

Cape Cod Basin

20-Year Renewal Permit Meeting

January 20, 2015

Cape Cod Community College Science Bldg.

Lecture Hall C

MA Executive Office of Energy and Environmental Affairs

Department of Conservation and Recreation

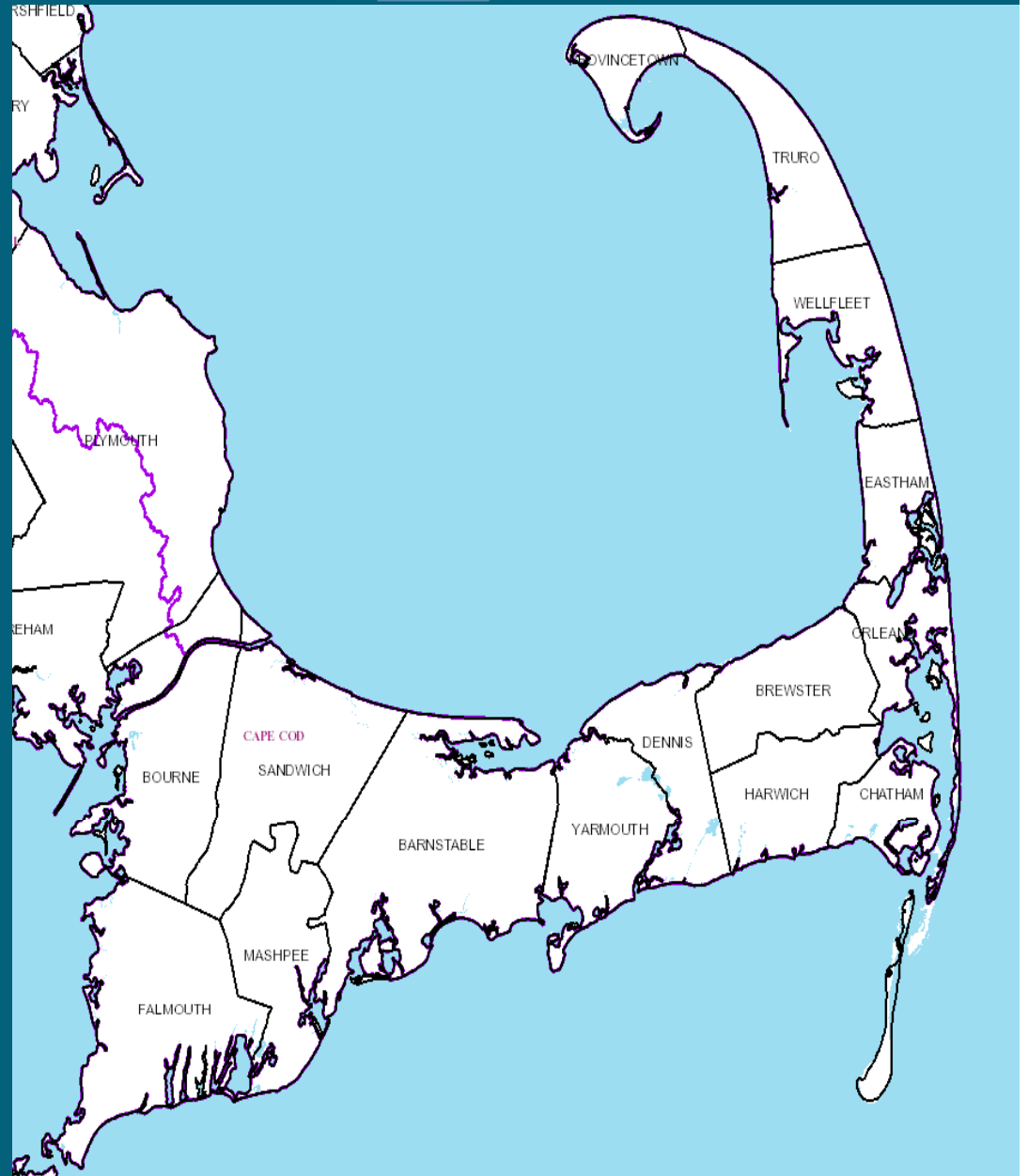
Department of Environmental Protection

Department of Fish and Game

Cape Cod Meeting

Agenda

- Introductions
- WMA Permit Process
- Cape Cod Specifics
- Questions & Answers
- Informal Agency Consultations



Meeting Purpose- Part One

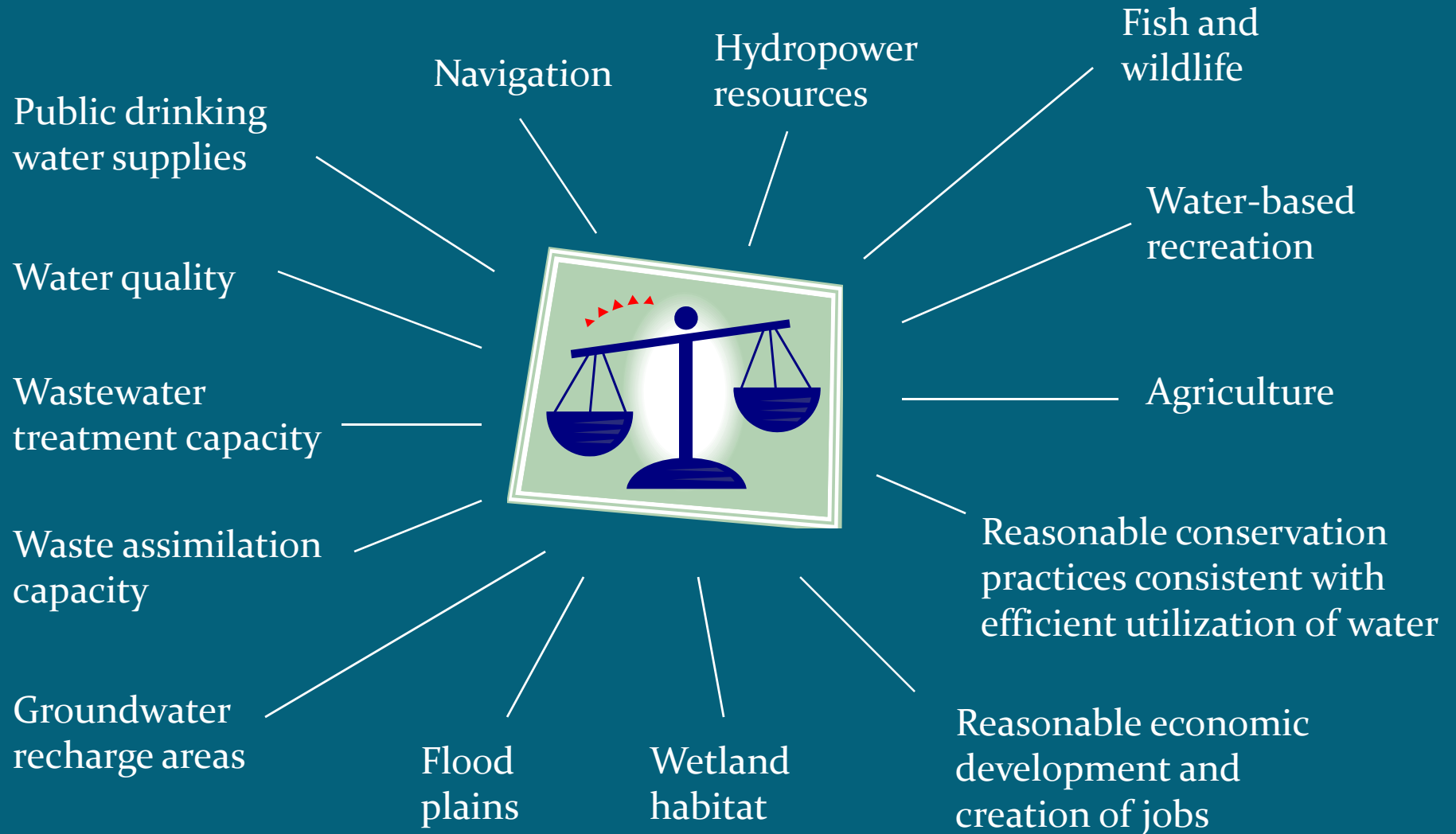
- Explain the WMA permit renewal process, including:
 - WMA Purpose
 - Permit Renewal Schedule
 - Water Needs Forecasts
 - Safe Yield
 - Permit Conditions
 - Permit Requirements

