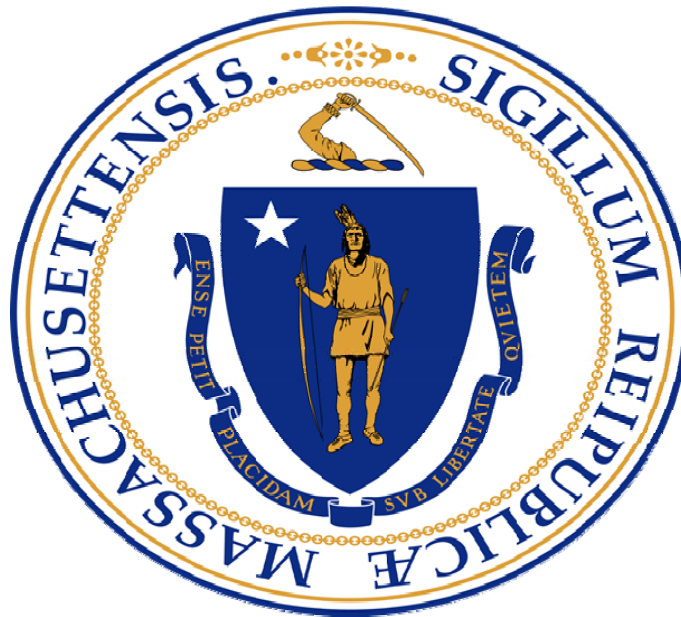


# Quarterly Report on the Status of Prison Capacity, First Quarter 2018

Massachusetts Department of Correction  
Submitted in Compliance with Chapter 799  
Section 21 of the Acts of 1985



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May 2018

# 2018 First Quarter Report

**S**ection Twenty-one of Chapter 799 of the Acts of 1985 directs the Commissioner of Correction to report quarterly on the status of overcrowding in state and county facilities.

*“Such report shall include, by facility, the average daily census for the period of the report and the actual census on the first and last days of the report period. Said report shall also contain such information for the previous twelve months and a comparison to the rated capacity of such facility.”*

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Authorized by: Gary Lambert, Assistant Secretary for Operational Services

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This report, prepared by Hollie Matthews of the Research and Planning Division, is based on counts submitted by Massachusetts Sheriffs and the Department of Correction's Inmate Management System.

# 2018 First Quarter Report

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**Technical Notes: 2010 – Present** (for previous years, please refer to reports prior to 2<sup>nd</sup> quarter 2015)

- MCI-Cedar Junction began double-bunking maximum security housing units 2 and 3 on March 17, 2011, and the Orientation Unit on March 29, 2011.
- Average Daily Population for the previous year was calculated by using the last day of each month.
- The ATU (Awaiting Trial Unit) houses both pre-trial and civilly committed females. The facility population count provided includes all pre-trial and civil females, some of whom might be housed elsewhere within MCI-Framingham other than the actual ATU.
- Average Daily Population for county facilities was calculated by using the figures provided during the last week of every month.
- Custody snapshot data is based on an end of the month count. Prior to 4<sup>th</sup> quarter 2011, custody snapshot data was taken based on the first of the month.
- Western Massachusetts Regional Women's Correctional Center was opened in Hampden County in November 2011, housing most county sentenced females from the western half of the state.
- On July 1, 2012, the maximum number of days an individual could be civilly committed as a Section 35 at MASAC or MCI-Framingham was increased from 30 days to 90 days.
- On June 24, 2012 six pre-release beds were added to MCI-Plymouth. An additional four pre-release beds were added by the end of 2012.
- Chapter 192 of the Acts of 2012, known as the Crime Bill, was enacted on August 2, 2012 and resulted in an immediate change to sentence structure for dozens of inmates.
- Issues regarding the accuracy of testing at the Hinton Drug Lab resulted in several hundred releases "from court", most occurring during the months of September through December 2012.
- Effective April 1, 2013, Brooke House has three types of bed categories; DOC Reentry, Parole Transitional and Parole Halfway. Historically, Brooke House beds were only DOC Reentry.
- As of May 2013, 6 medium security beds were added to MCI-Cedar Junction.
- In May 2013, inmates housed at the Cambridge Jail in Middlesex County were temporarily housed elsewhere due to issues with the water system.
- On October 15, 2013, MCI-Plymouth increased its pre-release capacity to 15 beds while decreasing its minimum capacity to 212 beds. The overall operational capacity remained the same.
- On June 28, 2014 the Middlesex County Jail in Cambridge was officially closed.
- Effective June 30, 2014, the DOC terminated their contract with Spectrum Women and Children's Program which included 15 beds for female inmates.
- Inmates were temporarily moved out of NCCI-Gardner Minimum in October 2014 due to an energy conservation project.
- Throughout 2015, there were various changes reported for design capacity for numerous county facilities. All design capacities and occupancy data for Massachusetts Houses of Correction and jails reported herein is provided by the County, Federal, and Interstate Unit.
- Effective May 28, 2015, the DOC terminated their contract with Brooke House which included 20 beds for male inmates.

