PUBLIC HOUSING NOTICE 2019-24

TO: All Local Housing Authority Executive Directors
FROM: Amy Stitely, Associate Director, Division of Public Housing
SUBJECT: Notice of Funding Availability: Technical Assistance for Creation of Regional Housing Authority Entities
DATE: October 7, 2019

Notice of Funding Availability (NOFA): Technical Assistance for Creation of Regional Housing Authority Entities

1. Introduction

This NOFA solicits requests for grants to fund technical assistance to enable Local Housing Authorities (LHAs) to propose new, regional governance structures. Grants are available to any LHA that has votes from its own board and at least one other LHA’s board expressing interest in merging. The grants can be used to obtain legal, financial, and operational consulting services which will help LHAs answer the questions enumerated in this NOFA in a formal submission to DHCD. Grants will be capped at $25,000 each.

The award of a technical assistance grant obligates the LHA to prepare and submit to DHCD a formal merger proposal or a formal response indicating a merger is not proposed at this time. The award does not commit the LHA to pursuing a merger. Any additional funds deemed necessary to implement the proposed regional structure will be awarded by DHCD following the formal submission without a 2nd Public Housing Notice.

DHCD is open to considering different governance structures, including contractual merging of authorities through M.G.L c.121B Sec 3A, Regional Housing Authorities as established by Ch. 235 of the Acts of 2014, or special legislation to create a new regional structure. While DHCD is open to increased use of shared services following the Regional Capital Assistance Team (RCAT) model, this NOFA is specifically targeted at LHAs pursing the creation of permanent regional governance entities.
2. Background to NOFA

In the public housing reform legislation of 2014 (Chapter 235 of the Acts of 2014), the Legislature added a new section 38D(a)(2) to M.G.L. c.121B (see Appendix A, attached) which states that DHCD:

“shall develop a regional public housing innovation program. The program shall be designed to achieve: (i) innovative models for the development, redevelopment and repair of public housing; (ii) innovative models for improved management of public housing; (iii) increased coordination among several housing authorities; (iv) increased economic efficiencies; and (v) the expansion of economic opportunities for tenants and the commonwealth.”

Section 38D(b)(2) provides various incentives to encourage the formation of up to four Regional Housing Authorities (RHAs) up to three of which are to be composed of at least seven communities with a combined total of at least 750 total state-aided public housing units, and no fewer than one of which is to be composed of at least ten communities with a combined total of between 250 and 700 state-aided units. DHCD promulgated regulations for this initiative in 2017 at 760 CMR 63.04 (These regulations can be found here: https://www.mass.gov/files/documents/2017/10/25/760cmr63.pdf)

Since then, no LHA Boards have voted to create regional entities of the type envisioned by Section 38D, but some LHAs have expressed an interest in investigating the pros and cons of various types of regional governance entities. Such efforts involve the evaluation of complex issues, such as the impact on existing personnel, pension plans, how to ensure fair distribution of resources among multiple communities, how to preserve ties to local city and town governments that may benefit an existing LHA, and so on.

DHCD issued a Request for Information (RFI) on March 28, 2019 to elicit levels of interest in creating regional housing authorities (See Public Housing Notice 2019-07). Following an information session on April 30, 2019 attended by approximately 34 housing authorities, DHCD received 3 RFI responses representing 8-12 LHAs in total by the extended deadline of July 31, 2019.

As a follow up to these RFI responses, DHCD is issuing this NOFA to provide funding for technical assistance to any LHAs that wish to explore feasibility and draw up a realistic plan and timeline for creating regional housing authorities. Note, an LHA did not have to respond to the original RFI in order to respond to this NOFA.

3. Parameters for Technical Assistance Award

LHAs may request up to $25,000 for technical assistance to create a formal plan for submission to DHCD on a regional governance structure, including a detailed timeline for achieving the new governance structure. Any LHA that has board votes from its own and at least one other LHA in support of application may apply; this NOFA is NOT restricted to those LHAs that responded to the previous RFI. Requests will be reviewed on a rolling basis, as long as the DHCD has not indicated the opportunity has closed.
Technical assistance may include legal, financial, and operational expertise. We strongly recommend that any consultant hired have experience working with housing authorities in Massachusetts, due to the specialized laws, regulations, and financial practices involved. DHCD must approve any procured consultants before they engage in grant-funded work.

