WEST SPRINGFIELD RETIREMENT SYSTEM AUDIT REPORT

JAN. 1, 2014 - DEC. 31, 2017



PUBLIC EMPLOYEE RETIREMENT ADMINISTRATION COMMISSION COMMONWEALTH OF MASSACHUSETTS

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COMMONWEALTH OF MASSACHUSETTS | PUBLIC EMPLOYEE RETIREMENT ADMINISTRATION COMMISSION PHILIP Y. BROWN ESO. Chai

JOHN W. PARSONS, ESQ., Executive Director

Auditor DIANA DIZOGLIO | KATHLEEN M. FALLON | KATE FITZPATRICK | JAMES J. GUIDO | RICHARD MACKINNON, JR. | JENNIFER F. SULLIVAN, ESQ.

May 2, 2023

The Public Employee Retirement Administration Commission has completed an examination of certain activities of the West Springfield Retirement System pursuant to G.L. c. 32, § 21. The examination covered the period from January I, 2014 to December 31, 2017. Based on an assessment in accordance with the policy outlined in PERAC Memo #18/2019, the scope of this audit was modified as noted below and was conducted in accordance with the accounting and management standards established by the Public Employee Retirement Administration Commission in regulation 840 CMR 25.00.

The specific objectives of our audit were to determine: 1) that the Board is exercising appropriate fiduciary oversight, 2) that cash balances are accurately stated, 3) that investment balances are accurately stated, 4) that management fees were in accordance with contracts, 5) that travel expenses were properly documented and accounted for, 6) that retirement contributions are accurately deducted, 7) that retirement allowances were correctly calculated, and 8) that required member documentation is maintained.

To achieve these objectives, we inspected certain records of the West Springfield Retirement Board in the above areas. Specifically, we reviewed the minutes of the Board meetings for compliance with fiduciary oversight, verified cash and investment balances, recalculated management fees charged, and tested a sample of travel expenses for Board approvals, supporting documentation, and proper accounting. We tested the payroll records of a sample of active members to confirm that the correct percentage of regular compensation is being deducted, including the additional two percent over \$30,000. We also tested a sample of members who retired during our audit period to verify that their retirement allowance was calculated in accordance with the statute. We reviewed a sample of member files for accuracy and completeness.

In our opinion, for those areas tested, the financial records are being maintained and the management functions are being performed in conformity with the standards established by PERAC.

We commend the West Springfield Retirement Board for its exemplary operation.

In closing, I acknowledge the work of the auditors who conducted this examination, and express appreciation to the Board and staff for their courtesy and cooperation.

Sincerely,

John W. Parsons, Esg. **Executive Director**



ANNUAL STATEMENTS (as submitted)

STATEMENT OF LEDGER ASSETS AND LIABILITIES

		AS OF DEC	EMBER 31,	
	2017	2016	2015	2014
Net Assets Available For Benefits:				
Cash	\$843,525	\$2,027,754	\$4,314,045	\$5,733,970
Fixed Income Securities	38,507,926	30,810,539	32,786,338	21,322,499
Equities	73,245,462	62,080,435	58,903,661	71,056,275
Pooled Real Estate Funds	2,923,092	3,194,905	3,124,525	2,822,660
Interest Due and Accrued	256,091	310,495	230,416	34,8 4
Accounts Receivable	2,183,646	1,727,743	1,623,568	1,551,959
Accounts Payable	(<u>41,123</u>)	(<u>38,384</u>)	(47,343)	(<u>37,60</u> 7
Total	\$ <u>117,918,618</u>	\$ <u>100,113,486</u>	\$ <u>100,935,209</u>	\$ <u>102,584,57</u> 0
Fund Balances:				
Annuity Savings Fund	\$27,082,074	\$26,920,941	\$26,171,813	\$24,756,444
Annuity Reserve Fund	8,284,687	7,878,727	7,342,091	7,765,144
Pension Fund	0	0	0	37,792
Military Service Fund	3,405	3,095	3,092	3,089
Expense Fund	0	0	0	(
Pension Reserve Fund	82,548,453	<u>65,310,724</u>	67,418,214	70,022,10
Total	\$ <u>117,918,618</u>	\$100,113,486	\$100,935,209	\$ <u>102,584,57</u>