Meeting Purpose- Part Two

- Review Cape Cod data and requirements, including:
 - Water Use
 - Baselines
 - Outdoor Water Use Restrictions
 - Coldwater Fisheries Resources (CFRs) and Requirements
 - Mitigation Requirements

Water Management Act Purpose

Chapter 21G, Section 7 **Reasonable protection of ...**



Cape Cod Renewal Schedule

Timeline	Activity	Notes
January- Feb. 2015	Draft new Water Needs Forecasts (WNF) where applicable	DCR in consultation with PWS
January 2015	Outreach meeting and final WNF	
January - Sept 2015	Consultation meetings	As necessary
February 2015	DEP restarts permit application and issues Order to Compete (OTC) where necessary	
March – May 2015	Applicant prepares response to OTC	
June 2015	OTC response due back	
June - Sept 2015	DEP reviews	Mtgs. as necessary
September 2015	Draft permit issued and public comment period	
November 2015	Issue final permit	

Safe Yield- Standard Method

55% of Annual Drought Basin Yield + **Reservoir Storage**

- Statewide SY method not applicable on the Cape and Islands
 - Very few rivers and many kettle ponds
 - Unique Geology and extensive aquifers
- Used recharge values from regional USGS ground water models for Cape Cod
- Sagamore and Monomoy Flow Lenses used to represent the entire Cape Cod and Islands basins
- (USGS SIR 2004-5181 (Walter and Whealan))

Safe Yield- Cape Cod

- Average annual recharge 27.25 inches per year
- 1965 recharge 13.9 inches, or 51 percent of average
- Used 1965 recharge rate for probable driest period/drought year
- Due to the expansive thickness of aquifers, applied entire volume (100%) of recharge (vs. 55% Q90 Statewide)
- 1965 Recharge: 0.66 MGD/square mile
- Applied over 394.80 square miles = **261.1 MGD**

Basin	Safe Yield	Total Annual Authorized Withdrawals*	Total Annualized Registered Volume *	2013 Reported Use
Cape Cod	261.1 mgd	51.35 mgd	32.53 mgd	39.25 mgd

* Withdrawal volume calculated based on 365 days

Water Needs Forecasts (WNF)

- Applications for WMA Permits require a forecast of water needs for the permit term
- DCR develops forecast
- WRC Method:
 - Population and Employment forecasts
 - 65/10 (not applicable on Cape) and Current Trends scenarios
 - + 5% Buffer
 - At least 3 years of reliable data
 - Temporary allocation where necessary
- URL: www.mass.gov/eea/wnf-method

Steps in Developing a Water Needs Forecast

- DCR compiles and analyzes data
- Public Notices: *Environmental Monitor*; status report to WRC
- DCR develops draft forecast; discussions with water supplier
- Basin-wide public meeting (this meeting)
- PWS includes forecast in WMA permit application

General Timeframe: 2 months

Criteria for Updating Water Needs Forecasts:

(Example: Falmouth)

2010 Population <i>Estimate</i>	2010 Population (U.S Census)	Difference	% Difference	Water Use Difference (65 rgpcd)
34,614	31,531	- 3,083	- 9%	0.2 MGD

↑
Used to
develop
original
forecast

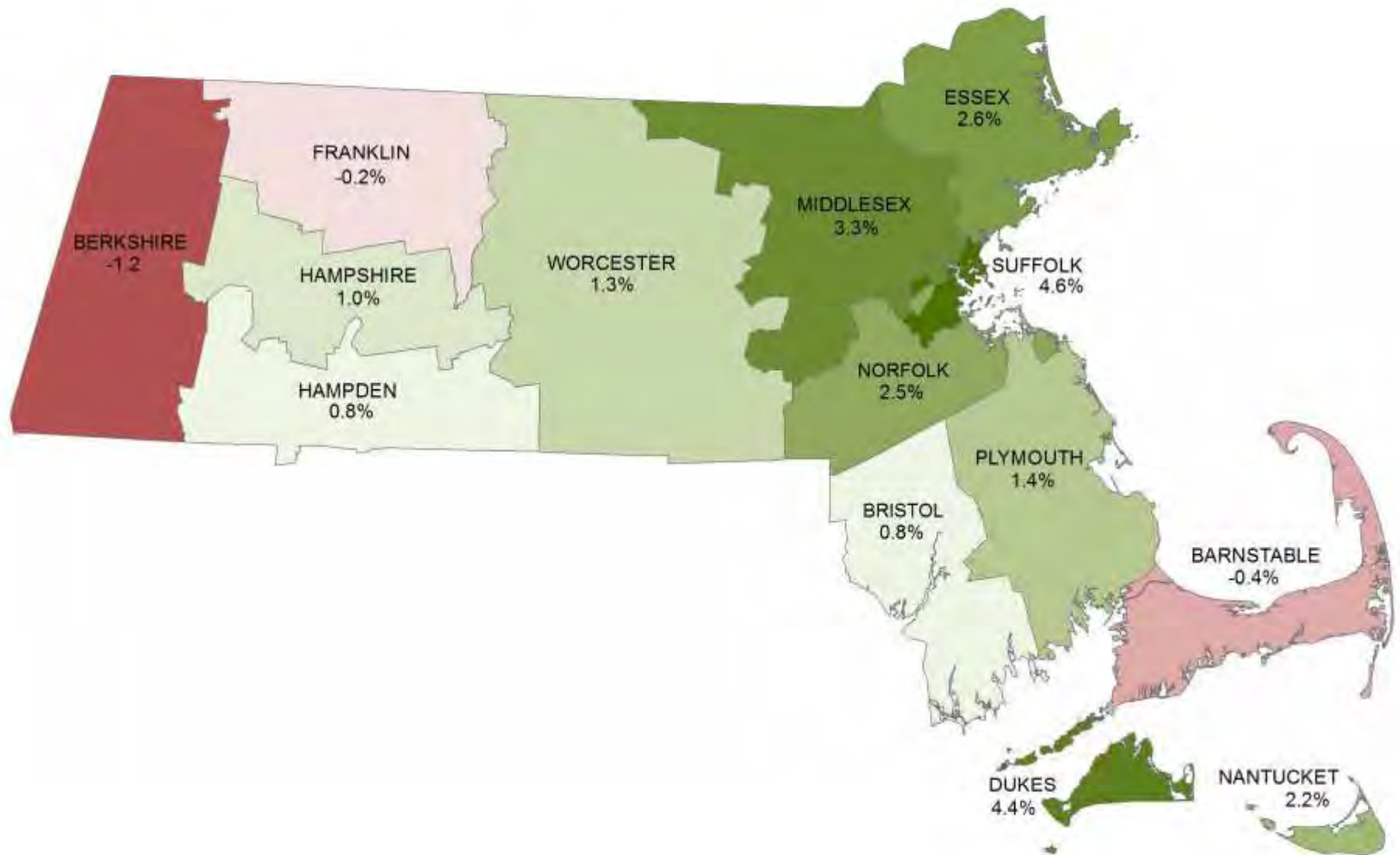
↑
+/- 5% or
more?