Grant funds must be expended in the 9 months following award. A formal submission will be due at the end of the 9-month period. This formal submission should include responses to the questions listed in section 4 below, board votes by the participating LHAs, and a statement about whether the LHAs wish to pursue a merger or, if not, the reasons for not doing so. DHCD will accept submissions at any time before the 9-month deadline following initial award.

In order to receive a technical assistance grant award, the LHA must submit the following materials:

a) Cover Letter (3 pages maximum) explaining interest in regional structure, specific need for technical assistance, and in broad terms, the type of regional structure to be pursued;

b) Certified extracts of meeting minutes showing board votes from at least two LHAs in support of further study of regional structure;

c) Draft workplan and timeline for producing a formal proposal using technical assistance funded by this NOFA, including draft budget, specific expertise to be procured, and proposed consultants.

4. Elements of the Formal Regionalization Proposal to Be Developed

The formal proposal (or decision not to pursue merger) that is created with the assistance of hired consultants must provide responses to the following questions:

a) What legal structure will be established?
   i. A conventional RHA, created by contractual agreement, as envisioned in M.G.L. c. 121B sec. 3A (attached).
   ii. A large RHA of 7 to 10 LHAs, as anticipated by sec. 38D described above and attached.
   iii. An RHA created pursuant to special legislation, to allow for a more permanent structure than provided by the contractual arrangements of Sec. 3A. (Note: This is the method that was used to create the existing RHAs in Hampshire, Hampden, Franklin, Dukes and Nantucket counties.)

b) What will be the board structure, and how will oversight responsibilities be shared among the existing communities?
   i. Total number of board members
   ii. Representative vs. merged board
   iii. Dissolution of existing boards
   iv. Role for tenant board members
   v. Conflicts with state election law and any need for special legislation
c) How will tenant participation work in a regional structure?

d) Which housing authorities will join initially?

   i. Which might join in future?
   ii. What are barriers to merging with other housing authorities?
   iii. What are the distances between the various LHAs in the new structure? For ease of calculation, responding LHAs may use distance between main offices.

e) What will the operating budget structure look like?

   i. How to ensure fair distribution of capital, operating and staffing resources among multiple communities
   ii. The impact on commitments to local pension plans
   iii. How budgets will be merged and reviewed by DHCD
   iv. How staffing costs will be allocated

f) What will the capital budget structure look like?

   i. Whether the RHA will submit one unified Capital Improvement Plan (CIP) or separate CIPs for each communities
   ii. Merging and management of formula funds and competitive awards
   iii. Any additional one-time capital resources needed
   iv. Participation in RCAT

g) How will the RHA operate?

   i. Changes in staffing required by governance change
   ii. Impact on service provision, and any efficiencies gained through regional structure
   iii. Impact on labor union agreements
   iv. Impact on maintenance and capital project delivery (e.g., ability to hire mod director or construction trade specialists, perform force account work, aggregate formula funding across the larger portfolio to do larger projects), or any other efficiencies realized by regional structure.
   v. How to preserve ties to local city and town governments that may benefit an existing LHA by, for example, providing free snow plowing or trash pickup, or Community Preservation Act (CPA) or other local funds for capital improvements.
   vi. Ability to withdraw from the entity, if applicable
   vii. Ability to provide increased resident services and economic mobility opportunities

h) What is the transition plan and timeline?

   i. Next steps in securing LHA board and local official support
   ii. Special legislation needed, if any
   iii. Information Technology needs, if any
iv. Tenant education – LHA must show plan to inform residents about change and ensure that they have the opportunity to comment on change as well as adjust their tenant organization structures as needed.

The formal submission needs to be submitted within 9 months of the technical assistance award and must contain the following documents:

- Memo responding to questions outlined above, including decision on whether or not to pursue regional structure and any potential barriers;
- Comments from Local Tenant Organizations (LTO) or, if no LTO exists, evidence that residents have been consulted;
- Board Votes supporting merger from all LHAs in proposed regional structure; and
- Draft Timeline for achieving regional structure.