STATEMENT OF CHANGES IN FUND BALANCES

	Annuity Savings Fund	Annuity Reserve Fund	Pension Fund	Military Service Fund	Expense Fund	Pension Reserve Fund	Total All Funds
Beginning Balance 2014	\$23,786,990	\$7,530,033	\$1,298,045	\$3,085	\$0	\$59,319,768	\$91,937,921
Receipts	2,493,496	228,729	6,210,381	3	540,205	10,701,527	20,174,341
Interfund Transfers	(1,259,688)	1,258,882	0	0	0	806	0
Disbursements	(<u>264,354</u>)	(<u>1,252,500</u>)	(<u>7,470,634</u>)	<u>0</u>	(<u>540,205</u>)	<u>0</u>	(<u>9,527,693</u>)
Ending Balance 2014	24,756,444	7,765,144	37,792	3,089	0.00	70,022,101	102,584,570
Receipts	2,580,258	224,825	6,405,594	3	571,803	(1,296,384)	8,486,099
Interfund Transfers	(691,908)	659,092	1,340,320	0	0	(1,307,503)	0
Disbursements	(<mark>472,981</mark>)	(<u>1,306,970</u>)	(<u>7,783,706</u>)	<u>0</u>	(<u>571,803</u>)	<u>0</u>	(10,135,460)
Ending Balance 2015	26,171,813	7,342,091	0	3,092	0.00	67,418,214	100,935,209
Receipts	2,759,406	229,772	6,866,113	3	582,677	(905,100)	9,532,871
Interfund Transfers	(1,765,224)	1,724,296	1,243,318	0	0	(1,202,391)	0
Disbursements	(245,054)	(<u>1,417,432</u>)	(<u>8,109,431</u>)	<u>0</u>	(<u>582,677</u>)	<u>0</u>	(<u>10,354,594</u>)
Ending Balance 2016	26,920,941	7,878,727	0	3,095	0.00	65,310,724	100,113,486
Receipts	2,680,008	247,868	7,074,159	3	593,386	18,679,831	29,275,255
Interfund Transfers	(1,730,569)	1,720,477	1,451,886	307	0	(1,442,102)	0
Disbursements	(788,307)	<u>(1,562,385)</u>	<u>(8,526,045)</u>	<u>0</u>	<u>(593,386)</u>	<u>0</u>	<u>(11,470,123)</u>
Ending Balance 2017	\$27,082,074	\$ <u>8,284,687</u>	\$ <u>0</u>	\$ <u>3,405</u>	\$ <u>0</u>	\$ <u>82,548,453</u>	\$ <u>117,918,618</u>

STATEMENT OF RECEIPTS

		FOR THE PERIOD E	NDING DECEMBER	31,
	2017	2016	2015	2014
Annuity Savings Fund:				
Members Deductions	\$2,492,856	\$2,454,254	\$2,381,723	\$2,293,743
Transfers from Other Systems	93,604	155,090	147,767	112,371
Member Make Up Payments and Re-deposits	51,357	117,305	6,581	61,733
Member Payments from Rollovers	0	0	0	0
Investment Income Credited to Member Accounts	42,191	<u>32,757</u>	<u>44,187</u>	<u>25,649</u>
Sub Total	<u>2,680,008</u>	<u>2,759,406</u>	<u>2,580,258</u>	<u>2,493,496</u>
Annuity Reserve Fund: Investment Income Credited to the Annuity Reserve				
Fund	247,868	229,772	224,825	228,729
Pension Fund:				
3 (8) (c) Reimbursements from Other Systems	235,645	293,148	192,655	174,867
Received from Commonwealth for COLA and Survivor				
Benefits	99,046	115,409	16,561	86,837
Pension Fund Appropriation	6,699,817	6,434,089	6,186,624	5,948,677
Settlement of Workers' Compensation Claims	12,500	0	0	0
Recovery of 91A Overearnings	<u>27,151</u>	<u>23,466</u>	<u>9,754</u>	<u>0</u>
Sub Total	<u>7,074,159</u>	<u>6,866,113</u>	<u>6,405,594</u>	6,210,381
Military Service Fund:				
Investment Income Credited to the Military Service				
Fund	<u>3</u>	<u>3</u>	<u>3</u>	<u>3</u>
Expense Fund:	_	_		_
Investment Income Credited to the Expense Fund	<u>593,386</u>	<u>582,677</u>	<u>571,803</u>	540,205
Pension Reserve Fund:				
Federal Grant Reimbursement	47,450	51,178	52,114	48,219
Interest Not Refunded	1,242	3,595	3,530	9
Miscellaneous Income	12,120	(1,237)	53	177
Excess Investment Income	18,619,018	(958,635)	(1,352,080)	10,653,122
Sub Total	18,679,831	(905,100)	(1,296,384)	10,701,527
Total Receipts, Net	\$29,275,255	\$9,532,871	\$8,486,099	\$20,174,342