AND

↑
+/- 0.1
MGD or
more?



Estimated Cumulative Percent Change, Census 2010 to July 1, 2013
by Massachusetts County



Data from Water Supplier

1. Water-use data based on actual metering for 3 to 5 years (from ASRs):
 - Residential
 - Industrial, Commercial, Municipal (Nonresidential)
 - Treatment plant losses (if any)
 - UAW
2. Population served by water system (including out of town and seasonal)
3. Anticipated significant changes in water use (large projects not captured in projections)

Data Obtained by DCR

Data	Sources
Current Town-wide Population	U.S. Census, Town Planning Office & DCR estimated seasonal pop.
Population Projections	Executive Office of Transportation (EOT), Umass Donahue Institute
Current Employment	EOT
Employment Projections	EOT



UMass Donahue Institute

2008 Survey of Cape Cod Second-Home Owners

- 16,000 second-home owners on Cape Cod surveyed (4,944 responses)
- characterized current use of 2nd homes
- evaluated impact of conversions to primary residence

<http://www.capecodcommission.org/resources/economicdevelopment/CapeCod2ndHomeReportFinal.pdf>

Table 18. Average number of people who use the second home by month

	Upper Cape	Mid Cape	Lower Cape	Outer Cape	Total
January	1.8	2.0	2.2	2.0	2.0
February	1.8	2.0	1.8	1.8	1.9
March	1.9	2.1	2.0	1.9	2.0
April	2.4	2.5	2.5	2.3	2.4
May	2.9	2.8	2.8	2.8	2.8
June	3.4	3.5	3.5	3.4	3.5
July	4.4	4.5	4.6	4.4	4.5
August	4.4	4.5	4.6	4.5	4.5
September	2.9	3.1	3.1	3.0	3.0
October	2.4	2.5	2.5	2.5	2.5
November	2.1	2.3	2.3	2.2	2.2
December	2.0	1.9	2.1	2.1	2.0

Table 19. Average number of days second home is in use by month

	Upper Cape	Mid Cape	Lower Cape	Outer Cape	Total
January*	5.7	6.4	5.0	4.3	5.3
February*	5.4	6.3	4.7	3.9	5.0
March*	6.1	7.0	5.4	4.7	5.7
April*	8.0	8.9	7.3	6.7	7.7
May*	10.8	11.5	9.5	9.7	10.3
June*	16.6	16.6	15.3	15.7	16.0
July*	23.7	23.7	24.5	24.3	24.1
August*	23.7	23.2	24.4	24.8	24.1
September	14.3	14.4	13.7	14.0	14.1
October*	10.1	10.8	9.2	9.1	9.7
November*	6.9	7.6	6.5	5.8	6.7
December*	6.5	6.9	5.6	4.9	5.9
Total days for the year*	136.8	144.5	128.8	126.0	133.7

*All time periods marked with an asterisk have a statistically valid difference across the regions.

Determine seasonal population for each town for each month:

Example: January

U.S. Census



seasonal
homes

*

Cape Cod 2nd Home Owners Survey
(Donahue Institute)



Ave. # days
home in use
(Jan)

*



Ave #
people in
home (Jan)

/ 31 days
(Jan)

=

January Seasonal
population

Determine annualized seasonal population for each town:

$$\begin{array}{l} \text{Annual Total Seasonal} \\ \text{population (Jan + Feb +} \\ \text{Mar...)} \end{array} \div 12 = \begin{array}{l} \text{Annualized} \\ \text{Seasonal} \\ \text{Population} \end{array}$$

Determine total population for each town:

$$\begin{array}{l} \text{U.S. Census} \\ \downarrow \\ \text{Year-round} \\ \text{population} \end{array} + \begin{array}{l} \text{DCR / UMDI} \\ \downarrow \\ \text{Annualized} \\ \text{seasonal} \\ \text{population} \end{array} = \boxed{\begin{array}{l} \text{Total Annualized} \\ \text{Population} \end{array}}$$

WMA Permit Conditions

1. Efficiency Requirements
 - 10% unaccounted-for-water (UAW)
 - BMPs (leak detection & repair, metering, pricing, public education etc.)
2. Seasonal limits on nonessential outdoor water use/Cape specific requirements

Golf Standard Conditions

All permitted golf courses will be required to:

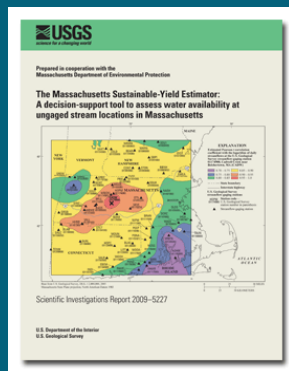
- have a conservation program that includes
 - metering,
 - irrigation system maintenance,
 - turf management, and
 - education;
- limit nonessential irrigation during drought;
- optimize withdrawals to protect cold water fisheries; and
- minimize impacts if the golf course is in a groundwater depleted subbasin (not applicable on Cape).

New or expanding golf courses may also be required to:

- mitigate irrigation impacts; and
- show that there is no alternative source that is less environmentally harmful.

Science and Policy Informing WMA Permit Requirements

- USGS Studies: August withdrawals and impervious cover have significant impact on fluvial fish