5) DHCD parameters for Regionalization Proposals Created as a Result of this NOFA

a) DHCD is not offering a permanent increase to operating budgets, unless the new entity is formed under section 38D of M.G.L c.121B, in which case additional funding will be subject to appropriation.

b) DHCD will consider a one-time capital award to equalize asset conditions across authorities.

c) DHCD will consider the new entity to be a single housing authority and will perform one Performance Management Review and one Agreed Upon Procedures review for the entire entity.

d) DHCD will view the following factors more favorably when evaluating consultant regionalization proposals:
   i. Operating and capital budgets unified across merged LHAs;
   ii. Dissolution of existing boards and replacement by representative board; and
   iii. Proposed, realistic efficiencies from regional structure

6) General Instructions and Timeline

a) Respondent Questions. Potential respondents who have questions regarding this NOFA should e-mail them to the contact listed in section 6(d) below no later than 5:00 p.m. on November 13, 2019. Responses to inquiries and clarification questions will be provided electronically to all interested parties as well as published as addenda to the PHN.

   i. Any addenda to the NOFA, including Q&A answers as described above, will be posted on DHCD’s website at the same location as this Public Housing Notice 2019-23. IF YOU WOULD LIKE DHCD TO NOTIFY YOU WHEN SUCH ADDENDA ARE POSTED, PLEASE EMAIL YOUR NAME, LHA, EMAIL ADDRESS AND PHONE NUMBER TO THE DHCD CONTACT NAMED IN SECTION 6(d) BELOW.
b) Responses will be reviewed on a rolling basis, until DHCD has published an addenda to the PHN indicating the opportunity has closed. Respondents must submit an electronic copy via e-mail and may, if they choose, also submit a hard copy to the contact listed in section 6(d) below. All responses must include a vote of the LHA Board indicating it has reviewed and approved the response, as well as attachments listed in section 3.

c) DHCD will review and approve technical assistance grant requests within one month of submission. LHAs will have a 2nd deadline of 9 months from award to submit a formal submission to DHCD for creation of regional entity. DHCD will review the formal submission and make any necessary approvals and additional funding awards at that time. All approvals or funding awards are subject to DHCD discretion and funding availability.

d) DHCD contact information. Please direct all communications, questions, and responses to the following contact:

Paul McPartland  
Asset Management Coordinator  
Department of Housing and Community Development  
Commonwealth of Massachusetts  
100 Cambridge Street, Suite 300  
Boston, MA 02114  
Phone – 617-573-1219  
E-mail: paul.mcpartland@mass.gov

e) Additional Information. DHCD may request additional information from respondents.

7) Public Record.

All responses to this NOFA will be public records under the Commonwealth’s Public Records Law, M.G.L. c. 66, sec. 10, regardless of confidentiality notices set forth on such writings to the contrary.
Appendix A: MGL c. 121B, sec. 38D

Section 38D: Regional public housing innovation program; goals; application for participation in program; funds; powers and projects

Section 38D. (a)(1) As used in this section, the following words shall have the following meanings, unless the context clearly requires otherwise:

"Affordable housing", homeownership or rental housing which is restricted to occupancy by low or moderate income households of 1 or more persons and for which the sale price or rent is affordable as defined by the criteria for inclusion in the department's subsidized housing inventory or consistent with funding sources.

"Affordable housing development", a development of new or rehabilitated affordable housing which may include market-rate housing if such market-rate housing is reasonably necessary for the financial feasibility of construction or operation of the affordable housing.

"Extremely low income household", a household with a gross income at or less than 30 per cent of area median household income as most recently determined by the United States Department of Housing and Urban Development, adjusted for household size.

"Housing authority", a housing authority established pursuant to section 3.

"Low or moderate income household", a household with gross income at or less than 80 per cent of area median household income as most recently determined by the United States Department of Housing and Urban Development, adjusted for household size; provided, however, that in Nantucket or Dukes county "low or moderate income household" shall mean persons and households earning less than 150 per cent of Nantucket county or the county of Dukes County median household income as reported from time to time by the United States Department of Housing and Urban Development.

"Market-rate housing", homeownership or rental housing which is not restricted to occupancy by low or moderate income households; provided, however, that "market-rate housing" may be available for occupancy by households without regard to income and may also include housing subject to maximum income limits to be occupied by households with gross income greater than 80 per cent but not more than 150 per cent of the area median household income as most recently determined by the United States Department of Housing and Urban Development, adjusted for household size.

"Program", the regional public housing innovation program under this section.

"Public housing", state-assisted housing developed through funds provided under chapter 200 of the acts of 1948, chapter 667 of the acts of 1956, chapter 705 of the acts of 1966, chapter 689 of the acts of 1974 and chapter 167 of the acts of 1987.

"Regional housing authority", a housing authority established pursuant to section 3A.