STATEMENT OF DISBURSEMENTS

		FOR THE PERIOD E		31,
	2017	2016	2015	2014
Annuity Savings Fund:				-
Refunds to Members	\$384,201	\$112,718	\$300,004	\$73,482
Transfers to Other Systems	404,106	132,337	172,977	190,872
Sub Total	788,307	245,054	472,981	264,354
Annuity Reserve Fund:				
Annuities Paid	1,562,385	<u>1,417,432</u>	1,306,970	1,252,500
Pension Fund:		<u></u>		<u></u>
Pensions Paid:				
Regular Pension Payments	6,105,036	5,770,325	5,487,151	5,422,182
Survivorship Payments	594,185	541,109	514,268	457,691
Ordinary Disability Payments	87,125	87,083	86,340	94,475
Accidental Disability Payments	1,148,418	1,156,937	1,062,087	998,737
Accidental Death Payments	291,560	296,859	283,747	297,229
Section 101 Benefits	52,068	48,859	55,815	49,445
3 (8) (c) Reimbursements to Other Systems	<u>247,653</u>	<u>208,259</u>	<u>294,298</u>	<u>150,876</u>
Sub Total	<u>8,526,045</u>	<u>8,109,431</u>	<u>7,783,706</u>	<u>7,470,634</u>
Expense Fund:				
Board Member Stipend	16,250	13,500	12,750	10,750
Salaries	123,450	118,224	113,679	117,488
Legal Expenses	9,818	11,989	7,841	7,037
Travel Expenses	163	99	58	93
Administrative Expenses	31,063	30,740	31,882	22,675
Actuarial Services	5,000	14,775	5,000	9,975
Education and Training	900	954	540	2,250
Furniture and Equipment	0	160	3,290	0
Management Fees	340,889	320,515	298,063	284,085
Custodial Fees	32,316	42,795	70,554	56,740
Consultant Fees	0	0	0	(7)
Rent Expenses	0	0	0	300
Service Contracts	26,345	21,835	21,262	20,344
Fiduciary Insurance	<u>7,193</u>	<u>7,092</u>	<u>6.884</u>	<u>8,475</u>
Sub Total	<u>593,386</u>	<u>582,677</u>	<u>571,803</u>	540,205
Total Disbursements	\$ <u>11,470,123</u>	\$ <u>10,354,594</u>	\$ <u>10,135,460</u>	\$ <u>9,527,693</u>

INVESTMENT INCOME

		FOR THE PERIOD I	ENDING DECEMBER	31,
	2017	2016	2015	2014
Investment Income Received From:				
Cash	\$24,681	\$19,191	\$1,324	\$107
Short Term Investments	0	0	0	0
Fixed Income	1,219,305	1,145,322	836,830	913,991
Equities	641,615	743,968	636,562	851,004
Pooled or Mutual Funds	<u>22,675</u>	<u>87.074</u>	<u>0</u>	<u>8,829</u>
Total Investment Income	1,908,276	1,995,554	<u>1,474,716</u>	1,773,932
Plus:				
Realized Gains	12,822,391	4,281,115	1,416,066	4,529,869
Unrealized Gains	7,991,264	4,127,283	4,862,059	10,586,518
Interest Due and Accrued - Current Year	256,091	310,495	230,416	134,814
Sub Total	21,069,745	8,718,893	6,508,542	15,251,201
Less:				
Paid Accrued Interest on Fixed Income Securities	(175,715)	(288,194)	(197,177)	(197,845)
Realized Loss	(2,566,878)	(8,673,795)	(7,116,093)	(4,353,312)
Unrealized Loss	(422,467)	(1,635,469)	(1,046,435)	(877,365)
Interest Due and Accrued - Prior Year	(310,495)	(230,416)	(134,814)	(148,903)
Sub Total	(<u>3,475,554</u>)	(<u>10,827,874</u>)	(<u>8,494,520</u>)	(<u>5,577,425</u>)
Net Investment Income	19,502,467	(113,426)	(<u>511,263</u>)	11,447,708
Income Required:				
Annuity Savings Fund	42,191	32,757	44,187	25,649
Annuity Reserve Fund	247,868	229,772	224,825	228,729
Military Service Fund	3	3	3	3
Expense Fund	593,386	582,677	571,803	540,205
Total Income Required	883,449	845,209	840,818	794,586
Net Investment Income	19,502,467	(<u>113,426</u>)	(<u>511,263</u>)	11,447,708
Less: Total Income Required	883,449	<u>845,209</u>	<u>840,818</u>	794,586
Excess Income (Loss) To The Pension Reserve				
Fund	\$18,619,018	(\$958,635)	(\$1,352,080)	\$10,653,122

SUPPLEMENTARY INFORMATION

SCHEDULE OF ALLOCATION OF INVESTMENTS OWNED

(percentages by category)

		AS OF DECEMBER 31, 2017	
			PERCENTAGE
			OF TOTAL
		MARKET VALUE	ASSETS
Cash		\$843,525	0.7%
Fixed Income Securities		38,507,926	33.3%
Equities		73,245,462	63.4%
Pooled Real Estate Funds		<u>2,923,092</u>	<u>2.5%</u>
Grai	nd Total	<u>\$115,520,004</u>	<u>100.0</u> %

For the year ending December 31, 2017, the rate of return for the investments of the West Springfield Retirement System was 20.15%. For the five-year period ending December 31, 2017, the rate of return for the investments of the West Springfield Retirement System averaged 9.85%. For the 33-year period ending December 31, 2017, since PERAC began evaluating the returns of the retirement systems, the rate of return on the investments of the West Springfield Retirement System was 8.29%.