SYE



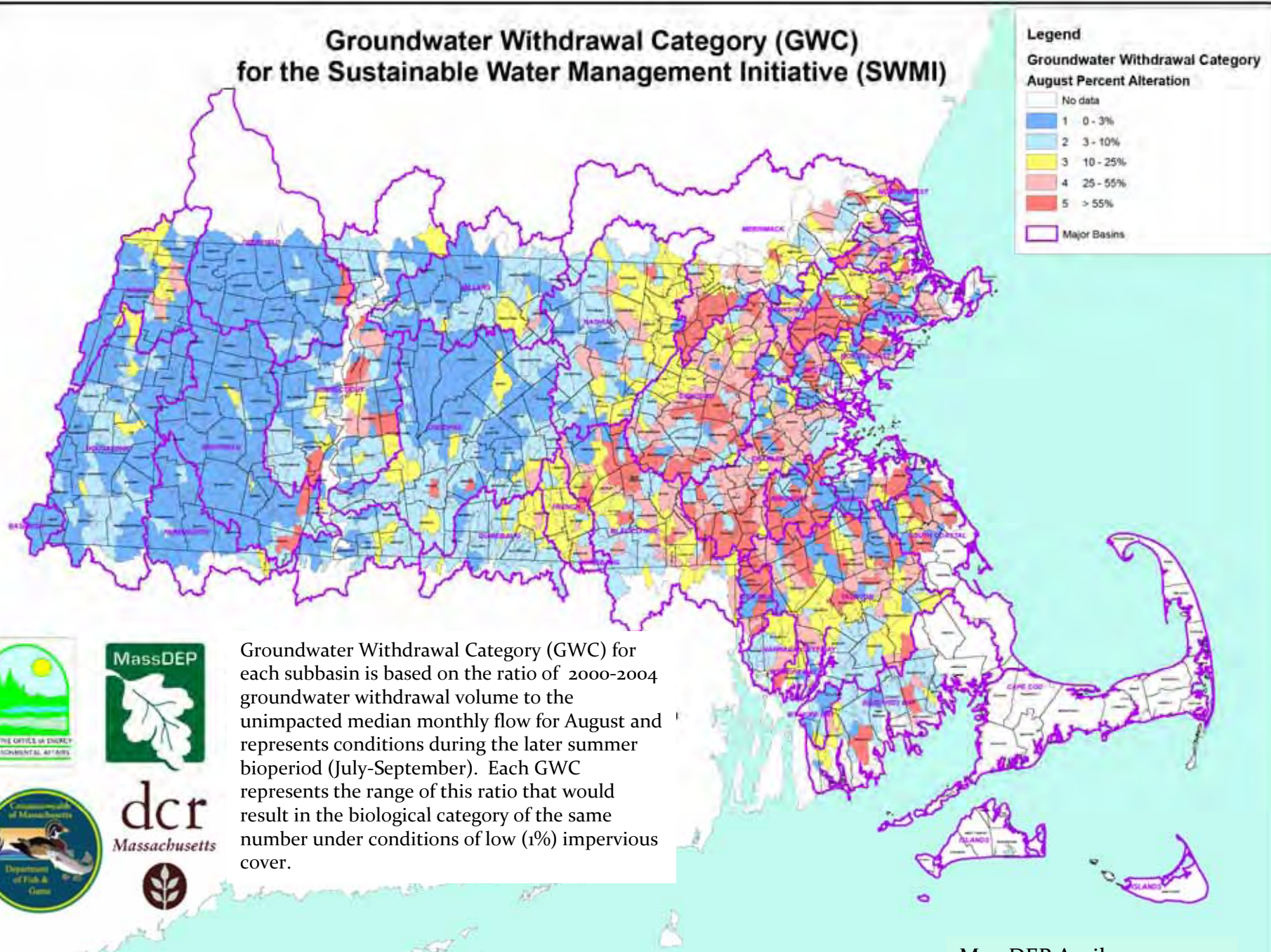
MWI



Fish and Habitat

- SWMI Advisory and Technical Committees helped us develop policy from science
- Five Biological and Groundwater Categories (1=least impact, 5 = most impact)
 - Categories use fluvial fish as surrogate for healthy aquatic habitat,
 - Impervious cover and August groundwater withdrawals used to represent impacts
- Streamflow Criteria mark the boundaries between categories (310 CMR 36.14)

Groundwater Withdrawal Category (GWC) for the Sustainable Water Management Initiative (SWMI)



dcr
Massachusetts



New Permit* Requirements

- CFR Consult for withdrawals in subbasins with Coldwater Fishery Resources (CFRs)
- ~~Minimization for groundwater withdrawals in “≥25% August Net Groundwater Depleted” Subbasins~~
- Mitigation commensurate with impact, for requests above baseline, in consultation with agencies

*Those with registrations only are not subject to these requirements

Coldwater Fisheries Resource (CFR) Consult

- Basin meeting serves as the preliminary consult
- Goal: Reduce impacts to CFRs through optimization
- Optimization template will be provided



Mitigation

Mitigation Standard:

- “commensurate with impact”, defined as:
 - volume of increase over baseline
 - does the increase cause a category change?
- considers cost and efficacy

Baseline is the largest of the following:

- 2003 – 2005 water use + 5%
- 2005 water use +5 %
- the community’s registered volume
- Volume must be in compliance

Permit Tiers

Tier 1 = No increase above baseline

Tier 2 = Increase but no category change

Tier 3 = Increase and category change

Mitigation Requirements

→ no mitigation

→ commensurate mitigation

commensurate mitigation
(2:1 if indirect mitigation)-
show no feasible alternative

Direct Mitigation

Can be volumetrically calculated

Eligible Activities:

1. Infiltration and inflow improvements
2. Stormwater recharge (directly connected impervious area redevelop to recharge)
3. Surface water releases



Indirect Mitigation Activities

Qualitative Credit System for Cape Cod

- Install & Maintain a fish ladder
- Culvert replacements meeting crossing standards
- Stream restoration
- Private well bylaw
- Water Quality improvements
 - Wastewater & Stormwater
- Acquire property in Zone I or II, or for other resource protection
- Infiltration/Inflow removal program
- Remove dam/flow barrier



Mitigation Plan Development

Action hierarchy

- 1st: Demand Management to stay below baseline
- 2nd: Direct/quantifiable mitigation
- 3rd: Indirect/non-quantifiable mitigation

Location hierarchy (where a choice exists)

- 1st: same subbasin as withdrawals (considering water quality)
- 2nd upstream from the subbasin of withdrawals (considering water quality)
- 3rd: same major basin as withdrawals
- 4th: different major basin