"Very low income household", a household with a gross income at or less than 50 per cent but greater than 30 per cent of area median household income as most recently determined by the United States Department of Housing and Urban Development, adjusted for household size.

(2) The department shall develop a regional public housing innovation program. The program shall be designed to achieve: (i) innovative models for the development, redevelopment and repair of public housing; (ii) innovative models for improved management of public housing; (iii) increased coordination among several housing authorities; (iv) increased economic efficiencies; and (v) the expansion of economic opportunities for tenants and the commonwealth. The department shall establish criteria to evaluate a regional housing authority's application for the program.

(b)(1) A regional housing authority may apply to the department for approval to participate in the program. Participation shall be limited to applicants that have the ability to plan and carry out activities under the program, as evidenced by their prior performance in the operation and maintenance of public housing, demonstrate a need to redevelop and repair occupied and vacant public housing units and other appropriate factors as determined by the director of the department.
(2) The department may determine the housing authorities participating in the program; provided, however, that the total number of authorities shall not exceed 4. To be eligible to participate in the program, a housing authority shall be a regional housing authority under section 3A. Not more than 3 of the participating housing authorities shall have not fewer than 7 participating communities and portfolios of not fewer than 750 state-aided public housing units. Not less than 1 of the 4 authorities shall have a portfolio of between 250 and 700 state-aided public housing units and not fewer than 10 participating communities. In selecting participating authorities, the department shall establish criteria that provides for representation of housing authorities having various characteristics, including housing authorities serving urban, suburban and rural areas and housing authorities in various geographical regions throughout the commonwealth. The department shall create a position within the department to provide assistance to housing authorities during the process of becoming a regional housing authority under section 3A. Nothing in this section shall prohibit participation by an otherwise eligible housing authority on Nantucket Island or Martha's Vineyard.

(3) The department shall require program applicants to describe how tenants shall be provided with independent technical assistance sufficient to allow them meaningful and informed input and shall encourage applications that demonstrate, create or seek to achieve, with respect to public housing: (i) innovative models for the redevelopment and repair of public housing, including housing for the elderly and frail; (ii) innovative models for improved management; (iii) coordination among several housing authorities; (iv) economic efficiencies; and (v) expansion of economic opportunities for tenants and the commonwealth. Additionally, the department shall encourage applications that achieve the development of affordable housing.

(4) The department shall act on the application within 90 days of its submission and shall approve not more than 4 applications that meet the criteria established by the director. The department and the participating housing authority shall enter into a program participation agreement summarizing the terms of participation, voluntary withdrawal and termination for material default and a timetable for achieving objectives of the program. The initial term of participation shall be 10 years, which shall be extended in whole or in part by the department so long as: (i) the housing authority has made satisfactory progress toward its goals; (ii) the extension will meet the original objectives of the program; and (iii) the housing authority has not received a negative evaluation pursuant to subsection (n).

(5) Upon expiration, withdrawal or termination of an agreement, the department shall work cooperatively with the housing authority in a transition process. The transition process may provide for retention of elements of the program implemented during participation, including, but not limited to, contractual agreements with third parties that contain terms that extend beyond the term of participation that were referenced in the program participation agreement, approved annual plans or approved annual reports.

(c) The department, subject to appropriation, shall disburse all funding for a participating housing authority or regional housing authority on a predictable schedule to permit and encourage planning and efficiency by the housing authority. Further, the department shall increase participating regional housing authorities annual operating subsidy by providing an additional subsidy which is equal to 20 per cent of the regional housing authority's annual budget for elderly and family state public housing, minus the cost of utilities.

(d) Except for subsection (g), if any provision of this chapter conflicts with the powers granted under this section or substantially restricts a housing authority's ability to achieve the goals specified in its application or plan, such provision shall not apply to a housing authority or regional housing authority approved by the department to participate in the public housing innovation program, to the extent the department determines it is necessary.