The composite rate of return for all retirement systems for the year ending December 31, 2017 was 17.63%. For the five-year period ending December 31, 2017, the composite rate of return for the investments of all retirement systems averaged 9.83%. For the 33-year period ending December 31, 2017, since PERAC began evaluating the returns of the retirement systems, the composite rate of return on the investments of all retirement systems averaged 9.36%.

SUMMARY OF PLAN PROVISIONS

The plan is a contributory defined benefit plan covering all West Springfield Retirement System member unit employees deemed eligible by the retirement board, with the exception of school department employees who serve in a teaching capacity. The Teachers' Retirement Board administers the pensions of such school employees.

ADMINISTRATION

There are 104 contributory retirement systems for public employees in Massachusetts. Each system is governed by a retirement board and all boards, although operating independently, are governed by Chapter 32 of the Massachusetts General Laws. This law in general provides uniform benefits, uniform contribution requirements and a uniform accounting and funds structure for all systems.

PARTICIPATION

Participation is mandatory for all full-time employees. Eligibility with respect to part-time, provisional, temporary, seasonal or intermittent employment is governed by regulations promulgated by the retirement board, and approved by PERAC. Membership is optional for certain elected officials.

There are 4 classes of membership in the retirement system, but one of these classes, Group 3, is made up exclusively of the State Police. The other 3 classes are as follows:

Group I:

General employees, including clerical, administrative, technical and all other employees not otherwise classified.

Group 2:

Certain specified hazardous duty positions.

Group 4:

Police officers, firefighters, and other specified hazardous positions.

MEMBER CONTRIBUTIONS

Member contributions vary depending on the most recent date of membership:

Prior to 1975:	5% of regular compensation
1975 - 1983:	7% of regular compensation
1984 to 6/30/96:	8% of regular compensation
7/1/96 to present:	9% of regular compensation
1979 to present:	an additional 2% of regular compensation in excess of \$30,000.

In addition, members of Group I who join the system on or after April 2, 2012 will have their withholding rate reduced to 6% after achieving 30 years of creditable service.

RATE OF INTEREST

Interest on regular deductions made after January I, 1984 is a rate established by PERAC in consultation with the Commissioner of Banks. The rate is obtained from the average rates paid on individual savings accounts by a representative sample of at least 10 financial institutions.

RETIREMENT AGE

The mandatory retirement age for some Group 2 and Group 4 employees is age 65. Most Group 2 and Group 4 members may remain in service after reaching age 65. Group 4 members who are employed in certain public safety positions are required to retire at age 65. There is no mandatory retirement age for employees in Group 1.

SUPERANNUATION RETIREMENT

A person who became a member before April 2, 2012 is eligible for a superannuation retirement allowance (service retirement) upon meeting the following conditions:

- completion of 20 years of service, or
- attainment of age 55 if hired prior to 1978, or if classified in Group 4, or
- attainment of age 55 with 10 years of service, if hired after 1978, and if classified in Group 1 or 2.

A person who became a member on or after April 2, 2012 is eligible for a superannuation retirement allowance (service retirement) upon meeting the following conditions:

- attainment of age 60 with 10 years of service if classified in Group 1, or
- attainment of age 55 with 10 years of service if classified in Group 2, or
- attainment of age 55 if classified in Group 4.

AMOUNT OF BENEFIT

A member's annual allowance is determined by multiplying average salary by a benefit rate related to the member's age and job classification at retirement, and the resulting product by his creditable service. The amount determined by the benefit formula cannot exceed 80% of the member's highest three year (or five year as discussed below) average salary. For veterans as defined in G.L. c. 32, s. I, there is an additional benefit of \$15 per year for each year of creditable service, up to a maximum of \$300.

For employees who become members after January 1, 2011, regular compensation is limited to 64% of the federal limit found in 26 U.S.C. 401(a)(17). In addition, regular compensation will be limited to prohibit "spiking" of a member's salary to increase the retirement benefit.

• For persons who became members prior to April 2, 2012, Average Salary is the average annual rate of regular compensation received during the 3 consecutive years that produce the highest average, or, if greater, during the last 3 years (whether or not consecutive) preceding retirement.

• For persons who became members on or after April 2, 2012, Average Salary is the average annual rate of regular compensation received during the 5 consecutive years that produce the highest average, or, if greater, during the last 5 years (whether or not consecutive) preceding retirement.

• The Benefit Rate varies with the member's retirement age. For persons who became members prior to April 2, 2012 the highest rate of 2.5% applies to Group I employees who retire at or after age 65, Group 2 employees who retire at or after age 60, and to Group 4 employees who retire at or after age 55. A .1% reduction is applied for each year of age under the maximum age for the member's group. For Group 2 employees who terminate from service under age 55, the benefit rate for a Group I employee shall be used.

