Right<br>of Way and Roadway Design |
| 9    | . Improve management of forests and tree preservation/maintenance                            |                        |   |
| ł    | A Add to site plan, subdivision, stormwater regulations requirements for tree                | Subdivision Regs       | Section V. Design Standards, Subsection D. Oper                               |
|      | planting or tree fund contribution if trees cannot be planted onsite                         |                        | Spaces and Subsection E. Protection of Natural                                |
|      |  |                        | Resources   |
| 'RA  | NSPORTATION  |                        |   |
| 1    | 0. Increase capacity of drainage system on municipal roads and reduce stormwater flow        | v from offsite private | properties  |
|      | A Investigate options to require stormwater retrofits on properties draining to public       | Stormwater Bylaw       | Also, Stormwater Regulations, Section 8.A.3.                                  |
|      | roadways, and/or prohibit flow into MS4 system.  |                        | Design and Performance Criteria   |
| 1    | 1. Reduce risk to public infrastructure and public utilities (culverts, drainage, drinking w | ater, tree manageme    | ent and power lines)  |
|      | A See items above.   |                        |   |
| 1    | 2. Encourage efficient parking (Route 20 corridor, shared parking between plazas)            |                        |   |
|      | A Reduce parking requirements. Review Table of Parking Requirements to determine             | Zoning Bylaw           | 3120. Number of Parking Spaces  |
|      | if numbers could be reduced. Consider incorporating maximums also.                           |                        |   |
|      | 3. Encourage multimodal transportation options for a healthy lifestyle (rail trail project   | s, connections from t  | rail trails to key locations in town, allowing                                |
| tr   | ansportation options to be available)  |                        |   |
|      | A Include criteria for new developments to consider bike lanes and bike transit in           | Zoning Bylaw           | 3427. Site Development Criteria   |
|      | circulation and traffic analyses and design.   |                        |   |
| NE   | RGY  |                        |   |
|      | 4. Allow/promote/facilitate the installation and use of renewable energy                     | Zoning Bylaw           |   |
| 4    | 5. Allow/require electric microgrids   | Zoning Bylaw           |   |

| CLIMATE ADAPTATION GOAL/RECOMMENDED CHANGE  | CODE         | SECTION   |
|---|--------------|---|
| OTHER   |              |   |
| 16. Reduce risk to public infrastructure and public utilities   |              |   |
| A Evaluate the potential for increased risk to public utilities and public safety response teams created by proposed project. (i.e., don't support renovations in areas where such renovation puts avoidable burden on emergency response). Callanguage like this be incorporated into Section 4100 of the zoning: "Uses in the Flood Plain Overlay District shall not create any undue burden on the town for the provision of maintenance of utilities, emergency response, school bussing or other public services." |              | 4100 Flood Plain Overlay District                               |
| 17. Create consistency in key standards across subdivision and site plan review projects  | 5            |   |
| A Require all projects in the Floodplain Overlay District to meet stormwater bylaw.   | Zoning Bylaw | 4180. Other Requirements in the Flood Plain<br>Overlay District |

<sup>\* =</sup> Recommended goals that have been identified as priorities in working discussions with the Board of Health (May 14, 2019), the MVP Core Team (May 22, 2019 and June 20, 2019), the Board of Selectmen (May 28, 2019) and the Planning Board (June 26, 2019).

<sup># =</sup> Goals that are addressed with draft and model language recommendations in the Final Code Review Memorandum, dated June 28, 2019.