- Inmates are no longer housed at Bay State Correctional Center as of June 30, 2015. The transfer of inmates housed at BSCC to other facilities began in April 2015.
- Effective June 30, 2015, a unit of 48 beds was reallocated at Pondville Correctional Center to house those who have been granted parole and are currently in the Transitional Treatment Program (TTP). They are not considered part of the DOC's custody or jurisdiction populations.
- Due to the closing of facilities, the design capacity for the DOC decreased from 8,029 to 7,728 (301 beds). This change is reflected beginning in the third quarter 2015.
- During the fourth quarter of 2015, numerous units were inactivated within MCI-Concord resulting in the transferring of inmates to other facilities (including all 52A pre-trial inmates at this facility). The closing of units reduced the operational capacity of the facility.
- Effective October 2016, four housing units designated for criminally sentenced inmates at MCI-Framingham were disabled. As a result, these inmates were moved to other housing units within the facility, including units previously designated for pre-trial inmates.
- Effective December 5, 2016, the Transitional Treatment Program was relocated from Pondville Correctional Center to Boston Pre-Release Center. The transfer of parolees affected the number of beds allotted for inmates as well as the capacity figures at both facilities.
- Effective December 22, 2016, MCI-Plymouth was shuttered and remaining inmates were transferred to other DOC facilities.
- During the 1<sup>st</sup> quarter 2017, the design capacity was reduced by 151 inmates due to the shuttering of MCI-Plymouth.
- Effective May 1, 2017, Massachusetts Alcohol and Substance Abuse Center @ Plymouth opened at the former site of MCI-Plymouth, with a design capacity of 151.
- Massachusetts Alcohol and Substance Abuse Center was mothballed on May 6, 2017, resulting in a reduction of 236 from the design capacity.

### **Definitions:**

Custody Population: Custody population refers to all inmates incarcerated in a Massachusetts DOC facility.

Jurisdiction Population: Jurisdiction population refers to all inmates considered to be under Massachusetts DOC jurisdiction when the Commonwealth has legal authority over the inmate regardless of where the inmate is being held. DOC jurisdiction includes those incarcerated in Massachusetts DOC facilities and those housed in correctional facilities outside of the Massachusetts DOC (i.e. Massachusetts Houses of Correction, other states' correctional facilities, and the Federal Bureau of Prisons).

Design/Rated Capacity: The number of inmates that planners or architects intended for the institution [as defined by the U.S. Department of Justice, Bureau of Justice Statistics (BJS)]. Rated capacity is the number of beds or inmates assigned by a rating official to institutions within the jurisdiction, essentially formally updated from the original design capacity.

### **Security Levels:**

In May 2012, new security level designations were established according to **103 DOC 101 Correctional Institutions/Security Levels** policy which states:

**Pre-Release/Contracted Residential Placement** – The perimeter is marked by non-secure boundaries. Physical barriers to inmate movement and interaction are either non-secure or non-existent. Inmate movements and interactions are controlled by rules and regulations only. Inmates may leave the institution daily for work and/or education in the community. Supervision while on the grounds of the facility

is intermittent. While in the community, supervision is occasional, although indirect supervision (e.g. contact with employer) may be more frequent. Inmates must be within eighteen (18) months of parole eligibility or release and not barred by sentencing restrictions for either placement in a pre-release facility or participation in work, education or program related activities (PRA) release programs.

**Minimum** – The perimeter is marked by non-secure boundaries. Physical barriers to movement and interaction are either non-secure or non-existent. Inmates may be housed in single, double or multiple occupancy areas. Inmate movements and interactions are controlled by rules and regulations only. Supervision is intermittent. Inmates may leave the perimeter under supervision. Contact visits and personal clothing are allowed.

**Medium** – The perimeter and physical barriers to control inmate movement and interaction are present. Inmates may be housed in single, double or multiple occupancy areas. Inmate movement and interaction are generally controlled by rules and regulations, as well as with physical barriers. Inmates are subject to direct supervision by staff. Work and program opportunities are available. Contact visits and personal clothing may be allowed. Inmates assigned to medium custody designation at MCI-Cedar Junction will receive contact visits.