• For persons who became members on or after April 2, 2012 and retire with less than 30 years of creditable service, the highest rate of 2.5% applies to Group I employees who retire at or after age 67, Group 2 employees who retire at or after age 62, and to Group 4 employees who retire at or after age 57. A .15% reduction is applied for each year of age under the maximum age for the member's group.

• For persons who became members on or after April 2, 2012 and retire with more than 30 years of creditable service, the highest rate of 2.5% applies to Group I employees who retire at or after age 67, Group 2 employees who retire at or after age 62, and to Group 4 employees who retire at or after age 57. A .125% reduction is applied for each year of age under the maximum age for the member's group.

DEFERRED VESTED BENEFIT

A participant who has attained the requisite years of creditable service can elect to defer his or her retirement until a later date. Certain public safety employees cannot defer beyond age 65. All participants must begin to receive a retirement allowance or withdraw their accumulated deductions no later than April 15 of the calendar year following the year they reach age 72.

WITHDRAWAL OF CONTRIBUTIONS

Member contributions may be withdrawn upon termination of employment. The interest rate for employees who first become members on or after January I, 1984 who voluntarily withdraw their contributions with less than 10 years of service will be 3%. Interest payable on all other withdrawals will be set at regular interest.

DISABILITY RETIREMENT

The Massachusetts Retirement Plan provides 2 types of disability retirement benefits:

ORDINARY DISABILITY

Eligibility: Non-veterans who become totally and permanently disabled by reason of a non-job related condition with at least 10 years of creditable service (or 15 years creditable service in systems in which the local option contained in G.L. c. 32, s. 6(1) has not been adopted).

Veterans with ten years of creditable service who become totally and permanently disabled by reason of a non-job related condition prior to reaching "maximum age". "Maximum age" applies only to those employees classified in Group 4 who are subject to mandatory retirement.

Retirement Allowance: For persons who became members prior to April 2, 2012, the benefit is equal to the accrued superannuation retirement benefit as if the member was age 55. If the member is a veteran, the benefit is 50% of the member's final rate of salary during the preceding 12 months, plus an annuity based upon accumulated member contributions plus credited interest. If the member is over age 55, he or she will receive not less than the superannuation allowance to which he or she is entitled.

For persons in Group I who became members on or after April 2, 2012, the benefit is equal to the accrued superannuation retirement benefit as if the member was age 60. If the member is a veteran, the benefit is 50% of the member's final rate of salary during the preceding 12 months, plus an annuity based upon accumulated member contributions plus credited interest. If the member is over age 60, he or she will receive not less than the superannuation allowance to which he or she would have been entitled had they retired for superannuation.

For persons in Group 2 and Group 4 who became members on or after April 2, 2012, the benefit is equal to the accrued superannuation retirement benefit as if the member was age 55. If the member is a veteran, the benefit is 50% of the member's final rate of salary during the preceding 12 months, plus an annuity based upon accumulated member contributions plus credited interest. If the member is over age 55, he or she will receive not less than the superannuation allowance to which he or she would have been entitled had they retired for superannuation.

ACCIDENTAL DISABILITY

Eligibility: Applies to members who become permanently and totally unable to perform the essential duties of the position as a result of a personal injury sustained or hazard undergone while in the performance of duties. There are no minimum age or service requirements.

Retirement Allowance: 72% of salary plus an annuity based on accumulated member contributions, with interest. This amount is not to exceed 100% of pay. For those who became members in service after January I, 1988 or who have not been members in service continually since that date, the amount is limited to 75% of pay. There is an additional pension of \$897.72 per year (or \$312 per year in systems in which the local option contained in G.L. c. 32, s. 7(2)(a)(iii) has not been adopted), per child who is under 18 at the time of the member's retirement, with no age limitation if the child is mentally or physically incapacitated from earning. The additional pension may continue up to age 22 for any child who is a full time student at an accredited educational institution. For systems that have adopted Chapter 157 of the Acts of 2005, veterans as defined in G.L. c. 32, s. 1 receive an additional benefit of \$15 per year for each year of creditable service, up to a maximum of \$300.

ACCIDENTAL DEATH

Eligibility: Applies to members who die as a result of a work-related injury or if the member was retired for accidental disability and the death was the natural and proximate result of the injury or hazard undergone on account of which such member was retired.

Allowance: An immediate payment to a named beneficiary equal to the accumulated deductions at the time of death, plus a pension equal to 72% of current salary and payable to the surviving spouse, dependent children or the dependent parent, plus a supplement of \$897.72 per year, per child (or \$312 per year in systems in which the local option contained in G.L. c. 32, s. 9(2)(d)(ii) has not been adopted), payable to the spouse or legal guardian until all dependent children reach age 18 or 22 if a full time student, unless mentally or physically incapacitated.