Take cost and
feasibility
into account

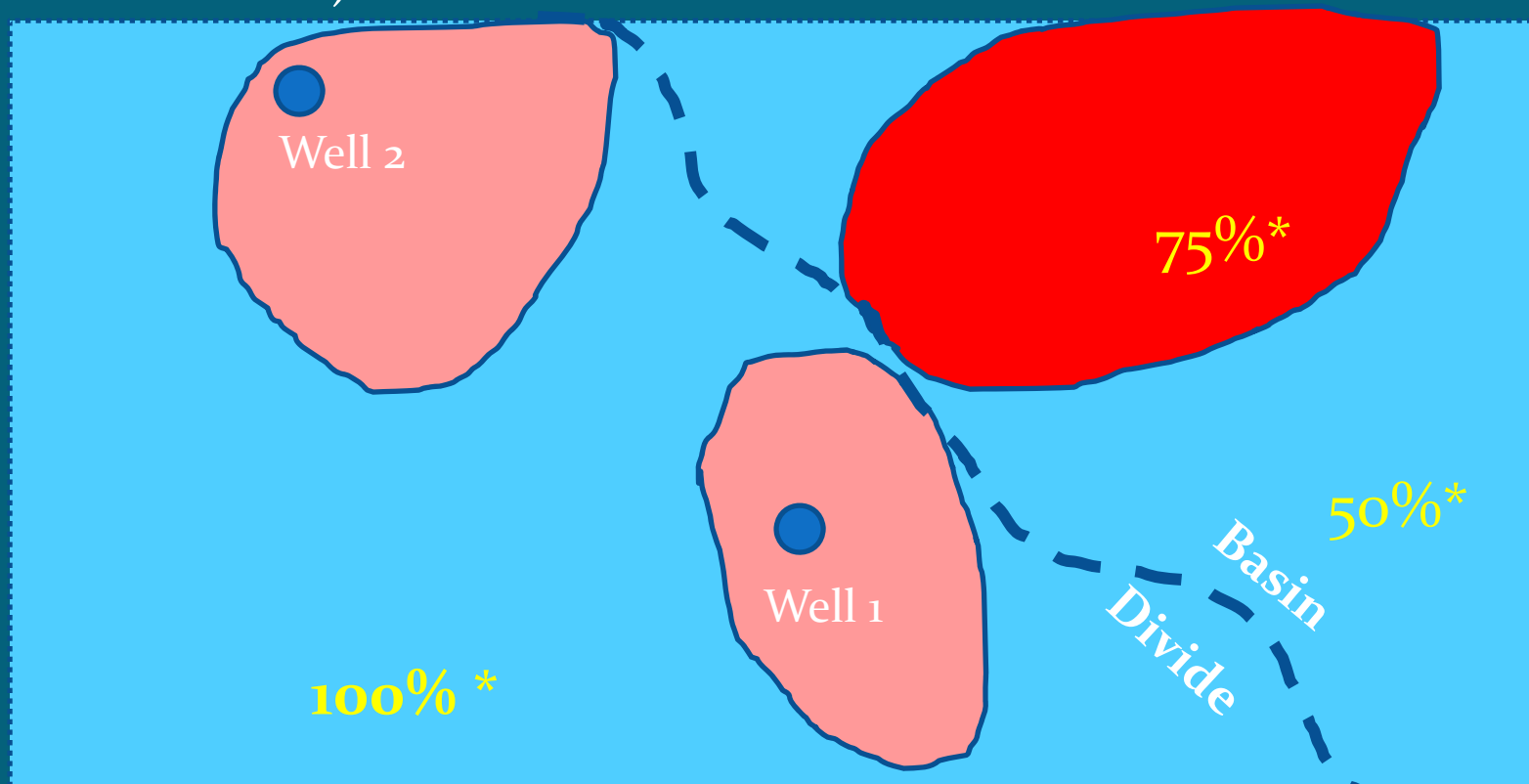
Mitigation Plan Timing

- Mitigation Plan is a live document
- Must be submitted at start of permit, can be phased-in based on use
- Retroactive credits (since 2005) considered if activity/benefit still in effect
- Volumes over Baseline must be mitigated prior to withdrawal (with allowances if withdrawals are already over baseline)

Mitigation Adjustments

Withdrawal location(s) and wastewater returns may result in adjustments in mitigation volumes and credits

- Wastewater Adjustment (* also adjusted by consumptive use factor)
- Location Adjustment Factor



Cape Cod Basin Specifics

- Who withdraws & how much?
- What are my water use restriction triggers?
- Who has Cold Water Fishery Resources?
- What is my baseline?
- Do I need to mitigate? Projected Tier?
- What mitigation options exist?

Total Cape Cod Water Use

Use Type	Registered Users	Permitted Users	Registered Volumes (mgd)	Permitted Volumes (mgd)
PWS	16	16	19.8	18.07
Golf	22	8	1.37**	0.75**
Other	3	0	2.55**	0
Cranberry*	43	0	8.81**	0
Total	84	24	32.53	18.82

* 991.62 registered cranberry acres; 0 permitted cranberry acres; 21.02 certified cranberry acres; 13.6 credit cranberry acres

** Withdrawal volume calculated based on 365 days

Permitted Cape Cod Users

Public Water Suppliers

Name	Registration Volume (mgd)	Permit Volume (mgd)	Total Authorized Volume (mgd)
Barnstable	0.34	0.32	0.66
Bourne	0.73	0.79	1.52
Brewster	0.63	0.94	1.57
COMM	1.98	1.59	3.57
Chatham	0.7	0.62	1.32
Cotuit	0.27	0.37	0.64
Dennis	2.1	1.16	3.26
Falmouth	2.95	1.36	4.31
Harwich	1.2	0.96	2.16
Hyannis	2.71	0.71	3.42
Mashpee	0.14	1.4	1.54
Orleans	0.86	1.12	1.98
Provincetown	0.85	0	0.85
Sandwich	0.77	1.87	2.64
Upper Cape	0	3	3
Yarmouth	3.03	1.92	4.95

Other Users

Name	Registration Volume (mgd)	Permit Volume (mgd)
Ballymeade Golf and Country Club	0	0.17
Captains Golf Course	0.08	0.13
CPG Ridge Club LLC	0	0.12
Kingsway Trust	0	0.1
Olde Barnstable Fairgrounds Golf	0	0.13
The Golf Club at Cape Cod	0	0.13
Town of Yarmouth Golf Courses	0.12	0.12
Willowbend Golf Course	0	0.27

Cape Cod PWS Baseline Volumes

PWS	Baseline Volume (mgd)	Reported Use 2011 (mgd)	Reported Use 2012 (mgd)	Reported Use 2013 (mgd)
Barnstable Fire District	0.58	0.46	0.5	0.53
Bourne Water District	1.4	1.21	1.24	1.28
Brewster Water Department	1.37	1.24	1.22	1.24
Centerville-Osterville-MM	3.28	2.64	2.78	2.78
Chatham Water Department	1.17	1.15	1.26	1.16
Cotuit Water Department	0.48	0.51	0.54	0.55
Dennis Water District	3.21	2.65	2.8	2.72
Falmouth Water Department	4.2	4.32	4.34	4.19