**Maximum** – The perimeter is designed and staffed to prevent escapes and the introduction of contraband. Inmate movement and interaction are controlled by physical barriers. Inmates are housed in single and double cells. The design of the facility offers an ability to house some offenders separate from others without a limitation of work and/or program opportunities. Inmates are subject to direct supervision by staff. At the superintendent's discretion, contact visits may be allowed at Souza Baranowski Correctional Center and MCI Cedar Junction's reception beds (which are considered maximum security). Personal clothing is generally not allowed.

## **Abbreviations**

ADP	Average Daily Population
BSCC	Bay State Correctional Center
BOS	Boston Pre-Release
BSH	Bridgewater State Hospital
CFI	County, Federal and Interstate
CJ	MCI-Cedar Junction
CON	MCI-Concord
DOC	Department of Correction
DYS	Department of Youth Services
FRA	MCI-Framingham
HOC	House of Correction
LEM	Lemuel Shattuck Hospital
MASAC	Massachusetts Alcohol and Substance Abuse Center
MASPLY	Massachusetts Alcohol and Substance Abuse Center @ Plymouth
MTC	Massachusetts Treatment Center
NCCI	NCCI-Gardner
NECC	Northeastern Correctional Center
NOR	MCI-Norfolk
OSCC	Old Colony Correctional Center
PCC	Pondville Correctional Center
SBCC	Souza Baranowski Correctional Center
SHI	MCI-Shirley
SMCC	South Middlesex Correctional Center

**Table 1 provides the DOC figures for the first quarter of 2018.** The DOC custody population has decreased by 49 inmates, or less than one percent, since the beginning of the first quarter 2018. By the end of the quarter the DOC was operating with 8,807 inmates in the system. During the first quarter 2018, the DOC had an average daily custody population of 8,835, operating at 118% of the 7,492 design capacity.

DOC inmates housed in non-DOC facilities had an average daily population of 333 inmates. The majority of these inmates were in Massachusetts Houses of Correction.

Overall, the average daily total DOC jurisdiction population for the first quarter 2018 was 9,168. There was a decrease of 53 inmates, or less than one percent, over the quarter from 9,192 to 9,139.

**Table 1**

**First Quarter 2018  
Population in DOC Facilities, January 31, 2018 to March 31, 2018**

<b>Security Level/Facility</b>	<b>Avg. Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design/Rated Capacity</b>	<b>% ADP Capacity</b>
<b>Maximum</b>					
MCI-Cedar Junction	705	697	717	555	127%
SBCC	1,027	1,030	1,021	1,024	100%
<b>Sub-Total, Maximum</b>	<b>1,732</b>	<b>1,727</b>	<b>1,738</b>	<b>1,579</b>	<b>110%</b>
<b>Medium</b>					
Massachusetts Treatment Center	579	580	576	561	103%
MCI-Cedar Junction	71	70	71	78	91%
MCI-Concord	642	646	637	614	105%
MCI-Framingham (Female)	437	435	450	452	97%
MCI-Norfolk	1,334	1,340	1,330	1,084	123%
MCI-Shirley	1,123	1,138	1,116	720	156%
NCCI-Gardner	938	940	936	568	165%
OCCC	618	620	618	480	129%
Shattuck Correctional Unit	23	21	25	24	96%
State Hospital @ Bridgewater	215	210	220	227	95%
<b>Sub-Total, Medium</b>	<b>5,980</b>	<b>6,000</b>	<b>5,979</b>	<b>4,808</b>	<b>124%</b>
<b>Minimum</b>					
MASPLY	182	182	175	151	121%
MCI-Shirley	291	281	292	299	97%
NCCI-Gardner	11	10	12	30	37%
OCCC	108	112	100	100	108%
<b>Minimum/Pre-Release</b>					
Boston Pre-Release Center	114	121	106	150	76%
NECC	189	188	186	150	126%
Pondville Correctional Center	145	152	143	100	145%
SMCC (Female)	83	83	76	125	66%
<b>Sub-Total, Minimum/Pre-Release</b>	<b>1,123</b>	<b>1,129</b>	<b>1,090</b>	<b>1,105</b>	<b>102%</b>
<b>Total Custody</b>	<b>8,835</b>	<b>8,856</b>	<b>8,807</b>	<b>7,492</b>	<b>118%</b>
<b>DOC Inmates in Non-DOC Facilities</b>					
Houses of Correction	246	249	245	n.a.	n.a.
Department of Youth Services	1	1	1	n.a.	n.a.
Federal Prisons	6	6	6	n.a.	n.a.
Inter-State Compact	80	80	80	n.a.	n.a.
<b>Sub-Total, Non-DOC Facilities</b>	<b>333</b>	<b>336</b>	<b>332</b>	<b>n.a.</b>	<b>n.a.</b>
<b>Total Jurisdiction</b>	<b>9,168</b>	<b>9,192</b>	<b>9,139</b>	<b>7,492</b>	<b>122%</b>

See Technical Notes, p. 4-6, for information regarding design capacity, custody level designations, facility closings or name changes relevant to this time period.