The surviving spouse of a member of a police or fire department or any corrections officer who, under specific and limited circumstances detailed in the statute, suffers an accident and is killed or sustains injuries while in the performance of his duties that results in his death, may receive a pension equal to the maximum salary for the position held by the member upon his death. In addition, an eligible family member may receive a one-time payment of \$300,000 from the State Retirement Board. This lump sum payment is also available to the family of a public prosecutor in certain, limited circumstances.

DEATH AFTER ACCIDENTAL DISABILITY RETIREMENT

Effective November 7, 1996, Accidental Disability retirees were allowed to select Option C at retirement and provide a benefit for an eligible survivor. For Accidental Disability retirees prior to November 7, 1996, who could not select Option C, if the member's death is from a cause unrelated to the condition for which the member received accidental disability benefits, a surviving spouse will receive an annual allowance of \$6,000. For Systems that accept the provisions of Section 28 of Chapter 131 of the Acts of 2010, the amount of this benefit is \$9,000. For Systems that accept the provisions of Section 63 of Chapter 139 of the Acts of 2012, the amount of this benefit is \$12,000.

DEATH IN ACTIVE SERVICE (OPTION D)

Allowance: An immediate allowance equal to that which would have been payable had the member retired and selected Option C on the day before his or her death. For a member who became a member prior to April 2, 2012 whose death occurred prior to the member's superannuation retirement age, the age 55 benefit rate is used. For a member classified in Group I who became a member on or after April 2, 2012 whose death occurred prior to the member's superannuation retirement age, the age 60 benefit rate is used. If the member died after age 60, the actual age is used. For a member classified in Group 2 or Group 4, whose death occurred prior to the member's minimum superannuation retirement age, the benefit shall be calculated using an age 55 age factor. The minimum annual allowance payable to the surviving spouse of a member in service who dies with at least two years of creditable service is \$3,000 unless the retirement system has accepted the local option increasing this minimum annual allowance to \$6,000, provided that the member and the spouse were married for at least one year and living together on the member's date of death.

The surviving spouse of such a member in service receives an additional allowance equal to the sum of \$1,440 per year for the first child and \$1,080 per year for each additional child until all dependent children reach age 18 or 22 if a full time student, unless mentally or physically incapacitated.

COST OF LIVING

If a system has accepted Chapter 17 of the Acts of 1997, and the Retirement Board votes to pay a cost of living increase (COLA) for that year, the percentage is determined based on the increase in the Consumer Price Index used for indexing Social Security benefits, but cannot exceed 3.0%. Section 51 of Chapter 127 of the Acts of 1999, if accepted, allows boards to grant COLA increases greater than that determined by CPI but not to exceed 3.0%. Only a certain portion of a retiree's total allowance is subject to a COLA. The total COLA for periods from 1981 through 1996 is paid for by the Commonwealth of Massachusetts.

Under the provisions of Chapter 32, Section 103(j) inserted by Section 19 of Chapter 188 of the Acts of 2010, systems may increase the maximum base on which the COLA is calculated in multiples of \$1,000. For many years the COLA base was calculated based upon the first \$12,000 of a retiree's allowance. Now the maximum base upon which the COLA is calculated varies from system to system. Each increase in the base must be accepted by a majority vote of the Retirement Board and approved by the legislative body.

METHODS OF PAYMENT

A member may elect to receive his or her retirement allowance in one of 3 forms of payment.

Option A: Total annual allowance, payable in monthly installments, commencing at retirement and terminating at the member's death.

Option B: A reduced annual allowance, payable in monthly installments, commencing at retirement and terminating at the death of the member, provided, however, that if the total amount of the annuity portion received by the member is less than the amount of his or her accumulated deductions, including interest, the difference or balance of his accumulated deductions will be paid in a lump sum to the retiree's beneficiary or beneficiaries of choice.

Option C: A reduced annual allowance, payable in monthly installments, commencing at retirement. At the death of the retired employee, 2/3 of the allowance is payable to the member's designated beneficiary (who may be the spouse, or former spouse who has not remarried, child, parent, sister, or brother of the employee) for the life of the beneficiary. For members who retired on or after January 12, 1988, if the beneficiary pre-deceases the retiree, the benefit payable increases (or "pops up" to Option A) based on the factor used to determine the Option C benefit at retirement. For members who retired prior to January 12, 1988, if the System has accepted Section 288 of Chapter 194 of the Acts of 1998 and the beneficiary pre-deceases the retiree, the benefit payable "pops up" to Option A in the same fashion. The Option C became available to accidental disability retirees on November 7, 1996.

ALLOCATION OF PENSION COSTS

If a member's total creditable service was partly earned by employment in more than one retirement system, the cost of the "pension portion" is allocated between the different systems pro rata based on the member's service within each retirement system. In certain circumstances, if a member received regular compensation concurrently from two or more systems on or after January I, 2010, and was not vested in both systems as of January I, 2010, such a pro-ration may not be undertaken. This is because such a person may receive a separate retirement allowance from each system.