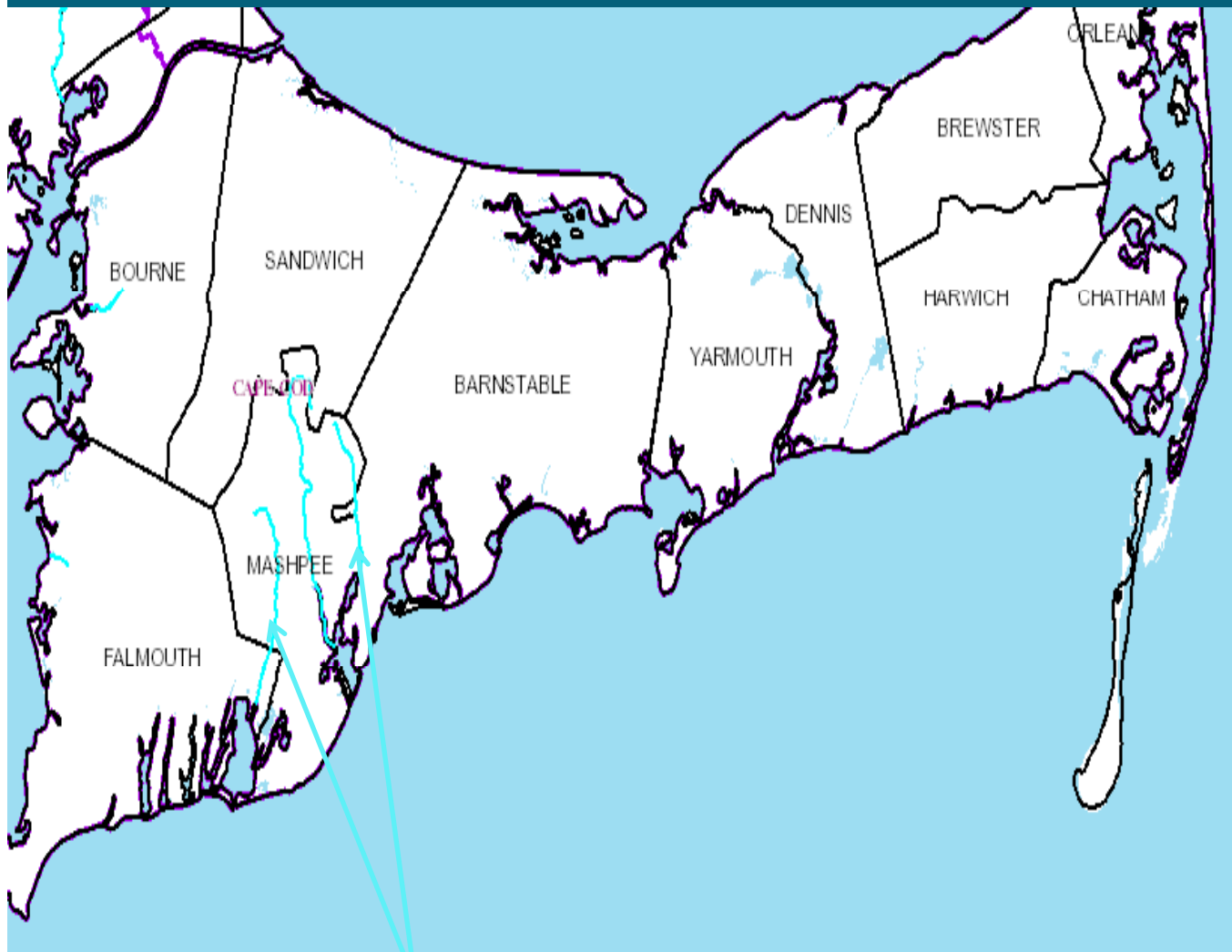
Cape Cod PWS Baseline Volumes

PWS	Baseline Volume (mgd)	Reported Use 2011 (mgd)	Reported Use 2012 (mgd)	Reported Use 2013 (mgd)
Harwich Water Department	2.16	1.87	2.14	1.78
Hyannis Water System	2.89	2.21	2.32	2.18
Mashpee Water District	1.28	1.31	1.36	1.33
Orleans Water Department	1.03	0.92	0.94	0.89
Provincetown Water Department	0.85	0.66	0.66	0.62
Sandwich Water District	2.03	1.62	1.68	1.69
Upper Cape Regional Co-op	N/A	1.17	1.27	1.06
Yarmouth Water Department	4.19	3.65	3.47	3.5

Cape Cod Non-PWS Baselines

Name	Baseline Volume (mgd)	Reported use 2011	Reported use 2012	Reported use 2013
Ballymeade Golf and Country Club	0.12	0.11	0.11	0.1
Captains Golf Course	0.16	0.13	0.17	0.17
CPG Ridge Club LLC	0.09	0.12	0.12	0.11
Kingsway Trust	0.09	0.08	0.1	0.07
Olde Barnstable Fairgrounds Golf	0.13	0.1	0.11	0.12
The Golf Club at Cape Cod	0.12	0.1	0.1	0.11
Town of Yarmouth Golf Courses	0.25	0.27	0.29	0.25
Willowbend Golf Course	0.27	0.21	0.13	?

Coldwater Fishery Resources



CFRs are considered a particularly sensitive receptor warranting protection.