**Table 2 provides the DOC figures for the previous twelve months (January 31, 2017 to December 31, 2017).** The figures below indicate that the DOC custody population decreased by 241 inmates, or three percent, over the twelve-month period from 9,100 in January 2017 to 8,859 in December 2017.

DOC inmates housed in non-DOC facilities had an average daily population of 388 inmates. Of these inmates, 297 were in Houses of Correction, 84 inmates were in a facility outside of Massachusetts through the Interstate Compact, 6 inmates were in a Federal Prison and 1 inmate was in a Department of Youth Services facility.

The DOC jurisdiction population decreased from 9,531 to 9,207 over the twelve month period, a decrease of 324 inmates, or three percent. The average daily population during this time period was 9,442 inmates.

Note that the design capacity changed in the middle of the trend period and thus the capacity rate is not provided in Table 2 below.

**Table 2**

<b>Previous Twelve Months</b>				
<b>Population in DOC Facilities, January 31, 2017 to December 31, 2017</b>				
<b>Security Level/Facility</b>	<b>Avg. Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design/Rated Capacity</b>
<b>Maximum</b>				
MCI-Cedar Junction	677	681	683	555
SBCC	1,079	1,086	1,057	1,024
<b>Sub-Total, Maximum</b>	<b>1,756</b>	<b>1,767</b>	<b>1,740</b>	<b>1,579</b>
<b>Medium</b>				
Massachusetts Treatment Center	531	521	580	561
MCI-Cedar Junction	71	72	70	78
MCI-Concord	696	729	613	614
MCI-Framingham (Female)	466	480	434	452
MCI-Norfolk	1,394	1,435	1,322	1,084
MCI-Shirley	1,145	1,151	1,141	720
NCCI-Gardner	944	917	944	568
OCCC	575	512	617	480
Shattuck Correctional Unit	26	27	24	24
State Hospital @ Bridgewater	219	314	207	227
<b>Sub-Total, Medium</b>	<b>6,067</b>	<b>6,158</b>	<b>5,952</b>	<b>4,808</b>
<b>Minimum</b>				
MASAC/MASPLY	203	139	182	151
MCI-Shirley	304	321	295	299
NCCI-Gardner	11	11	12	30
OCCC	128	106	128	100
<b>Minimum/Pre-Release</b>				
Boston Pre-Release Center	118	117	116	150
NECC	197	205	188	150
Pondville Correctional Center	154	167	156	100
SMCC (Female)	116	109	90	125
<b>Sub-Total: Minimum/Pre-Release</b>	<b>1,231</b>	<b>1,175</b>	<b>1,167</b>	<b>1,105</b>
<b>Total Custody</b>	<b>9,054</b>	<b>9,100</b>	<b>8,859</b>	<b>7,492</b>
<b>DOC Inmates in Non-DOC Facilities</b>				
Houses of Correction	297	337	260	n.a.
Department of Youth Services	1	0	1	n.a.
Federal Prisons	6	4	6	n.a.
Inter-State Compact	84	90	81	n.a.
<b>Sub-Total, Non-DOC Facilities</b>	<b>388</b>	<b>431</b>	<b>348</b>	<b>n.a.</b>
<b>Total Jurisdiction</b>	<b>9,442</b>	<b>9,531</b>	<b>9,207</b>	<b>7,492</b>

*See Technical Notes, p. 4-6, for information regarding design capacity, custody level designations, facility closings or name changes relevant to this time period.*



**Table 3 presents the county figures for the first quarter of 2018.** During the first quarter, the county population increased by 27 inmates, or less than one percent, beginning the quarter with 9,445 inmates and ending with 9,472. The average daily population was 9,511 with a design capacity of 11,226. On average, the county facilities operated at 85% of design capacity.