(e) Regional housing authorities participating in the program shall, in addition to those powers conferred in this chapter, have the following powers:

(i) to combine all forms of assistance received from the commonwealth and other sources, including, but not limited to, public housing operating subsidies appropriated by the commonwealth through a general appropriations act and public housing modernization funds authorized by the commonwealth to be funded through the sale of general obligation bonds, other funds or grants; provided, however, that a housing authority shall not receive diminished assistance by virtue of participation in the program under this section;

(ii) to establish a reasonable rent policy, which shall be included in the annual plan required by subsection (h), that shall: (A) provide for rents that are affordable to tenants throughout the term of the program; (B) be designed to provide incentives to improve employment and training and self-sufficiency by participating families; (C) include transition and

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hardship provisions; (D) include in the transition period a limit on rent increases in any 1 year related solely to the change in the rent policy to not more than 10 per cent for the duration of the transition period; (E) provide a rent cap for tenant households at or below 50 per cent of area median income, adjusted for family size, of not more than the maximum tenant rental payments, including, if applicable, minimum rents, permitted by section 32; and (F) provide a rent cap for elderly and handicapped persons of low income of not more than the maximum tenant rental payments including, if applicable, minimum rents, permitted by said section 32 and subsection (e) of section 40;

(iii) to establish, and include as part of the annual plan required by subsection (h), local methods of tenant or homeowner selection; provided, however, that the method shall be fair, objective, public and shall not discriminate against an applicant based on a protected category in chapter 151B or violate other fair housing laws or department policies and provides admissions preferences for homeless households, veterans and victims of domestic violence;

(iv) to create efficient, fair and open procurement policies for supplies, services and real property, designed to reduce costs and to meet local need, which shall be included in the annual plan required by subsection (h);

(v) to participate in a mixed public-private affordable housing development or create legal entities or instrumentalities necessary to participate in mixed public-private affordable housing development designed to rehabilitate, repair, replace or develop affordable housing, including public housing developments and projects developed pursuant to sections 26, 34 and 40;

(vi) to create partnerships or consortia with other public or private entities for the operation, financing or development of any program otherwise authorized by law;

(vii) to acquire property to carry out its purposes and to dispose of property of the local housing authority without repayment of bonds to the commonwealth, notwithstanding any provision of this chapter to the contrary, unless otherwise required by law or contract; provided, however, that the proceeds of such disposition shall be applied to acquisition, operation, development, rehabilitation or repair of public or affordable housing consistent with the limitations on use of proceeds in subclause (E) of clause (3) of subsection (g); and

(viii) to enter into energy services contracts in accordance with section 11C of chapter 25A for a period of up to 20 years.

(f) Projects pursuant to this section may include a mix of extremely low income households, low or moderate income households and market-rate housing and may utilize any available source of rental subsidy or financial assistance; provided, however, that operating subsidies appropriated by the general court and bond funds authorized by the general court for the benefit of low rent housing projects operated pursuant to sections 32 and 40 shall not be used to fund capital or operating costs other than those for the redevelopment, repair and operation, including services benefitting the tenants, of such housing.

(g) Notwithstanding subsection (d), the local housing authority shall:

(i) comply with section 12, related to wages, labor requirements and the Social Security Act;

(ii) comply with section 29, related to wage rates and collective bargaining;

(iii) retain the same number of public housing units as existed before participation in this program and to the greatest extent possible: (A) provide for full tenant participation, including public hearings, on adoption or material amendment of its annual plan as required under subsection (h); (B) provide for a tenant lease and grievance procedure substantially similar to that in effect prior to entry into this program; (C) provide that evictions shall be only for good cause; (D) assure that housing assisted under this program is decent, safe and sanitary and that, excepting any market-rate housing, the housing is deed restricted to occupancy by extremely low income households, very low income households or low and moderate income households at affordable rents or sales prices, in perpetuity or for such other term as may be approved by the department, consistent with funding sources; and (E) assure that proceeds from the disposition of public housing and funds generated from new affordable and market-rate housing created to replace public housing, unless restricted to a particular use, shall be allocated to the reconstruction, rehabilitation or repair of public housing developments;

(iv) assure that if a participating housing authority redevelops its public housing units, all households residing in the units at the time of planned redevelopment shall receive relocation assistance, if eligible, under this chapter or other applicable statutes; provided however, that such households shall have the right to return to the redeveloped public housing, unless such household is determined to be in unlawful occupancy prior to the approval of the housing authority's application, has
materially breached the lease agreement or has been evicted for cause, under applicable law, subject to units of the appropriate size and requirements being available; provided further, that such households shall have priority for placement over new applicants;

(v) comply with chapter 334 of the acts of 2006; and

(vi) comply with the audit requirements of section 29.

(h) Each housing authority participating in this program shall prepare an annual plan. Tenants assisted by the housing authority and the wider community shall be provided with adequate notice and opportunities to participate in the development and preparation of the plan. The tenants shall be provided an opportunity to comment and make recommendations on the plan which shall include not less than 1 public hearing held at a time and location that the participating housing authority reasonably believes will facilitate attendance by and input from tenants.