PWS Potentially Impacting CFRs

Bourne

Cotuit

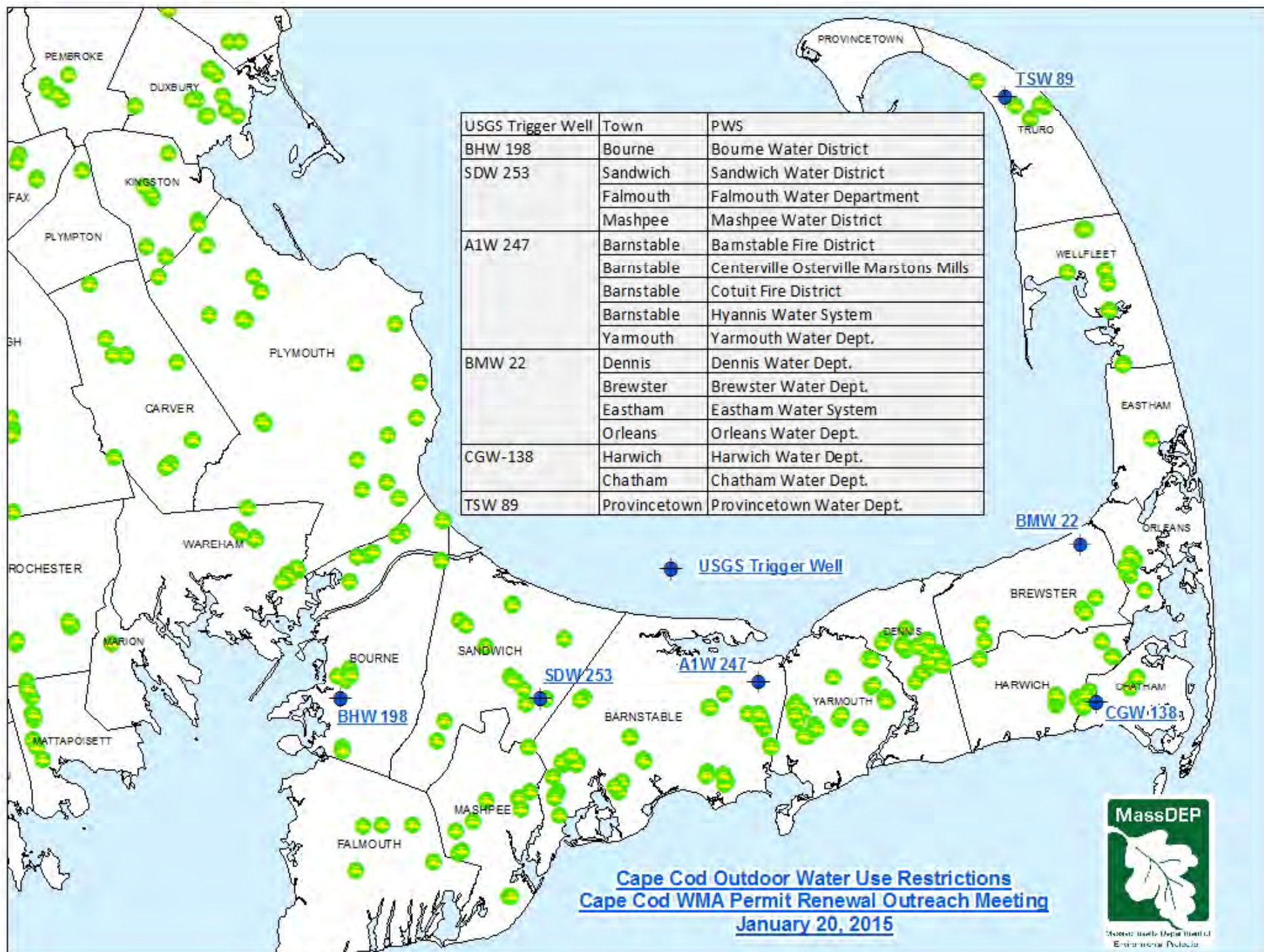
Sandwich

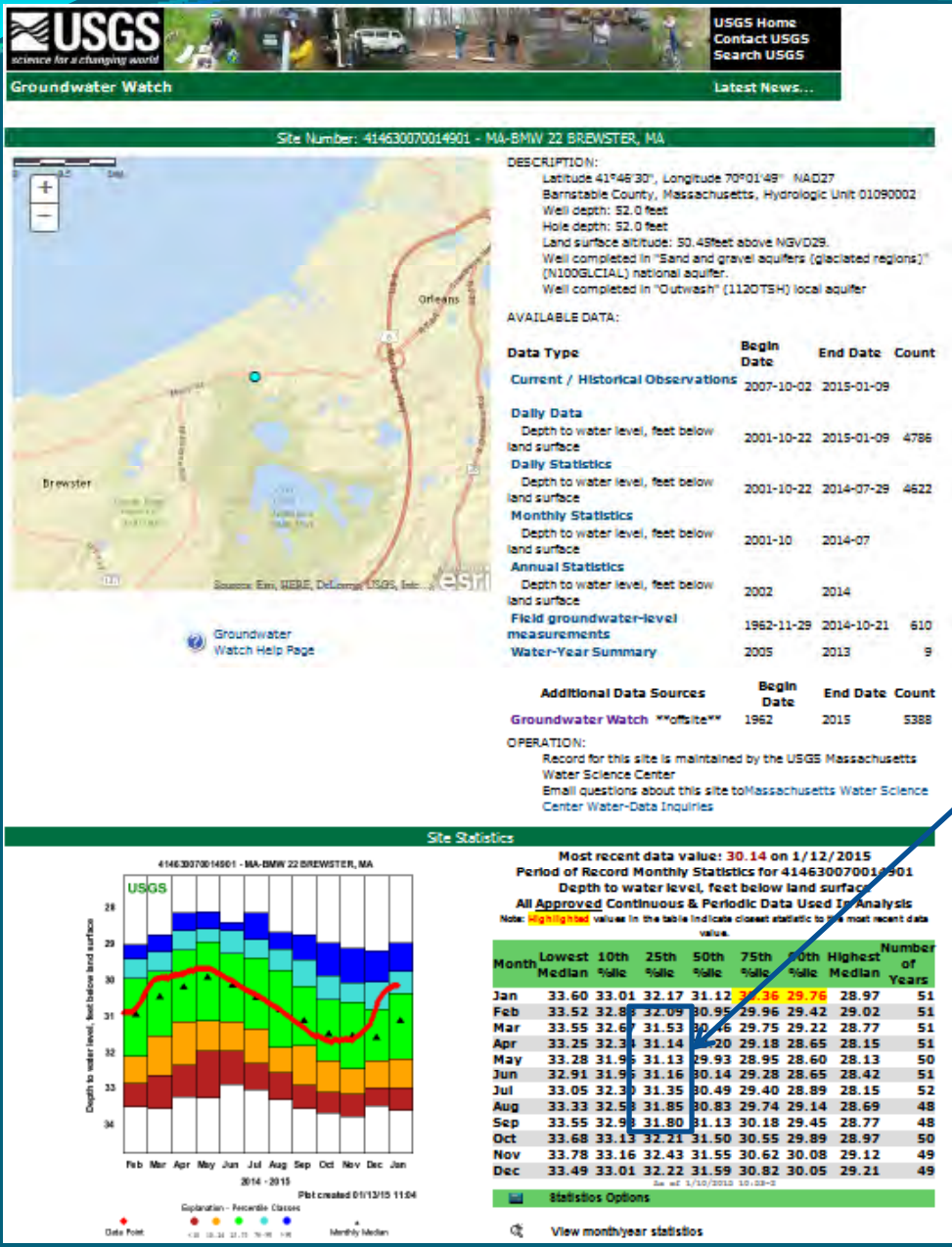
Mashpee

CFRs are light blue

Groundwater Level Triggered Outdoor Restrictions for PWS

- Triggered by:
 - MA Drought Advisory or greater declared for the Cape and Islands Region; or
 - Below-normal groundwater levels.
 - Below USGS monthly 25th percentile values
 - Monitoring begins March 1st for May 1st start date
 - Apply if below trigger level for 60 consecutive days; Lifted when levels are above trigger for 30 days
- When restrictions are implemented:
 - Notify MassDEP within 14 days
 - No lawn watering from 9 am to 5 pm
 - Irrigation systems/sprinklers allowed 2 days per week





- USGS Groundwater Level Statistics for BMW 22

- Trigger = monthly 25th percentile*

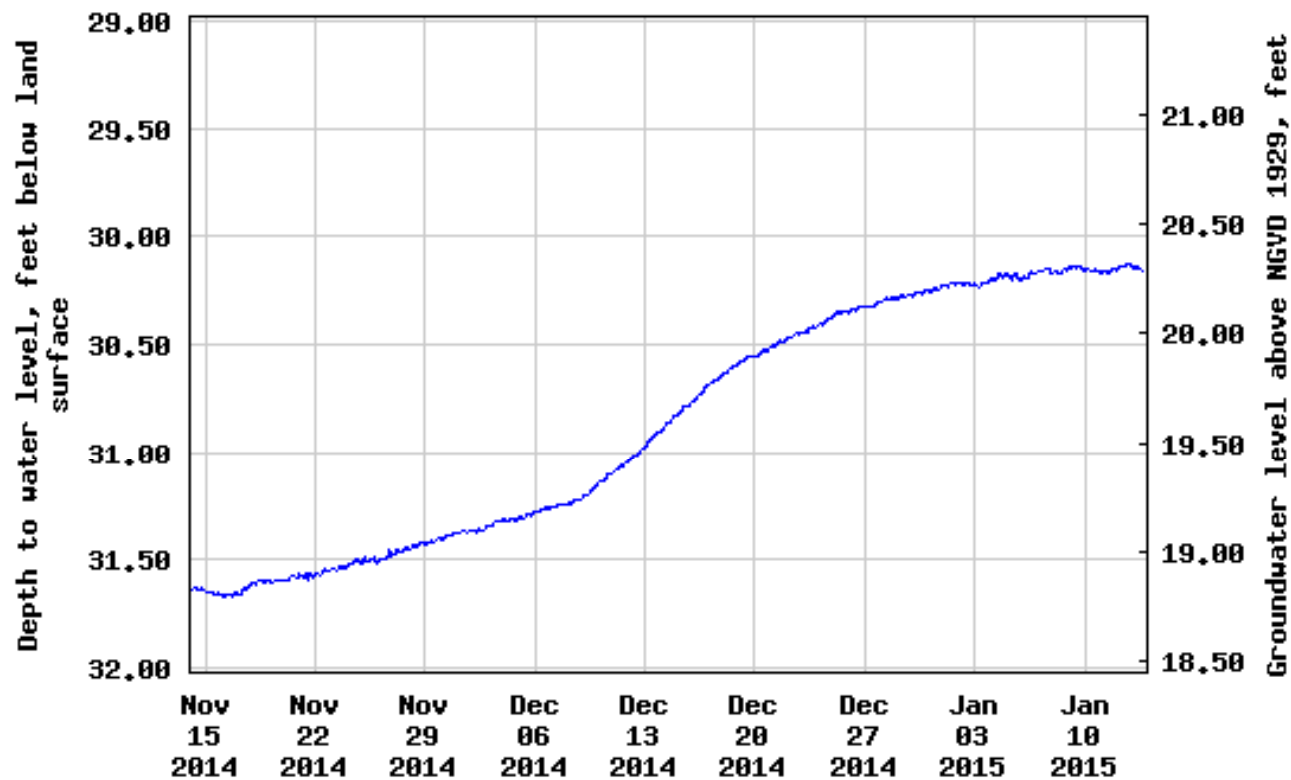
* Will be updated in permits every 5 years.