SIGNIFICANT ACCOUNTING POLICIES

The accounting records of the System are maintained on a calendar year basis in accordance with the standards and procedures established by the Public Employee Retirement Administration Commission.

<u>Cash</u> accounts are considered to be funds on deposit with banks and are available upon demand.

<u>Short Term Investments</u> are highly liquid investments that will mature within twelve months from the date of acquisition.

<u>Investments</u> are reported at their fair value. Securities traded on recognized exchanges are valued at the most recent sales price at year end. If no sale was reported, the mean of the bid and asked price is used when available, or the most recent bid price. Mutual, commingled and pooled funds are valued based on the net asset or unit value at year end. Real estate and alternative investments are valued based on estimates provided by the managers of those respective investments. Purchases and sales of securities are reflected on the date the trade is initiated. <u>Realized gain or loss</u> is largely based on the difference between the cost or the value at the prior year end and the funds realized upon liquidation. <u>Dividend</u> income is generally recorded when received. <u>Interest</u> income is recorded as earned on an accrual basis. Income from alternative investments is recorded as reported by the managing partner. Appreciation or depreciation in the value of investments consists of the <u>unrealized gains and losses</u> reported as the difference between the previous period and the current value.

The system makes estimates and assumptions that affect the reported values of assets and liabilities and the reported amounts added and deducted during the reporting periods. The fair value of real estate and alternative investment holdings are generally estimated in the absence of reliable exchange values. The actual funds realized upon liquidation may differ from these estimates.

The provisions of Massachusetts General Laws Chapter 32, § 23(2) generally govern the investment practices of the system. The Board retains an investment consultant/manager to closely monitor the implementation and performance of their investment strategy and advise them of the progress toward full funding of the system. That strategy seeks to balance the exposure to common deposit and investment risks related to custody, credit concentrations, interest rate and foreign currency fluctuations.

Operating expenses include the ordinary and necessary cost of investment and professional services and the other miscellaneous <u>administrative expenses</u> of the system.

The <u>Annuity Savings Fund</u> is the fund in which members' contributions are deposited. Voluntary contributions, re-deposits, and transfers to and from other systems, are also accounted for in this fund. Members' contributions to the fund earn interest at a rate determined by PERAC. Interest for some members who withdraw with less than ten years of service is transferred to the Pension Reserve Fund. Upon retirement, members' contributions and interest are transferred to the Annuity Reserve Fund. Dormant account balances must be transferred to the Pension Reserve Fund after a period of ten years of inactivity.

The <u>Annuity Reserve Fund</u> is the fund to which a member's account is transferred upon retirement from the Annuity Savings Fund and Special Military Service Credit Fund. The annuity portion of the retirement allowance is paid from this fund. Interest is credited monthly to this fund at the rate of 3% annually on the previous month's balance.

The <u>Special Military Service Credit Fund</u> contains contributions and interest for members while on a military leave for service in the Armed Forces who will receive creditable service for the period of that leave.

The <u>Expense Fund</u> contains amounts transferred from investment income for the purposes of administering the retirement system.

The <u>Pension Fund</u> contains the amounts appropriated by the governmental units as established by PERAC to pay the pension portion of each retirement allowance.

The <u>Pension Reserve Fund</u> contains amounts appropriated by the governmental units for the purposes of funding future retirement benefits. Any profit or loss realized on the sale or maturity of any investment or on the unrealized gain of a market valued investment as of the valuation date is credited to the Pension Reserve Fund. Additionally, any investment income in excess of the amount required to credit interest to the Annuity Savings Fund, Annuity Reserve Fund, and Special Military Service Credit Fund is credited to this Reserve account.

The <u>Investment Income Account</u> is credited with all income derived from interest and dividends of invested funds. At year-end the interest credited to the Annuity Savings Fund, Annuity Reserve Fund, Expense Fund, and Special Military Service Credit Fund is distributed from this account and the remaining balance is transferred to the Pension Reserve Fund.

ADMINISTRATION OF THE SYSTEM

The System is administered by a five-person Board of Retirement consisting of the Chief Financial Officer who shall be a member ex-officio, a second member appointed by the governing authority, a third and fourth member who shall be elected by the members in or retired from the service of such system, and a fifth member appointed by the other four board members.

Ex-officio Member:	Sharon Wilcox, Chairperson		
Appointed Member:	Thomas J. Cummings	Term Expires:	01/14/2025
Elected Member:	Gwen E. Keough	Term Expires:	08/31/2023
Elected Member:	William M. Flaherty	Term Expires:	02/10/2025
Appointed Member:	Daniel Marini	Term Expires:	02/16/2026

The Board members are required to meet at least once a month. The Board must keep a record of all of its proceedings. The Board must annually submit to the appropriate authority an estimate of the expenses of administration and cost of operation of the system. The board must annually file a financial statement of condition for the system with the Executive Director of PERAC.