The annual plan shall:

(i) state the housing authority's goals and objectives under the program for its fiscal year;

(ii) describe the housing authority's proposed use of assistance for activities under the program for the fiscal year;

(iii) describe how the housing authority will achieve the repair and redevelopment of public housing;

(iv) state the housing authority's proposed income mix for its housing portfolio of: (A) extremely low income households; (B) very low income households; (C) low or moderate income households; and (D) market-rate housing;

(v) explain how the housing authority's proposed activities will meet its goals and objectives;

(vi) include appropriate budgets and financial statements; and

(vii) describe the tenant participation procedure and what independent technical assistance will be made available to tenants.

A plan submitted pursuant to subsection (i) shall be deemed approved unless the department, within 60 days of submission, issues a written disapproval. The department shall disapprove the plan if the department reasonably determines, based on information contained in the plan or other reliable information available to the department, that the plan does not comply with this section or other applicable law or cannot reasonably be expected to achieve the purposes of this section. The housing authority shall notify tenants of such approval or disapproval.

(i) In place of all other planning and reporting requirements of the department, each housing authority participating in this program shall submit to the department an annual report, in a form and at a time specified by the department. The annual report shall be the primary means by which the housing authority shall be required to provide information to the department, to tenants and the public on the activities assisted under this section during a fiscal year, unless the department has reason to believe that the housing authority has violated the terms of the program.

Each annual report shall:

(1) document the housing authority's use of assistance under the program, including appropriate financial statements;

(2) describe and analyze the effect of assisted activities in addressing the objectives of this section, including the effect of rent and tenant selection policies;

(3) state the previous year's income mix of residents in the housing authority's public housing and affordable housing developments under this program;

(4) include a certification by the housing authority that it has prepared an annual plan in accordance with subsection (h);

(5) describe and document how the housing authority has provided tenants assisted under the program and the wider community with opportunities to participate in the development or material modification of the annual plan and an opportunity to comment on the annual plan which shall include not less than 1 public hearing;

(6) include a report on the annual incomes of persons served in the previous year; and
(7) include other information as may be required by the department pursuant to subsection (k) to determine the effectiveness of the program.

(j) A report submitted pursuant to subsection (i) shall be deemed approved unless the department, within 60 days of submission, issues a written disapproval because the department reasonably determines, based on information contained in the report or other reliable information available to the department, that the housing authority is not in compliance with this section or other applicable law.

(k) Each housing authority shall keep such records as the department may prescribe as reasonably necessary to document the amount of funds and the disposition of funds under this program, to ensure compliance with the requirements of this section and to measure performance.

(l) The department shall have access, for the purpose of audit and examination, to any books, documents, papers and records that are pertinent to the requirements of this section and assistance given in connection with this section; provided, however, that reporting shall be conducted solely through the annual report unless the department has reason to believe that the housing authority is not in compliance with this program.

(m) The state auditor shall have access, for the purpose of audit and examination, to any books, documents, papers and records that are pertinent to the requirements of this section and assistance given in connection with this section.

(n) Each authority shall be evaluated by an independent evaluator twice during the initial term of participation and periodically thereafter, in accordance with standards adopted by the department, to determine the success of initiatives undertaken to achieve the purposes set forth in this section and the housing authority's plan.

(o) The department shall establish a manner in which to post the housing innovations plan, annual report, independent evaluation and other public records pertaining to each housing authority's public housing innovations program established pursuant to this section so that the progress of each public housing innovations program is publicly available and free to access.

(p) The department shall establish a 9 member advisory committee whose members shall include the director of the department or a designee, 1 representative selected by Citizens Housing and Planning Association, Inc., 1 representative selected by the Massachusetts chapter of the National Association of Housing and Redevelopment Officials, 1 representative selected by the Massachusetts Union of Public Housing Tenants, Inc., 1 representative selected by the Massachusetts Coalition for the Homeless, Inc., and 4 additional members chosen by the director of the department, 1 of whom shall have at least 5 years of experience as the manager of not less than 200 units of privately owned housing, to provide advice and recommendations to the department regarding regulations to implement this section and to provide ongoing assistance in determining the effectiveness of the program.

(q) The department shall adopt regulations implementing this section.

(r) The department shall annually report to the house and senate committees on ways and means and the joint committee on housing on the participation of housing authorities in the public housing innovations program.