On-Line Monitoring (BMW 22)

Depth to water level, feet below land surface

Most recent instantaneous value: 30.16 01-13-2015 15:00 EST

USGS 414630070014901 MA-BMW 22 BREWSTER, MA



----- Provisional Data Subject to Revision -----

Monthly 25th Percentile Trigger Values*

	BMW 22	BHW 198	SDW 253	CGW 138	A1W 247	TSW 89
March	31.53	33.32	50.97	24.32	24.90	12.00
April	31.14	32.99	50.86	24.10	24.53	11.86
May	31.13	32.74	50.40	23.81	24.44	12.00
June	31.16	33.12	50.53	23.99	24.57	12.14
July	31.35	33.68	50.74	24.43	24.86	12.37
August	31.85	34.01	50.86	24.75	25.15	12.52
September	31.80	34.31	51.09	25.06	25.60	12.56
	Brewster W. Dept.	Bourne W. Dist.	Falmouth W. Dept.	Chatham W. Dept.	Barnstable F.Dist.	Provincetown W. Dept.
	Dennis W. Dept.		Mashpee W. Dist.	Harwich W. Dept.	Centerville-Osterville MM	
	Orleans W. Dept.		Sandwich W. Dist.		Cotuit F.D.	
	Eastham W. Dept.				Hyannis W. D.	
					Yarmouth W. D.	
•As of January 2015; updated values in permits will be as of date of permit issuance; Revised USGS values based on updated records will be included in 5-year permit revisions or upon request						

Summary Info for PWS Permits

PWS	CFR present	Baseline (mgd)	Potential Permitted volume (mgd)	Potential Mitigation Volume after wastewater adjustment (mgd)	DCR 2030 Forecast with Buffer Vol. (mgd)
Barnstable Fire District	No	0.58	0.66 Requested	0.012	0.81
Bourne Water District	Yes	1.40	1.52 existing	0.018	1.77
Brewster Water District	No	1.37	1.57 Requested	.003	Redo
Centerville-Osterville-MM	No	3.28	3.57 existing	0.0435	Redo
Chatham Water Department	No	1.17	1.32 existing	0.0225	Redo
Cotuit Water Department	Yes	0.48	0.64 existing	0.024	0.77
Dennis Water Department	No	3.21	3.26 existing	0.0075	Redo
Falmouth Water Department	No	4.20	4.31 existing	0.0165	Redo
Harwich Water Department	No	2.16	2.16 existing	0.00	2.51
Hyannis Water Department	No	2.89	3.25 Requested	0.054	3.27
Mashpee Water District	Yes	1.28	1.54 existing	0.039	2.02
Orleans Water Department	No	1.03	1.72 requested	0.1035	1.21
Provincetown Water Department	No	0.85	0.85 existing	0	NA
Sandwich Water Department	Yes	2.03	2.64 existing	0.0915	2.3
Yarmouth Water Department	No	4.19	4.21 requested	0.003	Redo

Online SWMI Interactive Maps

- GIS map provides an interactive graphic display that includes:
 - Water use points
 - Cold Water Fishery Resources
 - Aquifers and more
- Map is at <http://www.mass.gov/eea/agencies/massdep/water/watershed/sustainable-water-management-initiative-swmi.html>

DEP Permitting Tool

- Displays data and equations to determine BC, GWC, August NGD for 1400 subbasins.
- User may increase or decrease water use and see resulting change in above values.
- Two main views:
 - PWS information includes: recent usage, baseline volumes, projected usage, sources, and other users
 - Subbasin information includes: cumulative area, % of impervious cover, streamflow values, etc.

A banner with a blue background featuring wavy lines. The text "DEP Permitting Tool" is written in white, sans-serif font.

DEP Permitting Tool

Downloaded from <http://ajph.org/> on November 10, 2014

HYANNIS WATER SYSTEM

[Preview Report](#)

Public Water Supplier Name:

HYANNIS WATER SYSTEM

Baseline and 20 Year Water Needs Forecast Rates:

	BASIN	BASLINE RATE (MGD)	BASLINE METHODOLOGY	20 Year Water Needs Forecast + 5% (65/10)
	CAPE COD	2.89	2005 +5%	Final WNF pending permit renewals in this basin

2010 Authorized Rates:

BASIN	REGISTERED RATE (MGD)	2010 PERMITTED RATE (MGD)	2010 AUTHORIZED RATE (MGD)
CAPE COD	2.71	0	2.71

Actual Annual Use (mgd):

[illegible]

PWS Authorized Rates, Water Use Points and Subbasins


PWS Withdrawal Points by Subbasin

Subbasins

Subbasins

Double Click on Subbasin ID to view Subbasin Characteristics Form

Community-Specific One-Page Summary Sheet

- Includes 6 summary tables:
 - 1) Reported Use 2009-13
 - 2) Performance Standards
 - 3) WNF Scenarios
 - 4) Permit Data  example
 - 5) Subbasin Data
 - 6) Groundwater Triggers

Permit Requirements*	
CFR Consult?	Yes/no
Minimization required?	Yes/no
Estimated renewal request in mgd	1.47
Baseline (BL) in mgd	1.54
Projected increase above BL in mgd	-0.07
Estimated Permit Tier	1
Mitigation Required?	no

*includes comments to explain data sources and decisions

WMA Regulations and Permit Assistance

- Regulation (**Promulgated in November 7, 2014**) and Policy Development (**Ongoing**)
- Permit application forms and worksheets (Winter 2015)
- Financial assistance (Annual Grant Program)
 - Eligible planning projects:
 - Optimization
 - Outdoor water use restrictions
 - Implementation of reasonable water conservation
 - NEWWA and MWWA Toolbox of BMPs
 - Eligible implementation projects:
 - Demand management (water audits, soil moisture sensors etc..)
 - Mitigation projects designed to improve flow impacts
ex. dam removal, culvert replacement, etc.

Permit Reviews

Permit Holder	Reviewer
Ballymeade Golf & Country Club	Chen
Barnstable Fire District	Connors
Bourne Water District	Connors
Town of Brewster	McCann
Captain's Golf Course	Butler
Centerville Osterville Water Dept.	D'Urso
Town of Chatham	Connors
Cotuit Fire District	D'Urso
CPG Ridge Club LLC	Chen
Dennis Water District	D'Urso
Town of Eastham	Friend
Town of Falmouth	McCann
Town of Harwich	Connors
Hyannis Water System	Connors
Kingsway Trust	Butler
Mashpee Water District	McCann
Town of Provincetown	Friend
Olde Barnstable Fairgrounds GC	Chen
Town of Orleans	D'Urso
Sandwich Water District	McCann
Golf Club at Cape Cod	Butler
Town Yarmouth Golf Course	Butler
Upper Cape Water Supply Coop.	Connors
Willowbend Golf Course	Chen
Town of Yarmouth	Connors

DEP Reviewers

Name	Email	Phone #
Julie Butler	julie.butler@state.ma.us	617-292-5552
Shi Chen	shi.chen@state.ma.us	617-292-5532
Susan Connors	susan.connors@state.ma.us	617-292-5560
Jen D'Urso	jen.durso@state.ma.us	617-654-6591
Richard Friend	richard.friend@state.ma.us	617-654-6522
Beth McCann	elizabeth.mccann@state.ma.us	617-292-5901

Further information

- MassDEP Technical Resources webpage at:
<http://www.mass.gov/eea/waste-mgmt-recycling/water-resources/preserving-water-resources/sustainable-water-management/>
- MassDEP SWMI webpage at:
<http://www.mass.gov/dep/water/resources/swmi.htm>
- Massachusetts Sustainable Water Management Initiative (SWMI), Framework Summary, November 28, 2012 at :
<http://www.mass.gov/eea/docs/eea/water/swmi-framework-nov-2012.pdf>

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