**Table 3**

<b>First Quarter 2018</b>						
<b>Population in County Correctional Facilities by County, January 29, 2018 to March 26, 2018</b>						
<b>Facility</b>	<b>Avg. Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design/Rated Capacity*</b>	<b>% ADP Capacity</b>	
Barnstable	314	302	324	300	105%	
Berkshire	191	178	206	292	65%	
Bristol	1,141	1,161	1,131	566	202%	
Dukes	21	19	22	19	111%	
Essex	1,457	1,441	1,447	1,654	88%	
Franklin	205	188	221	144	142%	
Hampden	1,131	1,145	1,100	1,632	69%	
Hampshire	239	241	232	287	83%	
Middlesex	832	839	819	1,501	55%	
Norfolk	443	432	454	620	71%	
Plymouth	1,032	1,049	1,010	1,140	91%	
Suffolk	1,535	1,536	1,513	2,249	68%	
Worcester	970	914	993	822	118%	
<b>Total</b>	<b>9,511</b>	<b>9,445</b>	<b>9,472</b>	<b>11,226</b>	<b>85%</b>	

\*Design capacity is provided by the County, Federal, and Interstate Unit.

**Table 4 presents the breakdown of the county population for the first quarter of 2018 for the counties which operate more than one facility.**

**Table 4**

<b>First Quarter 2018</b>						
<b>Population in County Correctional Facilities by Facility, January 29, 2018 to March 26, 2018</b>						
<b>Facility</b>	<b>Avg. Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design/Rated Capacity</b>	<b>% ADP Capacity</b>	
<b>Bristol County</b>						
Bristol Ash Street	148	169	136	206	72%	
Bristol Dartmouth	907	908	910	304	298%	
Bristol Women's Center	86	84	85	56	154%	
<b>Essex County</b>						
Essex Middleton	1,203	1,207	1,194	1,291	93%	
Essex W.I.T.	32	29	33	23	139%	
Essex LCAC	222	205	220	340	65%	
<b>Hampden County</b>						
Hampden HOC	803	801	795	1,178	68%	
Hampden WMCAC	111	113	111	148	75%	
Hampden Women's Center	217	231	194	306	71%	
<b>Suffolk County</b>						
Suffolk Nashua Street	605	592	593	453	134%	
Suffolk South Bay	930	944	920	1,796	52%	

See Technical Notes, p. 4-6, for information regarding design capacity, custody level designations, facility closings or name changes relevant to this time period.

**Table 5 presents the county figures for the previous twelve months (January 30, 2017 to December 25, 2017).** The figures below show that the county population decreased by 1,319 inmates over this twelve-month period, or twelve percent, from 10,769 in January 2017 to 9,450 in December 2017.

**Table 5**

<b>Previous Twelve Months</b>					
<b>Population in County Correctional Facilities by County, January 30 2017 to December 25, 2017</b>					
<b>Facility</b>	<b>Avg. Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design/Rated Capacity</b>	<b>% ADP Capacity</b>
Barnstable	347	379	317	300	116%
Berkshire	222	231	184	292	76%
Bristol	1,249	1,313	1,120	566	221%
Dukes	19	22	19	19	100%
Essex	1,519	1,541	1,425	1,654	92%
Franklin	233	246	184	144	162%
Hampden	1,346	1,448	1,136	1,632	82%
Hampshire	247	246	238	287	86%
Middlesex	977	1,024	856	1,501	65%
Norfolk	468	480	430	620	75%
Plymouth	1,053	1,078	1,030	1,140	92%
Suffolk	1,680	1,631	1,598	2,249	75%
Worcester	1,060	1,130	913	822	129%
<b>Total</b>	<b>10,420</b>	<b>10,769</b>	<b>9,450</b>	<b>11,226</b>	<b>93%</b>

**Table 6 presents the county figures for the previous twelve months.** The following table presents a breakdown of facility population and capacity for counties that operate more than one facility.

**Table 6**

<b>Previous Twelve Months</b>					
<b>Population in County Correctional Facilities by Facility, January 30, 2017 to December 25, 2017</b>					
<b>Facility</b>	<b>Avg. Daily Population</b>	<b>Beginning Population</b>	<b>Ending Population</b>	<b>Design/Rated Capacity</b>	<b>% ADP Capacity</b>
<b>Bristol County</b>					
Bristol Ash Street	184	184	174	206	89%
Bristol Dartmouth	979	1,041	886	304	322%
Women's Center	87	88	60	56	155%
<b>Essex County</b>					
Essex Middleton	1,216	1,206	1,159	1,291	94%
Essex W.I.T.	30	30	29	23	129%
Essex LCAC	274	305	237	340	81%
<b>Hampden County</b>					
Hampden HOC	978	1,072	816	1,178	83%
Hampden WMCAC	114	87	116	148	77%
Hampden Women's Center	254	289	204	306	83%
<b>Suffolk County</b>					
Suffolk Nashua Street	663	670	595	453	146%
Suffolk South Bay	1,017	961	1,003	1,796	57%

*See Technical Notes, p. 4-6, for information regarding design capacity, custody level designations, facility closings or name changes relevant to this time period.*