The investment of the system's funds is the responsibility of the Board. All retirement allowances must be approved by the Retirement Board. The PERAC Actuary performs verification prior to payment, unless the system has obtained a waiver for superannuation calculations allowing them to bypass this requirement. All expenses incurred by the System must be approved by a majority vote of the Board. Payments shall be made only upon vouchers signed by two persons designated by the Board.

Retirement board members and employees are bonded by an authorized agent representing a company licensed to do business in Massachusetts. Fidelity insurance is the only required policy coverage under Ch. 32 §21 and §23 as well as 840 CMR 17.01. The policy is designed to cover specific intentional acts such as theft, fraud or embezzlement and also specify who commits such acts, most commonly employees of the system. This coverage reimburses the system for the losses it suffers as a result of its employees' actions. It does not insure the employees for their illegal acts. Statutorily required coverage is provided by the current fidelity insurance policy to a limit of \$1,000,000 with a \$10,000 deductible issued through Travelers Casualty and Surety Company. The system also has Fiduciary coverage to a limit of \$50,000,000 under a blanket policy issued through the Massachusetts Association of Contributory Retirement Systems.

BOARD REGULATIONS

The West Springfield Retirement Board has adopted Supplemental Regulations which are available on the PERAC website at <u>https://www.mass.gov/west-springfield-retirement-board-regulations</u>.

ACTUARIAL VALUATION AND ASSUMPTIONS

The most recent actuarial valuation of the System was prepared by Stone Consulting, Inc. as of January I, 2022.

The actuarial liability for active members was The actuarial liability for inactive members was The actuarial liability for retired members was The total actuarial liability was System assets as of that date were (actuarial value)	\$82,912,180 1,899,803 <u>132,622,447</u> \$217,434,430 <u>156,718,639</u>
	\$ <u>60,715,791</u> 72.1% \$30,471,304

The normal cost for employees on that date was	9.5% of payroll
The normal cost for the employer including administrative expenses was	7.6% of payroll

The principal actuarial assumptions used in the valuation are as follows:

Investment Return:	6.75% per annum
Rate of Salary Increase:	Varies by group and service

SCHEDULE OF FUNDING PROGRESS AS OF JANUARY 1, 2022 (Dollars in 000's)

	Actuarial	Actuarial	Unfunded			UAAL as a
Actuarial	Value of	Accrued	AAL	Funded	Covered	% of
Valuation	Assets	Liability	(UAAL)	Ratio	Payroll	Cov. Payroll
Date	(a)	(b)	(b-a)	(a/b)	(c)	((b-a)/c)
1/1/2022	\$156,719	\$217,434	\$60,715	72.1%	\$30,471	199.3%
1/1/2020	\$129,252	\$194,723	\$65,47I	66.4%	\$27,779	235.7%
1/1/2018	\$115,538	\$179,339	\$63,801	64.4%	\$25,785	247.4%
1/1/2016	\$103,489	\$166,478	\$62,989	62.2%	\$25,142	250.5%
1/1/2014	\$85,584	\$155,129	\$69,545	55.2%	\$23,756	292.7%

MEMBERSHIP EXHIBIT

	2008	2009	2010	2011	2012	2013	2014	2015	2016	2017
Retirement in Past Years										
Superannuation	12	15	22	18	13	25	18	6	16	19
Ordinary Disability	0	I I	0	0	0	0	0	0	I.	0
Accidental Disability	0	I I	0	I	0	0	I	2	2	0
Total Retirements	12	17	22	19	13	25	19	8	19	19
Total Retirees, Beneficiaries and										
Survivors	361	365	371	372	376	391	391	383	386	390
Total Active Members	615	672	680	661	654	628	591	592	594	586
Pension Payments										
Superannuation	\$3,494,428	\$3,662,773	\$3,978,267	\$4,547,985	\$4,780,319	\$5,082,637	\$5,422,182	\$5,487,151	\$5,770,325	\$6,105,036
Survivor/Beneficiary Payments	292,259	347,529	395,201	403,347	473,744	455,220	457,691	514,268	541,109	594,185
Ordinary Disability	68,137	69,876	71,643	73,428	75,223	96,574	94,475	86,340	87,083	87,125
Accidental Disability	985,427	984,054	960,015	965,381	984,883	1,043,346	998,737	1,062,087	1,156,937	1,148,418
Other	<u>483,170</u>	<u>451,839</u>	<u>489,526</u>	<u>473,589</u>	<u>489,509</u>	547,141	<u>497,550</u>	<u>633,860</u>	<u>553,977</u>	591,281
Total Payments for Year	\$ <u>5,323,421</u>	\$ <u>5,516,071</u>	\$ <u>5,894,652</u>	\$ <u>6,463,731</u>	\$ <u>6,803,679</u>	\$ <u>7,224,918</u>	\$ <u>7,470,634</u>	\$ <u>7,783,706</u>	\$ <u>8,109,431</u>	\$ <u>8,526,045</u>

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